

Medicaid and CHIP and the COVID-19 Public Health Emergency



Preliminary Medicaid and CHIP Data Snapshot

Services through May 31, 2021

Medicaid and CHIP Content Overview

Medicaid and CHIP Population: Based on an analysis of T-MSIS submissions during the COVID-19 Public Health Emergency (PHE), from March 2020 – May 2021, over 110 million Americans, including children, pregnant women, parents, seniors, and individuals with disabilities, were enrolled across each state's Medicaid or the Children's Health Insurance Program (CHIP) for at least one day during the PHE period. About 41% of beneficiaries were children, which translates to about 45 million beneficiaries, and 9% of beneficiaries were over the age of 65. Approximately 54% of beneficiaries were female. 13% of the population were dually-eligible for Medicare and Medicaid. 33% of the population were white, 25% of the population were of unknown race, 20% were Hispanic, 16% were black, 4% were Asian, and 2% were American Indian and Alaska Native, Hawaiian/Pacific Islander, or multiracial.

<u>COVID-19 Treatment Rate:</u> We use the following International Classification of Diseases (ICD), Tenth Revision (ICD-10), diagnosis codes to identify beneficiaries who received treatment for COVID-19:

- B97.29 (other coronavirus as the cause of diseases classified elsewhere) before April 1, 2020
- U07.1 (2019 Novel Coronavirus, COVID-19) from April 1, 2020 onward.

Although CMS does use lab claims for identifying COVID-19 treatment, CMS does not receive lab results from states and cannot determine whether a lab test was positive. Therefore, Medicaid and CHIP COVID-19 cases are only identifiable in TAF data when there is a corresponding COVID-19 related service.

Medicaid and CHIP Data Processing: Medicaid and CHIP providers, managed care organizations, and Pharmacy Benefit Managers submit administrative claims data to state Medicaid and CHIP agencies for processing. Those agencies subsequently submit the data to CMS on a monthly basis via T-MSIS. These submissions have considerable variation in terms of completeness and quality. CMS processes states' submissions and transforms them into the T-MSIS Analytic Files (TAF), which form the basis of this analysis. Given this process, there may be a significant "claims lag" between when a service occurs and when it is represented in TAF. Therefore, users should interpret the results with caution.

<u>Data Quality Concerns:</u> The results are based on T-MSIS submissions through July 2021, which include services through the end of June 2021. Because data for June are mostly incomplete, results are only presented through May 31, 2021. For additional information regarding state variability in data quality, please refer to the <u>TAF DQ Atlas</u>.

What You Should Know When Using the Data

Claims Lag: You should use caution when interpreting the data. We collect Medicaid and CHIP data for programmatic purposes, but not for public health surveillance. There will always be a delay, or "claims lag," between when a service occurs and when the claim or encounter for that service is reflected in our database. The length of the lag depends on the submitting state, claim type, and the delivery system. It is possible that there is a longer claims lag due to the pandemic. For Medicaid and CHIP data, no claims are submitted to CMS in the same month the service was delivered. Historically, 90% of FFS claims across all claims types are submitted within 7 months, while 90% of encounters across all claims types are submitted within 12 months. There is significant variation across states, with some states submitting 90% of all claims within only 4 months, while other states take nearly a year. On average, states need 9 months to submit 95% of all claims.

Percent of Medicaid and CHIP claims received by months after service was delivered (based on March 2018 service date)					
Months after service	1	3	6	9	12
Fee-for-service claims submission, %					
Inpatient	21.8*	76.4	92.3^	96.3^	97.8^
Long-term care	14.9*	89.3	96.8^	98.5^	99.2^
Other services	26.3*	83.0	95.1^	97.5^	98.5^
Prescription drug	64.0	98.5^	99.0^	99.1^	99.2^
Managed Care encounters submission, %					
Inpatient	6.3*	68.7	84.7	91.3^	96.3^
Long-term care	3.6*	57.4	81.4	89.1	94.8^
Other services	9.8*	77.6	90.8^	94.5^	97.1^
Prescription drug	34.6*	93.2^	97.6^	98.3^	99.0^

^{*}Less than 50 percent of claims submitted.

[^]Greater than 90 percent of claims submitted.

State Variation in Inpatient Hospital Claims Lag

<u>Claims Lag:</u> Use caution when interpreting the data. We collect Medicaid and CHIP data for programmatic purposes, but not for public health surveillance. There will always be a delay, or "claims lag," between when a service occurs and when the claim or encounter for that service is reflected in our database. The length of the lag depends on the submitting state, claim type, and the delivery system. It is possible that there is a longer claims lag due to the pandemic. For Medicaid and CHIP data, no claims are submitted to CMS in the same month the service was delivered.

<u>Inpatient Hospital file:</u> The Inpatient Hospital (IP) file contains inpatient institutional claims, which are included based on the month and year of the discharge date or the most recent service end date associated with the claim if the discharge date is missing. Historically, 90% of both FFS and encounter inpatient claims are submitted within 6 months. There is significant variation across states in terms of claims submissions. Some states submit 90% of inpatient hospital claims within only 3 months, while other states take nearly a year.

Percent of Medicaid and CHIP Inpatient Hospital claims received by months after service was delivered (based on March 2018 service date)					
Months after	1	3	6	9	12
service					
Fastest claims submission, Inpatient Hospital claims %					
Colorado	50.2	83.1	91.0^	94.1^	95.5^
Rhode Island	43.5*	70.2	80.1	83.3	94.0^
Wyoming	39.9*	84.2	93.9^	97.2^	99.9^
Connecticut	37.3*	92.1^	97.9^	99.1^	99.6^
Longest claims submission, Inpatient Hospital claims %					
Puerto Rico	0.0*	68.7	89.3	90.8^	91.1^
Massachusetts	0.0*	20.3*	69.1	97.7^	99.0^
Hawaii	0.2*	58.8	86.5	94.4^	96.7^
Illinois	1.6*	35.3*	69.0	85.5	90.1^

^{*}Less than 50 percent of claims submitted.

[^]Greater than 90 percent of claims submitted.

State Variation in Other Services Claims Lag

<u>Claims Lag:</u> Use caution when interpreting the data. We collect Medicaid and CHIP data for programmatic purposes, but not for public health surveillance. There will always be a delay, or "claims lag," between when a service occurs and when the claim or encounter for that service is reflected in our database. The length of the lag depends on the submitting state, claim type, and the delivery system. It is possible that there is a longer claims lag due to the pandemic. For Medicaid and CHIP data, no claims are submitted to CMS in the same month the service was delivered.

Other Services file: The Other Services file contains outpatient facility claims and professional claims. This includes, but is not limited to physician services, outpatient hospital services, dental services, other physician services (e.g., chiropractors, podiatrists, psychologists, optometrists, etc.), clinic services, laboratory services, X-ray services, sterilizations, home health services, personal support services, and managed care capitation payments. Historically, 90% of both FFS claims and encounter records in this file are submitted within 6 months. There is significant variation across states in terms of claims submissions. Some states submit 90% of all other services claims within only 3 months, while other states take nearly a year.

Percent of Medicaid and CHIP Other Services claims received by months after service was delivered (based on March 2018 service date)					
Months after service	1	3	6	9	12
Fastest claims submission, Other Services claims %					
Colorado	58.0	91.6^	97.0^	98.6^	99.3^
Nebraska	49.7*	90.9^	96.4^	98.4^	99.2^
South Dakota	40.3*	92.8^	98.4^	99.5^	99.8^
Arkansas	39.2*	87.8	96.1^	97.6^	98.3^
Longest claims submission, Other Services claims %					
Puerto Rico	1.1*	87.7	99.2^	99.6^	99.8^
Missouri	2.9*	79.7	90.0^	92.5^	93.4^
Illinois	4.9*	48.7*	74.2	86.8	93.2^
Hawaii	5.0*	76.6	89.7	94.1^	95.7^

^{*}Less than 50 percent of claims submitted.

[^]Greater than 90 percent of claims submitted.

Table of Contents

1.	Monitoring COVID-19: Enrollment, Treatment, Acute Care Use, and Testing	<u>Slides 7 – 15</u>
2.	Service Use Among Medicaid and CHIP Beneficiaries Under Age 19 during the COVID-19 Public Health Emergency	<u>Slides 16 – 24</u>
3.	Services Delivered via Telehealth to Medicaid and CHIP Beneficiaries during the COVID-19 Public Health Emergency	<u>Slides 25 – 29</u>
4.	Services for Mental Health and Substance Use Disorders Among Medicaid and CHIP Beneficiaries during the COVID-19 Public Health Emergency	<u>Slides 30 – 36</u>
5.	Reproductive Health Services for Female Medicaid and CHIP Beneficiaries during the COVID-19 Public Health Emergency	<u>Slides 37 – 46</u>
6.	Appendix: State-level Average Monthly Rate Tables	<u>Slides 47 – 51</u>



Monitoring COVID-19: Enrollment, Treatment, Acute Care Use, and Testing

What You Should Know When Using the Data

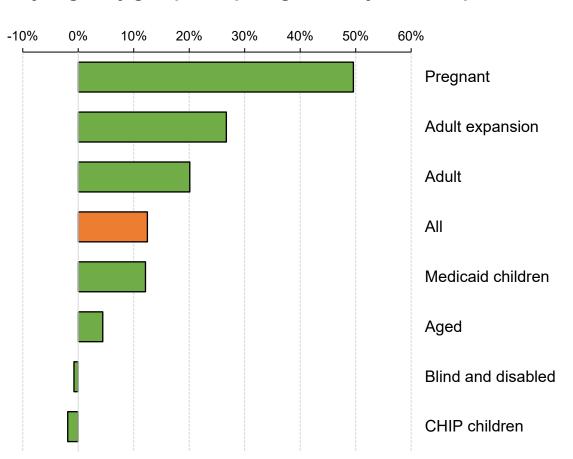
- These estimates reflect COVID-19 treatment, services, and outcomes that are paid for by Medicaid and CHIP.
- Services covered by other insurance programs, such as Medicare, are not included in these results.
- In 2019, there were 12.3 million dually eligible beneficiaries enrolled in both Medicare and Medicaid.¹
- These results are unlikely to reflect the full scope of COVID-related treatments for beneficiaries dually eligible for Medicare, as Medicare pays first for Medicare-covered services that are also covered by Medicaid because Medicaid is generally the payer of last resort.²
- For more information about COVID-related cases and hospitalizations among dually eligible beneficiaries covered by Medicare, refer to <u>CMS' Medicare COVID-19 Data</u> <u>Snapshot</u>.

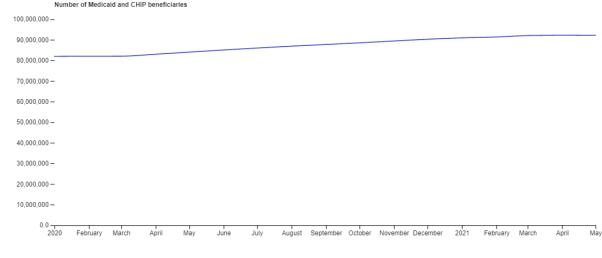
^{1.} Centers for Medicare and Medicaid Services. Medicare-Medicaid Coordination Office. "Data Analysis Brief: Medicare-Medicaid Dual Enrollment 2006 through 2019." Available at: https://www.cms.gov/files/document/medicaremedicaiddualenrollmenteverenrolledtrendsdatabrief.pdf.

Preliminary data comparing February 2020 to April 2021 show overall enrollment in Medicaid and CHIP for beneficiaries will full, comprehensive, and partial benefits has increased by over 10%, with the greatest percentage increases found in the pregnant, adult expansion, and adult eligibility groups

Percent change in volume of Medicaid and CHIP beneficiaries, by eligibility group, comparing February 2020 to April 2021

Number of Medicaid and CHIP beneficiaries, by month

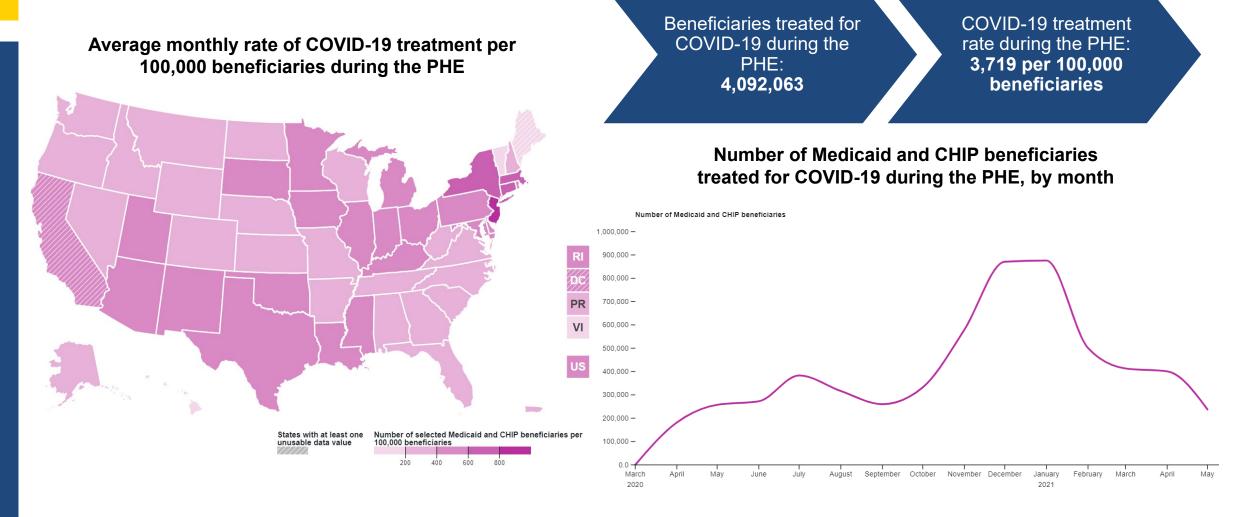




Comparing February 2020 to April 2021, the data show ~12% more (10.2 million) beneficiaries enrolled in Medicaid or CHIP, ~50% more (489,000) beneficiaries in the pregnant eligibility group, ~27% more (4.1 million) beneficiaries in the adult expansion eligibility group, and ~20% more (2.1 million) beneficiaries in the adult eligibility group. There were ~1% fewer beneficiaries in the blind and disabled eligibility group and ~2% fewer beneficiaries in the CHIP children eligibility group.

Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect. They are based on July T-MSIS submissions with enrollment through the end of June. Recent dates of enrollment have very little time for runout and we expect some changes in enrollment after each monthly update. Because data for June are incomplete, results are only presented through May 31, 2021. The baseline period includes Medicaid and CHIP eligibility data from February 2020 and the comparison period includes eligibility data from April 2021. These enrollment counts include Medicaid and CHIP beneficiaries with full, comprehensive, and partial benefits.

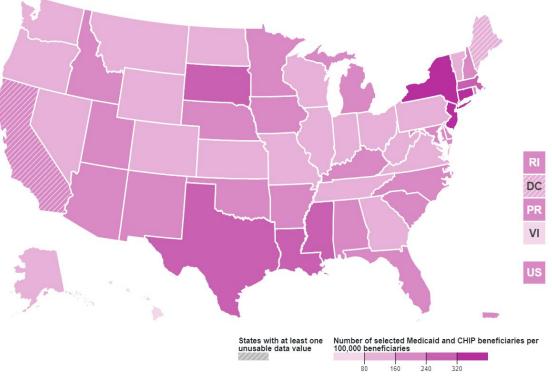
Medicaid and CHIP beneficiaries treated for COVID-19



Note: Data for recent months are likely to be adjusted upward due to claims lag. These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. For more information about COVID-related cases and hospitalizations among dually eligible beneficiaries covered by Medicare, refer to CMS' Medicare COVID-19 Data Snapshot.

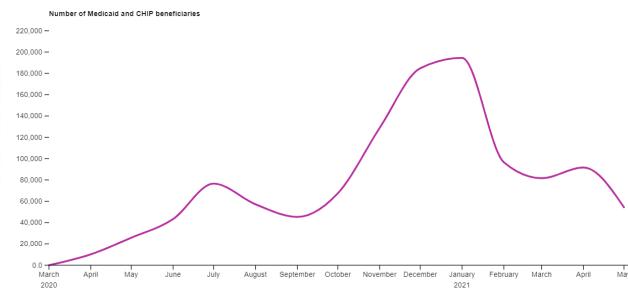
Medicaid and CHIP beneficiaries under age 19 treated for COVID-19





Beneficiaries under age 19 treated for COVID-19 during the PHE: 1,058,424 Average monthly COVID-19 treatment rate during the PHE: 2,344 per 100,000 beneficiaries < age 19

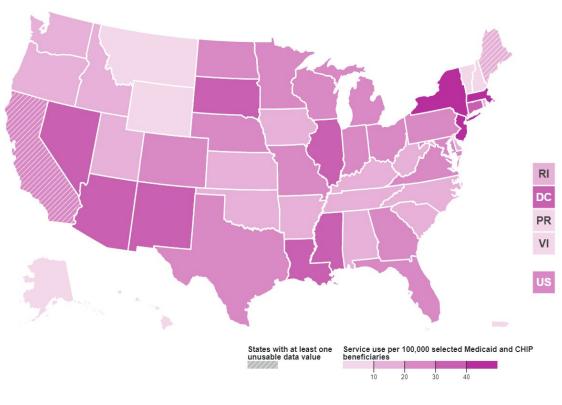
Number of Medicaid and CHIP beneficiaries under age 19 treated for COVID-19 during the PHE, by month



Note: Data for recent months are likely to be adjusted upward due to claims lag. These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. For more information about COVID-related cases and hospitalizations among dually eligible beneficiaries covered by Medicare, refer to CMS' Medicare COVID-19 Data Snapshot.

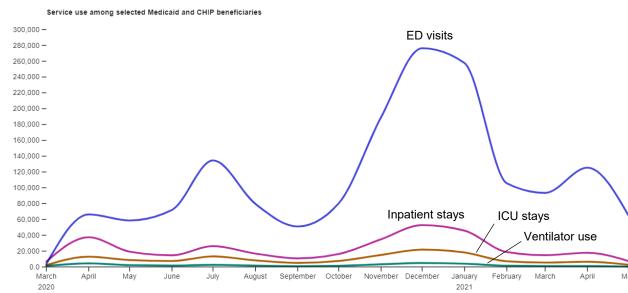
COVID-19 acute care use among Medicaid and CHIP beneficiaries

Average monthly rate of COVID-19 hospitalizations per 100,000 beneficiaries during the PHE



Number of COVID-19 hospitalizations during the PHE: 340,704 Rate of COVID-19 hospitalizations during the PHE: 309.6 per 100,000 beneficiaries

Number of acute care services for Medicaid and CHIP beneficiaries treated for COVID-19 during the PHE, by month

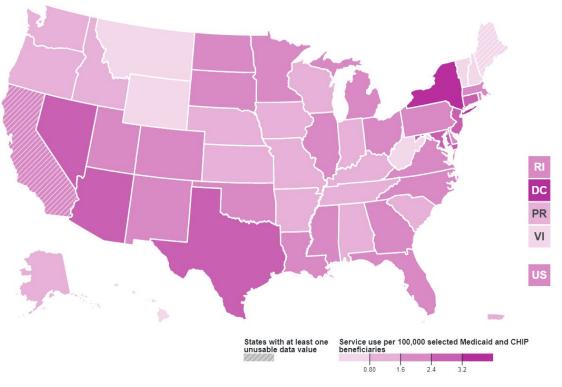


Note: Data for recent months are likely to be adjusted upward due to claims lag. These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. For more information about COVID-related cases and hospitalizations among dually eligible beneficiaries covered by Medicare, refer to CMS' Medicare COVID-19 Data Snapshot.

COVID-19 acute care use among Medicaid and CHIP

beneficiaries under age 19

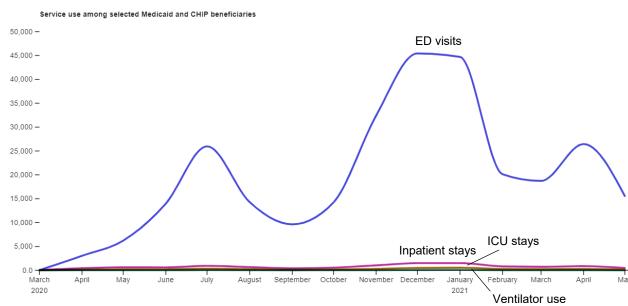
Average monthly rate of COVID-19 hospitalizations per 100,000 beneficiaries under age 19 during the PHE



Number of COVID-19 hospitalizations for beneficiaries under age 19 during the PHE: 11,351 Average monthly rate of COVID-19 hospitalizations during the PHE:

25.1 per 100,000 beneficiaries < age 19

Number of acute care services for Medicaid and CHIP beneficiaries under age 19 treated for COVID-19 during the PHE, by month

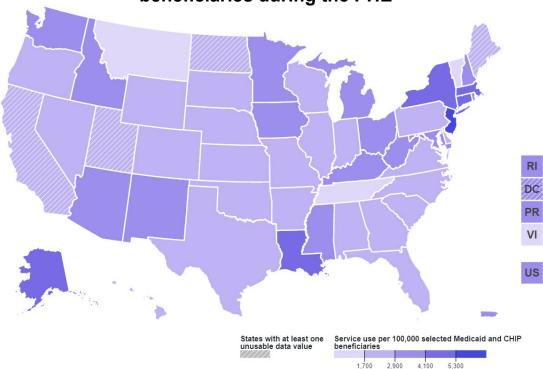


Note: Data for recent months are likely to be adjusted upward due to claims lag. These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. For more information about COVID-related cases and hospitalizations among dually eligible beneficiaries covered by Medicare, refer to CMS' Medicare COVID-19 Data Snapshot.

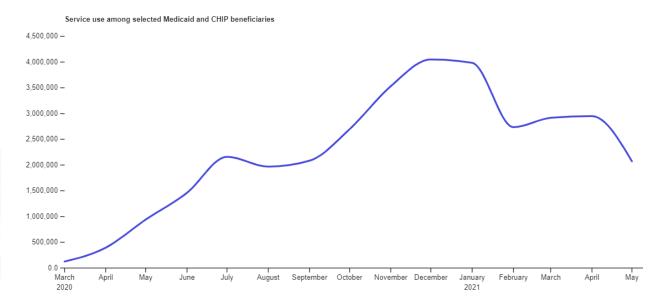
Preliminary data show that Medicaid and CHIP paid for nearly 34.1 million COVID-19 tests during the PHE

Average monthly COVID-19 tests paid by Medicaid and CHIP per 100,000 beneficiaries during the PHE (March 2020 – May 2021): 2,959.9

Average monthly rate of COVID-19 tests or testing-related services paid by Medicaid and CHIP per 100,000 beneficiaries during the PHE



Number of COVID-19 tests or testing-related services paid by Medicaid and CHIP during the PHE, by month

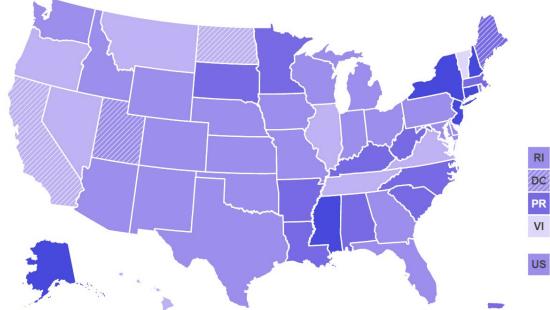


Note: Data for recent months are likely to be adjusted upward due to claims lag. These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. For more information about COVID-related cases and hospitalizations among dually eligible beneficiaries covered by Medicare, refer to CMS' Medicare (COVID-19 Data Snapshot).

Preliminary data show that Medicaid and CHIP paid for more than 12.2 million COVID-19 tests for beneficiaries <u>under age 19</u> during the PHE

Average monthly COVID-19 tests paid by Medicaid and CHIP per 100,000 beneficiaries under age 19 during the PHE (March 2020 – May 2021): 2,102.4

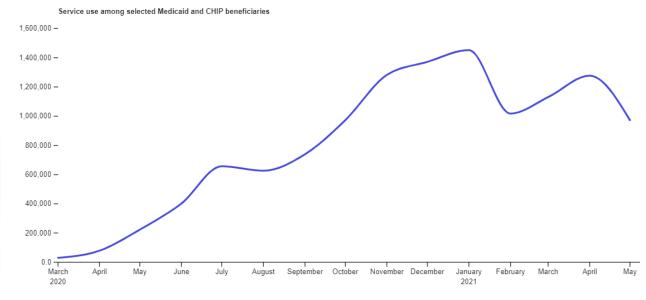
Average monthly rate of COVID-19 tests or testing-related services paid by Medicaid and CHIP per 100,000 beneficiaries under age 19 during the PHE



States with at least one

Service use per 100,000 selected Medicaid

Number of COVID-19 tests or testing-related services paid by Medicaid and CHIP among beneficiaries under age 19 during the PHE, by month



Note: Data for recent months are likely to be adjusted upward due to claims lag. These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. For more information about COVID-related cases and hospitalizations among dually eligible beneficiaries covered by Medicare, refer to CMS' Medicare (COVID-19 Data Snapshot).



Service Use Among Medicaid and CHIP Beneficiaries Under Age 19 during the COVID-19 Public Health Emergency

Medicaid and CHIP cover more than 4 in 10 children nationally and provide critical services

- Medicaid and CHIP covered nearly 45 million children during the COVID-19 Public Health Emergency (PHE) between March 2020 and May 2021
- The programs cover three quarters of children living in poverty¹
- Approximately four in ten children covered under the programs have a special health care need²

^{1.} Cornachione, Elizabeth, Robin Rudowitz, and Samantha Artiga. 2016. Children's Health Coverage: The Role of Medicaid and CHIP and Issues for the Future. Kaiser Family Foundation. Available at: https://www.kff.org/reportsection/childrens-health-coverage-the-role-of-medicaid-and-chip-and-issues-for-the-future-issue-brief/.

^{2.} Musumeci, MaryBeth and Priya Chidambaram. 2019. Medicaid's Role for Children with Special Health Care Needs: A Look at Eligibility, Services, and Spending. Kaiser Family Foundation. Available at: https://www.kff.org/medicaid/issue-brief/medicaids-role-for-children-with-special-health-care-needs-a-look-at-eligibility-services-and-spending/.

Service use among children under age 19 during the COVID-19 PHE: Key highlights

Preliminary data suggest that, during the PHE:

- Primary, preventive, and mental health service use declined among children under age 19 in April 2020. Although rates have rebounded through March 2021 for primary and preventive care, millions of services still need to be delivered to make up for those missed between March 2020 and May 2021.
- Of all services examined in this analysis, the smallest improvement has been for mental health services and dental services.
- Service delivery via telehealth for children increased dramatically starting in April 2020 compared to prior years.
- The COVID-19 treatment rate for children has remained low; ~2.3% of beneficiaries received treatment for COVID-19 under Medicaid or CHIP and fewer than 11,400 were hospitalized through May 2021.

Preliminary data show vaccinations among beneficiaries under age 19 declined for all vaccines except Influenza during the PHE period compared to prior years, and the percent decline varied by vaccination type

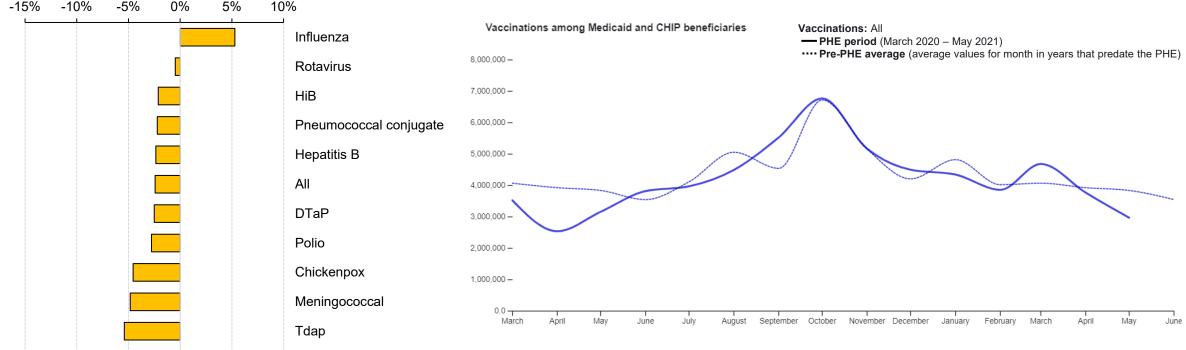
Percent change in the number of vaccinations delivered to children under age 19 during the PHE compared to the same period two years prior

MMR

HPV

Hepatitis A

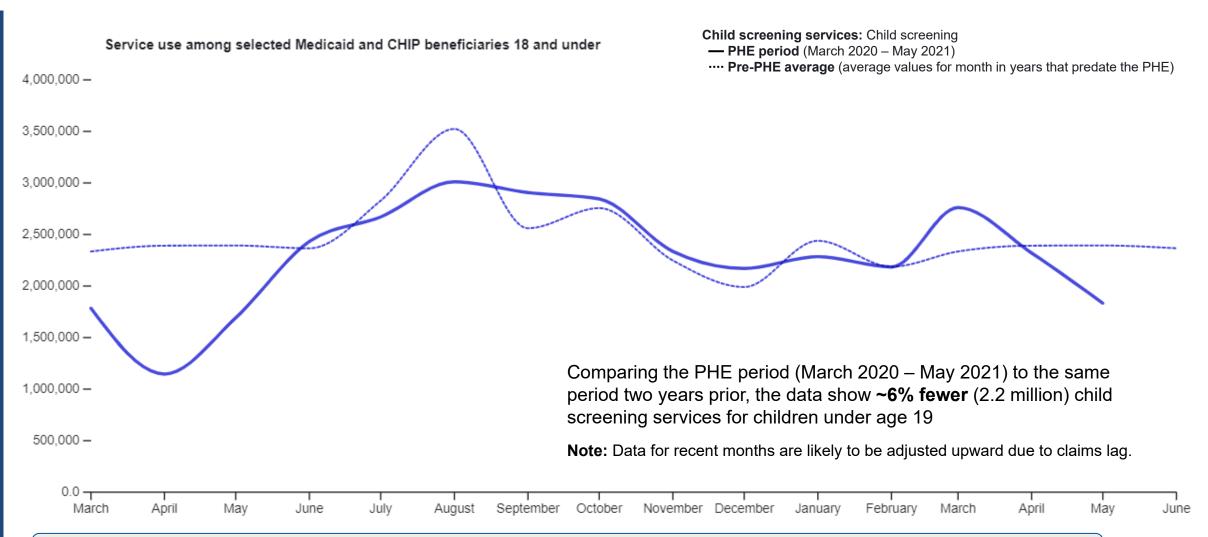
Number of vaccinations delivered to Medicaid and CHIP beneficiaries under age 19, by month



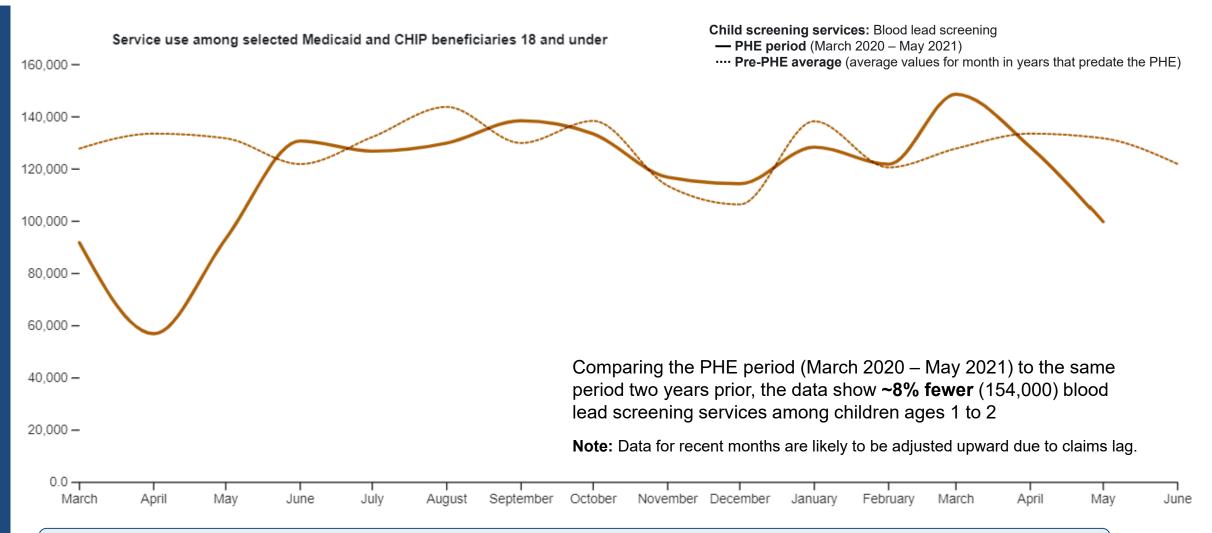
Comparing the PHE period (March 2020 – May 2021) to the same period two years prior, the data show ~2% fewer (1.6 million) vaccinations for children under age 19

Note: Data for recent months are likely to be adjusted upward due to claims lag.

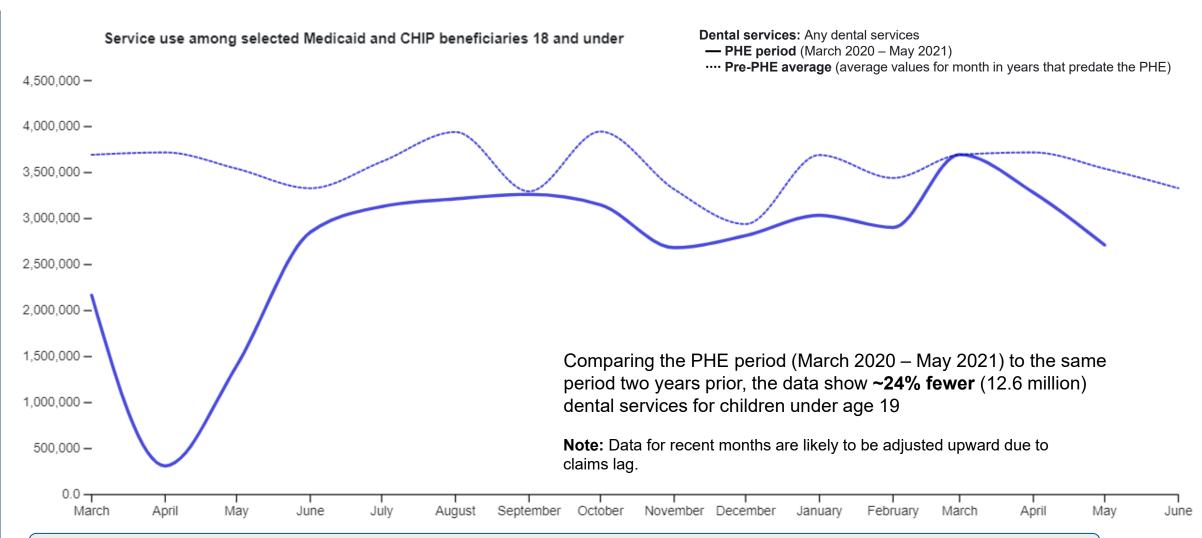
Preliminary data show child screening services declined in April 2020, increased through August 2020 and again in March 2021, remaining close to pre-PHE levels



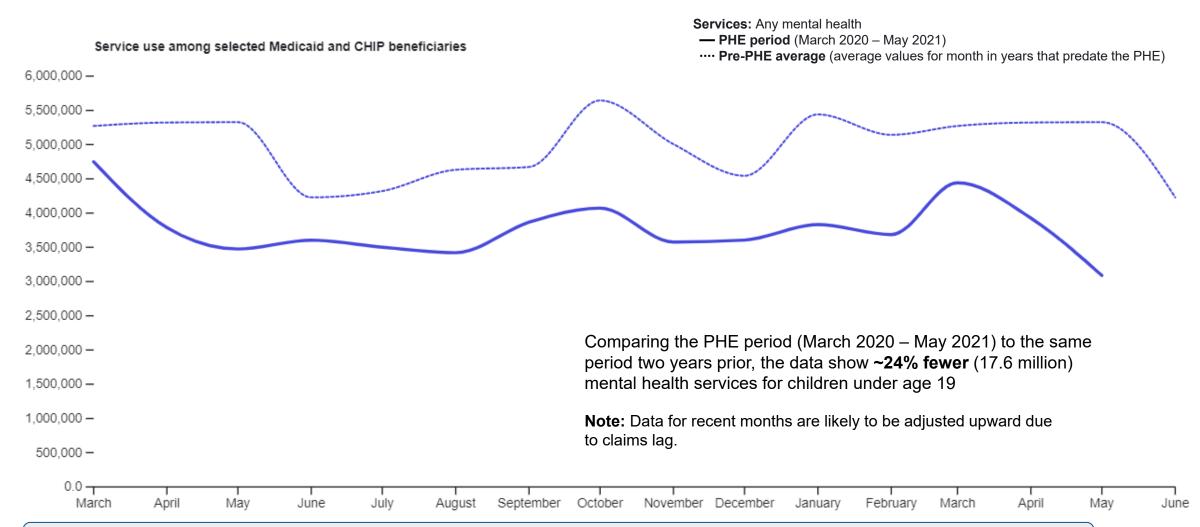
Preliminary data show blood lead screening services for children ages 1 to 2 declined in April 2020 and rebounded to pre-PHE levels by June 2020, with a peak in March 2021



Preliminary data show the number of dental services for children declined drastically in April 2020, increased through September 2020 with a peak in March 2021, but remain below pre-PHE levels



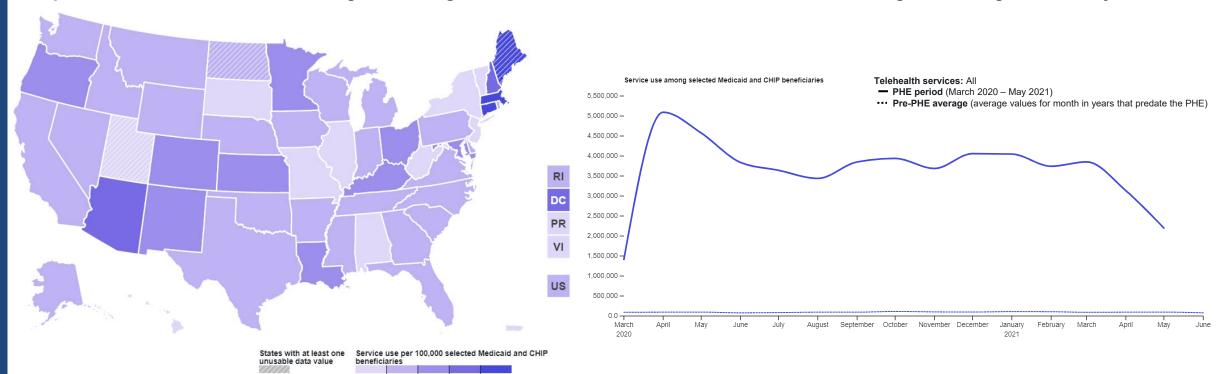
Preliminary data show mental health services for children under age 19 declined starting in March 2020 and continue to be lower than prior years' levels through May 2021



Preliminary data show rates of services delivered via telehealth to children under age 19 during the PHE have remained relatively steady since June 2020, with the highest average monthly rates in a few northeastern states



Number of services delivered via telehealth among Medicaid and CHIP beneficiaries under age 19 during the PHE, by month



Note: Data for recent months are likely to be adjusted upward due to claims lag.

11.000 17.000 22.000



Services Delivered via Telehealth to Medicaid and CHIP Beneficiaries during the COVID-19 Public Health Emergency

Services delivered via telehealth in Medicaid and CHIP

To identify services delivered via telehealth, we used a combination of Current Procedural Terminology (CPT) codes, Healthcare Common Procedure Coding System (HCPCS) codes, place of service codes, and procedure code modifiers.

Type of service delivered via telehealth	Description	
Live audio/video	Real-time, two-way audiovisual connection between a patient and provider (synchronous)	
Store and forward	Transmission of recorded health history to a provider (asynchronous)	
Remote patient monitoring	Use of electronic tools to monitor and record a patient's physiological status which then transmit the data to a provider in a setting other than where the patient is physically located	
Other telehealth visits	Any other services delivered via telehealth	

Use of telehealth during the COVID-19 PHE: Key highlights

Preliminary data suggest that, during the PHE:

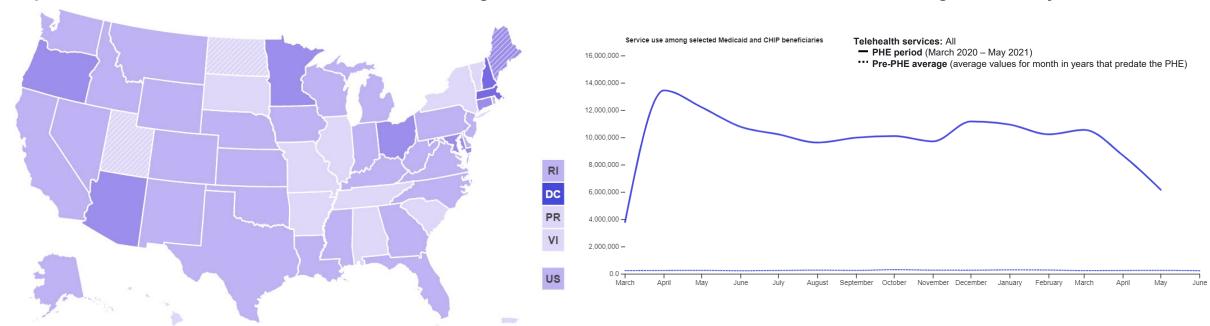
- In the US, among all age groups, services delivered through telehealth spiked in April 2020 and declined from May 2020 through May 2021, with slight increases in telehealth use in December 2020 and March 2021
- Services delivered through telehealth per 100,000 beneficiaries were highest among adults ages 19 to 64, while children under age 19 and adults age 65 and older had lower, comparable rates.
- These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. Most beneficiaries ages 65 and older are likely to be dually eligible for both Medicare and Medicaid, and the results for this age group likely underestimate telehealth use among older adults.

Preliminary data show rates of services delivered through telehealth peaked in April 2020, fell through November 2020, and were highest in a few key states

Comparing the PHE period (March 2020 – May 2021) to the same period two years prior, the data show 144,067,318 more services delivered through telehealth, an increase of 3,774%

Average monthly rate of services delivered via telehealth per 100,000 Medicaid and CHIP beneficiaries during the PHE

Number of services delivered via telehealth among Medicaid and CHIP beneficiaries during the PHE, by month



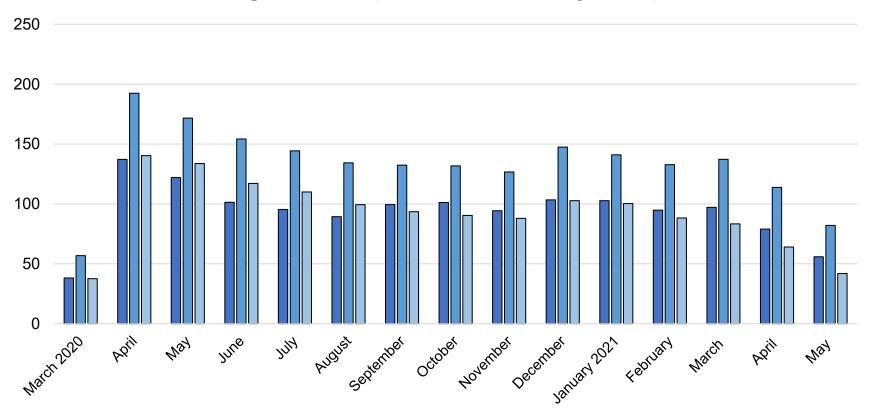
Note: Data for recent months are likely to be adjusted upward due to claims lag.

Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect using final action claims. They are based on July T-MSIS submissions with services through the end of June. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because data for June are incomplete, results are only presented through May 31, 2021. The PHE period includes data for March 2020 through May 2021. The pre-PHE average is the average of all values for that month in the years that predate the PHE, including data from January 2018 through February 2020.

16.000 24.000

Preliminary data suggest that services delivered via telehealth increased for beneficiaries of all age groups during the PHE, but were highest among the 19 to 64 age group

Services delivered via telehealth per 1,000 beneficiaries during the PHE (March 2020 – May 2021)



Note: Data for recent months are likely to be adjusted upward due to claims lag. These results are for Medicaid and CHIP only. Therefore, they do not represent the full set of services received by dually eligible beneficiaries. Many beneficiaries age 65 and older are likely to be dually eligible for both Medicare and Medicaid and the results for this age group likely underestimate telehealth utilization among older adults.

■ Age <19 ■ Age 19–64 ■ Age 65+



Services for Mental Health and Substance Use Disorders Among Medicaid and CHIP Beneficiaries during the COVID-19 Public Health Emergency

Mental health and substance use care in Medicaid and CHIP

- Medicaid is the largest payer for behavioral health services, including both mental health and SUD services, in the US.¹
- Individuals suffering from mental health conditions or SUD face many challenges accessing care and often do not seek treatment.^{2,3}
- As of 2019, nearly a quarter of adult Medicaid and CHIP beneficiaries received mental health or SUD services. Nearly four times as many beneficiaries received mental health services as compared to SUD services.⁴

^{1.} Nardone, M., Snyder, S., and Paradise, J. "Integrating Physical and Behavioral Health Care: Promising Medicaid Models." Menlo Park, CA: The Kaiser Commission on Medicaid and the Uninsured, 2014. Available at https://www.kff.org/wp-content/uploads/2014/02/8553-integrating-physical-and-behavioral-health-care-promising-medicaid-models.pdf.

^{2.} Medicaid and CHIP Payment and Access Commission. "Chapter 2: Medicaid and the Opioid Epidemic." In *June 2017 Report to Congress on Medicaid and CHIP*. Washington, DC: MACPAC, 2017. Available at https://www.macpac.gov/wp-content/uploads/2017/06/June-2017-Report-to-Congress-on-Medicaid-and-CHIP.pdf. Accessed October 19, 2020.

^{3.} Mojtabai, R., Olfson, M., Sampson, N. A., Jin, R., Druss, B., Wang, P. S., ... & Kessler, R. C. (2011). Barriers to mental health treatment: results from the National Comorbidity Survey Replication (NCS-R). Psychological medicine, 41(8), 1751.

^{4.} Mathematica analysis of 2019 TAF data. October 2020.

Mental health and substance use disorders during the COVID-19 PHE

- Preliminary evidence suggests a sharp increase in the number of adults reporting adverse mental or behavioral health conditions during the COVID-19 pandemic compared to prior years.¹
- Survey data indicate that racial and ethnic minority groups are experiencing higher rates of depression, substance use, and selfreported suicidal thoughts/ideation during the COVID-19 pandemic.²
- Similarly, preliminary evidence indicates an increase in drug-related mortality during the COVID-19 pandemic.³

^{1.} Czeisler MÉ, Lane RI, Petrosky E, et al. Mental Health, Substance Use, and Suicidal Ideation During the COVID-19 Pandemic — United States, June 24 – 30, 2020. MMWR Morb Mortal Wkly Rep 2020;69:1049 – 1057. DOI: http://dx.doi.org/10.15585/mmwr.mm6932a1external icon.

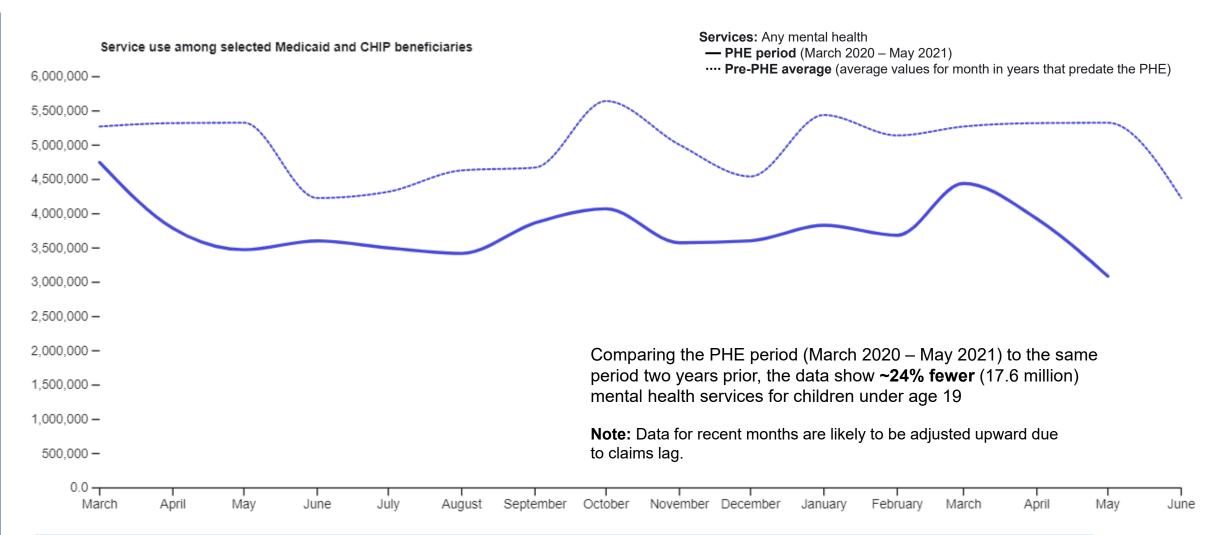
^{2.} McKnight-Eily LR, Okoro CA, Strine TW, et al. Racial and Ethnic Disparities in the Prevalence of Stress and Worry, Mental Health Conditions, and Increased Substance Use Among Adults During the COVID-19 Pandemic — United States, April and May 2020. MMWR Morb Mortal Wkly Rep 2021;70:162 – 166. Available at: https://www.cdc.gov/mmwr/volumes/70/wr/mm7005a3.htm.

Mental health and SUD service use among children and adults during the COVID-19 PHE: Key highlights

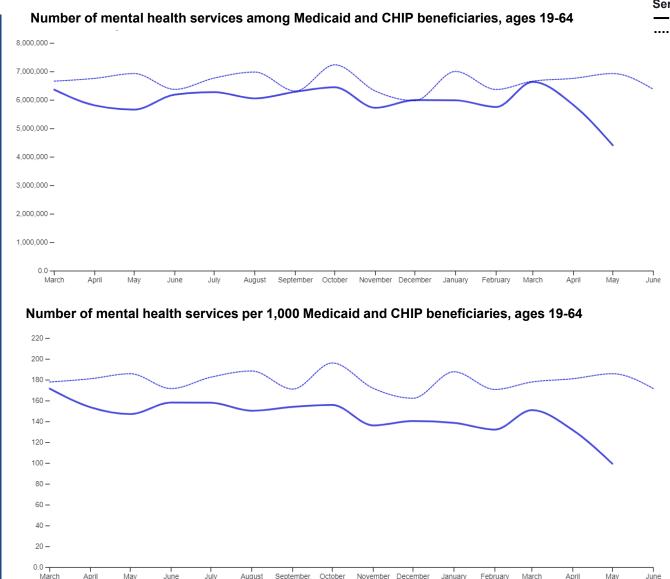
Preliminary data suggest that, during the PHE:

- Mental health services for beneficiaries under age 65 declined throughout the PHE and are consistently lower than prior years' levels.
- Substance use disorder (SUD) services for adults ages 19 to 64 declined during the beginning of the PHE period and have nearly recovered to prior years' levels through March 2021.
- For adults ages 19 to 64, the differences in the rates of mental health and SUD services per 1,000 beneficiaries during the PHE compared to pre-PHE levels are larger than the differences in counts of services provided. This trend likely reflects increases in the number of beneficiaries in adult eligibility groups during the PHE despite a steady volume of services provided.
- Behavioral health services delivered via telehealth increased dramatically during the PHE. However, delivery of certain services via telehealth, such as intensive outpatient and partial hospitalizations for SUD, may not be appropriate to deliver via telehealth, and poses a unique challenge for care delivery during the PHE.

Preliminary data show mental health services for children under age 19 declined starting in March 2020 and continue to be lower than prior years' levels through May 2021



Preliminary data show the volume of mental health services for adults ages 19 to 64 during the PHE are close to pre-PHE levels, but the gap in the rate of services has grown, likely due to increased enrollment



Services: Any mental health

— PHE period (March 2020 – May 2021)

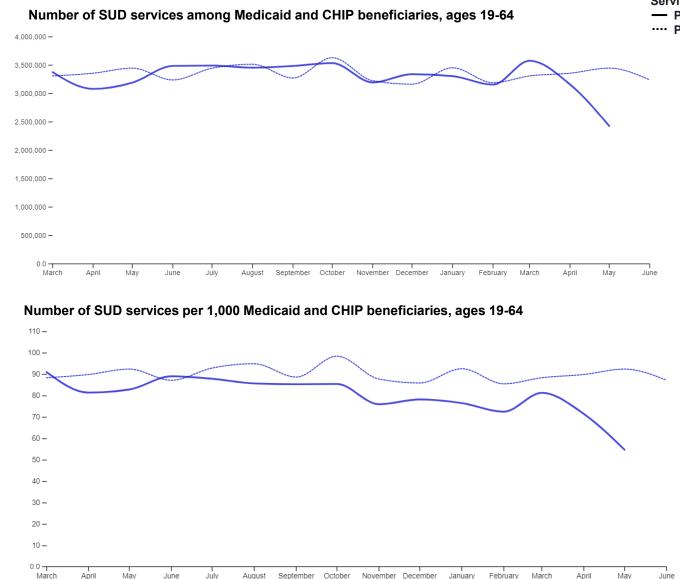
···· Pre-PHE average (average values for month in years that predate the PHE)

Comparing the PHE period (March 2020 – May 2021) to the same period two years prior, the data show **~10% fewer** (9.5 million) mental health services for adults ages 19 to 64.

The average monthly rate of mental health services per 1,000 beneficiaries is ~18% lower during the PHE period.

Note: Data for recent months are likely to be adjusted upward due to claims lag. The top figure displays the monthly count of services, and the bottom figure displays the monthly service use rate per 1,000 beneficiaries. The PHE period rate may not be directly comparable to the pre-PHE average rate since, for some states, there are increased suspensions of eligibility redeterminations during the PHE, which may inflate the denominator Medicaid population.

Preliminary data show the volume of SUD services for adults ages 19 to 64 during the PHE are close to pre-PHE levels, but the gap in the rate of services has grown, likely due to increased enrollment



Services: Any SUD service

— PHE period (March 2020 – May 2021)

···· Pre-PHE average (average values for month in years that predate the PHE)

Comparing the PHE period (March 2020 – May 2021) to the same period two years prior, the data show **~0.06% fewer** (30,000) SUD services for adults ages 19 to 64.

The average rate of SUD services per 1,000 beneficiaries is ~9% lower during the PHE period.

Note: Data for recent months are likely to be adjusted upward due to claims lag. The top figure displays the monthly count of services, and the bottom figure displays the monthly service use rate per 1,000 beneficiaries. The PHE period rate may not be directly comparable to the pre-PHE average rate since, for some states, there are increased suspensions of eligibility redeterminations during the PHE, which may inflate the denominator Medicaid population.



Reproductive Health Services for Female Medicaid and CHIP Beneficiaries during the COVID-19 Public Health Emergency

Reproductive health care services in Medicaid and CHIP

- Medicaid is the largest payer for maternity care in the United States, covering more than 4 in 10 births. Nearly two of every three adult women enrolled in Medicaid are of reproductive age (ages 19 to 44). Medicaid and CHIP also cover a variety of reproductive health care services, including prenatal services, deliveries, and postpartum services, as well as family planning services and contraceptive methods, such as long-acting reversible contraception (LARC).
- Maternity care services, including prenatal care, delivery, and postpartum care, can be billed either separately for each service or as a "bundle" of services with a bundled payment procedure code.
- Prenatal and postpartum care are essential to improve maternal and perinatal health outcomes and address pregnancy-related health disparities.² As a response to the COVID-19 PHE, Congress passed the Families First Coronavirus Response Act, which includes enhanced federal funding for state Medicaid agencies to provide continuous coverage for postpartum women through the PHE.³

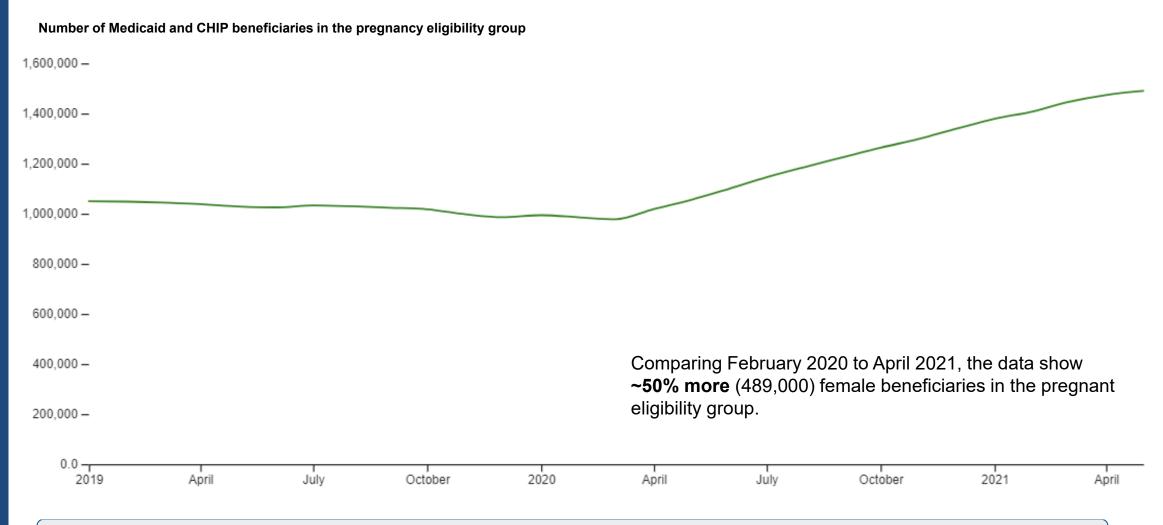
^{2.} More information is available at: Medicaid and CHIP Beneficiary Profile: Maternal and Infant Health December 2020.

Reproductive health service use among women during the COVID-19 PHE: Key highlights

Preliminary data suggest that, during the PHE:

- Provision of any contraceptives and long-acting reversible contraception dropped in April 2020 and rebounded through March 2021, though there is still a gap in services compared to pre-PHE levels.
- The number of live births, miscarriages, and stillbirths during the PHE are lower than prior years' levels. The decline in pregnancy outcomes in earlier months of the PHE is not attributable to COVID-19 since these pregnancies were initiated prior to March 2020 (the start of the PHE).
- The number of beneficiaries in adult eligibility groups increased, especially for pregnant women and expansion adults. Despite this trend, reproductive health service use declined or remained steady during the PHE.
- Perinatal services including prenatal and postpartum visits and bundled payments declined, which may be tied to the decrease in the number of live births, miscarriages, and stillbirths.

Preliminary data show that the number of Medicaid and CHIP beneficiaries in the pregnant eligibility group steadily increased starting in April 2020 and continued through May 2021

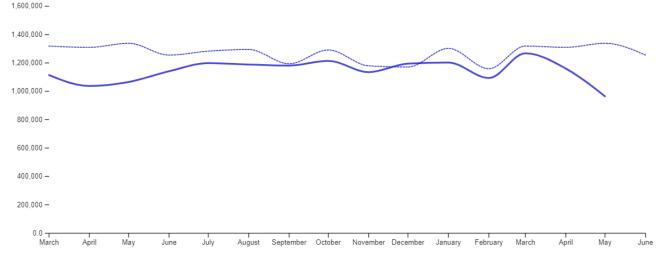


Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect. They are based on July T-MSIS submissions with enrollment through the end of June. Recent dates of enrollment have very little time for runout and we expect some changes in enrollment after each monthly update. Because data for June are incomplete, results are only presented through May 31, 2021.

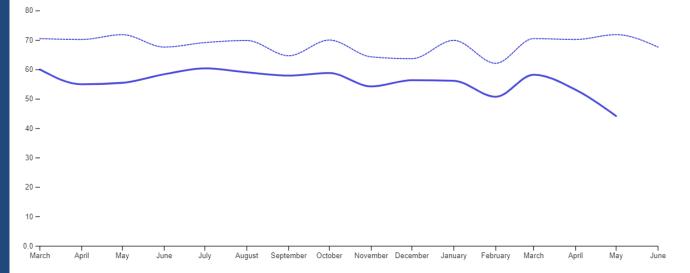
40

Preliminary data show the volume of contraceptives provided during the PHE are close to pre-PHE levels, but the gap in the rate of services has grown, likely due to increased enrollment





Number of contraceptive services provided per 1,000 Medicaid and CHIP beneficiaries, ages 15-44



Services: Any contraceptive

- PHE period (March 2020 May 2021)
- ···· Pre-PHE average (average values for month in years that predate the PHE)

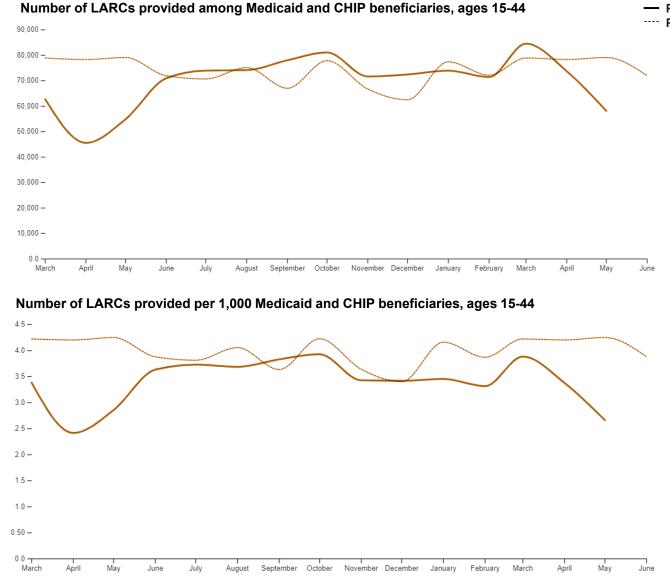
Comparing the PHE period (March 2020 – May 2021) to the same period two years prior, the data show ~12% fewer (2.3 million) contraceptives provided to women ages 15 to 44

The average rate of contraceptive services provided per 1,000 beneficiaries is ~20% lower during the PHE period

Note: Data for recent months are likely to be adjusted upward due to claims lag. The top figure displays the monthly count of services, and the bottom figure displays the monthly service use rate per 1,000 beneficiaries. The PHE period rate may not be directly comparable to the pre-PHE average rate since, for some states, there are increased suspensions of eligibility redeterminations during the PHE, which may inflate the denominator Medicaid population.

Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect (formerly AREMAC), using final action claims. They are based on July T-MSIS submissions with services through the end of June. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because data for June are incomplete, results are only presented through May 31, 2021. The PHE period includes data for March 2020 through May 2021. The pre-PHE average is the average of all values for that month in the years that predate the PHE, including data from January 2018 through February 2020.

Preliminary data show the volume of long-acting reversible contraceptives (LARC) provided during the PHE is close to pre-PHE levels, but the decline in the rate of services has persisted, likely due to increased enrollment.



Services: Any contraceptive

— PHE period (March 2020 – May 2021)

···· Pre-PHE average (average values for month in years that predate the PHE)

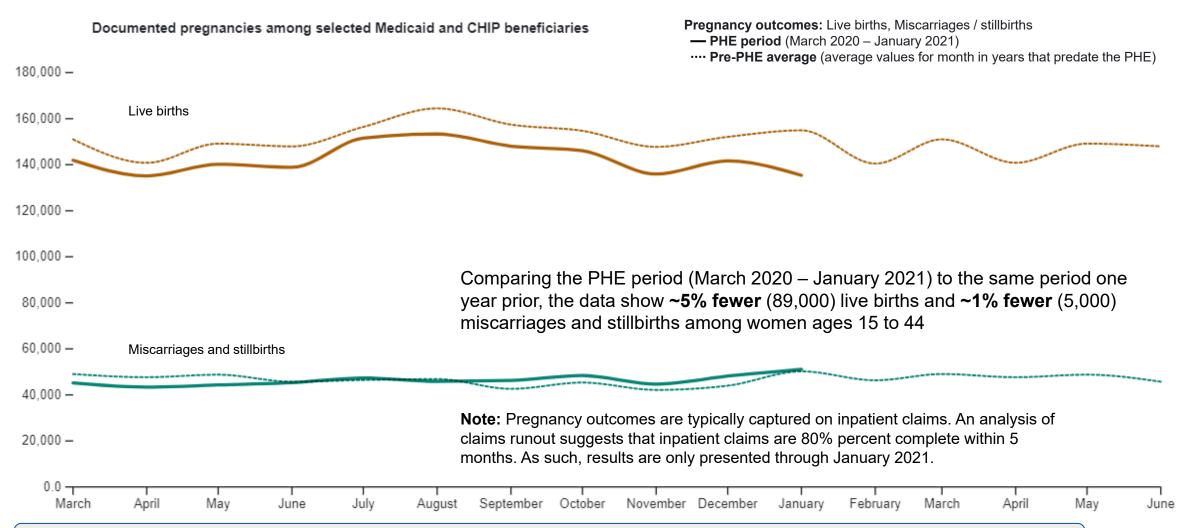
Comparing the PHE period (March 2020 – May 2021) to the same period two years prior, the data show **~6% fewer** (72,000) LARCs provided to women ages 15 to 44

The average rate of LARCs provided per 1,000 beneficiaries is ~15% lower during the PHE period

Note: Data for recent months are likely to be adjusted upward due to claims lag. The top figure displays the monthly count of services, and the bottom figure displays the monthly service use rate per 1,000 beneficiaries. The PHE period rate may not be directly comparable to the pre-PHE average rate since, for some states, there are increased suspensions of eligibility redeterminations during the PHE, which may inflate the denominator Medicaid population.

Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect (formerly AREMAC), using final action claims. They are based on July T-MSIS submissions with services through the end of June. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because data for June are incomplete, results are only presented through May 31, 2021. The PHE period includes data for March 2020 through May 2021. The pre-PHE average is the average of all values for that month in the years that predate the PHE, including data from January 2018 through February 2020.

Preliminary data show fewer live births during the PHE as compared to pre-PHE levels, whereas miscarriages and stillbirths during the PHE are comparable to pre-PHE levels

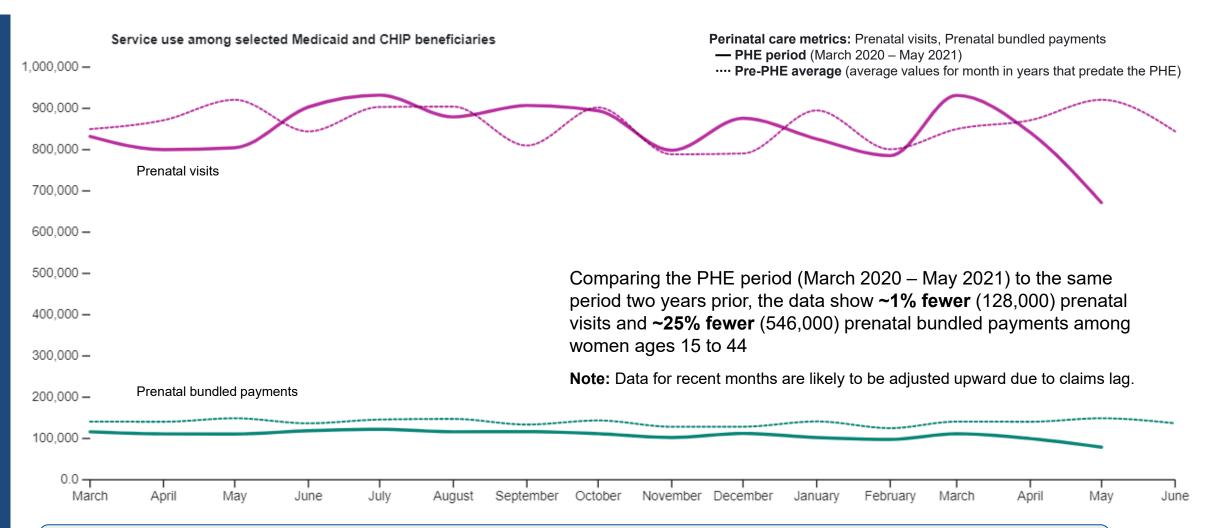


Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect using final action claims. They are based on July T-MSIS submissions with services through the end of June. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because inpatient data are incomplete for at least 5 months, results are only presented through January 31, 2021. The pre-PHE average is the average of all values for that month in the years that predate the PHE, including data from March 2018 through January 2020.

Counting prenatal and postpartum services

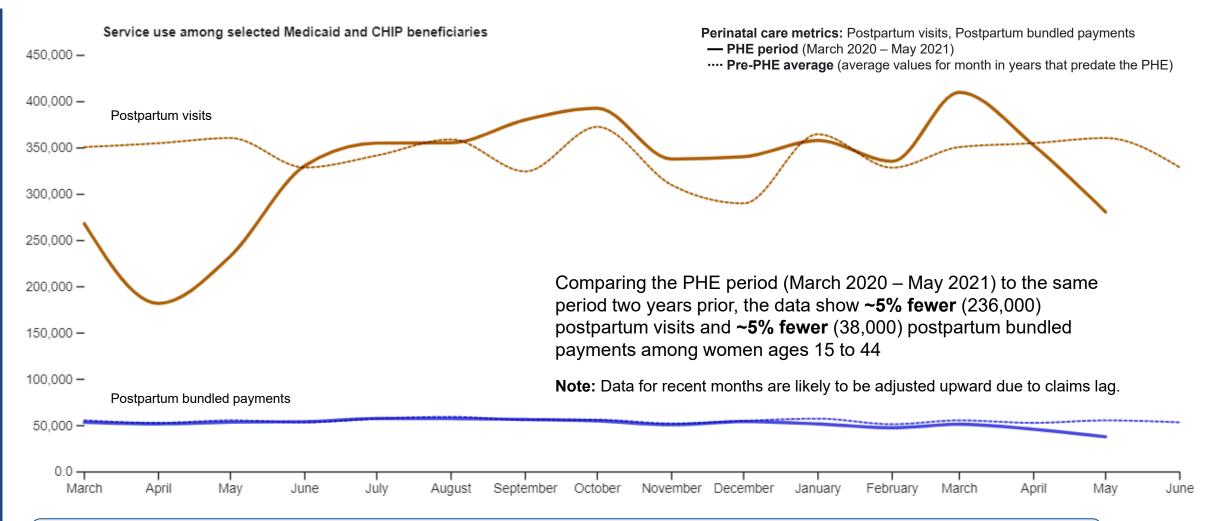
- Maternity care services can be billed either separately for each service or as a "bundle" of services with a bundled payment procedure code.
- There are two types of bundled payment codes: (1) Those that include standard prenatal care and the mother's charges for an uncomplicated delivery and postpartum care, and (2) those that include only the mother's charges for an uncomplicated delivery and postpartum care. Both types of codes are used in all states, but there is considerable variation across states in how frequently they are used.
- In states that frequently use bundled payment codes that include prenatal services or
 postpartum services, researchers cannot assess the quality or use of prenatal and
 postpartum care.¹ As a result, the following perinatal care measures are likely an
 undercount of prenatal and postpartum services among women ages 15 to 44 in states
 where perinatal services are billed together as bundled payments.

Preliminary data show prenatal visits declined in April 2020 and rebounded to pre-PHE levels in June 2020, whereas the volume of prenatal bundled payments remains below pre-PHE levels through May 2021



Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect using final action claims. They are based on July T-MSIS submissions with services through the end of June. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because data for June are incomplete, results are only presented through May 31, 2021. The PHE period includes data for March 2020 through May 2021. The pre-PHE average is the average of all values for that month in the years that predate the PHE, including data from January 2018 through February 2020. This measure is likely an undercount of prenatal services among women ages 15 to 44 in states where perinatal services are billed together as bundled payments.

Preliminary data show postpartum visits declined in April 2020 and rebounded to pre-PHE levels, whereas the volume of postpartum bundled payments remained steady during the PHE, though overall both are slightly below pre-PHE levels



Notes: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect using final action claims. They are based on July T-MSIS submissions with services through the end of June. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because data for June are incomplete, results are only presented through May 31, 2021. The PHE period includes data for March 2020 through May 2021. The pre-PHE average is the average of all values for that month in the years that predate the PHE, including data from January 2018 through February 2020. This measure is likely an undercount of postpartum services among women ages 15 to 44 in states where perinatal services are billed together as bundled payments.



Appendix: State-level Average Monthly Rate Tables

Appendix Table 1. Average monthly rate of COVID-19 treatment and COVID-19 hospitalizations per 100,000 beneficiaries

State	Average monthly rate of COVID-19 treatment per 100,000 beneficiaries during the PHE	Average monthly rate of COVID-19 treatment per 100,000 beneficiaries under age 19 during the PHE	Average monthly rate of COVID-19 hospitalizations per 100,000 beneficiaries during the PHE	Average monthly rate of COVID-19 hospitalizations per 100,000 beneficiaries under age 19 during the PHE
United States	439.65	197.53	25.74	1.95
Alaska	229.64	134.63	9.69	1.19
Alabama	249.53	186.70	13.51	0.89
Arkansas	366.73	220.95	17.16	1.31
Arizona	495.27	204.76	38.12	2.47
California	477.61*	201.41*	24.73*	1.64*
Colorado	321.94	114.72	20.25	1.75
Connecticut	662.73	342.42	35.97	2.52
District of Columbia	443.64*	145.71*	37.63	3.65
Delaware	422.58	216.46	17.71	1.90
Florida	331.75	168.84	24.46	2.17
Georgia	368.12	152.05	21.19	2.18
Hawaii	94.84	47.11	8.26	0.65
lowa	427.79	184.50	17.21	1.37
Idaho	374.40	160.78	18.93	1.44
Illinois	427.02	143.51	35.72	2.15
Indiana	408.36	129.66	23.49	1.13
Kansas	363.48	135.63	15.14	1.35
Kentucky	410.05	166.73	18.01	1.06
Louisiana	564.55	275.74	31.89	2.01
Massachusetts	760.79	264.69	45.09	2.20
Maryland	502.37	206.57	28.72	2.65
Maine	189.29*	80.25*	10.11*	0.39*
Michigan	429.61	195.25	20.39	2.16
Minnesota	546.41	203.09	29.42	1.96
Missouri	386.68	153.68	23.20	1.46
Mississippi	535.75	267.74	32.91	1.70
Montana	280.12	119.23	0.16	0.05
North Carolina	320.67	186.79	18.08	2.32
North Dakota	369.81	147.37	29.81	2.15
Nebraska	399.05	169.75	23.60	1.55
New Hampshire	327.71	224.66	0.32	0.00
New Jersey	933.71	357.14	48.79	2.74
New Mexico	461.13	214.71	30.12	1.98
Nevada	375.13	127.56	32.89	3.01
New York	628.13	350.19	42.38	3.32

Mathematica® Inc. 48

State	Average monthly rate of COVID-19 treatment per 100,000 beneficiaries during the PHE	Average monthly rate of COVID-19 treatment per 100,000 beneficiaries under age 19 during the PHE	Average monthly rate of COVID-19 hospitalizations per 100,000 beneficiaries during the PHE	Average monthly rate of COVID-19 hospitalizations per 100,000 beneficiaries under age 19 during the PHE
Ohio	428.44	124.98	29.79	1.65
Oklahoma	422.74	224.76	19.83	2.27
Oregon	209.53	119.53	12.27	0.88
Pennsylvania	478.35	146.49	28.44	2.28
Puerto Rico	285.18	218.54	5.83	1.41
Rhode Island	491.31	239.67	18.22	2.23
South Carolina	234.89	190.74	12.94	1.51
South Dakota	566.14	286.30	31.24	1.97
Tennessee	244.67	116.66	11.41	1.11
Texas	415.49	253.06	23.19	2.44
Utah	404.98	190.63	17.50	1.94
Virginia	359.34	143.31	23.26	1.65
Virgin Islands	72.22	20.19	6.79	0.00
Vermont	135.42	101.68	4.33	0.10
Washington	227.12	105.19	12.75	0.80
Wisconsin	307.82	140.12	21.21	1.16
West Virginia	273.78	127.95	16.62	0.77
Wyoming	394.16	159.66	0.19	0.00

^{*} indicates state's data include at least one unusable data value

Note: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect (formerly AREMAC), using final action claims. They are based on April T-MSIS submissions with services through the end of March. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because data for March are incomplete, results are only presented through February 28, 2021. The PHE period includes data for March 2020 through February 2021.

Mathematica[®] Inc. 49

Appendix Table 2. Average monthly rate of COVID-19 tests or testing related services and services delivered through telehealth per 100,000 beneficiaries

State	Average monthly rate of COVID-19 tests or testing-related services paid by Medicaid and CHIP per 100,000 beneficiaries during the PHE	Average monthly rate of COVID-19 tests or testing-related services paid by Medicaid and CHIP per 100,000 beneficiaries under age 19 during the PHE	Average monthly rate of services delivered through telehealth per 100,000 Medicaid and CHIP beneficiaries during the PHE	Average monthly rate of services delivered through telehealth per 100,000 beneficiaries under age 19 during the PHE
United States	2,959.92	2,102.37	11,209.56	9,410.35
Alaska	4,518.70	3,603.99	10,662.01	8,656.73
Alabama	2,895.20	2,975.17	5,480.08	5,425.19
Arkansas	2,427.82	2,997.42	7,485.45	10,732.72
Arizona	2,922.98	2,030.08	21,863.66	21,270.84
California	2270.23*	1342.98*	9,826.14	8,906.85
Colorado	2,297.37	1,642.35	11,585.50	11,310.71
Connecticut	5,286.30	3,569.40	22,794.51	24,091.94
District of Columbia	3187.12*	1975.98*	37,562.77	19,125.86
Delaware	2,424.30	1,892.47	15,366.33	10,186.07
Florida	2,161.69	1,755.31	9,063.86	9,531.49
Georgia	2,122.74	1,796.38	8,762.50	8,163.66
Hawaii	1,728.21	1,044.00	6,087.31	3,040.54
lowa	2,916.97	2,304.84	10,695.15	7,515.55
Idaho	3,009.25	1,924.77	12,699.96	8,739.15
Illinois	2,239.65	1,060.92	5,756.50	4,708.42
Indiana	2,599.83	1,863.90	13,227.90	10,051.00
Kansas	2,256.28	1,752.60	13,608.10	12,241.89
Kentucky	3,924.65	2,808.95	14,921.80	11,982.41
Louisiana	4,543.96	2,915.98	12,756.14	13,615.91
Massachusetts	4,189.22	3,175.26	29,274.94	26,851.94
Maryland	3,663.80	2,322.74	16,564.11	15,270.49
Maine	2894.92*	2625.45*	23,622.46*	23,162.34*
Michigan	3,543.65	1,983.47	14,667.06	9,372.50
Minnesota	4,033.43	2,862.12	23,354.88	16,261.96
Missouri	2,693.67	1,799.12	7,235.72	4,941.60
Mississippi	3,443.64	3,246.17	8,774.13	8,444.26
Montana	1,648.11	1,220.92	12,727.91	9,729.98
North Carolina	2,859.27	2,766.69	8,608.88	10,065.35
North Dakota	1782.25*	1520.20*	7,737.94*	6,665.60*
Nebraska	2,173.17	1,835.86	10,663.29	7,408.90
New Hampshire	3,963.36	3,760.15	27,294.14	21,127.00
New Jersey	6,049.18	3,532.79	10,317.06	4,251.04

Mathematica® Inc. 50

State	Average monthly rate of COVID-19 tests or testing-related services paid by Medicaid and CHIP per 100,000 beneficiaries during the PHE	Average monthly rate of COVID-19 tests or testing-related services paid by Medicaid and CHIP per 100,000 beneficiaries under age 19 during the PHE	Average monthly rate of services delivered through telehealth per 100,000 Medicaid and CHIP beneficiaries during the PHE	Average monthly rate of services delivered through telehealth per 100,000 beneficiaries under age 19 during the PHE
New Mexico	3,853.48	2,320.01	12,941.80	12,198.12
Nevada	2,255.15	1,297.61	9,886.96	6,656.70
New York	4,568.98	3,266.75	7,264.25	4,819.20
Ohio	3,815.50	2,098.89	17,353.35	11,706.74
Oklahoma	2,471.81	2,365.87	10,871.25	10,377.54
Oregon	2,600.71	1,545.76	17,586.81	11,878.36
Pennsylvania	2,654.55	1,695.23	8,700.58	6,454.79
Puerto Rico	3,523.69	2,605.10	7,099.74	5,159.25
Rhode Island	3,226.84	2,356.22	10,245.93	7,518.57
South Carolina	2,342.47	2,415.49	5,171.84	6,272.71
South Dakota	2,738.73	2,456.51	5,806.20	4,009.02
Tennessee	874.72	926.19	6,604.99	6,323.88
Texas	2,306.04	2,284.28	9,704.33	9,534.28
Utah	2510.15*	1833.50*	5,721.51*	2,583.93*
Virginia	1,766.96	1,286.32	9,238.20	8,186.50
Virgin Islands	1,084.00	521.84	1,220.27	356.72
Vermont	610.76	473.50	4,080.32	1,469.70
Washington	2,925.47	1,876.44	10,534.50	8,038.46
Wisconsin	2,744.57	1,983.11	10,398.40	7,500.19
West Virginia	3,241.70	2,591.80	10,141.48	5,548.60
Wyoming	2,420.37	2,050.83	9,568.48	6,469.44

^{*} indicates state's data include at least one unusable data value

Note: These data are preliminary. Data are sourced from the T-MSIS Analytic Files v5 in DataConnect (formerly AREMAC), using final action claims. They are based on April T-MSIS submissions with services through the end of March. Recent dates of service have very little time for claims runout and we expect large changes in the results after each monthly update. Because data for March are incomplete, results are only presented through February 28, 2021. The PHE period includes data for March 2020 through February 2021.

Mathematica[®] Inc. 51