APPENDIX K: Emergency Preparedness and Response and COVID-19 Addendum

Background:

This standalone appendix may be utilized by the state during emergency situations to request amendments to its approved waiver, to multiple approved waivers in the state, and/or to all approved waivers in the state. It includes actions that states can take under the existing Section 1915(c) home and community-based waiver authority in order to respond to an emergency. Other activities may require the use of various other authorities such as the Section 1115 demonstrations or the Section 1135 authorities.¹ This appendix may be applied retroactively as needed by the state. Public notice requirements normally applicable under 1915(c) do not apply to information contained in this Appendix.

Appendix K-1: General Information

General Information:
A. State: Connecticut
B. Waiver Title(s): Mental Health Waiver
C. Control Number(s): 0653.R02.01
D. Type of Emergency (The state may check more than one box):

<table>
<thead>
<tr>
<th></th>
<th>Pandemic or Epidemic</th>
<th>Natural Disaster</th>
<th>National Security Emergency</th>
<th>Environmental</th>
<th>Other (specify):</th>
</tr>
</thead>
<tbody>
<tr>
<td>X</td>
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<td>○</td>
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E. Brief Description of Emergency. *In no more than one paragraph each*, briefly describe the: 1) nature of emergency; 2) number of individuals affected and the state’s mechanism to identify individuals at risk; 3) roles of state, local and other entities involved in approved waiver operations; and 4) expected changes needed to service delivery methods, if applicable. The state should provide this information for each emergency checked if those emergencies affect different geographic areas and require different changes to the waiver.

COVID-19 pandemic. This amendment will apply waiver-wide for each waiver included in this Appendix, to all individuals impacted by the virus or the response to the virus (e.g, closure of day programs, etc.) CT is currently under a Stay Home, Stay Safe Executive Order.
F. Proposed Effective Date: Start Date: March 16, 2020 Anticipated End Date: March 15, 2021

G. Description of Transition Plan:
   All activities will take place in response to the impact of COVID-19 as efficiently and effectively as possible based upon the complexity of the change.

H. Geographic Areas Affected:
   These actions will apply across the waiver to all individuals impacted by the COVID-19 virus and is being implemented statewide.

I. Description of State Disaster Plan (if available) Reference to external documents is acceptable:
   N/A

Appendix K-2: Temporary or Emergency-Specific Amendment to Approved Waiver

Temporary or Emergency-Specific Amendment to Approved Waiver:
These are changes that, while directly related to the state’s response to an emergency situation, require amendment to the approved waiver document. These changes are time limited and tied specifically to individuals impacted by the emergency. Permanent or long-ranging changes will need to be incorporated into the main appendices of the waiver, via an amendment request in the waiver management system (WMS) upon advice from CMS.

a. X Access and Eligibility:
   i. Temporarily increase the cost limits for entry into the waiver. [Provide explanation of changes and specify the temporary cost limit.]

   ii. Temporarily modify additional targeting criteria. [Explanation of changes]

b. Services
i. X  Temporarily modify service scope or coverage.
   [Complete Section A- Services to be Added/Modified During an Emergency.]

ii. _Temporarily exceed service limitations (including limits on sets of services as described in Appendix C-4) or requirements for amount, duration, and prior authorization to address health and welfare issues presented by the emergency.
   [Explanation of changes]

iii. ___Temporarily add services to the waiver to address the emergency situation (for example, emergency counseling; heightened case management to address emergency needs; emergency medical supplies and equipment; individually directed goods and services; ancillary services to establish temporary residences for dislocated waiver enrollees; necessary technology; emergency evacuation transportation outside of the scope of non-emergency transportation or transportation already provided through the waiver).
   [Complete Section A-Services to be Added/Modified During an Emergency]

iv. ___Temporarily expand setting(s) where services may be provided (e.g. hotels, shelters, schools, churches). Note for respite services only, the state should indicate any facility-based settings and indicate whether room and board is included:
   [Explanation of modification, and advisement if room and board is included in the respite rate]:

v. _X_ Temporarily provide services in out of state settings (if not already permitted in the state’s approved waiver). [Explanation of changes]

   This authority is being requested under an 1135 waiver

   c.___ Temporarily permit payment for services rendered by family caregivers or legally responsible individuals if not already permitted under the waiver. Indicate the services to which this will apply and the safeguards to ensure that individuals receive necessary services as authorized in the plan of care, and the procedures that are used to ensure that payments are made for services rendered.

   d.___ Temporarily modify provider qualifications (for example, expand provider pool, temporarily modify or suspend licensure and certification requirements).

   i. ___ Temporarily modify provider qualifications.
      [Provide explanation of changes, list each service affected, list the provider type, and the changes in provider qualifications.]
ii. Temporarily modify provider types.
   [Provide explanation of changes, list each service affected, and the changes in the provider type for each service].

iii. Temporarily modify licensure or other requirements for settings where waiver services are furnished.
   [Provide explanation of changes, description of facilities to be utilized and list each service provided in each facility utilized.]

f. Temporarily increase payment rates.
   [Provide an explanation for the increase. List the provider types, rates by service, and specify whether this change is based on a rate development method that is different from the current approved waiver (and if different, specify and explain the rate development method). If the rate varies by provider, list the rate by service and by provider.]

g. Temporarily modify person-centered service plan development process and individual(s) responsible for person-centered service plan development, including qualifications.
   [Describe any modifications including qualifications of individuals responsible for service plan development, and address Participant Safeguards. Also include strategies to ensure that services are received as authorized.]

h. Temporarily modify incident reporting requirements, medication management or other participant safeguards to ensure individual health and welfare, and to account for emergency
circumstances. [Explanation of changes]

i. Temporarily allow for payment for services for the purpose of supporting waiver participants in an acute care hospital or short-term institutional stay when necessary supports (including communication and intensive personal care) are not available in that setting, or when the individual requires those services for communication and behavioral stabilization, and such services are not covered in such settings. [Specify the services.]

j. Temporarily include retainer payments to address emergency related issues. [Describe the circumstances under which such payments are authorized and applicable limits on their duration. Retainer payments are available for habilitation and personal care only.]

k. Temporarily institute or expand opportunities for self-direction. [Provide an overview and any expansion of self-direction opportunities including a list of services that may be self-directed and an overview of participant safeguards.]

l. Increase Factor C. [Explain the reason for the increase and list the current approved Factor C as well as the proposed revised Factor C]

m. Other Changes Necessary [For example, any changes to billing processes, use of contracted entities or any other changes needed by the State to address imminent needs of individuals in the waiver program]. [Explanation of changes]

With approval, and when necessary in order to maximize use of available staffing resources, a Community Support Program provider and a Recovery Assistant may be substituted for each other during the present emergency situation.

Appendix K Addendum: COVID-19 Pandemic Response
1. **HCBS Regulations**
   a. ☒ Not comply with the HCBS settings requirement at 42 CFR 441.301(c)(4)(vi)(D) that individuals are able to have visitors of their choosing at any time, for settings added after March 17, 2014, to minimize the spread of infection during the COVID-19 pandemic.

2. **Services**
   a. ☒ Add an electronic method of service delivery (e.g., telephonic) allowing services to continue to be provided remotely in the home setting for:
      i. ☒ Case management
      ii. ☐ Personal care services that only require verbal cueing
      iii. ☐ In-home habilitation
      iv. ☐ Monthly monitoring (i.e., in order to meet the reasonable indication of need for services requirement in 1915(c) waivers).
   b. ☒ Recovery Assistant and Community Support Program: With the approval of DSS and DMHAS, these services can include up to 2 hours of telephonic check-ins to determine current status and needs of a client, and assistance in obtaining needed goods and provisions (i.e. Grocery shopping, pharmacy pick up, etc).
   c. ☐ Add home-delivered meals
   d. ☐ Add medical supplies, equipment and appliances (over and above that which is in the state plan)
   e. ☐ Add Assistive Technology

3. **Conflict of Interest**: The state is responding to the COVID-19 pandemic personnel crisis by authorizing case management entities to provide direct services. Therefore, the case management entity qualifies under 42 CFR 441.301(c)(1)(vi) as the only willing and qualified entity.
   a. ☐ Current safeguards authorized in the approved waiver will apply to these entities.
   b. ☐ Additional safeguards listed below will apply to these entities.

4. **Provider Qualifications**
   a. ☐ Allow spouses and parents of minor children to provide personal care services
   b. ☐ Allow a family member to be paid to render services to an individual.
   c. ☐ Allow other practitioners in lieu of approved providers within the waiver. [Indicate the providers and their qualifications]
d. Modify service providers for home-delivered meals to allow for additional providers, including non-traditional providers.

5. Processes
   a. Allow an extension for reassessments and reevaluations for up to one year past the due date.
   b. Allow the option to conduct evaluations, assessments, and person-centered service planning meetings virtually/remote-in lieu of face-to-face meetings.
   c. Adjust prior approval/authorization elements approved in waiver.
   d. Adjust assessment requirements
   e. Add an electronic method of signing off on required documents such as the person-centered service plan.

Contact Person(s)

A. The Medicaid agency representative with whom CMS should communicate regarding the request:

First Name: Kathy
Last Name: Bruni
Title: Director, Community Options
Agency: CT Department of Social Services
Address 1: 55 Farmington Ave.
Address 2: Click or tap here to enter text.
City: Hartford
State: CT
Zip Code: 06105
Telephone: 860-424-5177
E-mail: Kathy.a.bruni@ct.gov
Fax Number: 860-424-4963

B. If applicable, the State operating agency representative with whom CMS should communicate regarding the waiver is:

First Name: Cheryl
Last Name: Janes
Title: Waiver Program manager
Agency: CT. Department of mental health and Addiction Services
Address 1: Beers Hall 2nd floor
Address 2: PO Box 351
City: Middletown
State: CT
Zip Code: 06457
Telephone: 860-262-6956
8. Authorizing Signature

Signature: ___________________________
Date: 3/24/20

Kate McEvoy
State Medicaid Director or Designee

First Name: Kate
Last Name: McEvoy
Title: Director of Health Services
Agency: CT Department of Social Services
Address 1: 55 Farmington Ave
Address 2: Click or tap here to enter text.
City: Hartford
State: CT
Zip Code: 06105
Telephone: 860-424-5383
E-mail: Kate.mcevoy@ct.gov
Fax Number: 860-424-4963
Complete for each service added during a time of emergency. For services in the approved waiver that the state is temporarily modifying, enter the entire service definition and highlight the change. State laws, regulations and policies referenced in the specification should be readily available to CMS upon request through the Medicaid agency or the operating agency (if applicable).

<table>
<thead>
<tr>
<th>Service Specification</th>
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<tbody>
<tr>
<td>Service Title:</td>
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<tr>
<td>Recovery Assistant</td>
</tr>
</tbody>
</table>

Complete this part for a renewal application or a new waiver that replaces an existing waiver. Select one:

**Service Definition (Scope):**

A flexible range of supportive assistance provided face-to-face in accordance with a Waiver Recovery Plan that enables a participant to maintain a home/apartment, encourages the use of existing natural supports, and fosters involvement in social and community activities. Service activities include: performing household tasks, providing instructive assistance, or cuing to prompt the participant to carry out tasks (e.g., meal preparation; routine household chores, cleaning, laundry, shopping, and bill-paying; and participation in social and recreational activities), and; providing supportive companionship. The Recovery Assistant may also provide instruction or cuing to prompt the participant to dress appropriately and perform basic hygiene functions; supportive assistance and supervision of the participant, and; short-term relief in the home for a participant who is unable to care for himself/herself when the primary caregiver is absent or in need of relief.

Recovery Assistant Services may be provided for an individual or in a group of not more than 4 individuals in accordance with the Waiver Recovery Plan. The rate for group provision of Recovery Assistant service is based on the number of participants in the group, groups of two individuals bill at rate equal to 150% of the established rate for the total group billing, groups of three at 175% the established rate for the total group billing, and four 200% the established rate for the total group billing. Group services will be provided in a participant’s private residence or other non-facility community setting.

Recovery Assistant Services is subject to service volume (number of ¼ hours service units per day and/or week) and duration (number of months or specified service end date) limits established in the waiver Recovery Plan approved by DMHAS and DSS. Recovery Assistant services will not duplicate personal care services that are included in the state plan.

During the current emergency, Recovery Assistant service may be provided without the face-to-face requirement with the approval of DSS and DMHAS. These services can include up to 2 hours of telephonic check-ins to determine current status and needs of a client, and assistance in obtaining needed goods and provisions (ie. Grocery shopping, pharmacy pick up, etc).
Specify applicable (if any) limits on the amount, frequency, or duration of this service:

Recovery Assistant Services is subject to service volume (number of ¼ hours service units per day and/or week) and duration (number of months or specified service end date) limits established in the waiver Recovery Plan approved by DMHAS and DSS.

<table>
<thead>
<tr>
<th>Provider Specifications</th>
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<tbody>
<tr>
<td><strong>Provider Category(s)</strong></td>
</tr>
<tr>
<td>(check one or both):</td>
</tr>
<tr>
<td>X Individual. List types:</td>
</tr>
<tr>
<td>X Agency. List the types of agencies:</td>
</tr>
<tr>
<td>Certified Individual</td>
</tr>
<tr>
<td>Provider Agency</td>
</tr>
<tr>
<td>Relative/Legal Guardian</td>
</tr>
<tr>
<td>Only during the emergency situation</td>
</tr>
</tbody>
</table>

| Specify whether the service may be provided by (check each that applies): |
| X Legally Responsible Person |
| X Relative/Legal Guardian |
| Only during the emergency situation |

| Provider Qualifications (provide the following information for each type of provider): |
| Provider Type: | License (specify) | Certificate (specify) | Other Standard (specify) |
| Certified Individual | | | Be at least 18 yrs old; Possess at least a high school diploma or GED; Possess a valid Connecticut driver’s license; and Be registered with the Department of Mental Health and Addiction Services (DMHAS) as having completed an approved Recovery Assistant training program and meet any continuing education and/or training requirements set by DMHAS. Training requirement: Training programs will address abilities to: Follow instructions given by the participant or the participant’s conservator; Report changes in the participant’s condition or needs; Maintain confidentiality; Meet the participant’s needs as delineated in the waiver Recovery Plan; Implement cognitive and behavioral strategies; Function as a member of an interdisciplinary team; Respond to fire and emergency situations; Accept supervision in a manner prescribed by the department or its designated agent; Maintain accurate, complete and timely records that meet Medicaid requirements; Use crisis intervention and de-escalation techniques; and Provide services in a respectful, culturally competent manner. |
The agency must:  
Meet general certification conditions established by DMHAS;  
Demonstrate that its training of individuals providing Recovery Assistant services meets minimum requirements established by DMHAS;  
Maintain proper documentation that all staff who provide Recovery Assistant services have completed required training and meet any continuing education and/or training requirements set by DMHAS;  
Maintain accurate and complete personnel records for individuals providing Recovery Assistant services;  
Retain the aforementioned documentation and records for a period specified by DMHAS, and ensure that such materials are available for inspection by DMHAS or its designee at any time during normal business hours; and  
Attest in writing that training and related documentation complies with guidelines established by DMHAS for individuals providing Recovery Assistant services.  

Be at least 18 yrs old;  
Possess at least a high school diploma or GED;  
Possess a valid Connecticut driver’s license; and  

Training requirement: Training programs will address abilities to:  
Follow instructions given by the participant or the participant’s conservator;  
Report changes in the participant’s condition or needs;  
Maintain confidentiality;  
Meet the participant’s needs as delineated in the waiver Recovery Plan;  
Implement cognitive and behavioral strategies;  
Function as a member of an interdisciplinary team;  
Respond to fire and emergency situations;  
Accept supervision in a manner prescribed by the department or its designated agent;  
Maintain accurate, complete and timely records that meet Medicaid requirements;  
Use crisis intervention and de-escalation techniques; and  
Provide services in a respectful, culturally competent manner.  

### Verification of Provider Qualifications

<table>
<thead>
<tr>
<th>Provider Type</th>
<th>Entity Responsible for Verification</th>
<th>Frequency of Verification</th>
</tr>
</thead>
<tbody>
<tr>
<td>Certified Individual</td>
<td>Fiscal Intermediary</td>
<td>At start of services and annually thereafter</td>
</tr>
<tr>
<td>Agency</td>
<td>Fiscal Intermediary</td>
<td>At start of service and every two years thereafter</td>
</tr>
</tbody>
</table>
Numerous changes that the state may want to make may necessitate authority outside of the scope of section 1915(c) authority. States interested in changes to administrative claiming or changes that require section 1115 or section 1135 authority should engage CMS in a discussion as soon as possible. Some examples may include: (a) changes to administrative activities, such as the establishment of a hotline; or (b) suspension of general Medicaid rules that are not addressed under section 1915(c) such as payment rules or eligibility rules or suspension of provisions of section 1902(a) to which 1915(c) is typically bound.