

## Steps to Creating a Statewide Person-Centered Service Planning System



Division of Long Term Services and Supports Disabled and Elderly Health Programs Group Center for Medicaid and CHIP Services

## **Topics Covered by this Webinar:**

- Person-Centered Planning within a State's Home and Community Based Service System
- Underpinnings of a Service System
- Basic Approach to Systems Change
- Alignment of All Functional Areas
- Need for Knowledge and Skill Development among all stakeholders
- State Examples

# Scope of Person-Centered Planning in a State's HCBS System

Applies to all populations, within all of the following home and community-based service Medicaid authorities:

- §1915(c) Home and Community-Based Services Waiver
- §1915(i) SPA State Plan Home and Community-Based Services
- §1915(j) SPA Self-directed Personal Assistance Services
- §1915(k) SPA Community First Choice Option
- §1115 Research and Demonstration Waiver

## \*Broadly Described, PCP is Intended to Include:

- ✓ **Person-centered thinking** helps to establish the means for a person to live a life that they and the people who care about them have good reasons to value.
- ✓ **Person-centered planning** is a way to assist people who need HCBS and supports to construct and describe what they want and need to bring purpose and meaning to their life.
- ✓ **Person-centered practice** is the alignment of service resources that give people access to the full benefits of community living and ensure they receive services in a way that may help them achieve individual goals.

# What is Included in a Service System?

## Underpinnings of a State's Home and Community-Based Service System

- Federal and state statute and regulation
- Federal and state policy documents
- Waiver application and (sub-regulatory) guidance/ procedural documents
- Licensing/certification requirements for providers
- Qualifications of providers/contractors

## Increased Expectations for Person-Centered Systems

In recent years, expectations for person-centered approaches to service delivery and system design have been emerging nationally:

 Related provisions can be found in the Deficit Reduction Act of 2005, the Affordable Care Act of 2010 and numerous Medicaid regulations, including changes to the 1915(c) HCBS Waiver regulations and 1915(i) State plan HCBS regulations published in January of 2014; the development of Community First Choice (CFC 1915(k)); the Managed Care regulations finalized in April 2016 and regulations related to long-term care facilities that became effective November 2016.

### The Affordable Care Act Section 2402(a)

#### Section 2402. REMOVAL OF BARRIERS TO PROVIDING HOME AND COMMUNITY BASED SERVICES.

- (a) OVERSIGHT AND ASSESSMENT OF THE ADMINISTRATION OF HOME AND COMMUNITY-BASED SERVICES.—
- The Secretary of Health and Human Services shall promulgate regulations to ensure that all States develop service systems that are designed to—
- allocate resources for services in a manner that is responsive to the changing needs and choices of beneficiaries receiving non-institutionally-based long-term services and supports (including such services and supports that are provided under programs other the State Medicaid program), and that provides strategies for beneficiaries receiving such services to maximize their independence, including through the use of client-employed providers;
- (2) provide the support and coordination needed for a beneficiary in need of such services (and their family caregivers or representative, if applicable) to design an individualized, self-directed, community-supported life; and
- (3) improve coordination among, and the regulation of, all providers of such services under federally and State-funded programs in order to—
  - (A) achieve a more consistent administration of policies and procedures across programs in relation to the provision of such services; and
  - (B) oversee and monitor all service system functions to assure—
    - (i) coordination of, and effectiveness of, eligibility determinations and individual assessments;
    - (ii) development and service monitoring

The Patient Protection and Affordable Care Act (Pub. L. 111–148, enacted on March 23, 2010), amended by the Health Care and Education Reconciliation Act of 2010 (Pub. L. 111–152, enacted on March 30, 2010), collectively referred to as the Affordable Care Act (ACA), section 2402(a)

### **HHS Guidance Issued**

- HHS Secretary announced Guidance on Section 2402(a) June 6, 2014
- The guidance directed specific HHS offices involved in HCBS to: "improve the efficient administration and consumer experience of programs at the state, federal, and community levels by aligning HCBS to standards for (person centered planning and Self Direction), and by enhancing the ability of HHS's oversight of PCP and SD."
- HHS agencies specifically identified in the guidance include:
  - Administration for Community Living
  - Centers for Medicare & Medicaid Services
  - Health Resources and Services Administration.
  - Indian Health Service
  - Substance Abuse and Mental Health Services Administration
  - Administration for Children and Families

### **Systemic Change Models**

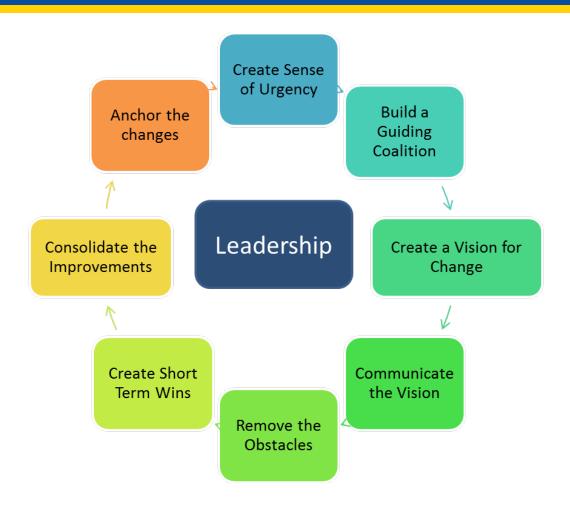
Important Steps in Transforming a Statewide System

### **Elements of Systemic Change:**

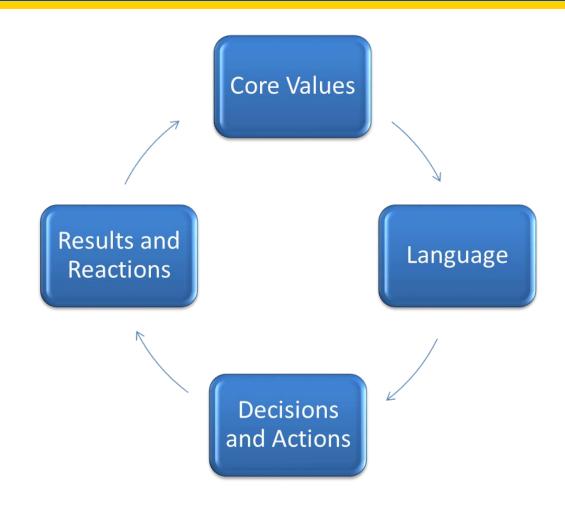
Within any systemic change efforts, key elements are needed, including when changing the approach to delivery of HCBS. These key elements include:

- Leadership's role
- Policy, process and procedure changes
- Engaging stakeholders
- Communication

### Change Model: John Kotter I.



## **Person-Centered Thinking**



## **Example: Changes at the System Level**

#### Policies on intake and referral

This is Alice, a 50 year old Caucasian female who is overweight, and is recovering from recent hip replacement surgery....

Vs

This is Alice, a grandmother of six who is interested in staying active with her friends and walking every evening with her grandchildren.

- Assessment tools used start with preferences and abilities:
  - What are the person's talents and gifts?

What was she known for in the past? What matters the most in every day life?

Goals and Outcomes requirements: have meaning for the person Replace Clinical Goals:

Alice improves range of motion and weight bearing, returning to 100% function.

With desired outcomes grounded in personal preferences:

Alice walks in her neighborhood each evening and can return to driving herself to work.

## What Do We Mean by Alignment and Integration? \*

#### Alignment

- Consistency of language, purpose and expectations within plans, processes, information, resource decisions, actions, results, and analyses to support key organization-wide goals.
- Effective alignment requires a common understanding of purposes and goals.

#### Integration

- Harmonization of plans, processes, information, resource decisions, actions, results, and analyses to support key organizationwide goals.
- Effective integration goes beyond alignment and is achieved when the individual components of a performance management system operate as a fully interconnected unit.

<sup>\*</sup> Baldrige National Performance Excellence Program: <a href="https://www.nist.gov/baldrige">https://www.nist.gov/baldrige</a>

## Alignment and Integration Across Multiple Programs and Populations

- Alignment should address the principles and guiding values of all HCBS programs within all business units
- Consistency in the approach towards people receiving services and their closest family members
- Does not mean target populations have no need for differing population-specific expertise
- Creates a model for accurate comparisons and expectations setting, regardless of Medicaid funding mechanisms.

## Alignment Across Functional Areas of a State's Home and Community-Based Services

- Assessments (functional, personal preferences, health/safety/risk assessment)
- Service Planning
- Service monitoring individual monitoring by case management
- Quality reviews aggregate reviews carried out by state agencies

Each of these functions can — and should — incorporate person-centered practices.

## The Need for Integration

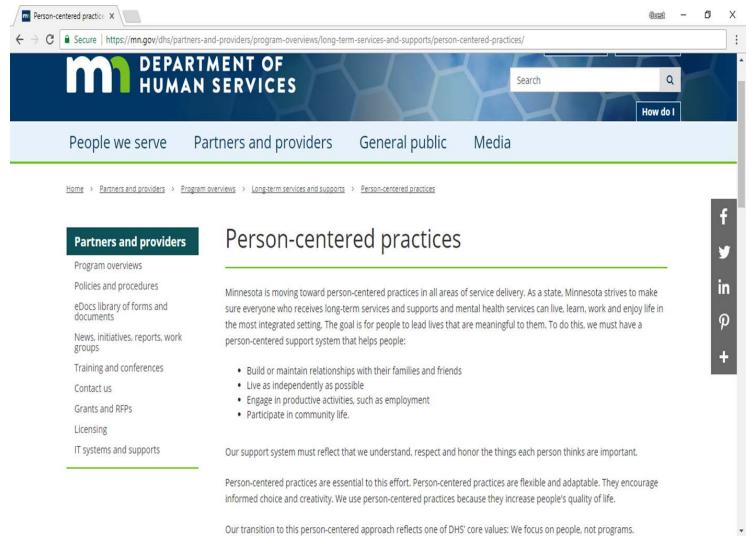
Person-Centered Planning, without person-centered thinking throughout the system, results in better paper or files, but not necessarily better lives, and it often results in dissonance between separate functionalities or components of the system.

## Assuring Reliability and Fidelity: Knowledge Distribution and Skill Development

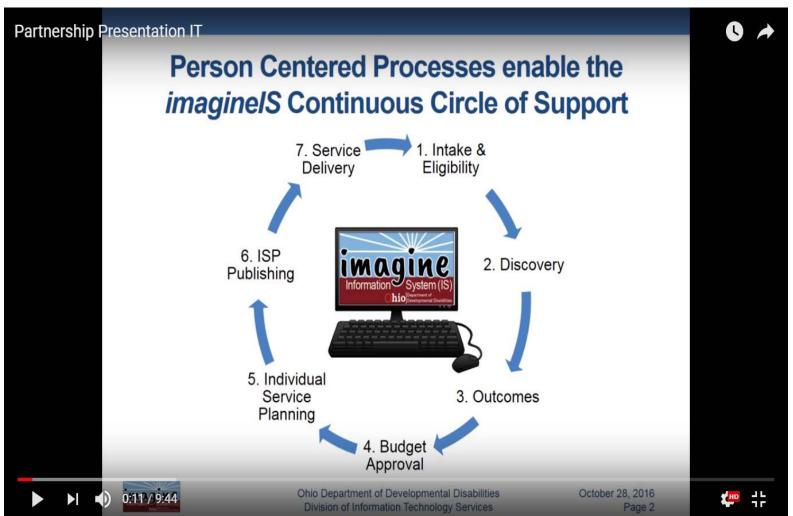
- Establish a training model and content development to address all departments and divisions of the state's system
- Target audiences and customization of content
- Distribution of the training and feedback

## **State Examples**

# Person-Centered Change Process in Minnesota

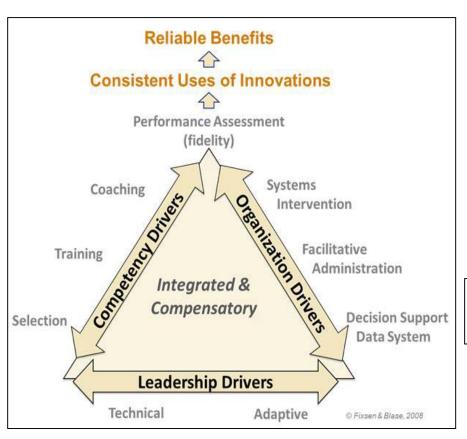


## Ohio DODD: Person Centered Practice as the Basis of an IT System Re-design

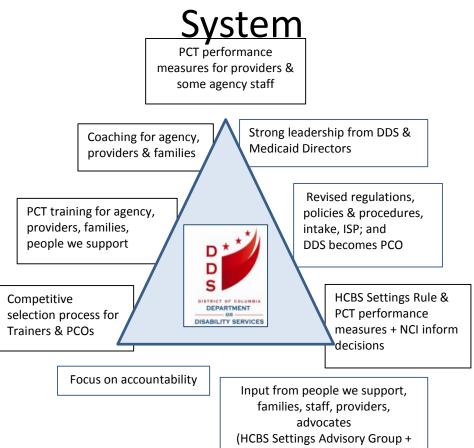


## DC's Person-Centered System's Change

### Implementation Science



### District of Columbia I/DD



DDS as PCO)

http://implementation.fpg.unc.edu/sites/implementation.fpg.unc.edu/files/NIRN-ImplementationDriversAssessingBestPractices.pdf

## Where to Find Help

CMS Website:

https://www.medicaid.gov/medicaid/hcbs/guidance/index.html

- Engage with the Regional and Central Office staff
- Request TA:

http://www.hcbs-ta.org/forms/request-technical-assistance

For additional information:

http://www.hcbs-ta.org

# Wrap up and Questions/Answer Period

### Feedback

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to access the survey.

(The survey link CAN'T be opened within Web-Ex)
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