

1115 Waiver: Texas Healthcare Transformation and Quality Improvement Program Monitoring Report

As Required by Special Terms and Conditions 74 and 42 CFR § 431.428

Texas Health and Human Services Commission Q1 Report February 2025

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Medicaid Section 1115 Monitoring Report Texas Healthcare Transformation and Quality Improvement Program

Demonstration Year DY14: October 1, 2024 – September 30, 2025 State Fiscal Year FY25: September 1, 2024 – August 31, 2025

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1. Preface

Table 1. Texas 1115 Transformation Waiver Key Dates, Goals, and Objectives

State	Texas Health and Human Services Commission
Demonstration Name	Texas Healthcare Transformation and Quality Improvement Program - "1115 Transformation Waiver"
Approval Dates	Initial approval date: December 12, 2011 15-Month Extension approval date: May 2, 2016 Renewal approval date: December 13, 2017 Extension approval date: January 15, 2021
Approval Period	December 13, 2017-September 30, 2022 (prior approval period) January 15, 2021-September 30, 2030
Demonstration Goals and Objectives	The Texas Healthcare Transformation and Quality Improvement Program Section 1115 Waiver enables the State to expand the use of Medicaid managed care to achieve program savings, while also preserving locally funded supplemental payments to hospitals. The goals of the demonstration are to: • Expand risk-based managed care statewide; • Support the development and maintenance of a coordinated care delivery system; • Improve outcomes while containing cost growth; and • Transition to quality-based payment systems across managed care and providers.

2. Executive Summary

According to the Special Terms and Conditions (STCs) of the 1115 Transformation Waiver Demonstration, the Texas Health and Human Services Commission (HHSC) provides the quarter one report for Demonstration Year (DY) 14, which began October 1, 2024.¹ Pursuant to 42 Code of Federal Regulations (CFR) Section (§) 431.428, HHSC provides this quarterly report to demonstrate how the goals and objectives were met as Texas Medicaid served over 4.1 million Medicaid beneficiaries through risk-based Medicaid managed care authorized under this waiver while finalizing the transition from the Delivery System Reform Incentive Payment (DSRIP) pool to integrated directed payment programs (DPPs), continuing the Uncompensated Care (UC) pool, and launching the Public Health Provider - Charity Care Program (PHP-CCP).

Growth in Caseload

As of December 2024, Texas had over 4.1 million full benefit clients in Medicaid.² Prior to the federal public health emergency (PHE) due to the novel coronavirus (COVID-19), full benefit caseloads were under 4 million and experiencing overall declines due to sustained positive economic conditions and record low unemployment levels.

Medicaid Managed Care Enrollment

In the beginning of state fiscal year 2025, HHSC contracted with 16 managed care organizations (MCOs) and 3 dental maintenance organizations (DMOs). Effective January 1, 2024, Amerigroup was renamed Wellpoint and HHSC continues to incorporate the name change in deliverables received for state fiscal year 2025 quarter one. Each MCO covers one or more of the service delivery areas (SDAs), while each dental plan provides statewide services (see **Attachment A**). HHSC contracted with different STAR+PLUS plans effective September 1, 2024 (see **Attachment A**).

Approximately 97 percent of Texas Medicaid beneficiaries are enrolled in Medicaid managed care (MMC). The federal COVID-19 PHE continuous Medicaid coverage requirement has had the largest impact on the STAR program, which serves parent/caretakers, pregnant women, and children. The STAR+PLUS and STAR Kids programs have not experienced the same degree of impact. These programs

¹ Demonstration Year 14 includes work that is tied to the state fiscal year as well.

² Enrollment data includes full-benefit Medicaid clients only. Data are final through May 2024. Data between June 2024 and December 2024 are preliminary with completion factors applied and are subject to change. The monthly data reported to CMS for the required Medicaid and CHIP Consolidated Appropriations Act Reporting Metrics do not encompass the same time period and will therefore differ.

include members with special health care needs (MSHCN) who are managed care clients either requiring regular, ongoing therapeutic intervention and evaluation, or with serious, ongoing illness, or a disability that may last for a significant period of time, resulting in longer lengths of stay in Medicaid.

Initiatives

During quarter one of federal fiscal year 2025, HHSC continued to operate the DPPs developed as part of the DSRIP Transition Plan.

COVID-19 Public Health Emergency

In response to the federal COVID-19 PHE and financial strains impacting the Texas health care system, HHSC submitted an extension application in November 2020. HHSC and the Centers for Medicare & Medicaid Services (CMS) worked together to negotiate and agree to updated terms. HHSC received approval on January 15, 2021. This was a key achievement and created financial certainty and security for Texas Medicaid, Medicaid MCOs, and the network of contracted providers actively responding to the PHE. The federal COVID-19 PHE continues to be a key challenge impacting the 1115 Transformation Waiver. It significantly impacted both costs and caseload.

The Consolidated Appropriations Act (CAA) of 2023 separated the continuous Medicaid coverage requirement of the Families First Coronavirus Response Act from the federal COVID-19 PHE declaration. HHSC started Medicaid redeterminations in April 2023 and completed all redeterminations by May 2024 in alignment with HHSC's federally approved End of Continuous Medicaid Coverage Mitigation Plan. HHSC reviewed all flexibilities implemented to address needs identified during the federal COVID-19 PHE to determine which flexibilities to end and which flexibilities to make permanent in compliance with federal requirements, including completing the process to implement administrative rule changes allowing remote delivery of services when clinically appropriate. HHSC published final notices regarding the federal COVID-19 flexibilities in advance of the federal COVID-19 PHE ending on May 11, 2023.

This report discusses in more detail the highlights included in this summary section. Due to data lags associated with primary sources of record, corresponding data submission timelines, and data cleaning procedures, each data attachment referred to and submitted to CMS reflects varying reporting periods. Certain numbers in this report have been rounded up or down and may not add up precisely to the totals provided; percentages may also not precisely reflect the absolute figures.

3. Enrollment

This section addresses trends and issues related to the STAR, STAR Kids, STAR+PLUS, and Dental program eligibility and enrollment; enrollment counts for the quarter; Medicaid eligibility changes; anticipated changes in populations and benefits; and disenrollment from managed care.

In **Attachment B1**, an enrollment summary is broken out by product line, SDA, and MCO for state fiscal year 2024 quarter four to show where caseloads are headed. Due to the amount of time required for accurate data collection and reporting, total enrollment counts are reported on a one-quarter lag. **Attachment B2** includes Medicaid Enrollment Reports from March 2024 through May 2024. These reports include enrollment by delivery model, program, risk group, Medicaid MCOs and DMOs. The data are considered final after eight months.

Medicaid Caseload Growth

The graph below provides a visual look at the overall Medicaid caseload growth experienced during the federal COVID-19 PHE. Growth began in April 2020 and increased by over 2 million clients while disenrollment from Medicaid was suspended.

Caseload growth began to decline in June 2023 once HHSC was federally required to resume Medicaid eligibility determinations which resulted in disenrollment for members determined ineligible. However, enrollment remains higher than the pre-PHE level by over 200 thousand clients.

Medicaid Full Benefit Caseload, October 2019 - December 2024
6,000,000
5,000,000

4,500,000

COVID-19 PHE impacts begin April 2020
4,000,000
3,500,000

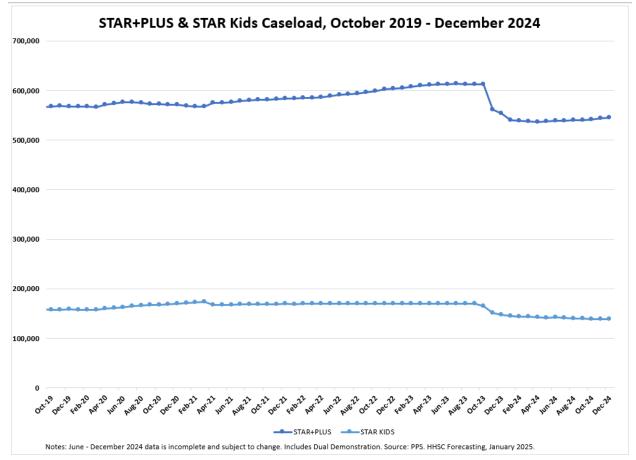
Notes: June - December 2024 data is not yet final and subject to change. Source: PRS. HHSC Forecasting, January 2025.

Figure 1. Medicaid Full Benefit Caseload, October 2019 - December 2024

Note: Data in the figure above includes full-benefit Medicaid clients only. Data are final through May 2024. Data between June 2024 and December 2024 are preliminary with completion factors applied and are subject to change.

The graph below illustrates the impact to the STAR Kids and STAR+PLUS programs. The STAR Kids program provides acute and long-term services and supports to children with disabilities, and the STAR+PLUS program provides these services and supports to older adults and adults with disabilities. More than 96 percent of the growth in managed care during the federal COVID-19 PHE was attributed to the STAR program, while disability-related managed care programs experienced minimal impact.

Figure 2. STAR+PLUS & STAR Kids Caseload, October 2019 – December 2024



Note: STAR+PLUS is notated in darker blue at the top of the above graph.

Unduplicated Enrollments by Program

HHSC's enrollment broker, MAXIMUS, submits a biannual summary of unduplicated enrollments by program (see **Attachment L**)³. **Attachment L** encompasses the MAXIMUS enrollment report for June 2024 through November 2024 for STAR, STAR+PLUS, and STAR Kids. The Dental program reported an average of 2,888,842 total enrollments in the reporting period. The STAR, STAR+PLUS, and STAR Kids programs reported an average of 3,730,260 total enrollments per month. The **Attachment L** enrollment data reflect a different point-in-time and methodology than is reported in **Attachment B1** and **Attachment B2**.

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³ HHSC submitted the final monthly CMS Medicaid and CHIP CAA Reporting Metrics report on July 8, 2024, which reflected the PHE unwinding renewals for the June 2024 reporting period. HHSC continues to run the monthly renewal report to monitor ongoing activities and the corresponding results. Attachment L does not capture disenrollment data and will not align with the monthly renewal report data.

Enrollment of Members with Special Health Care Needs

This subsection of the report addresses managed care enrollment of MSHCN. All STAR Kids and STAR+PLUS members are deemed to be MSHCN, as required in the managed care contract. STAR MCOs must identify MSHCN based on criteria outlined in the managed care contract.

MCOs are required to provide service coordination to all STAR, STAR Kids and STAR+PLUS MSHCN, unless the member declines or is unable to be reached. Service coordination also includes the development of a service plan to meet the members' short and long-term goals. The definition of MSHCN is provided in ${\it Attachment Q}$.

MCOs are contractually required to submit a monthly MSHCN Service Coordination Report using an HHSC prescribed template (see Attachment Q). The Service Coordination Report includes data on service coordination across all managed care programs by SDA and MCO, including contact attempts, reasons members declined service coordination, and the date the service plan was last updated. Because of the time required for data collection, this data is reported for the last month in the previous quarter.

In August 2024, state fiscal year 2024 quarter four, STAR MCOs reported 132,619 children and adults identified as MSHCN. STAR Kids MCOs reported 139,283 children and STAR+PLUS MCOs reported 492,786 adults as MSHCN. The table below indicates that STAR MCOs reported 17 percent of MSHCN had a service plan, while STAR Kids and STAR+PLUS reported 48 percent and 54 percent of members had a service plan, respectively (see **Attachment Q**). The percentage of service plans for STAR MCOs increased from 16 percent last quarter to 17 percent this quarter, representing a one percentage point increase. The percentages for STAR Kids (50 percent to 48 percent) and STAR+PLUS (55 percent to 54 percent) decreased slightly compared to the previous quarter. The number of members without service plans includes members who declined, could not be reached or located, died during the report period, moved out of the service area or state, and who had a service plan in development.

When comparing August 2024 to previous months, the overall percentage of MSHCN with service plans has remained consistent across all programs.

Service coordination is an integral service for members with complex care needs. HHSC is analyzing Service Coordination Report data to identify barriers to the provision of service coordination and evaluating policy to ensure members are informed of and have access to necessary service support. HHSC reviews each Service Coordination Report submission to assess reporting errors and conducts targeted technical assistance and intervention with MCOs.

HHSC also conducts biennial operational reviews of MCOs. These operational reviews are comprised of an in-depth review of MCO operational compliance and performance across several areas, such as service coordination and service planning. This process is employed to ensure policies and practices align with performance standards, including managed care contract requirements. If any problems are discovered during the operational reviews, HHSC takes steps to address performance and compliance.

Table 2. MSHCN Members with a Service Plan by Program for August 2024

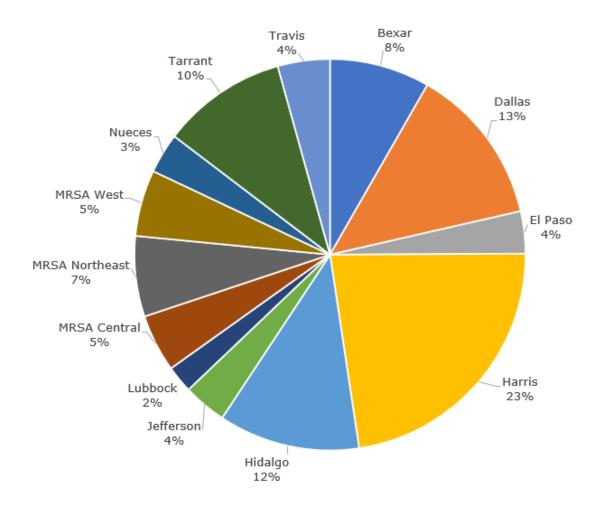
Program	Total MSHCN for August 2024	Total MSHCN with a Service Plan	Percentage of Total MSCHN with a Service Plan
STAR	132,619	22,390	17%
STAR Kids	139,283	67,096	48%
STAR+PLUS	492,786	266,621	54%
Grand Total	764,688	356,107	47%

The figure below illustrates the total percentage of STAR, STAR Kids, and STAR+PLUS MSCHNS by SDA for August 2024. Harris (23 percent), Dallas (13 percent), and Hidalgo (12 percent) counties have the highest concentrations of MSHCNs.⁴

⁴ Certain numbers in this report have been rounded up or down and may not add up precisely to the totals provided; percentages may also not precisely reflect the absolute figures.

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Figure 3. Total STAR, STAR Kids, and STAR+PLUS MSHCN by SDA for August 2024



Anticipated Changes to Enrollment

On January 27, 2020, the Secretary of Health and Human Services declared a federal PHE due to COVID-19. In March 2020, Governor Greg Abbott declared a disaster in Texas due to the COVID-19 pandemic. Additionally, the federal law passed in March 2020, H.R. 6201 (Families First Coronavirus Response Act), required states to maintain continuous Medicaid coverage during the federal COVID-19 PHE period as a condition of receiving enhanced federal funding.

On December 29, 2022, Congress passed the 2023 CAA which separated the continuous coverage requirement from the PHE declaration.

The continuous Medicaid coverage requirement ended as of March 31, 2023.

• On April 1, 2023, HHSC began disenrolling members who were no longer eligible after receiving a Medicaid eligibility redetermination.

HHSC completed its 12-month unwinding effort. The unwinding period began in April 2023 with a phased eligibility review of Texans receiving Medicaid, focusing first on those least likely to still be eligible for Medicaid. HHSC was required to conduct renewals for all Medicaid recipients within 12 months of when the state began its unwinding period. HHSC redetermined the eligibility of Texans receiving Medicaid, in alignment with HHSC's federally approved End of Continuous Medicaid Coverage Mitigation Plan.

To address potential strain on the eligibility system during the unwinding period, HHSC identified multiple strategies aimed at increasing workforce capacity and/or reducing workload on eligibility workers. HHSC also engaged with providers, MCOs, and advocates to support members during this process by providing key messages that aimed to reduce member confusion and increase the likelihood of eligible members maintaining coverage.

Additionally, to address the needs of providers and members participating in Medicaid, HHSC implemented policy and process flexibilities during the federal COVID-19 PHE related to services, provider enrollment, and assessments. HHSC reviewed flexibilities implemented to address needs identified during the PHE and determined which flexibilities to end and which flexibilities to make permanent in compliance with federal requirements. HHSC published final notices regarding the COVID-19 flexibilities that ended on May 11, 2023, when the federal COVID-19 PHE ended, and the related provider and member notification requirements.

Member Disenrollment

HHSC submitted the final monthly CMS Medicaid and CHIP CAA Reporting Metrics report on July 8, 2024, which reflected the PHE unwinding renewals for the June 2024 reporting period. HHSC continues to run monthly renewal report to monitor ongoing activities and the corresponding results.

4. Provider Network & Network Adequacy

To ensure the availability and accessibility of services in a timely manner, MCOs are required to meet network adequacy standards for time or distance. These vary by provider type and county designation (metro, micro, rural). The provider types include primary care providers (PCPs), as well as dentists and specialty services. The required distance and travel time standards vary by provider and county designation (see **Attachment E** and **Attachments H1-H4**).

Attachment H1 provides an analysis of the percentage of each MCO's members with at least two PCPs within the maximum distance from the member's residence (based on Medicaid enrollment files) by program and county designation (metro, micro, rural) within the time or distance standard of 90 percent. During state fiscal year 2025 quarter one, all MCOs met or exceeded the 90 percent standard for members' access to PCPs except for Community Health Choice (75 percent) and El Paso First (33 percent). The table below summarizes the count of MCOs that did not meet the 90 percent overall compliance rate for primary care providers, program, and county designation type for state fiscal year 2025 quarter one.

Figure 4. MCO Network Adequacy Summary - PCPs for SFY25 Q1

Attachment H1: Provider	D	Number of meet the s		
Туре	Program	Metro County	Micro County	Rural County
	STAR	0	0	0
Primary Care Provider	STAR+PLUS	0	1	1
	STAR Kids	0	0	0

Attachment H2 presents the detailed specialty provider analysis by program and county designation (metro, micro, rural). HHSC established network adequacy standards for the specialty providers listed in **Attachment H2**. MCOs are required to maintain an adequate network of specialty providers such that 90 percent of members have access to at least two providers within the time or distance standard for the specialty provider type. During state fiscal year 2025 quarter one and across all Medicaid managed care programs, MCOs met or exceeded the 90 percent standard for members' access to specialty providers for Behavioral Health Outpatient, Obstetrics/Gynecology (OB/GYN), Pediatric Sub-Specialty, and Therapy (occupational, physical, and speech). For the other specialty provider types, MCOs did not consistently meet network access standards during state fiscal year 2025 quarter one. The table below summarizes the count of MCOs that did not meet the

90 percent overall compliance rate by specialty provider type, program, and county designation type for state fiscal year 2025 quarter one.

Figure 5. MCO Network Adequacy Summary - Specialty Providers for SFY25 Q1

Attachment H2: Type of	Program	Number of MCOs that did not meet the standard in a county		
Specialist		Metro County	Micro County	Rural County
A south a Court	STAR	2	6	13
Acute Care Hospital	STAR Kids	0	5	6
riospitai	STAR+PLUS	0	4	7
	STAR	2	7	7
Audiologist	STAR Kids	4	3	6
	STAR+PLUS	1	4	3
Behavioral Health –	STAR	0	0	0
Outpatient	STAR Kids	0	0	0
	STAR+PLUS	0	0	0
Cardiovascular Disease	STAR	2	2	1
	STAR Kids	2	1	1
	STAR+PLUS	1	1	1
ENT (Otolaryngology)	STAR	1	4	2
	STAR Kids	1	2	2
	STAR+PLUS	1	2	1
	STAR	1	1	1
General Surgeon	STAR Kids	2	1	1
	STAR+PLUS	1	1	1
Mental Health Targeted Case	STAR	7	14	7
Management (TCM) and Mental Health Rehabilitative	STAR Kids	5	9	5
Services (MHR)	STAR+PLUS	3	6	3
Nursing Facility	STAR+PLUS	1	1	1
	STAR	0	0	0
OB/GYN	STAR Kids	0	0	0
	STAR+PLUS	0	0	0
Ophthalmologist	STAR	2	2	2

	STAR Kids	2	4	1
	STAR+PLUS	0	0	0
	STAR	0	3	0
Orthopedist	STAR Kids	1	2	0
	STAR+PLUS	0	1	0
Pediatric Sub-Specialty	STAR	0	0	0
(The standard requires access to one provider)	STAR Kids	0	0	0
	STAR	14	12	2
Pharmacy	STAR Kids	8	8	1
	STAR+PLUS	6	6	3
	STAR	0	0	1
Prenatal	STAR Kids	0	0	1
	STAR+PLUS	0	1	0
Psychiatrist	STAR	1	3	2
	STAR Kids	2	3	2
	STAR+PLUS	0	1	1
CUD Chamical Danandanas	STAR	5	11	3
SUD Chemical Dependency Treatment	STAR Kids	3	8	3
Treatment	STAR+PLUS	2	6	3
	STAR	15	14	14
SUD Opioid Treatment	STAR Kids	9	9	7
	STAR+PLUS	7	6	7
The warm (Occupations)	STAR	0	0	0
Therapy (Occupational, Physical, and Speech)	STAR Kids	0	0	0
i ilysical, and specell)	STAR+PLUS	0	0	0
	STAR	1	2	1
Urologist	STAR Kids	0	1	1
	STAR+PLUS	1	1	3

Attachment H3 provides dentist network analysis by DMO and county designation. During state fiscal year 2025 quarter one, all DMOs met the network access standard of 95 percent for Main Dentist in all county types. **Attachment H4** provides dental specialty (endodontist, oral surgeon, orthodontist, and pediatric dentist) network analysis by provider type and county designation for dental specialists who met the network access standard of 90 percent in all county types. The table below includes the count of DMOs that did not meet the 90 (dental specialists) or 95 (Main Dentists) percent overall compliance rate by dental provider type and county designation type for state fiscal year 2025 quarter one.

Figure 6. DMO Network Adequacy Summary for SFY25 Q1

Attachments H3 &	DMO		of DMOs that standard in	
H4 Provider Type	DHO	Metro County	Micro County	Rural County
	DentaQuest	0	0	0
	MCNA ⁵ Dental	0	0	0
Main Dentist	United HealthCare Dental	0	0	0
	DentaQuest	0	1	1
	MCNA Dental	0	1	1
Endodontist	United HealthCare Dental	0	1	1
	DentaQuest	0	1	1
	MCNA Dental	0	0	1
Oral Surgeon	United HealthCare Dental	0	1	1
	DentaQuest	0	1	1
	MCNA Dental	0	1	1
Orthodontist	United HealthCare Dental	0	1	1
	DentaQuest	0	0	0
	MCNA Dental	0	0	0
Pediatric Dentist	United HealthCare Dental	0	1	0

The evaluation of network adequacy compliance occurs at the county, provider, and MCO program level. Figures seven and eight below are like scorecards that include an average rate of compliance for MCOs and DMOs using aggregated data by provider type and program that includes all county types. The figures list which MCOs and DMOs met or did not meet standards. It is possible for an MCO's or DMO's average compliance rate to be high yet still be below compliance standards

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⁵ MCNA is an abbreviation for Managed Care of North America.

in one or more counties, programs, or provider types. See the network adequacy summary tables above and **Attachments H1- H4** for detailed compliance data.

Figure 7. MCO Network Adequacy Summary – PCPs and Specialty Providers for SFY25 Q1

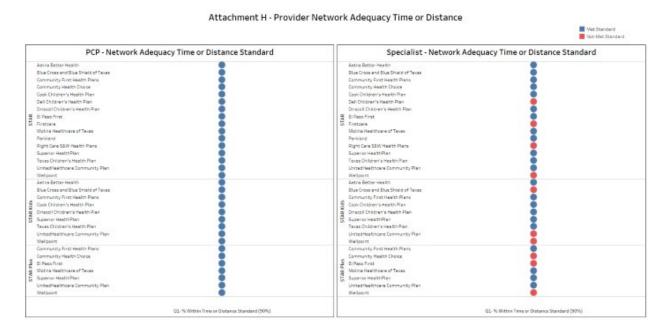
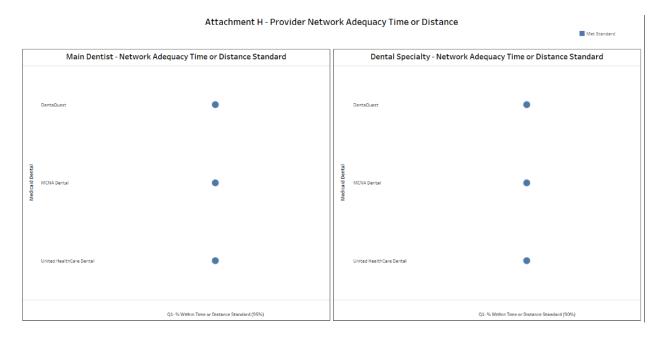


Figure 8. MCO Network Adequacy Summary - Main Dentists and Dental Specialty Providers for SFY25 Q1



In addition to monitoring network adequacy performance of the MCOs related to primary and specialty care, HHSC continues to enhance efforts to monitor long-term services and supports (LTSS), in particular, community attendant care. As part of the implementation of the Community Attendant Workforce Development Strategic Plan, required by the 2020-21 General Appropriations Act (GAA), House Bill (H.B.) 1, 86th Texas Legislature, Regular Session, 2019 (Article II, HHSC, Rider 157), HHSC is enhancing provider network adequacy standards for Medicaid MCOs to ensure members have sufficient access to community care attendants.

HHSC requires MCOs to ensure that a minimum of 90 percent of their members have timely access to community attendant care services upon authorization of services. Timeliness is defined as within seven days from the authorization. Following an analysis of MCO data received over several reporting periods, HHSC identified the need for a different solution to ensure the agency fully adheres with both current and future requirements. These solutions will require quality improvements to prior authorization data, improved connections to claims systems, and ongoing technical training and assistance for MCOs.

MCO Pharmacy Geo-mapping Summary

This update will be provided in the next annual report.

⁶ In accordance with the Centers for Medicare & Medicaid Services, Department of Health and Human Services, Ensuring Access to Medicaid Services (CMS-2442-F) Final Rule, 89 Fed. Reg. 4052 (May 10, 2024).

Managed Care Provider Network

This subsection includes quarterly health care provider counts for STAR, STAR+PLUS, STAR Kids, and dental provider counts for the dental program (see **Attachment C2**). Provider Network Count Methodology may be found in **Attachment C1**. Because of the time required for data collection, health care provider counts per quarter are reported on a one-quarter lag.

As compared to the previous quarter (see **Attachment C2**), the unique number of credentialed PCPs reported an increase from 2.76 percent to 4.64 percent. Specialists increased by 2.41 percent. Additionally, across the dental program statewide, the DMOs reported a modest increase of .91 percent. However, pharmacists reported a slight decline of .84 percent to .48 percent, with a reduction of 24 pharmacists.

Provider Termination

Attachment C3 details the data reported by the MCOs regarding the number of PCPs and specialists terminated in state fiscal year 2024 quarter four. The MCOs reported a variety of reasons for termination. For state fiscal year 2024 quarter four, the top three reasons for PCP and specialist terminations were: the provider left group practice (11,288), termination was requested by the provider (2,492), and voluntary termination on provider rate reductions (1,317). Because of the time required for data collection, provider termination counts per quarter are reported on a one-quarter lag.

MCO and DMO Network Adequacy Standard Exceptions

Chapter 531, Texas Government Code (TGC), Section 531.0216, requires HHSC, to the extent feasible, consider and include the availability of telehealth services and telemedicine medical services within the provider network of a Medicaid MCO. HHSC revised the existing process for the Network Performance Reports, that incorporates a way to consider MCO teleservices in Medicaid provider access standards prior to a Corrective Action Plan (CAP) being issued to MCOs. MCOs that are non-compliant with time or distance requirements can submit an action plan that informs HHSC of how they are ensuring access to care using teleservices. A formal CAP will be requested if the MCO's plan is insufficient. The MCO must ensure continuity of care.

As a part of HHSC's process, MCOs and DMOs may submit an exception request for areas of non-compliance using the network adequacy corrective action process. HHSC approves or denies the exception request based on the review of supporting information that demonstrates an MCO's provider contracting efforts and assurances of access to care. As part of the exception, the MCO must implement strategies to proactively contact and provide education to the impacted members on how to access care by approaches such as providing a list of network providers in the area; guidance and a list of network providers offering telehealth and telemedicine services; guidance on how to access care outside of the area;

guidance on how to contact member services and the member hotline; guidance on what to do in case of an emergency; and guidance on how to access non-emergent medical transportation and the MCOs' transportation value-added service, if available. The MCO must ensure continuity of care.

If an exception request is denied, the MCO is subject to remedies such as a CAP or liquidated damages (LDs).

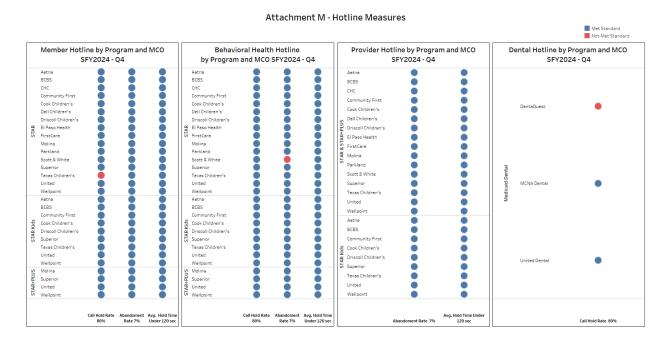
Hotline Performance

The MCOs and DMOs must have toll-free member and behavioral health hotlines (behavioral health hotline not applicable to DMOs), that members can call 24 hours a day, 7 days a week. The MCOs and DMOs must also have a toll-free provider hotline that is available for provider inquiries from 8:00 a.m.–5:00 p.m. local time for the Service Area, Monday through Friday, except for State-approved holidays. The performance standards for these member and provider hotlines are listed below:

- 80 percent of all calls answered by a live person within 30 seconds (not applicable for provider hotlines)
- ≤ 7 percent call abandonment rate
- ≤ 2 minutes average hold time

Included in **Attachment M1-M4** is data from state fiscal year 2024 quarter four. Because of the time required for data collection, hotline data are reported on a one-quarter lag. The table below includes an average rate of compliance for the quarter using aggregated MCO and DMO self-reported data.

Figure 9. Hotline Performance SFY24 Q4



In the figure above MCOs and DMOs met all the Hotline contractual standards for state fiscal year 2024 quarter four except for three. Texas Children's (72 percent) did not meet the Member Hotline 80 percent standard for calls answered by a live person within 30 seconds in STAR. Scott & White (8 percent) did not meet the Behavioral Health Member Hotline call abandonment rate of seven percent or less in STAR and STAR+PLUS. DentaQuest did not meet the call abandonment rate in STAR and STAR+PLUS for both Member and Provider Hotlines. Their Member Hotline (8 percent) and Provider Hotline (11 percent) call abandonment rates exceeded the established threshold of seven percent or less.

It is possible for an MCO's or DMO's overall quarterly average compliance rate to be high yet still be below compliance standards in one or more months during the quarter. MCOs not meeting compliance are reviewed monthly for contractual remedies that include but are not limited to CAPs and LD assessments. These instances of non-compliance have been addressed by HHSC.

Provider Open Panel

MCOs submit provider files identifying the number of PCPs and main dentists who are accepting new Medicaid patients, which are described as "open panel" PCPs and "open practice" dentists. HHSC monitors PCPs with "open panel" at an 80 percent benchmark.

Quarterly health care provider counts are reported on a one-quarter lag. In state fiscal year 2024 quarter four, all MCOs and DMOs met the "open panel" 80 percent

benchmark, except Community First (75 percent) and Cook Children's (65 percent) in STAR; and Community First (78 percent) and Cook Children's (65 percent) in STAR Kids. HHSC is monitoring on an ongoing basis and has not identified access to care concerns, issues, or complaints with these MCOs.

Appointment Availability

TGC, Section 533.007⁷, as amended by Senate Bill 760, 84th Texas Legislature, Regular Session, 2015, directs HHSC to establish and implement a process for direct monitoring of MCO provider networks, including the length of time a recipient must wait between scheduling an appointment with a provider and receiving treatment from the provider.

In federal fiscal year quarter one of 2025, the Prenatal Care appointment availability study was conducted for STAR. The prenatal study assesses three types of care – high-risk, third trimester, and low-risk care. The standards require that prenatal appointment is made within specified timelines. The timelines are listed in the table below.

Table 3. OBGYN/Prenatal Care: STAR Program

Level/Type of Care	Time to Treatment (Calendar Days)
Low-Risk Pregnancy	Within 14 calendar days
High-Risk Pregnancies	Within 5 calendar days
New Members in the Third Trimester	Within 5 calendar days

The table below displays the standard by type of care and the 2025 program compliance. Third trimester results improved in 2025 compared to 2024. Low-risk and high-risk results decreased. MCOs stated provider shortages continue to be problematic and are working on methods to make improvements such as provider education. HHSC assesses remedies to MCOs out of compliance⁷.

Table 4. Percentage of Providers that Met the Uniform Managed Care Prenatal Care Appointment Availability Standards in STAR

Type of Care	Standard	2025 Program Compliance
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⁷ MCOs that do not meet minimum performance thresholds are subject to contract remedies, including CAPs and LDs.

Texas Healthcare Transformation and Quality Improvement Program Demonstration Year DY14: October 1, 2024 – September 30, 2025

State Fiscal Year FY25: September 1, 2024 - August 31, 2025

Low-Risk	85%	57.4%
High-Risk	51%	18.5%
Third Trimester	51%	31.4%

Accessibility and Language Compliance

MCOs submit provider language and accessibility survey results by program and SDA on an annual basis as reported in the figures below.

HHSC requires MCOs to make best efforts to ensure that PCPs are accessible 24/7 and outlines specific criteria for what constitute compliance with the managed care contracts. For example, providers must offer after-hours telephone availability through an answering service; recorded messages with contact information for an on-call PCP; or call forwarding routing the caller to the on-call PCP or an alternate provider.

Each MCO is also required to systematically and regularly verify that covered services furnished by PCPs meet the 24/7 access criteria and enforce access standards in non-compliance. MCOs survey providers on a quarterly, semiannual, or annual basis to assess compliance for 24/7 and after-hours provider accessibility. MCOs utilize methods including computer-assisted telephone interviews, telephone surveys (non-computerized), mailed surveys, monthly secret shopper calls and face-to-face provider visits to measure provider accessibility compliance with the HHSC contractual standards.

Provider compliance rates for 24/7 accessibility ranged from 30 percent to 100 percent. Providers who are not in compliance with 24/7 accessibility standards receive phone calls or letters from the MCOs detailing the requirements and are subject to remediation methods including mailed provider re-education letters regarding the managed care contractual standards; follow-up surveys; face-to-face re-education (e.g., evaluating, and coaching provider staff, and training); and unscheduled calls to providers to reassess compliance. MCOs employ contractual remedies for the provider until compliance is achieved or the provider contract is terminated.

Figure 10. Count of Standard Met - Accessibility

SFY24: Count of Standard Met: Accessibility										
	Quarter									
	Q1 Q2 Q3 Q4					<u>9</u> 4	_			
Program	No	Yes	No	Yes	No	Yes	No	Yes	Total	Total
									Surveyed	Compliant
STAR	9	1	5	4	7	2	7	7	41	13

Demonstration Year DY14: October 1, 2024 – September 30, 2025

State Fiscal Year FY25: September 1, 2024 - August 31, 2025

SFY24: Count of Standard Met: Accessibility										
STAR Kids	7	3	2	2	6	4	2	2	28	11
STAR+PLUS	7	1	2	3	6	0	0	0	19	4

Figure 11. Percentage Accessibility⁸

SFY24: Percentage Accessibility									
Program	Quarter Annual								
	Q1								
STAR	31%	44%	22%	30%	32%				
STAR Kids	30%	50%	40%	50%	39%				
STAR+PLUS	13%	60%	0%		21%				

Figure 12. Count of Standard Met - Language

SFY24: Count of Standard Met: Language										
Program										
	Q1		Q2		Q3		Q4		Total	Total
	No	Yes	No	Yes	No	Yes	No	Yes	Surveyed	Compliant
STAR	11	2	2	7	4	5	9	1	41	15
STAR Kids	8	2	0	4	4	6	2	2	28	14
STAR+PLUS	7	1	2	4	4	2	1	0	21	7

Figure 13. Percentage Language

SFY24: Percentage Language ⁸									
Program	Q1	Q2	Q3	Q4	Annual				
STAR	15%	78%	56%	10%	37%				
STAR Kids	20%	100%	60%	50%	50%				
STAR+PLUS	13%	67%	33%		33%				

Service Utilization

This update will be provided in the next annual report.

⁸ Blanks mean no data was available.

Out-of-Network Utilization

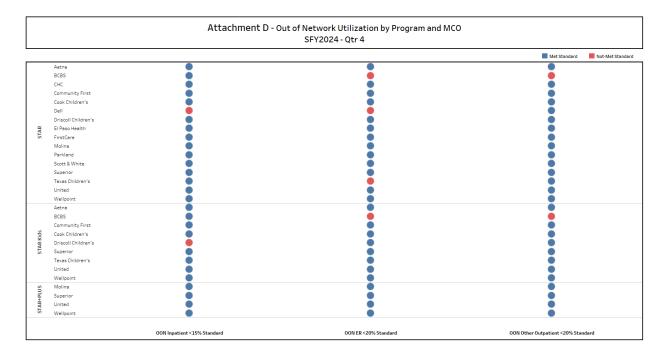
MCOs are required to submit the Out-of-Network (OON) Utilization Report for each SDA in which the MCO operates. In each SDA, the OON utilization should not exceed the following standards:

- 15 percent of inpatient hospital admissions.
- 20 percent of emergency room (ER) visits.
- 20 percent of total dollars billed for other outpatient services.

HHSC continues to work closely with MCOs to ensure compliance with the OON utilization standards. MCOs may submit a Special Exception Request Template (SERT) for areas of non-compliance. HHSC approves or denies the SERT based on the review of supporting information that demonstrates why the MCO was unsuccessful in provider contracting efforts. If approved, the MCO submits a recalculated OON Utilization Report, excluding the utilization of the aforementioned provider(s). If the recalculation does not bring the MCO into compliance, the MCO remains non-compliant and is subject to contract action such as assessing LDs or implementing a CAP.

Attachment D provides the OON utilization performance summary for state fiscal year 2024 quarter four. Because of the time required for data collection, OON utilization counts are reported on a one-quarter lag. A summary of findings using aggregated data from MCOs in **Attachment D** is reported in the figure below. HHSC will continue to monitor OON utilization and will require corrective action or other remedies as appropriate.

Figure 14. Out of Network Utilization SFY24 Q4



All MCOs except two met OON utilization standards in state fiscal year 2024 quarter four. Below is a list of MCOs who initially did not meet standards or who continue to be non-compliant. Data represent a point-in-time and compliance scores may change due to resubmissions. All MCOs are subject to LDs for resubmissions.

- The standard for inpatient hospital admissions is 15 percent.
 - Dell measured at 39.25 percent in STAR. Dell submitted an approved SERT, and its recalculated utilization of 9 percent no longer exceeds the standard.
 - Driscoll Children's measured 21.43 percent in STAR Kids. The MCO has a SERT on file and is now at 12 percent, reflecting contractual compliance.
- The standard for ER visits is 20 percent.
 - Blue Cross and Blue Shield measured at 52.39 percent in STAR and 20.96 percent in STAR Kids.
 - Dell measured at 56.33 percent in STAR. Dell submitted an approved SERT, and its recalculated utilization of 22 percent still failed to meet contractual standards. Texas Children's measured at 21% percent in STAR. Texas Children's submitted an approved SERT with a recalculated ER visit utilization of 5 percent, thereby bringing the MCO into compliance.

- The standard for other outpatient services is 20 percent.
 - Blue Cross and Blue Shield measured at 47.33 percent in STAR and 40.82 percent in STAR Kids.

Oversight of MCOs and DMOs

HHSC staff routinely evaluate, and compile data reported by the MCOs and DMOs. All instances of non-compliance have been, or are being, addressed by HHSC. If an MCO or DMO fails to meet performance standards or other contract requirements such as accurate and timely submission of deliverables, HHSC uses a variety of remedies, including:

- 1. Developing CAPs.
- 2. Assessing monetary damages (actual, consequential, direct, indirect, special, or liquidated).

The information reflected in this report represents the most current information available at the time it was compiled. The remedies process between HHSC and the MCOs and DMOs may not be complete at the time the report is submitted to CMS.

5. Waiver Amendments and Upcoming Initiatives

Waiver Amendments

There are no amendments pending submission or currently in development.

Upcoming Initiatives

Dual Demonstration Phase-Out

CMS calendar year 2023 Medicare Advantage and Part D Final Rule (CMS 2023 Final Rule) requires states to phase-out their Dual Demonstrations (Demonstration) Medicare-Medicaid Plans (MMPs) starting on December 31, 2023, but allows an extension through the end of calendar year 2025 for states that agree to convert their MMPs to integrated Dual Eligible Special Needs Plans. CMS was notified that HHSC decided to end the Dual Demonstration on December 31, 2025, and transition the MMPs to a robust integrated D-SNP model using a multi-phase implementation approach beginning January 1, 2026, in the Demonstration counties.

The robust integrated D-SNP model will include all federally required minimum integration features (transitioning MMPs to Dual Eligible Special Needs Plans operating exclusively aligned enrollment and unified Medicare-Medicaid appeals and grievances processes) and additional features recommended by CMS. This implementation model and timeline approach will leverage the integration achieved by the MMPs during the Demonstration for dual eligible members and create the fewest number of required member health plan changes for STAR+PLUS members in current MMPs.

Compliance with Home and Community-Based Services Settings Regulations

HHSC continues efforts to comply with the federal HCBS settings regulations issued by CMS in March 2014. Compliance efforts include revising HHSC rules and policies and conducting heightened scrutiny assessments on all STAR+PLUS HCBS assisted living facility settings. HHSC revised managed care contracts to require MCOs to ensure their contracted providers comply with the HCBS settings regulations. These contract amendments became effective in September 2022. HHSC received initial approval of the Statewide Transition Plan (STP) on December 21, 2022, and resubmitted a revised STP to CMS for final approval in March 2023, following a required public comment period. HHSC received final CMS approval of the STP in July 2023.

HHSC received CMS' "site visit report" in April 2023 summarizing CMS findings from CMS's recent site visit to Texas to assess several STAR+PLUS HCBS assisted living facility settings. HHSC worked with CMS to develop a CAP to address outstanding compliance actions identified in the report. The CAP was approved by CMS in October 2023 and outlines remediation activities to be completed by September 1, 2025.

Community Attendant Workforce Development Strategic Plan

The Community Attendant Workforce Development Strategic Plan was submitted to the Texas Legislature and Governor's office pursuant to legislative direction in 2019. The plan contains strategies related to recruiting and retaining community attendants and ensuring Medicaid recipients have adequate access to services. More specifically, the plan includes information and data about the community attendant workforce in Texas; feedback collected from stakeholders during a crossagency forum and an online survey; and HHSC's long-term goals and recommendations for addressing challenges faced by individuals receiving community attendant care, as well as providers.

HHSC is currently working to implement the strategies identified in the strategic plan and explore stakeholder recommendations. Some of these strategies that relate directly to the waiver include dedicating resources at HHSC to coordinate and support a Workforce Development Taskforce.

- HHSC identified the Office of Disability Services Coordination as the dedicated resource to launch, support, and manage a taskforce. The Direct Service Workforce Development Taskforce (DSW Taskforce), launched in March 2021, is a collaborative workgroup whose purpose is to explore long-term recruitment and retention (non-wage based) strategies, which were proposed by stakeholders, within the community attendant, personal care attendant, and direct service workforce. The DSW Taskforce provided input into the Texas Healthcare Transformation and Quality Improvement Program (THTQIP) 1115 Transformation Waiver application, HHSC's spending plan in response to the American Rescue Plan Act (ARPA) Section 9817 which provides states with a temporary 10 percent point increase to the federal medical assistance percentage for Medicaid HCBS, and the project plan to explore recruitment and retention (non-wage based) strategies. The project plan has two main goals—enhance workforce development and improve data collection—within a three state-fiscal-year project period.
- During federal fiscal year 2025 quarter one, HHSC continued to make improvements to Direct Care Careers, an optional, online portal that connects potential employees with employers delivering HCBS through the State Plan and HCBS authorities (1915(c), 1915(i), 1915(j), and 1115). These improvements included enhancements regarding the geo matching

functionality as well as new features that allow a user to customize their notification preferences. Through the reporting system capacities of Direct Care Careers, HHSC has made progress on their goal to improve data collection/visibility of this workforce.

Critical Incident Management System

HHSC implemented a new statewide critical incident management system (CIMS) for reporting critical incidents in 2022. The new system complies with guidance issued by CMS on March 12, 2014. The 2020-2021 GAA, H.B. 1, 86th Texas Legislature, Regular Session, 2019, appropriated funding to streamline the level of critical incident information received and to standardize the format for the new CIMS. HHSC worked diligently with FEI Systems, the CIMS vendor, to configure a platform to collect all required critical incident information across all 1915(c) and the 1115 STAR+PLUS HCBS programs. It includes information on abuse, neglect, and exploitation (ANE) allegations in addition to other non-ANE critical incidents, including deaths, ER visits, hospital admissions, medication errors, serious injuries, elopement or lost/missing person, law enforcement interventions, seclusions, and restraints. The system ensures data collection at the individual level to inform ongoing quality improvement. The implementation process required provider training by program, system testing, coordination between reporting systems, and assessments of program reporting requirements. HHSC anticipates that future implementation will include the Medically Dependent Children Program and STAR+PLUS HCBS managed care waiver programs.

HHSC continues to closely monitor all ongoing activities involved with CIMS implementation.

6. Demonstration-related Appeals and Complaints

Complaints Received by the State and MCOs

HHSC monitors complaints received by the Office of the Ombudsman Managed Care Assistance Team and HHSC Managed Care Contracts and Oversight. MCOs and DMOs are required to track and monitor the number of member complaints, appeals, and provider complaints received, to ensure resolution occurs within 30 days of receipt. A 98 percent compliance standard is required.

Attachment O⁹ includes member and provider complaints data compiled from MCOs, DMOs, and HHSC. The reports in **Attachment O** reflect state fiscal year 2024 quarter three. Subsequent complaints data will continue to be reported on a two-quarter lag. Complaint data are displayed by the following:

- Top five most frequent types of complaints overall, separately for members and providers, by program, and by MCO and DMO
- Outcome status by program and by MCO and DMO
- Distribution of complaints and enrollment by MCO and DMO
- Overall quarterly rate of complaints by MCO and DMO, including previous six quarters (as the data becomes available)

Generally, the total number of complaints submitted is small relative to the total number of individuals enrolled in Medicaid per month. Complaint data are represented as the number of complaints per 10,000 clients (otherwise referred to as rate). Complaint volumes may vary based on MCO and DMO size, program (e.g., STAR vs STAR+PLUS), and complexity of population served.

Member Appeals

Attachment N is reported on a one-quarter lag and provides a performance summary of member appeals for state fiscal year 2024 quarter four. During state fiscal year 2024 quarter four, STAR MCOs collectively reported 2,141 member appeals resolved. STAR+PLUS MCOs reported 2,571 and STAR Kids MCOs reported 1,186 member appeals resolved. DMOs collectively reported 446 member appeals resolved.

Member appeal reports are submitted monthly. All DMOs and MCOs met the 98 percent compliance standard for 30-day appeals resolved timely for one or more months for state fiscal year 2024 quarter four except for Wellpoint (86 percent) in STAR Kids. Identified instances of non-compliance are reviewed quarterly for

⁹ Attachment O aggregates include STAR Health data, which is not a program included in the 1115 Demonstration Waiver.

remedies, as stated in the contract, that include but are not limited to CAPs and LD assessments.

Provider Fraud and Abuse

MCOs and DMOs are required to send referrals regarding Medicaid waste, abuse, or fraud to the HHSC Office of Inspector General (OIG). Please see **Attachments R1 and R2** for MCO and DMO provider referral details during state fiscal year 2025 quarter one. These attachments include the total number of referrals received and the allegation category.

In state fiscal year 2025 quarter one, MCOs made 142 referrals to OIG compared to 157 last quarter. This represents a 10 percent decrease in MCO referrals. DMO referrals to OIG decreased 31 percent in state fiscal year 2025 quarter one as compared to the last quarter (from a total of 16 DMO referrals to 11 DMO referrals) (see **Attachment R2**). Referral trends can fluctuate from quarter to quarter due to the impact of fraud schemes.

Claims Summary Reports

MCOs and DMOs submit monthly claims summary reports to HHSC for the following services: acute care, behavioral health, vision services, pharmacy claims, and LTSS. The standards for the clean claims and appealed claims follow:

- Appealed claims adjudicated within 30 days: > 98 percent
- Clean claims adjudicated within 30 days: > 98 percent
- Clean claims adjudicated within 90 days: > 99 percent
- Clean electronic claims adjudicated within 18 days: > 98 percent
- Clean non-electronic (paper) claims adjudicated within 21 days: > 98 percent

Claims summary counts are reported on a one-quarter lag and reflect data for state fiscal year 2024 quarter four. **Attachment V1** provides a claims summary for the STAR program. **Attachment V2** provides claims summary for the STAR+PLUS program. **Attachment V3** provides a claims summary for the Dental program. **Attachment V4** provides a claims summary for the STAR Kids program.

Fair Hearings

The Fair and Fraud Hearings Department (FFH) of the Appeals Division of HHSC receives appeal requests from applicants and clients contesting actions taken regarding benefits and services for various programs. Fair Hearings Officers conduct fair hearings and administrative disqualification hearings statewide for 171 eligibility programs within HHSC, including the waiver programs.

In the first quarter of state fiscal year 2025, FFH received 572 fair hearing requests for the programs authorized under the waiver which resulted in a slight decrease (22 percent). Last quarter, 730 hearing requests were received. Of the 572 requests in the first quarter of state fiscal year 2025, 68 were reported for the

STAR program as compared to 100 last quarter, 239 for STAR Kids which was the same as the last quarter, and 265 for STAR+PLUS as compared to 391 last quarter. Of the 572 fair hearing requests received in the quarter, 334 decisions were pending final resolution at the end of the quarter which was 55 less than last quarter. The data for the appeal requests were from appeals sent October 1, 2024, through December 3, 2024. The data for the decisions are from decisions issued from October 1, 2024, through December 31, 2024. Although an appeal request has been sent, the appeal may not be heard and decided prior to the end of the quarter, hence the difference in data.

External Medical Review

HHSC implemented an External Medical Review (EMR) option, to be performed by an Independent Review Organization (IRO) in May 2022. The EMR is an option for a member to request further review of the MCO's adverse benefit determination. The EMR takes place between the MCO internal appeal process and the State Fair Hearings. The MCO must provide the IRO the same set of records the MCO reviewed to determine service denial or reduction. EMRs are conducted by IROs contracted with HHSC. The role of the IRO is to act as an objective arbiter and decide whether the MCO's original adverse benefit determination must be reversed or affirmed.

In the first quarter of state fiscal year 2025, HHSC received 142 EMR requests for the following Medicaid managed care programs: 32 for the STAR program, 50 for the STAR Kids program, 56 for the STAR+PLUS program and four for Dental. Of the 142 EMR requests, 109 MCO internal appeal decisions were upheld by the IRO, 29 MCO internal appeal decisions were overturned by the IRO, three MCO internal appeal decisions were partially overturned by the IRO, and one was withdrawn by the member prior to assignment to an IRO. There was an overall decrease of 33 EMR requests (19 percent) from the previous quarter. STAR and STAR Kids increased by 33 percent and nine percent, respectively. Dental increased by three requests. However, STAR+PLUS decreased by 46 percent. Due to the small numbers across all MCOs with EMRs, no trends or issues were identified.

State Fiscal Year FY25: September 1, 2024 - August 31, 2025

7. Quality

Quality of Care

As part of all MCO's quality performance in Texas Medicaid, HHSC calculates annual and monthly quality measures and posts results on the Texas Healthcare Learning Collaborative (THLC) Portal. These Quality of Care (QOC) measures are the basis of many state quality improvement initiatives and used to further the state Managed Care Quality Strategy. HHSC uses QOC measures to hold MCOs accountable for performance through the Performance Indicator Dashboard, Pay-for-Quality program, Performance Improvement Projects, and Value Based Enrollment.

HHSC received measurement year 2023 results in September 2024. In November 2024 the results were published on the THLC portal. The results inform HHSC decisions about its quality improvement programs.

CMS Core Measure Reporting

Texas completed reporting of the 2024 Adult and Child Core Measure Sets by the December 31, 2024, deadline. Texas reported all the mandatory measures as well as most of the optional measures on the Adult Core Set.

Performance Improvement Projects

HHSC received the 2025 Performance Improvement Project (PIP) plan evaluations from the external quality review organization to monitor planning for PIPs starting January of 2025.

The 2025 PIP topics varied for MCOs and DMOs but were primarily focused on preventative measures and measures requiring follow up after medications or hospitalizations. The MCOs will implement 2025 PIPs beginning January 2025 through December 2026 with a final report due in the fall of 2027.

Medical Pay-for-Quality (P4Q) Program

In the medical P4Q program, three percent of the MCOs' capitation is at-risk. MCO performance is evaluated in three ways: 1. Performance against self (comparison of an MCO's performance to its own prior year performance); 2. Performance against benchmarks (comparison of an MCO's performance against Texas and national peers); 3. Bonus pool measures. Calendar year 2022 Medical P4Q results were finalized in December 2024.

Performance improvements in 2022 versus 2021 data were noted in the below measures. Measure abbreviations align with the measure codes on the THLC Portal.

- CHIP on Weight Assessment and Counseling for Nutrition and Physical Activity
- STAR on Follow-Up Care for Children Prescribed ADHD Medication and Prenatal and Postpartum Care (PPC)
- STAR+PLUS on Hemoglobin A1c Control for Patients with Diabetes- HbA1C
 <8% (HBD) and Potentially Preventable Readmissions
- STAR Kids on Help with Care Coordination

MCO performance generally declined on Potentially Preventable Emergency Department Visits (PPVs) and Follow-up After Hospitalization for Mental Illness (at both 7 and 30 days) across programs. In STAR, there were declines in the timeliness of prenatal care (PPC – prenatal) and childhood immunizations (CIS 10). In STAR Kids, MCOs did not perform well on the Getting Specialized Services Composite, causing the program rate to decline.

Overall, the total recouped and redistributed for calendar year 2022 was over \$51 million, an increase from \$16.9 million in 2019. The largest recoupment (\$24 million) is from Wellpoint, which represents 0.55 percent of the plan's capitation. For calendar year 2022, 14 out of 16 MCOs will receive a performance payout in at least one program. Three out of 16 MCOs did not have any recoupments in a program. In STAR and STAR Kids, more money was recouped than distributed on the at-risk measures so MCOs received Bonus Pool payments.

8. HCBS Quality Assurance Reporting

This update will be provided in the next annual report.

9. Directed Payment Programs

Per STC 36, monitoring reports as required in STC 74, include completion of the State Directed Payment (SDP) Reporting Chart for each SDP on an annual basis.

State Fiscal Year 2025

HHSC submitted the five SDP fiscal year 2025 preprints for CMS approval in spring 2024. CMS approved all five SDP preprints in quarter four of Federal Fiscal Year 2024.

The approved directed payment programs are:

- 1. Directed Payment Program for Behavioral Health Services (DPP BHS)
- 2. Quality Incentive Payment Program (QIPP)
- 3. Comprehensive Hospital Increase Reimbursement Program (CHIRP)
- 4. Texas Incentives for Physicians and Professional Services (TIPPS)
- 5. Rural Access to Primary and Preventative Services Program (RAPPS).

10. Financial/Budget Neutrality

This section addresses the quarterly reporting requirements regarding financial and budget neutrality development and issues. The budget neutrality workbook is on a one-quarter lag (see **Attachment P**) and provides actual data through federal fiscal year 2024, quarter four and forecasted data for federal fiscal year 2025, quarter one.

HHSC uses actuarially sound practices and principles to develop MCO capitation rates. Capitation rates are developed on a state fiscal year basis.

HHSC developed state fiscal year 2025 Medicaid managed care rates that meet the actuarial soundness requirements in 42 CFR § 438.4. Actuarial certification reports were submitted to CMS and the Office of the Actuary 45 days prior to the start of the rating period. The rates for state fiscal year 2025 are still under review.

Rate changes vary by managed care program, MCO, region, and risk group, with an aggregate average rate increase of approximately 6.6 percent compared to the state fiscal year 2024 capitation rates. The aggregated average rate increase excludes the impact of mid-year revisions to the capitation rates, Network Access Improvement Program and the DPPs. HHSC submitted state fiscal year 2025 rate amendments to CMS on October 18, 2024, and October 21, 2024. These rate amendments addressed changes to the state DPPs and were necessary to ensure that HHSC is paying actuarially sound capitation rates.

Anticipated Changes to Financial/Budget Neutrality

The STCs set forth a base year of federal fiscal year 2023 to be used in the first rebasing exercise. These terms identified adjustments for the base year and projected expenditures, as required by Attachment U¹⁰, inclusive of the proposed DPPs as a part of the DSRIP transition. The waiver reflects a DSRIP pool ending date of September 30, 2021, and the transition to DPPs starting September 1, 2021.

HHSC Medicaid expenditures in federal fiscal year 2023, the base year, in conjunction with cost trends and adjustments will set the annual expenditure limit for the remainder of the 10-year waiver term.

¹⁰ Attachment U is the Estimated Without Waiver Per Member Per Month Expenditures and it is for informational purposes only.

11. Demonstration Operations and Policy

Medicaid Managed Care

The goals of the THTQIP are detailed in Table 1. HHSC continues to include additional services within the risk-based managed care program to support a coordinated care delivery system. The savings attained under the 1115 Transformation Waiver reflect the changes in cost growth over time. The DSRIP transition to a sustainable, integrated payment system while evaluating quality performance of providers within MMC further aligns financial incentives and establishes a strong, steady foundation for the Texas Medicaid program.

Upcoming major initiatives and activities that support the waiver goals include:

- Coming into full compliance with the HCBS settings regulations.
- Transitioning Medicaid-only services for dually eligible managed care members from a fee-for-service to a managed care service delivery system, as required by the 2024-2025 GAA, H.B. 1, 88th Legislative Session, Regular Session, 2023 (Article II, HHSC, Rider 32).

Procurement Activities

HHSC has created a plan to procure new contracts for STAR and STAR Kids according to the estimated timeline below.

STAR

- In accordance with 1 Texas Administration Code, Section 391.305, on March 7, 2024, HHSC issued a Notice of Intent to Award for request for proposal (RFP) No. HHS0011152 STAR & CHIP Managed Care Services to the following respondents in the identified service areas:
 - Molina Healthcare of Texas, Inc. Harris, Hidalgo, Dallas, Bexar, Tarrant, Northeast and El Paso Service Areas
 - Blue Cross and Blue Shield of Texas Hidalgo, Dallas, Bexar, Tarrant, Central Texas, Travis and El Paso Service Areas
 - Aetna Better Health of Texas Inc. Harris, Hidalgo, Dallas, Bexar, Tarrant, Central Texas and Travis Service Areas
 - UnitedHealthcare Community Plan of Texas, LLC Harris, Hidalgo, Tarrant, Northeast, West Texas, Central Texas and Jefferson Service Areas
 - Amerigroup Insurance Company (Wellpoint Insurance Company) –
 Harris, Northeast, West Texas, Nueces, Jefferson and Lubbock Service
 Areas

- o Dell Children's Health Plan Travis Service Area
- Superior HealthPlan, Inc. West Texas, Nueces and Lubbock Service Areas
- Humana Health Plan of Texas, Inc. Nueces and Jefferson Service Areas
- o El Paso First Health Plans, Inc. El Paso Service Area
- o Community Health Choice Texas, Inc. Harris Service Area
- o Community First Health Plans, Inc. Bexar Service Area
- Scott and White Health Plan d/b/a Baylor Scott & White Lubbock Service Area
- o Parkland Community Health Plan, Inc. Dallas Service Area
- Anticipated Notice of Award: TBD
- Anticipated Start of Operations: TBD

STAR Kids

- RFP Posted May 10, 2024
- Anticipated Notice of Award: TBD
- Anticipated Start of Operations: TBD

12. Litigation Summary

Type of Consideration	Ongoing litigation-September 1, 1993
Summary of Consideration	Frew, et al. v. Young, et al. (commonly referred to as Frew), was filed in 1993, and was brought on behalf of children under age 21 enrolled in Medicaid and eligible for Early and Periodic Screening, Diagnostic, and Treatment (EPSDT) benefits. The class action lawsuit alleged that the Texas EPSDT program did not meet the requirements of the Federal Medicaid Act. The lawsuit was settled by a consent decree in 1996. The decree requires numerous State obligations and is monitored by the Court. In 2000, the court found the State defendants in violation of several of the decree's paragraphs. In 2007, the parties agreed to eleven corrective action orders (CAOs) to bring the State into compliance with the consent decree and to increase access to EPSDT benefits. Currently, six of the eleven corrective action orders and their related consent decree paragraphs are fully dismissed: (1) Check-Up Reports and Plans for Lagging Counties, (2) Prescription and Non-Prescription Medications, Medical Equipment, and Supplies, (3) Transportation Program, (4) Health Care Provider Training, (5) Outreach and Informing, and most recently (6) Toll Free Numbers. Part III of the Managed Care CAO and portions of the Adequate Supply of Providers CAO have also been dismissed.

Date and Report in Which Consideration Was First Reported	The lawsuit was filed on September 1, 1993. The consent decree was entered on February 20, 1996. The eleven CAOs were entered on April 27, 2007.
Summary of Impact	The consent decree and CAOs touch upon many program areas, and generally require the State to take actions intended to ensure access, or measure access, to Medicaid services for children. The Texas Medicaid program must consider these obligations in many policy and program decisions for Medicaid services available for persons under age 21.
Estimated Number of Beneficiaries	Estimated (as of June 2024) at 3,167,650
If Issue, Remediation Plan and Timeline for Resolution / Updates in Status if Previously Reported.	HHSC and DSHS will continue to follow the obligations in the remaining portions of the consent decree and CAOs until they are dismissed by the court.

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Type of Consideration	New litigation-November 7, 2023
Summary of Consideration	On November 7, 2023, Wellpoint Insurance Company, formerly known as Amerigroup Insurance Company, filed a petition for injunctive relief in Travis County District Court against the Executive Commissioner (EC) in her official capacity, alleging that the EC acted in violation of state law when awarding contracts to MCOs for the STAR+PLUS Medicaid program. Wellpoint is asking the court to order HHSC to award them STAR+PLUS contracts in the Harris, Bexar, and El Paso Service areas.
Date and Report in Which Consideration Was First Reported	The lawsuit was filed on November 7, 2023. HHSC filed an answer and PTJ on December 8, 2023.
Summary of Impact	Wellpoint is asking the court to order HHSC to award Wellpoint STAR+PLUS contracts in the Harris, Bexar, and El Paso Service areas. As of the date of this report, STAR+PLUS contracts with other MCOs for those same service areas are operational.
Estimated Number of Beneficiaries	No beneficiaries currently impacted; as of the date of this report, the STAR+PLUS contracts with other MCOs for the same service areas at issue in this litigation are operational.
If Issue, Remediation Plan and Timeline for Resolution / Updates in Status if Previously Reported.	The case is in the discovery phase with written jurisdictional discovery completed.

Type of Consideration	New litigation-June 20, 2024
Summary of Consideration	On June 20, 2024, Cook Children's Health Plan (Cook Children's) and Texas Children's Health Plan sued the EC in her official capacity in two separate actions alleging the EC acted without legal authority (ultra vires) in the procurement for the STAR+CHIP Medicaid program by not intending to award a contract to either MCO. Superior Health Plan, Inc., (Superior) and Wellpoint (formerly Amerigroup) did the same on July 1, 2024, and July 15, 2024, respectively. All four lawsuits are consolidated into this action. The MCOs asked the court to stop HHSC from awarding, signing, entering into, or otherwise executing or implementing any contracts to awardees that were determined by the STAR+CHIP RFP.
Date and Report in Which Consideration Was First Reported	These four lawsuits were filed between June and July 2024. See above. On September 15, 2024, HHSC filed a Plea to the Jurisdiction and Response to the MCO's request for temporary injunction.
Summary of Impact	The MCOs asked the court to stop HHSC from awarding, signing, entering into, or otherwise executing or implementing any contracts to awardees that were determined by the STAR+CHIP RFP.
Estimated Number of Beneficiaries	No beneficiaries currently impacted; as of the date of this report, these consolidated lawsuits are on appeal and have been abated by agreement of the parties until July 2, 2025.
If Issue, Remediation Plan and Timeline for Resolution / Updates in Status if Previously Reported.	The consolidated lawsuits are currently on appeal and abated by agreement of the parties until July 2, 2025.

13. Health IT

Health Information Exchange Connectivity Project Update

The Health Information Exchange (HIE) Connectivity Project is a Texas Medicaid initiative supported by CMS and state funds. The project consists of three strategies. Successful implementation of the three strategies will result in increased HIE adoption by Medicaid providers, creation of new HIE capacity in Texas, integration of additional clinical information into the Texas Medicaid program through HIE, and benefits to Medicaid beneficiaries. The following is an update regarding progress made for each strategy, as well as another CMS-funded initiative, the Patient Unified Look-up System for Emergencies (PULSE).

HIE IAPD Strategies 1-3

Strategy 1/Medicaid Provider HIE Connectivity: Effective federal fiscal year, quarter one 2024, Strategy 1 is no longer supported by a match from CMS and is solely state funded. As of December 31, 2024, 595 providers are currently approved through Strategy 1 to join with the three local HIEs: C3HIE (formerly known as HASA), Greater Houston Healthconnect (GHH), and Rio Grande Valley HIE (doing business as Connected Care Exchange). Providers onboarded through Strategy 1 belong to 153 ambulatory practices, including Federally Qualified Health Centers and Rural Health Clinics, and 60 hospitals.

Strategy 2/Texas HIE Infrastructure: Maintenance and enhancement of connectivity between participating local HIEs and Texas Medicaid, via the Texas Health Services Authority (THSA's) HIETexas, is ongoing. The framework for the exchange, transport, integration, and retrieval of electronic health information between and among health care entities continues to be supported. HIETexas continues to support a user interface for individuals designated by HHSC, integration work and technical assistance for local HIEs, as well as activities and capabilities required for Consolidated Clinical Document Architecture (C-CDA) Transition of Care summaries and Emergency Department Encounter Notification (EDEN) admission, discharge, and transfer (ADT) alerts delivered to Texas Medicaid.

Two local HIEs have transitioned to use Redox to automate pushing C-CDAs to Texas Medicaid via THSA's HIETexas infrastructure. One local HIE is still in the process of converting to this new streamlined process and worked with HHSC's Performance Management Analytics System staff on validating data integrity this December. Through this process, data mapping across the three contracted local HIEs will better standardize the data received by Texas Medicaid. C3HIE has moved to this model with Connected Care Exchange and GHH implementation underway.

Strategy 3/EDEN System: In addition to those providers and hospitals onboarded to the project via Strategy 1, C3HIE sends ADT alerts from all existing hospital connections. Additionally, THSA is making direct connections with hospitals, urgent care facilities, and Skilled Nursing Facilities (SNFs) or rehabs. As of December 31, 2024, around 36 percent of Texas hospitals are sending data to EDEN. Additionally, over 700 post-acute facilities are in the process of being added to the EDEN network due to THSA's subcontractor, PointClickCare (PCC), beginning to share this data. EDEN data subscribers, including hospitals, ambulatory practices, and Medicaid MCOs, continue to be added. Currently, there are 125 live subscribers, including Texas Medicaid. Only the subscribers connected to PCC's newer national network platform can receive data from the new post-acute connections. However, it is expected that all subscribers will transition to PCC's platform in the future.

PULSE

PULSE infrastructure, which interconnects disparate health information from multiple sources in response to a disaster, continues to operate. PULSE allows authorized users to query clinical data, support patient and family reunification efforts, and search PHE patient data. The HIETexas PULSE system can be deployed at the city, county, or state level to authenticate and assist disaster healthcare volunteer providers during this hurricane season.

The PULSE system has maintained 100 percent uptime to the eHealth Exchange from October 1 through December 31, 2024. THSA continues to provide PULSE demonstrations and trainings for end users, such as Austin Public Health, Red Cross, National EMR, and San Antonio MetroHealth.

PULSE is only activated during a declared disaster and has not been reactivated since September 16, 2024, when it was deactivated. PULSE is ready for use to help Texans, should a declared disaster occur.

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Demonstration Year DY14: October 1, 2024 – September 30, 2025 State Fiscal Year FY25: September 1, 2024 – August 31, 2025

14. Evaluation

HHSC completed the following 1115 Transformation Waiver evaluation activities during federal fiscal year 2025 (DY14), quarter one:

- HHSC held two calls with the external evaluator, Texas A&M University (TAMU) on November 8, 2024, and December 2, 2024. The purpose of these calls was to discuss progress on the evaluation and provide technical assistance on upcoming evaluation activities.
- HHSC analysts completed and transferred ad hoc data requests to TAMU.

Modifications to the Evaluation Design

HHSC did not make modifications to the 1115 Evaluation Design during federal fiscal year 2025, quarter one.

Description of Evaluation Findings or Reports

HHSC submitted the Draft Interim Report #1, covering DYs 7-11, to CMS on March 28, 2024. A summary of the findings from the Interim Report was described in the Federal Fiscal Year 2024, Quarter Two Monitoring Report. Additional evaluation findings will be summarized after the Interim Evaluation Report #2 is submitted (due on March 31, 2027, in accordance with the STCs).

Evaluation Deliverables

The table below lists evaluation-related deliverables. There are no anticipated barriers at this time.

Table 5. Evaluation-Related Deliverables

Type of Evaluation Deliverable	Due Date	State Notes or Comments	Description of Any Anticipated Issues
Evaluation Design Plan	N/A	CMS approved the Evaluation Design on 5/26/2022.	N/A
Obtain Independent External Evaluator	N/A	HHSC executed the contract with TAMU on 3/15/2024.	N/A

Interim Evaluation Reports	3/31/2024; ¹ 3/31/2027; 9/30/2029	HHSC submitted Interim Report #1 to CMS on 3/28/2024.	No issues anticipated at this time
Summative Evaluation Report	3/30/2032		No issues anticipated at this time

Notes. ¹ Interim Evaluation Report #1 replaced the Summative Evaluation Report previously required under the 2017 STCs.

15. Charity Care Pools

Uncompensated Care Pool

As part of the extension of the 1115 Transformation Waiver, CMS required two resizing's of the UC pool based on hospital charity care reported by Texas hospitals. HHSC and CMS negotiated the policies that would inform the resizing process to follow a consistent methodology, but with modifications to ensure that the resizing did not include data that might be impacted by the COVID-19 PHE. The UC pool for Demonstration Years 12 through 16 of the current 1115 Transformation Waiver will be \$4.51 billion per year. This is \$638 million greater in UC funds per year than Texas providers received for DY11. The UC pool will be resized again in 2027 for DYs 17 through 19.

Public Health Provider Charity Care Pool

On December 22, 2021, HHSC received federal approval of the PHP-CCP Protocol from the CMS under the 1115 Transformation Waiver. The PHP-CCP became operational October 1, 2021, and reimburses qualifying providers for certain medical services to defray the uncompensated costs of providing medical services to Medicaid recipients or uninsured individuals. In year one of the program, payments reimbursed uncompensated care and Medicaid shortfall. In year two, the program transitioned to reimbursements for charity care only. Total funding did not exceed \$500 million (total computable) in each of the first two years of the program.

On September 24, 2024, CMS approved pool limits for Texas' PHP-CCP based on the reassessment of the amount of UC costs provided by eligible providers. The limit for the PHP-CCP will equal \$499,193,023 (total computable) in each DY from DY 13 – DY 17 (federal fiscal year 2024 – 2028). CMS also approved technical corrections and clarifications to the Attachment H Protocol and UC cost report tool. This protocol sets guidelines for how UC costs are reported and reconciled by Texas, and the cost report tool collects costs and payment data for services reimbursable under the UC pool and is submitted by providers to the state annually. In future years, this pool is subject to resizing based on actual charity care costs incurred by eligible providers.

16. Post Award Forum

This update will be provided in the quarterly report in which the forum is held and in the next annual report.

17. Report Attachments

Attachment A - Managed Care Plans by Service Area. The attachment includes a table of the health and dental plans by SDA.

Attachment B1 - **Enrollment Summary.** The attachment includes quarterly Dental, STAR, STAR Kids and STAR+PLUS enrollment summaries.

Attachment B2 - **Medicaid Enrollment Reports.** Includes Medicaid Enrollment Reports from March 2024 through May 2024.

Attachments C1, C2, C3 - Provider Network and Methodology. These attachments summarize STAR, STAR Kids, and STAR+PLUS network enrollment by MCOs, SDAs, and provider types. It also includes a description of the methodology used for provider counts and terminations.

Attachment D - **OON Utilization.** The attachment summarizes Dental, STAR, STAR Kids, and STAR+PLUS OON utilization.

Attachment E – Time and Distance Standards. The attachment shows HHSC's distance standards by provider type and county designation.

Attachments H1 - H4 - Network Access Analysis. The attachments include the results of HHSC's analysis for PCPs, main dentists, and specialists.

Attachments L – D-047 CMS Narrative Summary Report. The attachment provides a summary of outreach and other initiatives to ensure access to care.

Attachments M1 - **M4** - **Hotline Summaries.** The attachments provide data regarding phone calls and performance standards of MCO and DMO Member and Provider Hotlines.

Attachment N - **MCO Appeals.** The attachment includes Dental, STAR, STAR Kids, and STAR+PLUS appeals received by MCOs.

Attachment O - HHSC and MCOs self-reported Complaints. The attachment includes information concerning Dental, STAR, STAR Kids, and STAR+PLUS complaints received by HHSC and MCOs.

Attachment P - **Budget Neutrality.** The attachment includes actual expenditure and member-month data as available to track budget neutrality.

Attachment Q – Service Coordination Report. The attachment outlines STAR MSHCN, STAR Kids, and STAR+PLUS details by SDA and MCO.

Attachments R1, R2 - Provider Fraud and Abuse. The attachments represent a summary of the referrals that STAR, STAR Kids, STAR+PLUS, and Dental Program plans sent to the OIG.

Attachments V1 - **V4** - **Claims Summary.** The attachments are summaries of the MCOs' claims adjudication results.