

1115 Waiver: Texas Healthcare Transformation and Quality Improvement Program Monitoring Report

As Required by Special Terms and Conditions 74 and 42 CFR § 431.428

Texas Health and Human Services Commission Q4 & Annual Report December 2024

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## 1. Preface

# Table 1. Texas 1115 Transformation Waiver Key Dates, Goals, andObjectives

State	Texas Health and Human Services Commission
Demonstration Name	Texas Healthcare Transformation and Quality Improvement Program - "1115 Transformation Waiver"
Approval Dates	Initial approval date: December 12, 2011 15-Month Extension approval date: May 2, 2016 Renewal approval date: December 13, 2017 Extension approval date: January 15, 2021
Approval Period	December 13, 2017-September 30, 2022 (prior approval period) January 15, 2021-September 30, 2030
Demonstration Goals and Objectives	<ul> <li>The Texas Healthcare Transformation and Quality Improvement Program Section 1115 Waiver enables the State to expand the use of Medicaid managed care to achieve program savings, while also preserving locally funded supplemental payments to hospitals. The goals of the demonstration are to:</li> <li>Expand risk-based managed care statewide;</li> <li>Support the development and maintenance of a coordinated care delivery system;</li> <li>Improve outcomes while containing cost growth; and</li> <li>Transition to quality-based payment systems across managed care and providers.</li> </ul>

### 2. Executive Summary

According to the Special Terms and Conditions (STCs) of the 1115 Transformation Waiver Demonstration, the Texas Health and Human Services Commission (HHSC) provides the quarter four and annual monitoring report for Demonstration Year (DY) 13, which began October 1, 2023.<sup>1</sup> Pursuant to 42 Code of Federal Regulations (CFR) Section (§) 431.428, HHSC provides this quarterly and annual report to demonstrate how the goals and objectives were met as Texas Medicaid served over 4.1 million Medicaid beneficiaries through risk-based Medicaid managed care authorized under this waiver while finalizing the transition from the Delivery System Reform Incentive Payment (DSRIP) pool to integrated directed payment programs (DPPs), continuing the Uncompensated Care (UC) pool, and launching the Public Health Provider - Charity Care Program (PHP-CCP).

#### **Growth in Caseload**

As of September 2024, Texas had over 4.1 million full benefit clients in Medicaid.<sup>2</sup> Prior to the federal public health emergency (PHE) due to the novel coronavirus (COVID-19), full benefit caseloads were under 4 million and experiencing overall declines due to sustained positive economic conditions and record low unemployment levels.

#### **Medicaid Managed Care Enrollment**

In the beginning of state fiscal year 2024, HHSC contracted with 16 managed care organizations (MCOs) and 3 dental maintenance organizations (DMOs). Effective January 1, 2024, Amerigroup was renamed Wellpoint and HHSC continues to incorporate the name change in deliverables received for state fiscal year 2024 quarter four. Each MCO covers one or more of the service delivery areas (SDAs), while each dental plan provides statewide services (See **Attachment A**).

Approximately 97 percent of Texas Medicaid beneficiaries are enrolled in Medicaid managed care (MMC). The federal COVID-19 PHE continuous Medicaid coverage requirement has had the largest impact on the STAR program, which serves parent/caretakers, pregnant women, and children. The STAR+PLUS and STAR Kids programs have not experienced the same degree of impact. These programs include members with special health care needs (MSHCN) who are managed care clients either requiring regular, ongoing therapeutic intervention and evaluation, or

<sup>&</sup>lt;sup>1</sup> Demonstration Year 13 includes work that is tied to the state fiscal year as well.

<sup>&</sup>lt;sup>2</sup> Enrollment data includes full-benefit Medicaid clients only. Data are final through February 2024. Data between March 2024 and September 2024 are preliminary with completion factors applied and are subject to change. The monthly data reported to CMS for the required Medicaid and CHIP Consolidated Appropriations Act Reporting Metrics do not encompass the same time period and will therefore differ.

with serious, ongoing illness, or a disability that may last for a significant period of time, resulting in longer lengths of stay in Medicaid.

#### Initiatives

During quarter four of federal fiscal year 2024, HHSC continued to operate the DPPs developed as part of the DSRIP Transition Plan.

#### **COVID-19 Public Health Emergency**

In response to the federal COVID-19 PHE and financial strains impacting the Texas health care system, HHSC submitted an extension application in November 2020. HHSC and the Centers for Medicare & Medicaid Services (CMS) worked together to negotiate and agree to updated terms. HHSC received approval on January 15, 2021. This was a key achievement and created financial certainty and security for Texas Medicaid, Medicaid MCOs, and the network of contracted providers actively responding to the PHE. The federal COVID-19 PHE continues to be a key challenge impacting the 1115 Transformation Waiver. It significantly impacted both costs and caseload.

The Consolidated Appropriations Act (CAA) of 2023 separated the continuous Medicaid coverage requirement of the Families First Coronavirus Response Act from the federal COVID-19 PHE declaration. HHSC started Medicaid redeterminations in April 2023 and completed all redeterminations by May 2024 in alignment with HHSC's federally approved End of Continuous Medicaid Coverage Mitigation Plan. HHSC reviewed all flexibilities implemented to address needs identified during the federal COVID-19 PHE to determine which flexibilities to end and which flexibilities to make permanent in compliance with federal requirements, including completing the process to implement administrative rule changes allowing remote delivery of services when clinically appropriate. HHSC published final notices regarding the federal COVID-19 PHE ending on May 11, 2023.

This report discusses in more detail the highlights included in this summary section. Due to data lags associated with primary sources of record, corresponding data submission timelines, and data cleaning procedures, each data attachment referred to and submitted to CMS reflects varying reporting periods. Certain numbers in this report have been rounded up or down and may not add up precisely to the totals provided; percentages may also not precisely reflect the absolute figures.

### 3. Enrollment

This section addresses trends and issues related to the STAR, STAR Kids, STAR+PLUS, and Dental program eligibility and enrollment; enrollment counts for the quarter; Medicaid eligibility changes; anticipated changes in populations and benefits; and disenrollment from managed care.

In **Attachment B1**, an enrollment summary is broken out by product line, SDA, and MCO for state fiscal year 2024 quarter three to show where caseloads are headed. Due to the amount of time required for accurate data collection and reporting, total enrollment counts are reported on a one-quarter lag. **Attachment B2** includes Medicaid Enrollment Reports from December 2023 through February 2024. These reports include enrollment by delivery model, program, risk group, Medicaid MCOs and DMOs. The data are considered final after eight months.

#### Medicaid Caseload Growth

The graph below provides a visual look at the overall Medicaid caseload growth experienced during the federal COVID-19 PHE. Growth began in April 2020 and increased by over 2 million clients while disenrollment from Medicaid was suspended.

Caseload growth began to decline in June 2023 once HHSC was federally required to resume Medicaid eligibility determinations which resulted in disenrollment for members determined ineligible. However, enrollment remains higher than the pre-PHE level by over 200 thousand clients.

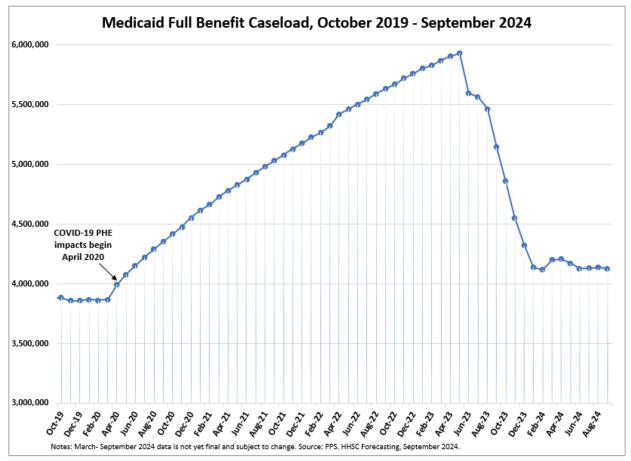
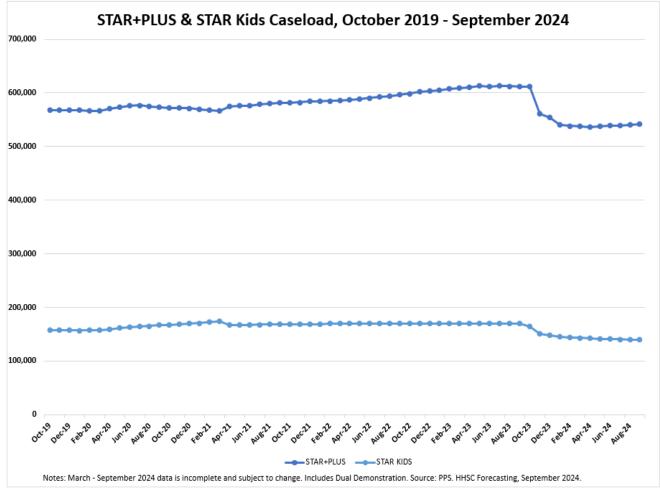


Figure 1. Medicaid Full Benefit Caseload, October 2019 – September 2024

Note: Data in the figure above includes full-benefit Medicaid clients only. Data are final through February 2024. Data between March 2024 and September 2024 are preliminary with completion factors applied and are subject to change. The monthly data reported to CMS for the required Medicaid and CHIP CAA Reporting Metrics do not encompass the same time period and will therefore differ.

The graph below illustrates the impact to the STAR Kids and STAR+PLUS programs. The STAR Kids program provides acute and long-term services and supports to children with disabilities, and the STAR+PLUS program provides these services and supports to older adults and adults with disabilities. More than 96 percent of the growth in managed care during the federal COVID-19 PHE was attributed to the STAR program, while disability-related managed care programs experienced minimal impact.

# Figure 2. STAR+PLUS & STAR Kids Caseload, October 2019 – September 2024



Note: STAR+PLUS is notated in darker blue at the top of the above graph.

#### **Unduplicated Enrollments by Program**

HHSC's enrollment broker, MAXIMUS, submits a biannual summary of unduplicated enrollments by program which does not capture disenrollment data and will not align with the federally required monthly CMS Medicaid and CHIP CAA Reporting Metrics. The next update will be provided in the state fiscal year 2025 quarter one report.

#### **Enrollment of Members with Special Health Care Needs**

This subsection of the report addresses managed care enrollment of MSHCN. All STAR Kids and STAR+PLUS members are deemed to be MSHCN, as required in the managed care contract. STAR MCOs must identify MSHCN based on criteria outlined in the managed care contract.

MCOs are required to provide service coordination to all STAR, STAR Kids and STAR+PLUS MSHCN, unless the member declines or is unable to be reached. Service coordination also includes the development of a service plan to meet the members' short and long-term goals. The definition of MSHCN is provided in *Attachment Q*.

MCOs are contractually required to submit a monthly MSHCN Service Coordination Report using an HHSC prescribed template (See **Attachment Q**). The Service Coordination Report includes data on service coordination across all managed care programs by SDA and MCO, including contact attempts, reasons members declined service coordination, and the date the service plan was last updated. Because of the time required for data collection, this data is reported for the last month in the previous quarter.

In May 2024, state fiscal year 2024 quarter three, STAR MCOs reported 133,711 children and adults identified as MSHCN. STAR Kids MCOs reported 141,215 children and STAR+PLUS MCOs reported 487,962 adults as MSHCN. STAR MCOs reported 16 percent of MSHCN had a service plan, while STAR Kids and STAR+PLUS reported 50 percent and 55 percent of members had a service plan, respectively (See **Attachment Q**). The percentage of service plans for STAR Kids increased from 49 percent last quarter to 50 percent this quarter, representing a one percentage point increase. The percentages for STAR (16 percent) and STAR+PLUS (55 percent) remained unchanged from the previous quarter. The number of members without service plans includes members who declined, could not be reached or located, died during the report period, moved out of the service area or state, and who had a service plan in development.

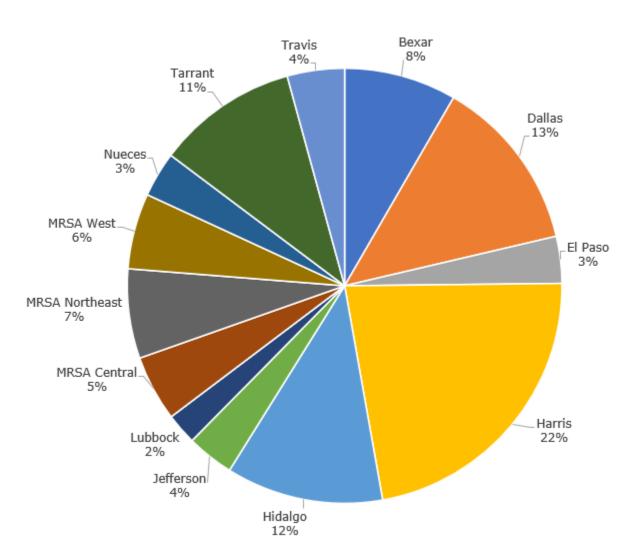
When comparing May 2024 to previous months, the overall percentage of MSHCN with service plans has remained consistent across all programs.

Service coordination is an integral service for members with complex care needs. HHSC is analyzing Service Coordination Report data to identify barriers to the provision of service coordination and evaluating policy to ensure members are informed of and have access to necessary service support. HHSC reviews each Service Coordination Report submission to assess reporting errors and conducts targeted technical assistance and intervention with MCOs.

HHSC also conducts biennial operational reviews of MCOs. These operational reviews are comprised of an in-depth review of MCO operational compliance and performance across several areas, such as service coordination and service planning. This process is employed to ensure policies and practices align with performance standards, including managed care contract requirements. If any problems are discovered during the operational reviews, HHSC takes steps to address performance and compliance.

#### Table 2. MSHCN Members with a Service Plan by Program for May 2024

Program	Total MSHCN for May 2024	Total MSHCN with a Service Plan	Percentage of Total MSCHN with a Service Plan
STAR	133,711	21,808	16%
STAR Kids	141,215	70,278	50%
STAR+PLUS	487,962	268,344	55%
Grand Total	762,888	360,430	47%





#### **Anticipated Changes to Enrollment**

On January 27, 2020, the Secretary of Health and Human Services declared a federal PHE due to COVID-19. In March 2020, Governor Greg Abbott declared a disaster in Texas due to the COVID-19 pandemic. Additionally, the federal law passed in March 2020, H.R. 6201 (Families First Coronavirus Response Act), required states to maintain continuous Medicaid coverage during the federal COVID-19 PHE period as a condition of receiving enhanced federal funding.

On December 29, 2022, Congress passed the 2023 CAA which separated the continuous coverage requirement from the PHE declaration.

- The continuous Medicaid coverage requirement ended as of March 31, 2023.
- On April 1, 2023, HHSC began disenrolling members who were no longer eligible after receiving a Medicaid eligibility redetermination.

HHSC completed its 12-month unwinding effort. The unwinding period began in April 2023 with a phased eligibility review of Texans receiving Medicaid, focusing first on those least likely to still be eligible for Medicaid. HHSC was required to conduct renewals for all Medicaid recipients within 12 months of when the state began its unwinding period. HHSC redetermined the eligibility of Texans receiving Medicaid, in alignment with HHSC's federally approved End of Continuous Medicaid Coverage Mitigation Plan.

To address potential strain on the eligibility system during the unwinding period, HHSC identified multiple strategies aimed at increasing workforce capacity and/or reducing workload on eligibility workers. HHSC also engaged with providers, MCOs, and advocates to support members during this process by providing key messages that aimed to reduce member confusion and increase the likelihood of eligible members maintaining coverage.

Additionally, to address the needs of providers and members participating in Medicaid, HHSC implemented policy and process flexibilities during the federal COVID-19 PHE related to services, provider enrollment, and assessments. HHSC reviewed flexibilities implemented to address needs identified during the PHE and determined which flexibilities to end and which flexibilities to make permanent in compliance with federal requirements. HHSC published final notices regarding the COVID-19 flexibilities that ended on May 11, 2023, when the federal COVID-19 PHE ended, and the related provider and member notification requirements.

The Quarterly 1115 Transformation Waiver Monitoring Report and the monthly CMS Medicaid and CHIP CAA Reporting Metrics do not encompass the same time period, and thus will not reflect the same data. In alignment with CMS requirements, the monthly Unwinding Data Report reports on outcomes for the total beneficiaries due for a renewal in the reporting period (the previous month). This is defined as the total number of beneficiaries, including those receiving full or limited benefits, with an annual renewal due in the reporting period. The Quarterly 1115 Transformation Waiver Monitoring Report enrollment data includes a combination of final data, preliminary data for the past two quarters, and the most recent forecasting data for the month being reported, and only includes data for full beneficiaries.

#### **Member Disenrollment**

In alignment with CMS requirements, the monthly CMS Medicaid and CHIP CAA Reporting Metrics report details the total number of beneficiaries due for a renewal in the reporting period (the previous month). A member eligible for redetermination is defined as a beneficiary, receiving full or limited benefits, with an annual renewal due in the reporting period. HHSC submitted the final monthly CMS Medicaid and

CHIP CAA Reporting Metrics report on July 8, 2024, which reflected the PHE unwinding renewals for the June 2024 reporting period. HHSC continues to run the monthly renewal report to monitor ongoing activities and the corresponding results. Between April 1, 2023, and June 30, 2024, 2,258,342 Medicaid and CHIP beneficiaries have been disenrolled.<sup>3</sup>

<sup>&</sup>lt;sup>3</sup> This number reflects disenrollments for any Medicaid renewals initiated between April 1, 2023, and June 30, 2024. While the data source is the same as the monthly CMS Medicaid and CHIP CAA Reporting Metrics, the number of reported disenrollments also includes pending renewals completed after the monthly reporting period.

### 4. Provider Network & Network Adequacy

To ensure the availability and accessibility of services in a timely manner, MCOs are required to meet network adequacy standards for time or distance. These vary by provider type and county designation (metro, micro, rural). The provider types include primary care providers (PCPs), as well as dentists and specialty services. The required distance and travel time standards vary by provider and county designation (see **Attachment E** and **Attachments H1-H4**).

**Attachment H1** provides an analysis of the percentage of each MCO's members with at least two PCPs within the maximum distance from the member's residence (based on Medicaid enrollment files) by program and county designation (metro, micro, rural) within the time or distance standard of 90 percent. During state fiscal year 2024 quarter four, all MCOs met or exceeded the 90 percent standard for members' access to PCPs.

**Attachment H2** presents the detailed specialty provider analysis by program and county designation (metro, micro, rural). HHSC established network adequacy standards for the specialty providers listed in **Attachment H2**. MCOs are required to maintain an adequate network of specialty providers such that 90 percent of members have access to at least two providers within the time or distance standard for the specialty provider type. During state fiscal year 2024 quarter four and across all Medicaid managed care programs, MCOs met or exceeded the 90 percent standard for members' access to specialty providers for Therapy (occupational, physical, and speech). For the other specialty provider types, MCOs did not consistently meet network access standards during state fiscal year 2024 quarter four. The table below summarizes the count of MCOs that did not meet the 90 percent overall compliance rate by specialty provider type, program, and county designation type for state fiscal year quarter four.

Attachment H2:	Program		of MCOs tha standard in	
Type of Specialist		Metro County	Micro County	Rural County
	STAR	2	8	13
Acute Care	STAR+PLUS	0	3	4
Hospital	STAR Kids	0	5	7
	STAR	2	7	7
Audiologist	STAR+PLUS	1	4	2
	STAR Kids	4	3	6

#### Figure 4. MCO Network Adequacy Summary - Specialty Providers for SFY24 Q4

	STAR	0	1	1
Behavioral Health – Outpatient	STAR+PLUS	0	0	0
	STAR Kids	0	1	0
	STAR	1	0	0
Cardiovascular Disease	STAR+PLUS	0	0	0
	STAR Kids	1	0	0
	STAR	0	3	1
ENT (Otolaryngology)	STAR+PLUS	0	1	0
	STAR Kids	0	1	2
	STAR	0	0	0
General Surgeon	STAR+PLUS	0	0	0
	STAR Kids	1	0	0
Mental Health Targeted Case Management (TCM)	STAR	9	14	8
and Mental Health Rehabilitative Services	STAR+PLUS	3	4	4
(MHR)	STAR Kids	5	9	5
Nursing Facility	STAR+PLUS	1	0	0
OB/GYN	STAR	4	5	4
	STAR+PLUS	0	0	1
	STAR Kids	2	2	4
	STAR	3	2	2
Ophthalmologist	STAR+PLUS	0	0	0
	STAR Kids	2	4	1
	STAR	0	3	0
Orthopedist	STAR+PLUS	0	1	0
	STAR Kids	1	3	0
Pediatric Sub-Specialty	STAR	14	12	0
(The standard requires access to one provider)	STAR Kids	0	0	0
	STAR	14	12	3
Pharmacy	STAR+PLUS	4	4	2
	STAR Kids	7	8	2
Prenatal	STAR	0	1	2
	STAR+PLUS	0	0	0
	STAR Kids	1	1	0
Psychiatrist	STAR	1	2	2
Psychiatrist	STAR+PLUS	0	1	1

	STAR Kids	2	3	2
	STAR	3	11	3
SUD Chemical Dependency Treatment	STAR+PLUS	1	4	2
Dependency Treatment	STAR Kids	2	7	3
	STAR	16	14	15
SUD Opioid Treatment	STAR+PLUS	4	4	4
	STAR Kids	9	9	7
Therapy (Occupational, Physical, and Speech)	STAR	0	0	0
	STAR+PLUS	0	0	0
Physical, and Speech)	STAR Kids	0	0	0
Urologist	STAR	1	3	1
	STAR+PLUS	0	0	1
	STAR Kids	0	2	3

**Attachment H3** provides dentist network analysis by DMO and county designation. During state fiscal year 2024 quarter four, all DMOs met the network access standard of 95 percent for Main Dentist in all county types. **Attachment H4** provides dental specialty (endodontist, oral surgeon, orthodontist, and pediatric dentist) network analysis by provider type and county designation for dental specialists who met the network access standard of 90 percent in all county types. The table below includes the count of DMOs that did not meet the 90 (dental specialists) or 95 (Main Dentists) percent overall compliance rate by dental provider type and county designation type for state fiscal year quarter four.

Attachments H3 & H4:	DMO		of DMOs the standard in	
Provider Type	DNO	Metro County	Micro County	Rural County
	DentaQuest	0	0	0
Main Dentist	MCNA <sup>4</sup> Dental	0	0	0
	United HealthCare Dental	0	0	0
	DentaQuest	0	1	1
Endodontist	MCNA Dental	0	1	1
	United HealthCare Dental	0	1	1

Figure 5. DMO Network Adequacy Summary for SFY24 Q4

<sup>&</sup>lt;sup>4</sup> MCNA is an abbreviation for Managed Care of North America.

	DentaQuest	0	1	1
Oral Surgeon	MCNA Dental	0	0	1
	United HealthCare Dental	0	1	1
	DentaQuest	0	1	1
Orthodontist	MCNA Dental	0	1	1
orthodontist	United HealthCare Dental	0	1	1
	DentaQuest	1	1	1
Pediatric Dentist	MCNA Dental	0	0	0
	United HealthCare Dental	0	1	0

The evaluation of network adequacy compliance occurs at the county, provider, and MCO program level. The table below, which is like a scorecard, includes an average rate of compliance for MCOs and DMOs using aggregated data by provider type and program that includes all county types. It lists which MCOs and DMOs met or did not meet standards. It is possible for an MCO's or DMO's average compliance rate to be high yet still be below compliance standards in one or more counties, programs, or provider types. See the network adequacy summary tables above and **Attachments H1- H4** for detailed compliance data.

#### Figure 6. MCO Network Adequacy Summary for SFY24 Q4



Attachment H - Provider Network Adequacy Time and Distance

In addition to monitoring network adequacy performance of the MCOs related to primary and specialty care, HHSC continues to enhance efforts to monitor long-term services and supports (LTSS), in particular, community attendant care. As part of the implementation of the Community Attendant Workforce Development Strategic Plan, required by the 2020-21 General Appropriations Act (GAA), House Bill (H.B.) 1, 86th Texas Legislature, Regular Session, 2019 (Article II, HHSC, Rider 157), HHSC is enhancing provider network adequacy standards for Medicaid MCOs to ensure members have sufficient access to community care attendants.

HHSC requires MCOs to ensure that a minimum of 90 percent of their members have timely access to community attendant care services upon authorization of services. Timeliness is defined as within seven days from the authorization. Following an analysis of MCO data received over several reporting periods, HHSC identified the need for a different solution to ensure the agency fully adheres with both current and future requirements.<sup>5</sup> These solutions will require quality improvements to prior authorization data, improved connections to claims systems, and ongoing technical training and assistance for MCOs.

<sup>&</sup>lt;sup>5</sup> In accordance with the Centers for Medicare & Medicaid Services, Department of Health and Human Services, Ensuring Access to Medicaid Services (CMS-2442-F) Final Rule, 89 Fed. Reg. 4052 (May 10, 2024).

#### **MCO Pharmacy Geo-mapping Summary**

In November 2023, HHSC began reviewing the current and proposed methodology to determine if changes to the pharmacy distance and travel time standards are appropriate. The review is underway and more information on the results of the analysis will be available in the next annual report. As of state fiscal year 2024 quarter four, pharmacy network adequacy performance reports are no longer only informational. MCOs will address pharmacy non-compliances via the Network Adequacy Action Plan and Corrective Action Plan process.

**Attachment J** details the Geo-distance results for state fiscal year 2024 to inform the process and information as HHSC continues to work on network adequacy as it relates to pharmacy. MCOs are required to provide pharmacy access to members in each SDA within the contractual performance standards. Effective state fiscal year 2019, the performance standards changed as follows:

For counties included in the Medicaid Rural Service Area (MRSA), the following standards apply to STAR.

- In a Metro County, at least 75 percent of Members must have access to a Network Pharmacy within 2 miles or 5 minutes of the Member's residence.
- In a Micro County, at least 55 percent of Members must have access to a Network Pharmacy within 5 miles or 10 minutes of the Member's residence.
- In a Rural County, at least 90 percent of Members must have access to a Network Pharmacy within 15 miles or 25 minutes of the Member's residence.
- At least 90 percent of Members must have access to a 24-hour pharmacy within 75 miles or 90 minutes of the Member's residence.

For all other counties and programs, the following standards apply.

- In a Metro County, at least 80 percent of Members must have access to a Network Pharmacy within 2 miles or 5 minutes of the Member's residence.
- In a Micro County, at least 75 percent of Members must have access to a Network Pharmacy within 5 miles or 10 minutes of the Member's residence.
- In a Rural County, at least 90 percent of Members must have access to a Network Pharmacy within 15 miles or 25 minutes of the Member's residence.
- At least 90 percent of Members must have access to a 24-hour pharmacy within 75 miles or 90 minutes of the Member's residence.

#### **Managed Care Provider Network**

This subsection includes quarterly health care provider counts for STAR, STAR+PLUS, STAR Kids, and dental provider counts for the dental program (See *Attachment C2*). Provider Network Count Methodology may be found in

**Attachment C1**. Because of the time required for data collection, health care provider counts per quarter are reported on a one-quarter lag.

As compared to the previous quarter, the unique number of credentialed PCPs and specialists reported increases of 2.76 percent and 6.24 percent, respectively. Additionally, across the dental program statewide, the DMOs reported a modest increase of 1.2 percent. However, pharmacists reported a slight decline of .84 percent, with a reduction of 42 pharmacists.

#### **Provider Termination**

**Attachment C3** details the data reported by the MCOs regarding the number of PCPs and specialists terminated in state fiscal year 2024 quarter three. The MCOs reported a variety of reasons for termination. For state fiscal year 2024 quarter three, the top three reasons for PCP and specialist terminations were: the provider left group practice (5,961), termination was requested by the provider (3,976), and provider failed to recredential (1,177). Because of the time required for data collection, provider termination counts per quarter are reported on a one-quarter lag.

#### MCO and DMO Network Adequacy Standard Exceptions

Chapter 531, Texas Government Code (TGC), Section 531.0216, requires HHSC, to the extent feasible, consider and include the availability of telehealth services and telemedicine medical services within the provider network of a Medicaid MCO. HHSC revised the existing process for the Network Performance Reports, that incorporates a way to consider MCO teleservices in Medicaid provider access standards prior to a Corrective Action Plan (CAP) being issued to MCOs. MCOs that are non-compliant with time or distance requirements can submit an action plan that informs HHSC of how they are ensuring access to care using teleservices. A formal CAP will be requested if the MCO's plan is insufficient. The MCO must ensure continuity of care.

As a part of HHSC's process, MCOs and DMOs may submit an exception request for areas of non-compliance using the network adequacy corrective action process. HHSC approves or denies the exception request based on the review of supporting information that demonstrates an MCO's provider contracting efforts and assurances of access to care. As part of the exception, the MCO must implement strategies to proactively contact and provide education to the impacted members on how to access care by approaches such as providing a list of network providers in the area; guidance and a list of network providers offering telehealth and telemedicine services; guidance on how to access care outside of the area; guidance on how to contact member services and the member hotline; guidance on what to do in case of an emergency; and guidance on how to access non-emergent medical transportation and the MCOs' transportation value-added service, if available. The MCO must ensure continuity of care.

If an exception request is denied, the MCO is subject to remedies such as a CAP or liquidated damages (LDs).

#### **Hotline Performance**

The MCOs and DMOs must have toll-free member and behavioral health hotlines (behavioral health hotline not applicable to DMOs), that members can call 24 hours a day, 7 days a week. The MCOs and DMOs must also have a toll-free provider hotline that is available for provider inquiries from 8:00 a.m.–5:00 p.m. local time for the Service Area, Monday through Friday, except for State-approved holidays. The performance standards for these member and provider hotlines are listed below:

- 80 percent of all calls answered by a live person within 30 seconds (not applicable for provider hotlines)
- ≤ 7 percent call abandonment rate
- $\leq$  2 minutes average hold time

Included in **Attachment M1-M4** is data from state fiscal year 2024 quarter three. Because of the time required for data collection, hotline data are reported on a onequarter lag. The table below includes an average rate of compliance for the quarter using aggregated MCO and DMO self-reported data.

#### Attachment M - Hotline Measures Met Standard Not-Met Standard Provider Hotline by Program and MCO Member Hotline by Program and MCO **Behavioral Health Hotline** Dental Hotline by Program and MCO by Program and MCO SFY2024 - Q3 SFY2024 - Q3 SFY2024 - Q3 SFY2024 - Q3 **∆**etna Aeto BCBS BCBS BCBS CHC Community First 8 8 СНС . СНС Community First Community First ĕ Cook Children's õ Cook Children's DentaQuest Dell Children's Dell Children's Cook Children's 8 Dell Children's Driscoll Children's Driscoll Children's Uniscoll Childre Driscoll Children's El Paso Health 8 H El Paso Health ŏ ŏ Molina Molina Parkland Parkland Molina Scott & White Scott & White Parkland Superior Superior Scott & White Texas Children's Texas Children's United ě United MCNA Dental Superior Wellpoint Wellpoint Texas Children's Aetna Aetna United BCBS BCBS Wellpoint Community First ě Community First •••• Ö Aetna Cook Children's Cook Children's õ BCBS ě ĕ Driscoll Children's ě Š Driscoll Children's AV Driscoll C õ ē Superior Community First P Cook Children's Ŏ ĕ Texas Children's 8 8 8 Texas Children's . Ó United United • Driscoll Children's Driscon C Superior United Dental Wellpoint Ŏ Wellpoint • Molina Superio Molina Texas Children's Superior United United United Wellpoint Wellpoint Wellpoint Call Hold Rate Call Hold Rate Abandoment Avg. Hold Time Rate 7% Under 120 sec Avg. Hold Time Under 120 sec Abandoment Avg. Hold Time Rate 7% Under 120 sec Abandoment Rate 7% Call Hold Rate 80%

#### Figure 7. Hotline Performance SFY24 Q3

In the table above MCOs and DMOs met all the Hotline contractual standards for state fiscal year 2024 quarter three except for three in STAR and STAR+PLUS. Parkland (67 percent) in STAR and United (79 percent) in both STAR and STAR+PLUS did not meet the Member Hotline 80 percent standard for calls answered by a live person within 30 seconds. Scott & White (10 percent) did not meet the Behavioral Health Member Hotline call abandonment rate of seven percent or less.

It is possible for an MCO's or DMO's overall quarterly average compliance rate to be high yet still be below compliance standards in one or more months during the quarter. MCOs not meeting compliance are reviewed monthly for contractual remedies that include but are not limited to CAPs and LD assessments. These instances of non-compliance have been addressed by HHSC.

#### **Provider Open Panel**

MCOs submit provider files identifying the number of PCPs and main dentists who are accepting new Medicaid patients, which are described as "open panel" PCPs and "open practice" dentists. HHSC monitors PCPs with "open panel" at an 80 percent benchmark.

Quarterly health care provider counts are reported on a one-quarter lag. In state fiscal year 2024 quarter three, all MCOs and DMOs met the "open panel" 80 percent benchmark, except Community First (78 percent) and Cook Children's (65 percent) in STAR; and Cook Children's (66 percent) in STAR Kids. HHSC is monitoring on an ongoing basis and has not identified access to care concerns, issues, or complaints with these MCOs.

#### **Appointment Availability**

TGC, Section 533.007<sup>6</sup>, as amended by Senate Bill 760, 84th Texas Legislature, Regular Session, 2015, directs HHSC to establish and implement a process for direct monitoring of MCO provider networks, including the length of time a recipient must wait between scheduling an appointment with a provider and receiving treatment from the provider.

In federal fiscal year quarter four of 2024, the Behavior Health (BH) appointment availability study was conducted for STAR Adult, STAR Child, STAR+PLUS, and STAR Kids. The BH study standard requires that a BH appointment is made within specified timelines. The wait time standards for an initial outpatient BH visit are within 14 calendar days.

<sup>&</sup>lt;sup>6</sup> MCOs that do not meet minimum performance thresholds are subject to contract remedies, including CAPs and LDs.

Table 3 Percentage of Providers that Met the Uniform Managed Care
Contract BH Appointment Availability Standards

Program	Standard	2024 Program Compliance
STAR Adult	75%	91.6%
STAR Child	79%	92.7%
STAR+PLUS	89%	90.3%
STAR Kids	96.4%	85.4%

#### **Accessibility and Language Compliance**

MCOs submit provider language and accessibility survey results by program and SDA on an annual basis. Deliverables for state fiscal year 2023 are due from MCOs in December 2024, and will be summarized in the state fiscal year 2025 quarter one report.

HHSC requires MCOs to make best efforts to ensure that PCPs are accessible 24/7 and outlines specific criteria for what constitute compliance with the managed care contracts. For example, providers must offer after-hours telephone availability through an answering service; recorded messages with contact information for an on-call PCP; or call forwarding routing the caller to the on-call PCP or an alternate provider.

Each MCO is also required to systematically and regularly verify that covered services furnished by PCPs meet the 24/7 access criteria and enforce access standards in non-compliance. MCOs survey providers on a quarterly, semiannual, or annual basis to assess compliance for 24/7 and after-hours provider accessibility. MCOs utilize methods including computer-assisted telephone interviews, telephone surveys (non-computerized), mailed surveys, monthly secret shopper calls and face-to-face provider visits to measure provider accessibility compliance with the HHSC contractual standards.

Provider compliance rates for 24/7 accessibility ranged from 30 percent to 100 percent. Providers who are not in compliance with 24/7 accessibility standards receive phone calls or letters from the MCOs detailing the requirements and are subject to remediation methods including mailed provider re-education letters regarding the managed care contractual standards; follow-up surveys; face-to-face re-education (e.g., evaluating, and coaching provider staff, and training); and unscheduled calls to providers to reassess compliance. MCOs employ contractual remedies for the provider until compliance is achieved or the provider contract is terminated.

#### **Service Utilization**

In each annual report, HHSC reports the prior fiscal year's data in order to include more complete data. **Attachment S** illustrates enrollment and expenditures by program and claim type for state fiscal year 2023, covering September 1, 2022, through August 31, 2023. These visualizations represent Medicaid encounter utilization data and Medicaid client enrollment data reported by program, MCO, SDA, and claim type. These data are self-reported by the MCOs and are subject to change. The total spending of approximately \$28.48 billion for STAR, STAR+PLUS, and STAR Kids programs in state fiscal year 2023 is shown in the figure below by claim type.

### Dental 4.23% \$1,205,396,861 Drug 14.67% \$4,178,866,627 \$9,267,750,799

Outpatient 24.14% \$6,876,868,136

#### Figure 8. 2023 Expenditures by Claim Type

"Inpatient" refers to inpatient hospital services and "outpatient" refers to services received at a hospital on an outpatient basis and at non-hospital facilities. Professional claims which include long-term services and supports account for 33 percent of expenditures. The dental claims referenced include all dental services provided by the DMOs for children in the above-referenced programs as well as the dental paid for in the STAR+PLUS Home and Community-Based Services (HCBS) program.

Inpatient 24.42% \$6,954,708,184

#### **Out-of-Network Utilization**

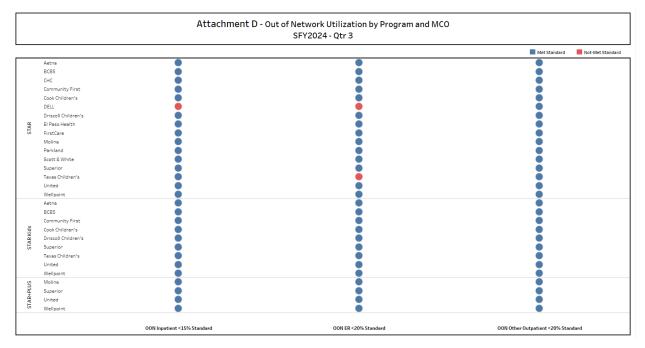
MCOs are required to submit the Out-of-Network (OON) Utilization Report for each SDA in which the MCO operates. In each SDA, the OON utilization should not exceed the following standards:

- 15 percent of inpatient hospital admissions.
- 20 percent of emergency room (ER) visits.
- 20 percent of total dollars billed for other outpatient services.

HHSC continues to work closely with MCOs to ensure compliance with the OON utilization standards. MCOs may submit a Special Exception Request Template (SERT) for areas of non-compliance. HHSC approves or denies the SERT based on the review of supporting information that demonstrates why the MCO was unsuccessful in provider contracting efforts. If approved, the MCO submits a recalculated OON Utilization Report, excluding the utilization of the aforementioned provider(s). If the recalculation does not bring the MCO into compliance, the MCO remains non-compliant and is subject to contract action such as assessing LDs or implementing a CAP.

**Attachment D** provides the OON utilization performance summary for state fiscal year 2024 quarter three. Because of the time required for data collection, OON utilization counts are reported on a one-quarter lag. A summary of findings using aggregated data from MCOs in **Attachment D** is reported in the figure below. HHSC will continue to monitor OON utilization and will require corrective action or other remedies as appropriate.





All MCOs except two met OON utilization standards in state fiscal year 2024 quarter three. Below is a list of MCOs who initially did not meet standards or who continue to be non-compliant.

- The standard for inpatient hospital admissions (STAR) is 15 percent.
  - Dell measured at 23.82 percent in quarter three. Dell submitted an approved SERT, and its recalculated utilization of 5 percent no longer exceeds the standard.
- The standard for ER visits (STAR) is 20 percent.
  - Texas Children's measured at 21.33 percent. Texas Children's submitted an approved SERT with a recalculated ER visit utilization of 10 percent, thereby bringing the MCO into compliance.
  - Dell measured at 25.07 percent. Dell submitted an approved SERT, and its recalculated utilization of 5 percent no longer exceeds the standard.

#### **Oversight of MCOs and DMOs**

HHSC staff routinely evaluate, and compile data reported by the MCOs and DMOs. All instances of non-compliance have been, or are being, addressed by HHSC. If an MCO or DMO fails to meet performance standards or other contract requirements such as accurate and timely submission of deliverables, HHSC uses a variety of remedies, including:

- 1. Developing CAPs.
- 2. Assessing monetary damages (actual, consequential, direct, indirect, special, or liquidated).

The information reflected in this report represents the most current information available at the time it was compiled. The remedies process between HHSC and the MCOs and DMOs may not be complete at the time the report is submitted to CMS.

## 5. Waiver Amendments and Upcoming Initiatives

#### **Waiver Amendments**

There are no amendments pending submission or currently in development.

#### **Upcoming Initiatives**

#### **Dual Demonstration Phase-Out**

CMS requires states to phase-out their Dual Demonstration Medicare-Medicaid Plans (MMPs) and encourages states to convert them to integrated Medicare Advantage Duel Eligible Special Needs Plans (D-SNPs) by December 2025. HHSC has decided to end the Dual Demonstration MMPs on December 31, 2025, and transition MMPs to integrated D-SNPs by January 1, 2026. As required by the CMS Contract Year 2023 Medicare Advantage and Part D Final Rule, HHSC is implementing new Medicare-Medicaid integration features to better serve dually eligible members.

HHSC submitted its preliminary Dual Demonstration transition plan to CMS on September 30, 2022, as required by the CMS Contract Year 2023 Medicare Advantage and Part D Final Rule.

#### **Compliance with Home and Community-Based Services Settings Regulations**

HHSC continues efforts to comply with the federal HCBS settings regulations issued by CMS in March 2014. Compliance efforts include revising HHSC rules and policies and conducting heightened scrutiny assessments on all STAR+PLUS HCBS assisted living facility settings. HHSC revised managed care contracts to require MCOs to ensure their contracted providers comply with the HCBS settings regulations. These contract amendments became effective in September 2022. HHSC received initial approval of the Statewide Transition Plan (STP) on December 21, 2022, and resubmitted a revised STP to CMS for final approval in March 2023, following a required public comment period. HHSC received final CMS approval of the STP in July 2023.

HHSC received CMS' "site visit report" in April 2023 summarizing CMS findings from CMS's recent site visit to Texas to assess several STAR+PLUS HCBS assisted living facility settings. HHSC worked with CMS to develop a CAP to address outstanding compliance actions identified in the report. The CAP was approved by CMS in October 2023 and outlines remediation activities to be completed by September 1, 2025.

#### **Community Attendant Workforce Development Strategic Plan**

The Community Attendant Workforce Development Strategic Plan was submitted to the Texas Legislature and Governor's office pursuant to legislative direction in 2019. The plan contains strategies related to recruiting and retaining community attendants and ensuring Medicaid recipients have adequate access to services. More specifically, the plan includes information and data about the community attendant workforce in Texas; feedback collected from stakeholders during a crossagency forum and an online survey; and HHSC's long-term goals and recommendations for addressing challenges faced by individuals receiving community attendant care, as well as providers.

HHSC is currently working to implement the strategies identified in the strategic plan and explore stakeholder recommendations. Some of these strategies that relate directly to the waiver include dedicating resources at HHSC to coordinate and support a Workforce Development Taskforce.

- HHSC identified the Office of Disability Services Coordination as the dedicated resource to launch, support, and manage a taskforce. The Direct Service Workforce Development Taskforce (DSW Taskforce), launched in March 2021, is a collaborative workgroup whose purpose is to explore longterm recruitment and retention (non-wage based) strategies, which were proposed by stakeholders, within the community attendant, personal care attendant, and direct service workforce. The DSW Taskforce provided input into the Texas Healthcare Transformation and Quality Improvement Program (THTQIP) 1115 Transformation Waiver application, HHSC's spending plan in response to the American Rescue Plan Act (ARPA) Section 9817 which provides states with a temporary 10 percent point increase to the federal medical assistance percentage for Medicaid HCBS, and the project plan to explore recruitment and retention (non-wage based) strategies. The project plan has two main goals—enhance workforce development and improve data collection—within a three state-fiscal-year project period.
- During federal fiscal year 2024 quarter four, HHSC continued to make improvements to Direct Care Careers (DCC), an optional, online portal that connects potential employees with employers delivering HCBS through the State Plan and HCBS authorities (1915(c), 1915(i), 1915(j), and 1115).
- HHSC translated and continues to finalize a promotional toolkit to advertise DCC. HHSC held multiple meetings with stakeholders to promote DCC, including presenting on Direct Care Careers and DSW Taskforce at the Home and Community Based Services Conference in Baltimore. HHSC also held the final DSW Taskforce meeting during this time period and submitted monthly project governance reports to HHSC Community Services leadership on both the DSW Taskforce and DCC.

#### **Critical Incident Management System**

HHSC implemented a new statewide critical incident management system (CIMS) for reporting critical incidents in 2022. The new system complies with guidance issued by CMS on March 12, 2014. The 2020-2021 GAA, H.B. 1, 86th Texas Legislature, Regular Session, 2019, appropriated funding to streamline the level of critical incident information received and to standardize the format for the new CIMS. HHSC worked diligently with FEI Systems, the CIMS vendor, to configure a platform to collect all required critical incident information across all 1915(c) and the 1115 STAR+PLUS HCBS programs. It includes information on abuse, neglect, and exploitation (ANE) allegations in addition to other non-ANE critical incidents, including deaths, ER visits, hospital admissions, medication errors, serious injuries, elopement or lost/missing person, law enforcement interventions, seclusions, and restraints. The system ensures data collection at the individual level to inform ongoing quality improvement. The implementation process required provider training by program, system testing, coordination between reporting systems, and assessments of program reporting requirements. HHSC anticipates that future implementation will include the Medically Dependent Children Program and STAR+PLUS HCBS managed care waiver programs.

HHSC continues to closely monitor all ongoing activities involved with CIMS implementation.

# 6. Demonstration-related Appeals and Complaints

#### **Complaints Received by the State and MCOs**

HHSC monitors complaints received by the Office of the Ombudsman Managed Care Assistance Team and HHSC Managed Care Contracts and Oversight. MCOs and DMOs are required to track and monitor the number of member complaints, appeals, and provider complaints received, to ensure resolution occurs within 30 days of receipt. A 98 percent compliance standard is required.

**Attachment O**<sup>7</sup> includes member and provider complaints data compiled from MCOs, DMOs, and HHSC. The reports in **Attachment O** reflect state fiscal year 2024 quarter two. Subsequent complaints data will continue to be reported on a two-quarter lag. Complaint data are displayed by the following:

- Top five most frequent types of complaints overall, separately for members and providers, by program, and by MCO and DMO
- Outcome status by program and by MCO and DMO
- Distribution of complaints and enrollment by MCO and DMO
- Overall quarterly rate of complaints by MCO and DMO, including previous six quarters (as the data becomes available)

Generally, the total number of complaints submitted is small relative to the total number of individuals enrolled in Medicaid per month. Complaint data are represented as the number of complaints per 10,000 clients (otherwise referred to as rate). Complaint volumes may vary based on MCO and DMO size, program (e.g., STAR vs STAR+PLUS), and complexity of population served.

#### **Member Appeals**

**Attachment N** is reported on a one-quarter lag and provides a performance summary of member appeals for state fiscal year 2024 quarter three. During state fiscal year 2024 quarter three, STAR MCOs collectively reported 2,248 member appeals resolved. STAR+PLUS MCOs reported 2,689 and STAR Kids MCOs reported 1,275 member appeals resolved. DMOs collectively reported 455 member appeals resolved.

Member appeal reports are submitted monthly. All DMOs and MCOs met the 98 percent compliance standard for 30-day appeals resolved timely for one or more months for state fiscal year 2024 quarter three. Identified instances of non-

<sup>&</sup>lt;sup>7</sup> Attachment O aggregates include STAR Health data, which is not a program included in the 1115 Demonstration Waiver.

compliance are reviewed quarterly for remedies, as stated in the contract, that include but are not limited to CAPs and LD assessments.

#### **Provider Fraud and Abuse**

MCOs and DMOs are required to send referrals regarding Medicaid waste, abuse, or fraud to the HHSC Office of Inspector General (OIG). Please see **Attachments R1 and R2** for MCO and DMO provider referral details during state fiscal year 2024 quarter four. These attachments include the total number of referrals received and the allegation category.

**Attachment R1** shows MCO referrals to OIG decreased from 159 MCO referrals in state fiscal year 2024 quarter four to 157 in state fiscal year 2024 quarter four. DMO referrals to OIG decreased 16 percent in state fiscal year 2024 quarter four as compared to the last quarter (from a total of 19 DMO referrals to 16 DMO referrals). (See **Attachment R2**). Referral trends can fluctuate from quarter to quarter due to the impact of fraud schemes.

#### **Claims Summary Reports**

MCOs and DMOs submit monthly claims summary reports to HHSC for the following services: acute care, behavioral health, vision services, pharmacy claims, and LTSS. The standards for the clean claims and appealed claims follow:

- Appealed claims adjudicated within 30 days: > 98 percent
- Clean claims adjudicated within 30 days: > 98 percent
- Clean claims adjudicated within 90 days: > 99 percent
- Clean electronic claims adjudicated within 18 days: > 98 percent
- Clean non-electronic (paper) claims adjudicated within 21 days: > 98 percent

Claims summary counts are reported on a one-quarter lag and reflect data for state fiscal year 2024 quarter three. **Attachment V1** provides a claims summary for the STAR program. **Attachment V2** provides claims summary for the STAR+PLUS program. **Attachment V3** provides a claims summary for the Dental program. **Attachment V4** provides a claims summary for the STAR Kids program.

#### **Fair Hearings**

The Fair and Fraud Hearings Department (FFH) of the Appeals Division of HHSC receives appeal requests from applicants and clients contesting actions taken regarding benefits and services for various programs. Fair Hearings Officers conduct fair hearings and administrative disqualification hearings statewide for 171 eligibility programs within HHSC, including the waiver programs.

In the fourth quarter of state fiscal year 2024, FFH received 730 fair hearing requests for the programs authorized under the waiver which resulted in a slight increase (16 percent). Last quarter, 628 hearing requests were received. Of the 730 requests in the fourth quarter of state fiscal year 2024, 100 were reported for

the STAR program as compared to 79 last quarter, 239 for STAR Kids which was 52 percent higher than last quarter (157), and 391 for STAR+PLUS as compared to 392 last quarter. Of the 730 fair hearing requests received in the quarter, 389 decisions were pending final resolution at the end of the quarter which was 24 more than last quarter. The data for the appeal requests were from appeals sent July 1, 2024, through September 30, 2024. The data for the decisions are from decisions issued from July 1, 2024, through September 30, 2024. Although an appeal request has been sent, the appeal may not be heard and decided prior to the end of the quarter, hence the difference in data.

#### **External Medical Review**

HHSC implemented an External Medical Review (EMR) option, to be performed by an Independent Review Organization (IRO) in May 2022. The EMR is an option for a member to request further review of the MCO's adverse benefit determination. The EMR takes place between the MCO internal appeal process and the State Fair Hearings. The MCO must provide the IRO the same set of records the MCO reviewed to determine service denial or reduction. EMRs are conducted by IROs contracted with HHSC. The role of the IRO is to act as an objective arbiter and decide whether the MCO's original adverse benefit determination must be reversed or affirmed.

In the fourth quarter of state fiscal year 2024, HHSC received 175 EMR requests for the following Medicaid managed care programs: 24 for the STAR program, 46 for the STAR Kids program, 104 for the STAR+PLUS program and one for Dental. Of the 175 EMR requests, 143 MCO internal appeal decisions were upheld by the IRO, 26 MCO internal appeal decisions were overturned by the IRO, one MCO internal appeal decision was partially overturned by the IRO, and four were withdrawn by the member prior to assignment to an IRO and one was withdrawn after IRO assignment. There was an overall decrease of 5 requests (3 percent) from the previous quarter. Due to the small numbers across all MCOs, no trends or issues were identified.

# 7. Quality

#### **Quality of Care**

As part of all MCO's quality performance in Texas Medicaid, HHSC calculates annual and monthly quality measures and posts results on the Texas Healthcare Learning Collaborative (THLC) Portal. These Quality of Care (QOC) measures are the basis of many state quality improvement initiatives and used to further the state quality strategy. HHSC uses QOC measures to hold MCOs accountable for performance through the Performance Indicator Dashboard, Pay-for-Quality, Performance Improvement Projects, and Value Based Enrollment.

HHSC received measurement year 2023 results in September 2024. The results inform HHSC decisions about its quality improvement programs.

#### **Performance Improvement Projects**

HHSC received the 2023 and 2024 Performance Improvement Project (PIP) Progress report from the external quality review organization (EQRO) to monitor progress on ongoing PIPs.

The 2024 PIP topics for MCOs include improving severe maternal morbidity outcomes among deliveries with preeclampsia, reducing the rate of uncomplicated c-sections, improving follow-up after hospitalization for behavioral health reasons, and improving behavioral health related potentially preventable hospital admissions by focusing on housing. The topic for DMOs is to increase fluoride varnish applications by collaborating with MCOs. The 2023 PIPs implemented interventions January 2023 – December 2024 with a final report due in the fall of 2025. The 2024 PIPs are implementing interventions January 2024 – December 2025 with a final report due in the fall of 2025.

#### **Maternal Health**

HHSC is collaborating with state partner the Department of State Health Services (DSHS) to implement and standardize quality measurement pertaining to congenital syphilis identification and treatment. Data gathered from this effort will help provide more efficient and comprehensive care to combat a treatable sexually transmitted infection in both the maternal and child populations.

Additionally, H.B. 1575, 88th Legislature, Regular Session, 2023 relates to improving health outcomes for pregnant women and their children under Medicaid. The bill requires HHSC to add doulas and community health workers as new Medicaid providers of case management for children and pregnant women (CPW) services and to revise the training requirements for CPW providers. The bill also requires HHSC to adopt standardized screening questions that MCOs must use to

screen all pregnant women for non-medical health-related needs, coordinate services and referrals, and share the results with HHSC. The MCOs must obtain pregnant women's informed consent to perform the screening. HHSC finalized the non-medical needs screening and data sharing requirements, effective as of September 1, 2024.

#### **Texas Managed Care Quality Strategy**

HHSC finalized and published the 2024 Managed Care Quality Strategy on the HHSC website in September 2024. States are required to update their Managed Care Quality Strategy at least every three years. HHSC uses its Managed Care Quality Strategy to assess and improve the quality of health care and services provided through the managed care system, prioritizing the following goals:

- Promote optimal health through prevention and by engaging people, families, communities, and the health care system to optimize health outcomes.
- Keep patients free from harm by building a safer health care system.
- Promote effective practices for people with chronic, complex, and serious conditions to improve people's quality of life and independence, reduce mortality rates, and better manage the leading drivers of health care costs.
- Use high quality health information for people, families, communities, and the health care system to make data driven decisions to improve quality health care for all Texans.

The EQRO's Annual Technical Report serves as an evaluation of the state's Managed Care Quality Strategy.

#### Dental Pay-for-Quality (P4Q) Program

In the Dental P4Q Program, 1.5 percent of each DMO's total calendar year capitation is at-risk of recoupment. Each DMO's performance on selected measures is compared to performance from one year prior. DMOs that decline in performance overall could lose some of their at-risk capitation. Recouped capitation dollars from a DMO that declines overall may be redistributed to a DMO that improved. The Dental P4Q program uses Dental Quality Alliance measures to assess preventive care, including oral evaluations, sealants, and topical fluoride. For measurement year 2022, Dental P4Q recoupments were complete in August 2024. Based on DMO performance on the at-risk measures, HHSC collected recoupments from DentaQuest for 0.04 percent of their capitation and Managed Care of North America for 0.22 percent of their capitation.

#### **STAR+PLUS Contract Updates**

The CMS Ensuring Access to Medicaid Services rule, requires states to report on the HCBS Quality Measure Set, which includes Managed Long-Term Services and Supports (MLTSS), Healthcare Effectiveness Data and Information Set (HEDIS) measures. The measures include:

- MLTSS-1: Managed Long-Term Services and Supports Comprehensive Assessment and Update
- MLTSS-2: Managed Long-Term Services and Supports Comprehensive Person-Centered Plan and Update
- MLTSS-3: Reassessment/Care Plan Update after Inpatient Discharge
- MLTSS-4: Shared Care Plan with Primary Care Practitioner

Effective September 1, 2024, the STAR+PLUS contract was updated to include the required elements for assessments and service plans to support calculation of the MLTSS quality measures for all individuals receiving MLTSS, including STAR+PLUS HCBS and Community First Choice Members. The contract change also requires health plans to share their members' care plans with their PCP.

## 8. HCBS Quality Assurance Reporting

As required by STCs 28 and 75, HHSC submitted the third STAR+PLUS HCBS performance measure report on March 28, 2024. HHSC is finalizing data collection and reporting processes for the fourth iteration of the report with a submission date of March 28, 2025.

HHSC engaged in webinars with CMS, as well as national partners, to navigate implementation of CMS-2442, Ensuring Access to Medicaid Services final rule and the corresponding reporting requirements. Future guidance from CMS will assist with phasing in requirements timely for the STAR+PLUS HCBS performance measure report.

The STAR+PLUS HCBS population is included in the National Core Indicators - Aging and Disabilities 2023-2024 survey cycle. The final report is expected to be received in early 2026, and survey results will support the HCBS Quality Measure Set requirements. Other HHSC initiatives include developing MLTSS quality measures at the STAR+PLUS HCBS level to further align future reports with the HCBS Quality Measure Set.

### 9. Directed Payment Programs

Per STC 36, monitoring reports as required in STC 74, include completion of the State Directed Payment (SDP) Reporting Chart for each SDP on an annual basis.

#### State Fiscal Year 2025

HHSC submitted the five SDP fiscal year 2025 preprints for CMS approval in spring 2024. CMS approved all five SDP preprints in summer 2024.

The approved directed payment programs are:

- 1. Directed Payment Program for Behavioral Health Services (DPP BHS)
- 2. Quality Incentive Payment Program (QIPP)
- 3. Comprehensive Hospital Increase Reimbursement Program (CHIRP)
- 4. Texas Incentives for Physicians and Professional Services (TIPPS)
- 5. Rural Access to Primary and Preventative Services Program (RAPPS).

**Attachments K1-K10** include SDP data in the form of the required chart for CHIRP, DPP BHS, QIPP, RAPPS, TIPPS, reporting results, and the minimum fee schedules in state fiscal year 2024. Participating providers in CHIRP, DPP BHS, RAPPS, and TIPPS completed their year three provider reporting in quarter four. Participating QIPP providers completed their year seven reporting in September 2024.

## **10. Financial/Budget Neutrality**

This section addresses the quarterly reporting requirements regarding financial and budget neutrality development and issues. The budget neutrality workbook is on a one-quarter lag (see **Attachment P**) and provides actual data through federal fiscal year 2024, quarter three and forecasted data for federal fiscal year 2024, quarter four.

HHSC uses actuarially sound practices and principles to develop MCO capitation rates. Capitation rates are developed on a state fiscal year basis.

HHSC developed state fiscal year 2024 Medicaid managed care rates that meet the actuarial soundness requirements in 42 CFR § 438.4. Actuarial certification reports were submitted to CMS and the Office of the Actuary 45 days prior to the start of the rating period. The rates for state fiscal year 2024 are still under review.

Rate changes vary by managed care program, MCO, region, and risk group, with an aggregate average rate increase of approximately 0.6 percent compared to the state fiscal year 2023 capitation rates. The aggregated average rate increase excludes the impact of mid-year revisions to the capitation rates, Network Access Improvement Program and the DPPs. HHSC submitted state fiscal year 2024 rate amendments to CMS on January 17, 2024, April 19, 2024, and October 18, 2024. The January 17, 2024, rate amendments addressed policy, eligibility, and benefit changes as well as changes to the state directed payment programs. The October 18, 2024, rate amendments addressed changes related to public health emergency redeterminations for STAR, STAR Kids, Medicaid dental and CHIP. All these amendments were necessary to ensure that HHSC is paying actuarially sound capitation rates.

#### DY13 Q4 July – September 2024

Eligibility Group	Month 1 (July 2024)	Month 2 (Aug 2024)	Month 3 (Sep 2024)	Total for Quarter Ending 9/2023
Adults	396,974	393,822	393,622	1,184,419
Children	2,806,391	2,818,513	32,812,816	8,437,720
AMR	344,912	345,820	347,200	1,037,933

#### Figure 8. Eligibility Groups Used in Budget Neutrality Calculations

Disabled	369,132	368,872	369,530	1,107,533
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\* These data are provided by HHSC Forecasting.

#### Figure 9. Eligibility Groups Not Used in Budget Neutrality Calculations

Eligibility Group	Month 1 (July 2024)	Month 2 (Aug 2024)	Month 3 (Sep 2024)	Total for Quarter Ending 9/2024
Foster Care	22,977	22,300	21,974	67,251
Medically Needy	261	256	256	773
CHIP-Funded	174,954	170,599	166,840	512,392
STAR+PLUS 217-Like HCBS	15,634	15,695	15,758	47,087
Presumptively Eligible Pregnant Women	62	70	69	201

\* These data are provided by HHSC Forecasting.

#### **Anticipated Changes to Financial/Budget Neutrality**

These STCs set forth a base year of federal fiscal year 2023 to be used in the first rebasing exercise. These terms identified adjustments for the base year and projected expenditures, as required by Attachment U<sup>8</sup>, inclusive of the proposed DPPs as a part of the DSRIP transition. The waiver reflects a DSRIP pool ending date of September 30, 2021, and the transition to DPPs starting September 1, 2021.

HHSC Medicaid expenditures in federal fiscal year 2023, the base year, in conjunction with cost trends and adjustments will set the annual expenditure limit for the remainder of the 10-year waiver term.

<sup>&</sup>lt;sup>8</sup> Attachment U is the Estimated Without Waiver Per Member Per Month Expenditures and it is for information purposes only.

# **11. Demonstration Operations and Policy**

#### Medicaid Managed Care

The goals of the THTQIP are detailed in Table 1. HHSC continues to include additional services within the risk-based managed care program to support a coordinated care delivery system. The savings attained under the 1115 Transformation Waiver reflect the changes in cost growth over time. The DSRIP transition to a sustainable, integrated payment system while evaluating quality performance of providers within MMC further aligns financial incentives and establishes a strong, steady foundation for the Texas Medicaid program.

Upcoming major initiatives and activities that support the waiver goals include:

- Coming into full compliance with the HCBS settings regulations.
- Transitioning Medicaid-only services for dually eligible managed care members from a fee-for-service to a managed care service delivery system, as required by the 2024-2025 GAA, H.B. 1, 88th Legislative Session, Regular Session, 2023 (Article II, HHSC, Rider 32).

#### **Procurement Activities**

HHSC has created a plan to procure new contracts for STAR+PLUS, STAR, and STAR Kids according to the estimated timeline below.

#### STAR+PLUS

- In accordance with 1 Texas Administrative Code, Section 391.219, on January 27, 2023, HHSC issued a Notice of Award to the following Respondents in the identified Service Areas:
  - United Healthcare Community Plan of Texas, LLC. Bexar, Central Texas, Dallas, Harris, Hidalgo, Northeast Texas, Tarrant, and Travis Service Areas
  - Molina Healthcare of Texas, Inc. Bexar, Dallas, El Paso, Harris, Hidalgo, Jefferson, Northeast Texas, and Tarrant Service Areas
  - Superior HealthPlan, Inc. Central Texas, Dallas, Hidalgo, Lubbock, Nueces, Travis, and West Texas Service Areas
  - Amerigroup Insurance Company Jefferson, Lubbock, Nueces, and West Texas Service Areas
  - Community First Health Plans, Inc. Bexar Service Area
  - El Paso Health El Paso Service Area
  - Community Health Choice Texas, Inc. Harris Service Area
- Start of Operations: September 1, 2024

STAR

- In accordance with 1 TAC §391.305, on March 7, 2024, HHSC issued a Notice of Intent to Award for RFP No. HHS0011152 – STAR & CHIP Managed Care Services to the following Respondents in the identified Service Areas:
  - Molina Healthcare of Texas, Inc. Harris, Hidalgo, Dallas, Bexar, Tarrant, Northeast and El Paso Service Areas
  - Blue Cross and Blue Shield of Texas Hidalgo, Dallas, Bexar, Tarrant, Central Texas, Travis and El Paso Service Areas
  - Aetna Better Health of Texas Inc. Harris, Hidalgo, Dallas, Bexar, Tarrant, Central Texas and Travis Service Areas
  - UnitedHealthcare Community Plan of Texas, LLC Harris, Hidalgo, Tarrant, Northeast, West Texas, Central Texas and Jefferson Service Areas
  - Amerigroup Insurance Company (Wellpoint Insurance Company) Harris, Northeast, West Texas, Nueces, Jefferson and Lubbock Service Areas
  - Dell Children's Health Plan Travis Service Area
  - Superior HealthPlan, Inc. West Texas, Nueces and Lubbock Service Areas
  - Humana Health Plan of Texas, Inc. Nueces and Jefferson Service Areas
  - El Paso First Health Plans, Inc. El Paso Service Area
  - Community Health Choice Texas, Inc. Harris Service Area
  - Community First Health Plans, Inc. Bexar Service Area
  - $\circ~$  Scott and White Health Plan d/b/a Baylor Scott & White Lubbock Service Area
  - Parkland Community Health Plan, Inc. Dallas Service Area
- Anticipated Start of Operations: TBD

#### STAR Kids

- RFP Posted May 10, 2024
- Estimated Notice of Award: TBD
- Anticipated Start of Operations: TBD

# 12. Litigation Summary

Type of Consideration	Ongoing litigation-September 1, 1993
Summary of Consideration	Frew, et al. v. Young, et al. (commonly referred to as <i>Frew</i> ), was filed in 1993, and was brought on behalf of children under age 21 enrolled in Medicaid and eligible for Early and Periodic Screening, Diagnostic, and Treatment (EPSDT) benefits. The class action lawsuit alleged that the Texas EPSDT program did not meet the requirements of the Federal Medicaid Act. The lawsuit was settled by a consent decree in 1996. The decree requires numerous State obligations and is monitored by the Court. In 2000, the court found the State defendants in violation of several of the decree's paragraphs. In 2007, the parties agreed to eleven corrective action orders (CAOs) to bring the State into compliance with the consent decree and to increase access to EPSDT benefits. Currently, six of the eleven corrective action orders and their related consent decree paragraphs are fully dismissed: (1) Check-Up Reports and Plans for Lagging Counties, (2) Prescription and Non-Prescription Medications, Medical Equipment, and Supplies, (3) Transportation Program, (4) Health Care Provider Training, (5) Outreach and Informing, and most recently (6) Toll Free Numbers. Part III of the Managed Care CAO and portions of the Adequate Supply of Providers CAO have also been dismissed.

Date and Report in Which Consideration Was First Reported	The lawsuit was filed on September 1, 1993. The consent decree was entered on February 20, 1996. The eleven CAOs were entered on April 27, 2007.
Summary of Impact	The consent decree and CAOs touch upon many program areas, and generally require the State to take actions intended to ensure access, or measure access, to Medicaid services for children. The Texas Medicaid program must consider these obligations in many policy and program decisions for Medicaid services available for persons under age 21.
Estimated Number of Beneficiaries	Estimated (as of March 2024) at 3,222,988.
If Issue, Remediation Plan and Timeline for Resolution / Updates in Status if Previously Reported.	HHSC and DSHS will continue to follow the obligations in the remaining portions of the consent decree and CAOs until they are dismissed by the court.

Type of Consideration	New litigation-November 7, 2023		
Summary of Consideration	On November 7, 2023, Wellpoint Insurance Company, formerly known as Amerigroup Insurance Company, filed a petition for injunctive relief in Travis County District Court against the Executive Commissioner (EC) in her official capacity, alleging that the EC acted in violation of state law when awarding contracts to MCOs for the STAR+PLUS Medicaid program. Wellpoint is asking the court to order HHSC to award them STAR+PLUS contracts in the Harris, Bexar, and El Paso Service areas.		
Date and Report in Which Consideration Was First Reported	The lawsuit was filed on November 7, 2023. HHSC filed an answer and PTJ on December 8, 2023.		
Summary of Impact	Wellpoint is asking the court to order HHSC to award Wellpoint STAR+PLUS contracts in the Harris, Bexar, and El Paso Service areas. As of the date of this report, STAR+PLUS contracts with other MCOs		

	for those same service areas are operational.
Estimated Number of Beneficiaries	No beneficiaries currently impacted; as of the date of this report, the STAR+PLUS contracts with other MCOs for the same service areas at issue in this litigation are operational.
If Issue, Remediation Plan and Timeline for Resolution / Updates in Status if Previously Reported.	The case is in the discovery phase with written jurisdictional discovery completed.

Type of Consideration	New litigation-June 20, 2024
Summary of Consideration	On June 20, 2024, Cook Children's Health Plan (Cook Children's) and Texas Children's Health Plan sued the EC in her official capacity in two separate actions alleging the EC acted without legal authority (ultra vires) in the procurement for the STAR+CHIP Medicaid program by not intending to award a contract to either MCO. Superior Health Plan, Inc., (Superior) and Wellpoint (formerly Amerigroup) did the same on July 1, 2024, and July 15, 2024, respectively. All four lawsuits are consolidated into this action. The MCOs asked the court to stop HHSC from awarding, signing, entering into, or otherwise executing or implementing any contracts to awardees that were determined by the STAR+CHIP RFP.
Date and Report in Which Consideration Was First Reported	These four lawsuits were filed between June and July 2024. See above. On September 15, 2024, HHSC filed a Plea to the Jurisdiction and Response to the MCO's request for temporary injunction.
Summary of Impact	The MCOs asked the court to stop HHSC from awarding, signing, entering into, or otherwise executing or implementing any contracts to awardees that were determined by the STAR+CHIP RFP.
Estimated Number of Beneficiaries	No beneficiaries currently impacted; as of the date of this report, these consolidated lawsuits are on appeal and have been abated by agreement of the parties until July 2, 2025.

If Issue, Remediation Plan and Timeline for Resolution / Updates in Status if Previously Reported.	The consolidated lawsuits are currently on appeal and abated by agreement of the parties until July 2, 2025.
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# 13. Health IT

#### Health Information Exchange Connectivity Project Update

The Health Information Exchange (HIE) Connectivity Project is a Texas Medicaid initiative supported by CMS and state funds. The project consists of three strategies. Successful implementation of the three strategies will result in increased HIE adoption by Medicaid providers, creation of new HIE capacity in Texas, bring clinical information into the Texas Medicaid program through HIE, and benefit Medicaid beneficiaries. The following is an update regarding progress made for each strategy, as well as another CMS-funded initiative, the Patient Unified Look-up System for Emergencies (PULSE).

#### **HIE IAPD Strategies 1-3**

**Strategy 1/Medicaid Provider HIE Connectivity**: Effective federal fiscal year, quarter one 2024, Strategy 1 is no longer supported by a match from CMS and is solely state funded. As of September 30, 2024, 579 providers are currently approved through Strategy 1 to join with the three local HIEs: C3HIE (formerly known as HASA), Greater Houston Healthconnect (GHH), and Rio Grande Valley HIE (doing business as Connected Care Exchange). Providers onboarded through Strategy 1 belong to 143 ambulatory practices, including Federally Qualified Health Centers and Rural Health Clinics, and 54 hospitals.

**Strategy 2/Texas HIE Infrastructure**: Maintenance and enhancement of connectivity between participating local HIEs and Texas Medicaid, via the Texas Health Services Authority (THSA's) HIETexas, is ongoing. The framework for the exchange, transport, integration, and retrieval of electronic health information between and among health care entities continues to be supported. HIETexas continues to support a user interface for individuals designated by HHSC, integration work and technical assistance for local HIEs, as well as activities and capabilities required for Consolidated Clinical Document Architecture (C-CDA) Transition of Care summaries and Emergency Department Encounter Notification (EDEN) admission, discharge, and transfer (ADT) alerts delivered to Texas Medicaid.

Local HIEs are transitioning to use Redox to automate pushing C-CDAs to Texas Medicaid via THSA's HIETexas infrastructure. Through this process, data mapping across the three contracted local HIEs will better standardize the data received by Texas Medicaid. C3HIE has moved to this model with Connected Care Exchange and GHH implementation underway.

**Strategy 3/EDEN System:** In addition to those providers and hospitals onboarded to the project via Strategy 1, C3HIE sends ADT alerts from all existing hospital

connections. Additionally, THSA is making direct connections with hospitals, urgent care facilities, and Skilled Nursing Facilities (SNFs) or rehabs. As of September 30, 2024, 932 hospitals, including acute, behavioral health, and post-acute facilities, as well as urgent care centers, are sending ADT data through EDEN via C3HIE, THSA, and THSA's subcontractor, PointClickCare (PCC). A sharp increase in the total number of hospitals connected is due to PCC beginning to share its post-acute hospital data with EDEN this spring. EDEN data subscribers, including hospitals, ambulatory practices, and Medicaid MCOs, continue to be added. Currently, there are 142 health care entities approved to be onboarded as EDEN subscribers (in addition to Texas Medicaid). 119 of those onboarded entities are live. The variance in the count from quarter three is due to moving off the Encounter Notification System to the National Network. Only the subscribers connected to PCC's newer platform can receive data from the new post-acute connections. Subscribers still on the older platform, including Texas Medicaid, only have access to EDEN data from 348 hospitals. However, it is expected that all subscribers will transition to PCC's platform in the future.

#### PULSE

PULSE infrastructure, which interconnects disparate health information from multiple sources in response to a disaster, continues to operate. PULSE allows authorized users to query clinical data, support patient and family reunification efforts, and search PHE patient data. The HIETexas PULSE system can be deployed at the city, county, or state level to authenticate and assist disaster healthcare volunteer providers during this hurricane season.

The PULSE system has maintained 100 percent uptime to the eHealth Exchange from July 1 through September 30, 2024. THSA continues to provide PULSE demonstrations and trainings for end users, such as Austin Public Health, Red Cross, National EMR, and San Antonio MetroHealth.

PULSE is ready for use to help Texans, should a declared disaster occur, allowing for better care and outcomes.

In July 2024, the system was activated in response to Hurricane Beryl. Despite a small number of evacuated homes, locations without power, and shelters put in place, PULSE was not fully deployed due to limited sheltering in response to the storm.

On September 11, National EMR requested the use of PULSE to assist supporting Louisiana during Hurricane Francine. PULSE was activated, but never used due to National EMR not being tasked with alternative care site support. On September 16, PULSE was deactivated.

# 14. Evaluation

HHSC completed the following 1115 Transformation Waiver evaluation activities during federal fiscal year 2024 (DY13), quarter four:

- HHSC submitted a revision of the 1115 Evaluation Design to CMS on August 13, 2024. Additional details regarding the revisions submitted are provided below under Modifications to the Evaluation Design.
- HHSC held two calls with Texas A&M University (TAMU) on July 19, 2024, and August 26, 2024, to discuss progress on the evaluation and to provide evaluation or programmatic technical assistance to TAMU as needed.

HHSC completed the following 1115 Transformation Waiver evaluation activities during federal fiscal year 2024 (DY13):

- HHSC and TAMU finalized the contract for the Evaluation Design covering DYs 10-19 on March 15, 2024.
- HHSC submitted Interim Report #1, covering DYs 7-11, to CMS on March 28, 2024.
- HHSC submitted an evaluation report to CMS for the state's COVID-19 Spell of Illness 1115(a) Demonstration (originally approved by CMS on September 3, 2020) on May 3, 2024.

#### Modifications to the Evaluation Design

HHSC submitted an updated version of the 1115 Evaluation Design to CMS on August 13, 2024. A summary of the updates is provided below:

- Updates to Evaluation Question #2
  - Addition of Measure 2.1.2 to evaluate the impact of the Medically Fragile amendment (approved by CMS on November 16, 2023) for individuals enrolled in STAR+PLUS HCBS.
  - Updated Measures 2.2.1 and 2.2.2 to more appropriate and available HEDIS measures for the STAR+PLUS HCBS population.
- Addition of Appendix I: Evaluation Design for Case Management for Children and Pregnant Women Amendment (approved by CMS on November 16, 2023).
- Other minor revisions throughout document, including updates to historical information and small grammatical edits.

#### **Description of Evaluation Findings or Reports**

HHSC submitted the Draft Interim Report #1, covering DYs 7-11, to CMS on March 28, 2024. A summary of the findings from the Interim Report were described in the Federal Fiscal Year 2024, Quarter Two Monitoring Report. Additional evaluation findings will be summarized after the Interim Evaluation Report #2 is submitted (due on March 31, 2027, in accordance with the STCs).

#### **Evaluation Deliverables**

The table below lists evaluation-related deliverables. There are no anticipated barriers at this time.

Type of Evaluation Deliverable	Due Date	State Notes or Comments	Description of Any Anticipated Issues
Evaluation Design Plan	N/A	CMS approved the Evaluation Design on 5/26/2022.	N/A
Obtain Independent External Evaluator	N/A	HHSC executed the contract with TAMU on 3/15/2024.	N/A
Interim Evaluation Reports	3/31/2024; <sup>1</sup> 3/31/2027; 9/30/2029	HHSC submitted Interim Report #1 to CMS on 3/28/2024.	<i>No issues anticipated at this time</i>
Summative Evaluation Report	3/30/2032		<i>No issues anticipated at this time</i>

#### **Table 4. Evaluation-Related Deliverables**

*Notes.* <sup>1</sup> Interim Evaluation Report #1 replaced the Summative Evaluation Report previously required under the 2017 STCs.

# **15. Charity Care Pools**

#### **Uncompensated Care Pool**

As part of the extension of the 1115 Transformation Waiver, CMS required two resizing's of the UC pool based on hospital charity care reported by Texas hospitals. HHSC and CMS negotiated the policies that would inform the resizing process to follow a consistent methodology, but with modifications to ensure that the resizing did not include data that might be impacted by the COVID-19 PHE. The UC pool for Demonstration Years 12 through 16 of the current 1115 Transformation Waiver will be \$4.51 billion per year. This is \$638 million greater in UC funds per year than Texas providers received for DY11. The UC pool will be resized again in 2027 for DYs 17 through 19.

#### **Public Health Provider Charity Care Pool**

On December 22, 2021, the HHSC received federal approval of the PHP-CCP Protocol from the CMS under the 1115 Transformation Waiver. The PHP-CCP became operational October 1, 2021, and reimburses qualifying providers for certain medical services to defray the uncompensated costs of providing medical services to Medicaid recipients or uninsured individuals. In year one of the program, payments reimbursed uncompensated care and Medicaid shortfall. In year two, the program transitioned to reimbursements for charity care only. Total funding did not exceed \$500 million (total computable) in each of the first two years of the program.

On September 24, 2024, CMS approved pool limits for Texas' PHP-CCP based on the reassessment of the amount of UC costs provided by eligible providers. The limit for the PHP-CCP will equal \$499,193,023 (total computable) in each DY from DY 13 – DY 17 (federal fiscal year 2024 – 2028). CMS also approved technical corrections and clarifications to the Attachment H Protocol and UC cost report tool. This protocol sets guidelines for how UC costs are reported and reconciled by Texas, and the cost report tool collects costs and payment data for services reimbursable under the UC pool and is submitted by providers to the state annually. In future years, this pool is subject to resizing based on actual charity care costs incurred by eligible providers.

### 16. Post Award Forum

The following is a summary of the post-award forum as required by 42 CFR § 431.428 for the annual report. This summary was also provided in the state fiscal year 2024 quarter three report. In compliance with STC 79 of the 1115 Transformation Waiver, and as part of the Medical Care Advisory Committee meeting, HHSC hosted a public post-award forum in-person with a virtual attendance option on May 14, 2024, to provide the public with an annual update and an opportunity to provide comments on the progress of the 1115 Transformation Waiver. The public forum was held at the Winters Building Public Hearing Room, 701 W. 51<sup>st</sup> Street, Austin, Texas 78751. The date, time, and location of the public forum were published on HHSC's website 30 days in advance of the meeting.

During the post-award public forum, HHSC provided the public with an update on the following 1115 Transformation Waiver topics: amendments update, STAR+PLUS Procurement, supplemental payments, DPPs, evaluation, and budget neutrality. A link to the 1115 Transformation Waiver DY12 annual report was also provided to the public. The presentation and agenda were posted to the HHSC website.

HHSC received comments from the following stakeholder: Texana Center, a Local Intellectual and Developmental Disability Authority contracted with HHSC.

The stakeholder expressed concerns about the new Day Activity and Health Services Individualized Skills and Socialization Services, staff wages, staff turnover, and community-based services provider network. The stakeholder acknowledged HHSC's effort to strengthen the direct care workforce through the strategic plan.

The stakeholder also expressed appreciation of HHSC's efforts to develop a CIMS reporting system that complies with CMS guidance but also expressed challenges with the new system such as increased manual documentation. These comments are outside the scope of the 1115 Transformation Waiver as they relate to a new service being added to several of Texas' 1915(c) waiver programs.

### **17. Report Attachments**

**Attachment A - Managed Care Plans by Service Area.** The attachment includes a table of the health and dental plans by SDA.

**Attachment B1** - **Enrollment Summary.** The attachment includes quarterly Dental, STAR, STAR Kids and STAR+PLUS enrollment summaries.

**Attachment B2** - **Medicaid Enrollment Reports.** Includes Medicaid Enrollment Reports from December 2023 through February 2024.

**Attachments C1, C2, C3 - Provider Network and Methodology.** These attachments summarize STAR, STAR Kids, and STAR+PLUS network enrollment by MCOs, SDAs, and provider types. It also includes a description of the methodology used for provider counts and terminations.

**Attachment D** - **OON Utilization.** The attachment summarizes Dental, STAR, STAR Kids, and STAR+PLUS OON utilization.

**Attachment E – Time and Distance Standards.** The attachment shows HHSC's distance standards by provider type and county designation.

**Attachments H1 - H4** - **Network Access Analysis.** The attachments include the results of HHSC's analysis for PCPs, main dentists, and specialists.

**Attachment J – MCO Pharmacy GeoMapping Summary.** The attachment includes the STAR, STAR Kids, and STAR+PLUS plans' self-reported GeoMapping results for pharmacy.

Attachments K1, K2, K3, K4, K5, K6, K7, K8, K9, K10 – State Directed **Programs.** The attachments display QIPP uniform rate increase and value-based payments, Nursing Facility Claims Minimum Fee Schedule including QIPP NF funds earned per Metric, UHRIP rate increase, and Rural Hospital MCO Encounter Minimum Fee Schedule.

**Attachments M1** - **M4** - **Hotline Summaries.** The attachments provide data regarding phone calls and performance standards of MCO and DMO Member and Provider Hotlines.

**Attachment N** - **MCO Appeals.** The attachment includes Dental, STAR, STAR Kids, and STAR+PLUS appeals received by MCOs.

**Attachment O** - **HHSC and MCOs self-reported Complaints.** The attachment includes information concerning Dental, STAR, STAR Kids, and STAR+PLUS complaints received by HHSC and MCOs.

**Attachment P** - **Budget Neutrality.** The attachment includes actual expenditure and member-month data as available to track budget neutrality.

**Attachment Q** – **Service Coordination Report.** The attachment outlines STAR MSHCN, STAR Kids, and STAR+PLUS details by SDA and MCO.

**Attachments R1, R2 - Provider Fraud and Abuse.** The attachments represent a summary of the referrals that STAR, STAR Kids, STAR+PLUS, and Dental Program plans sent to the OIG.

**Attachment S - Service Utilization.** The attachment displays Enrollment and Expenditure Graphs for the previous fiscal years.

**Attachments V1** - **V4** - **Claims Summary.** The attachments are summaries of the MCOs' claims adjudication results.