

August 18, 2026

Steve Ford, Director of the Virginia Department of Medical Assistance Services
600 East Broad Street,
Richmond, VA 23219

Dear Steve Ford:

In accordance with 42 CFR 438.6(c), the Centers for Medicare & Medicaid Services (CMS) has reviewed and is approving Virginia's submission of a proposal for a state directed payment (SDP) under Medicaid managed care plan contract(s). The proposal was received by CMS on May 4, 2026. The proposal has a control name of VA_Fee_AMC_Renewal_20260701-20270630.

CMS has completed our review of the following Medicaid managed care SDP(s):

- Uniform percentage increase for professional services at an academic medical center for the rating period covering July 1, 2026 through June 30, 2027, incorporated in the capitation rates through a separate payment term amount up to \$274,100,000.

This letter satisfies the regulatory requirement in 42 CFR 438.6(c)(2) for SDPs described in 42 CFR 438.6(c)(1). This letter pertains only to the actions identified above and does not apply to other actions currently under CMS's review. This letter does not constitute approval of any specific Medicaid financing mechanism used to support the non-federal share of expenditures associated with these actions. All relevant federal laws and regulations apply. CMS reserves its authority to enforce requirements in the Social Security Act and the applicable implementing regulations.

The state is required to submit contract action(s) and related capitation rates that include all SDPs, including those that do not require written prior approval as specified in 42 CFR 438.6(c)(2)(i). Additionally, all SDPs must be addressed in the applicable rate certifications. CMS recommends that states share this letter and the preprint(s) with the certifying actuary. Documentation of all SDPs must be included in the initial rate certification as outlined in Section I, Item 4, Subsection D, of the [Medicaid Managed Care Rate Development Guide](#). The state and its actuary must ensure all documentation outlined in the Medicaid Managed Care Rate Development Guide is included in the initial rate certification. Failure to provide all required documentation in the rate certification will cause delays in CMS review.

Approval of this SDP proposal for the applicable rating period does not preclude CMS from requesting additional materials from the state, revision to the SDP proposal design, or any other modifications to the proposal for this rating period or future rating periods, if CMS determines that such modifications are required for the state to meet relevant federal requirements.

CMS approval of this SDP preprint is conditioned on the state's continued compliance with Medicaid program integrity requirements, including 42 CFR 438 and 42 CFR 455. The state must ensure that the state and its managed care plans appropriately support program integrity

activities, including the prevention, detection, investigation, referral, and resolution of fraud, waste, and abuse through appropriate staffing, oversight, controls, data, analytics, reporting, audits, and other actions. The state is responsible for monitoring all aspects of the managed care program, including the performance of every managed care plan related to program integrity as required in 42 CFR 438.66(b)(9). Any material changes to managed care plans' program integrity responsibilities must be clearly effectuated through the state's managed care contracts submitted to CMS for review and approval in accordance with 42 CFR 438.3(a).

Based on CMS's preliminary determination, the SDP proposal with the control name of VA_Fee_AMC_Renewal_20250701-20260630 likely qualified for the temporary grandfathering period in section 71116(b) of the Working Families Tax Cut (WFTC) legislation (Public Law 119-21). CMS acknowledges that this determination is preliminary in nature and policies will be finalized as part of notice and comment rulemaking. CMS will enforce all federal requirements, including section 71116, and CMS's assessment may be revised if further information is identified that alters the initial assessment.

Until the phase down required by section 71116 begins, the total dollar amount of \$274,100,000 for the grandfathered SDP named VA_Fee_AMC_Renewal_20250701-20260630 submitted on March 28, 2025 (as specified in item 4 of the applicable SDP preprint form) cannot increase and a state cannot increase this total dollar amount under any change or revision to the grandfathered SDP, including an amendment to the SDP, or subsequent renewal SDP for a future rating period. For rating periods beginning on or after January 1, 2028, grandfathered SDPs must comply with the specified phase down requirements.

CMS is approving this preprint with a condition that the state provide the submission of baseline statistics and evaluation findings for all (available) years of the payment arrangement that reflects enrollees receiving services from providers participating in the payment arrangement in the next preprint submission with the preprint renewal submission. Should the state have any questions, please contact the CMS Division of Quality and Health Outcomes via the ManagedCareQualityTA@cms.hhs.gov for technical assistance.

If you have any questions concerning this letter, please contact StateDirectedPayment@cms.hhs.gov.

Sincerely,

John Giles
Director, Managed Care Group
Center for Medicaid and CHIP Services

Section 438.6(c) Preprint

42 C.F.R. § 438.6(c) provides States with the flexibility to implement delivery system and provider payment initiatives under MCO, PIHP, or PAHP Medicaid managed care contracts (i.e., state directed payments). 42 C.F.R. § 438.6(c)(1) describes types of payment arrangements that States may use to direct expenditures under the managed care contract. Under 42 C.F.R. § 438.6(c)(2)(ii), contract arrangements that direct an MCO's, PIHP's, or PAHP's expenditures under paragraphs (c)(1)(i) through (c)(1)(ii) and (c)(1)(iii)(B) through (D) must have written approval from CMS prior to implementation and before approval of the corresponding managed care contract(s) and rate certification(s). This preprint implements the prior approval process and must be completed, submitted, and approved by CMS before implementing any of the specific payment arrangements described in 42 C.F.R. § 438.6(c)(1)(i) through (c)(1)(ii) and (c)(1)(iii)(B) through (D). Please note, per the 2020 Medicaid and CHIP final rule at 42 C.F.R. § 438.6(c)(1)(iii)(A), States no longer need to submit a preprint for prior approval to adopt minimum fee schedules using State plan approved rates as defined in 42 C.F.R. § 438.6(a).

Submit all state directed payment preprints for prior approval to:
StateDirectedPayment@cms.hhs.gov.

SECTION I: DATE AND TIMING INFORMATION

1. Identify the State's managed care contract rating period(s) for which this payment arrangement will apply (for example, July 1, 2020 through June 30, 2021):
July 1, 2026 - June 30, 2027
2. Identify the State's requested start date for this payment arrangement (for example, January 1, 2021). *Note, this should be the start of the contract rating period unless this payment arrangement will begin during the rating period.* July 1, 2026
3. Identify the managed care program(s) to which this payment arrangement will apply:
Cardinal Care
4. Identify the estimated **total dollar amount** (federal and non-federal dollars) of this state directed payment: \$274,100,000
 - a. Identify the estimated federal share of this state directed payment: \$178,204,224
 - b. Identify the estimated non-federal share of this state directed payment: \$95,895,776

Please note, the estimated total dollar amount and the estimated federal share should be described for the rating period in Question 1. If the State is seeking a multi-year approval (which is only an option for VBP/DSR payment arrangements (42 C.F.R. § 438.6(c)(1)(i)-(ii))), States should provide the estimates per rating period. For amendments, states should include the change from the total and federal share estimated in the previously approved preprint.

5. Is this the initial submission the State is seeking approval under 42 C.F.R. § 438.6(c) for this state directed payment arrangement? ☐ Yes ☒ No

6. If this is not the initial submission for this state directed payment, please indicate if:
- a. ☐ The State is seeking approval of an amendment to an already approved state directed payment.
 - b. ☒ The State is seeking approval for a renewal of a state directed payment for a new rating period.
 - i. If the State is seeking approval of a renewal, please indicate the rating periods for which previous approvals have been granted:
SFY 26, SFY 25, SFY 24, SFY 23, SFY22, SFY21, SFY20, and SFY19
 - c. Please identify the types of changes in this state directed payment that differ from what was previously approved.
 - ☐ Payment Type Change
 - ☐ Provider Type Change
 - ☐ Quality Metric(s) / Benchmark(s) Change
 - ☐ Other; please describe:
 - ☒ No changes from previously approved preprint other than rating period(s).
7. ☒ Please use the checkbox to provide an assurance that, in accordance with 42 C.F.R. § 438.6(c)(2)(ii)(F), the payment arrangement is not renewed automatically.

SECTION II: TYPE OF STATE DIRECTED PAYMENT

8. In accordance with 42 C.F.R. § 438.6(c)(2)(ii)(A), describe in detail how the payment arrangement is based on the utilization and delivery of services for enrollees covered under the contract. The State should specifically discuss what must occur in order for the provider to receive the payment (e.g., utilization of services by managed care enrollees, meet or exceed a performance benchmark on provider quality metrics).

Consistent with 42 CFR §438.6(c)(1)(iii)(C), the contracted Cardinal Care Medicaid health plans will provide a uniform percentage increase to the base health plan payments made to physicians affiliated with the practice plans of Virginia's three allopathic medical schools (University of Virginia (UVA), Virginia Commonwealth University (VCU) and The Macon & Joan Brock Health Sciences Virginia Health Sciences at Old Dominion University which is also known as Eastern Virginia Medical School (EVMS)). The uniform percentage will be determined by the state based on the UPL (upper payment limit) gap, which is updated every three years in accordance with CMS requirements under the State plan and then compared to payment limitations due to grandfathering from H.R.1. The final UPL will ensure payments are not intended to go above H.R.1 limitations even if they would be less than the ACR calculated through the state plan methodology.

Medicaid health plan encounter data will be used to link payments to utilization by physician in each group. Medicaid health plans are required to submit encounter data to the Virginia Department of Medical Assistance Services in accordance with formatting and timeliness standards set forth in their contracts with the State. Upon completion of a quarter, DMAS will calculate each physician's payment increase by MCO using valid encounters received during the previous quarter and sum those payments by physician group. DMAS will then issue a supplemental payment to each Medicaid health plan based on the increase calculated for the health plan's enrollees. Due to the uniform percentage increase being calculated after the encounter has been received, the directed payments will occur retroactively at the end of each quarter to each health plan for distribution to each physician group.

- a. ☒ Please use the checkbox to provide an assurance that CMS has approved the federal authority for the Medicaid services linked to the services associated with the SDP (i.e., Medicaid State plan, 1115(a) demonstration, 1915(c) waiver, etc.).
- b. Please also provide a link to, or submit a copy of, the authority document(s) with initial submissions and at any time the authority document(s) has been renewed/revised/updated.

Type 1 Physicians State Plan Page 6.3, Attachment 4.19-B,
<https://www.medicaid.gov/sites/default/files/2023-05/VA-23-0010.pdf>

EVMS Physicians State Plan Page 6.4.1, Attachment 4.19-B,
<https://www.medicaid.gov/sites/default/files/2021-12/VA-21-0026.pdf>
<https://www.dmas.virginia.gov/media/3378/419b-s6-payment-rates-other-types-of-care-medicare-equivalent-of-average-commercial-rate.pdf>

9. Please select the general type of state directed payment arrangement the State is seeking prior approval to implement. (Check all that apply and address the underlying questions for each category selected.)

- a. ☐ **VALUE-BASED PAYMENTS / DELIVERY SYSTEM REFORM:** In accordance with 42 C.F.R. § 438.6(c)(1)(i) and (ii), the State is requiring the MCO, PIHP, or PAHP to implement value-based purchasing models for provider reimbursement, such as alternative payment models (APMs), pay for performance arrangements, bundled payments, or other service payment models intended to recognize value or outcomes over volume of services; or the State is requiring the MCO, PIHP, or PAHP to participate in a multi-payer or Medicaid-specific delivery system reform or performance improvement initiative.

If checked, please answer all questions in Subsection IIA.

- b. ☒ **FEE SCHEDULE REQUIREMENTS:** In accordance with 42 C.F.R. § 438.6(c)(1)(iii)(B) through (D), the State is requiring the MCO, PIHP, or PAHP to adopt a minimum or maximum fee schedule for network providers that provide a particular service under the contract; or the State is requiring the MCO, PIHP, or PAHP to provide a uniform dollar or percentage increase for network providers that provide a particular service under the contract. **[Please note, per the 2020 Medicaid and CHIP final rule at 42 C.F.R. § 438.6(c)(1)(iii)(A), States no longer need to submit a preprint for prior approval to adopt minimum fee schedules using State plan approved rates as defined in 42 C.F.R. § 438.6(a).]**

If checked, please answer all questions in Subsection IIB.

SUBSECTION IIA: VALUE-BASED PAYMENTS (VBP) / DELIVERY SYSTEM REFORM (DSR):

This section must be completed for all state directed payments that are VBP or DSR. This section does not need to be completed for state directed payments that are fee schedule requirements.

10. Please check the type of VBP/DSR State directed payment the State is seeking prior approval for. *Check all that apply; if none are checked, proceed to Section III.*

- ☐ Quality Payment/Pay for Performance (Category 2 APM, or similar)
- ☐ Bundled Payment/Episode-Based Payment (Category 3 APM, or similar)
- ☐ Population-Based Payment/Accountable Care Organization (Category 4 APM, or similar)
- ☐ Multi-Payer Delivery System Reform
- ☐ Medicaid-Specific Delivery System Reform
- ☐ Performance Improvement Initiative
- ☐ Other Value-Based Purchasing Model

11. Provide a brief summary or description of the required payment arrangement selected above and describe how the payment arrangement intends to recognize value or outcomes over volume of services. If “other” was checked above, identify the payment model. The State should specifically discuss what must occur in order for the provider to receive the payment (e.g., meet or exceed a performance benchmark on provider quality metrics).

12. In Table 1 below, identify the measure(s), baseline statistics, and targets that the State will tie to provider performance under this payment arrangement (provider performance measures). Please complete all boxes in the row. To the extent practicable, CMS encourages states to utilize existing, validated, and outcomes-based performance measures to evaluate the payment arrangement, and recommends States use the [CMS Adult and Child Core Set Measures](#) when applicable. If the state needs more space, please use Addendum Table 1.A and check this box: ☐

TABLE 1: Payment Arrangement Provider Performance Measures

Measure Name and NQF # (if applicable)	Measure Steward/ Developer ¹	Baseline ² Year	Baseline ² Statistic	Performance Measurement Period ³	Performance Target	Notes ⁴
<i>Example: Percent of High-Risk Residents with Pressure Ulcers – Long Stay</i>	<i>CMS</i>	<i>CY 2018</i>	<i>9.23%</i>	<i>Year 2</i>	<i>8%</i>	<i>Example notes</i>
a.						
b.						
c.						
d.						
e.						

1. Baseline data must be added after the first year of the payment arrangement

2. If state-developed, list State name for Steward/Developer.

3. If this is planned to be a multi-year payment arrangement, indicate which year(s) of the payment arrangement that performance on the measure will trigger payment.

4. If the State is using an established measure and will deviate from the measure steward’s measure specifications, please describe here. Additionally, if a state-specific measure will be used, please define the numerator and denominator here.

14. Is the State seeking a multi-year approval of the state directed payment arrangement?

☐ Yes ☐ No

- a. If this payment arrangement is designed to be a multi-year effort, denote the State's managed care contract rating period(s) the State is seeking approval for.
- b. If this payment arrangement is designed to be a multi-year effort and the State is **NOT** requesting a multi-year approval, describe how this application's payment arrangement fits into the larger multi-year effort and identify which year of the effort is addressed in this application.

15. Use the checkboxes below to make the following assurances:

- a. ☐ In accordance with 42 C.F.R. § 438.6(c)(2)(iii)(A), the state directed payment arrangement makes participation in the value-based purchasing initiative, delivery system reform, or performance improvement initiative available, using the same terms of performance, to the class or classes of providers (identified below) providing services under the contract related to the reform or improvement initiative.
- b. ☐ In accordance with 42 C.F.R. § 438.6(c)(2)(iii)(B), the payment arrangement makes use of a common set of performance measures across all of the payers and providers.
- c. ☐ In accordance with 42 C.F.R. § 438.6(c)(2)(iii)(C), the payment arrangement does not set the amount or frequency of the expenditures.
- d. ☐ In accordance with 42 C.F.R. § 438.6(c)(2)(iii)(D), the payment arrangement does not allow the State to recoup any unspent funds allocated for these arrangements from the MCO, PIHP, or PAHP.

SUBSECTION IIB: STATE DIRECTED FEE SCHEDULES:

This section must be completed for all state directed payments that are fee schedule requirements. This section does not need to be completed for state directed payments that are VBP or DSR.

16. Please check the type of state directed payment for which the State is seeking prior approval. Check all that apply; if none are checked, proceed to Section III.

- a. ☐ Minimum Fee Schedule for providers that provide a particular service under the contract *using rates other than State plan approved rates*¹ (42 C.F.R. § 438.6(c)(1)(iii)(B))
- b. ☐ Maximum Fee Schedule (42 C.F.R. § 438.6(c)(1)(iii)(D))
- c. ☒ Uniform Dollar or Percentage Increase (42 C.F.R. § 438.6(c)(1)(iii)(C))

¹ Please note, per the 2020 Medicaid and CHIP final rule at 42 C.F.R. § 438.6(c)(1)(iii)(A), States no longer need to submit a preprint for prior approval to adopt minimum fee schedules that use State plan approved rates as defined in 42 C.F.R. § 438.6(a).

17. If the State is seeking prior approval of a fee schedule (options a or b in Question 16):

- a.** Check the basis for the fee schedule selected above.
 - i.** ☐ The State is proposing to use a fee schedule based on the **State-plan approved rates** as defined in 42 C.F.R. § 438.6(a). ²
 - ii.** ☐ The State is proposing to use a fee schedule based on the **Medicare or Medicare-equivalent rate**.
 - iii.** ☐ The State is proposing to use a fee schedule based on an **alternative fee schedule established by the State**.
 - 1.** If the State is proposing an alternative fee schedule, please describe the alternative fee schedule (e.g., 80% of Medicaid State-plan approved rate)
- b.** Explain how the state determined this fee schedule requirement to be reasonable and appropriate.

18. If using a maximum fee schedule (option b in Question 16), please answer the following additional questions:

- a.** ☐ Use the checkbox to provide the following assurance: In accordance with 42 C.F.R. § 438.6(c)(1)(iii)(C), the State has determined that the MCO, PIHP, or PAHP has retained the ability to reasonably manage risk and has discretion in accomplishing the goals of the contract.
- b.** Describe the process for plans and providers to request an exemption if they are under contract obligations that result in the need to pay more than the maximum fee schedule.
- c.** Indicate the number of exemptions to the requirement:
 - i.** Expected in this contract rating period (estimate)
 - ii.** Granted in past years of this payment arrangement
- d.** Describe how such exemptions will be considered in rate development.

² Please note, per the 2020 Medicaid and CHIP final rule at 42 C.F.R. § 438.6(c)(1)(iii)(A), States no longer need to submit a preprint for prior approval to adopt minimum fee schedules that use State plan approved rates as defined in 42 C.F.R. § 438.6(a).

19. If the State is seeking prior approval for a uniform dollar or percentage increase (option c in Question 16), please address the following questions:

- a.** Will the state require plans to pay a ☐ uniform dollar amount **or** a ☒ uniform percentage increase? (*Please select only one.*)
- b.** What is the magnitude of the increase (e.g., \$4 per claim or 3% increase per claim?)

The difference between the managed care payment rates and the gap developed on the FFS ACR calculations. For SFY 27 this equates to a 221% increase in managed care rates for UVA/VCU and 97% increase to managed care payments for EVM

- c.** Describe how will the uniform increase be paid out by plans (e.g., upon processing the initial claim, a retroactive adjustment done one month after the end of quarter for those claims incurred during that quarter).

MCO encounter data will be used to link payments to utilization by physician in each group. Medicaid MCOs are required to submit encounter data to the Virginia Department of Medical Assistance Services in accordance with formatting and timeliness standards set forth in their contracts with the State. Upon completion of a quarter, DMAS will retroactively calculate each physician's payment increase by MCO using valid encounters received during the previous quarter and sum those payments by physician group. DMAS will then issue a supplemental payment to each MCO based on the increase calculated for the MCO's enrollees. Due to the uniform percentage increase being calculated after the encounter has been received, the directed payments will occur retroactively, no later than 90 days after the end of each quarter to each health plan for distribution to each physician group.

- d.** Describe how the increase was developed, including why the increase is reasonable and appropriate for network providers that provide a particular service under the contract

The uniform percentage increase to base health plan negotiated rates will remain below the ACR, as well as below total payment limitations due to H.R.1.

SECTION III: PROVIDER CLASS AND ASSESSMENT OF REASONABLENESS

20. In accordance with 42 C.F.R. § 438.6(c)(2)(ii)(B), identify the class or classes of providers that will participate in this payment arrangement by answering the following questions:

- a.** Please indicate which general class of providers would be affected by the state directed payment (check all that apply):

- ☐ inpatient hospital service
- ☐ outpatient hospital service
- ☒ professional services at an academic medical center
- ☐ primary care services
- ☐ specialty physician services
- ☐ nursing facility services
- ☐ HCBS/personal care services
- ☐ behavioral health inpatient services
- ☐ behavioral health outpatient services
- ☐ dental services
- ☐ Other:

- b.** Please define the provider class(es) (if further narrowed from the general classes indicated above).

Physicians affiliated with the practice plans of Virginia's three allopathic medical schools (University of Virginia (UVA), Virginia Commonwealth University (VCU) and The Macon & Joan Brock Virginia Health Sciences/Eastern Virginia Medical Center (EVMS)).

- c. Provide a justification for the provider class defined in Question 20b (e.g., the provider class is defined in the State Plan.) If the provider class is defined in the State Plan, please provide a link to or attach the applicable State Plan pages to the preprint submission. Provider classes cannot be defined to only include providers that provide intergovernmental transfers.

The provider class is a permissible class under the state plan.

21. In accordance with 42 C.F.R. § 438.6(c)(2)(ii)(B), describe how the payment arrangement directs expenditures equally, using the same terms of performance, for the class or classes of providers (identified above) providing the service under the contract.

Under this payment arrangement, all physicians in the class providing services to Medicaid managed care enrollees will receive a uniform percentage increase for physician services. Health plan encounter data will be used to link payments to utilization of physician services for plan enrollees using the same methodology across the class.

22. For the services where payment is affected by the state directed payment, how will the state directed payment interact with the negotiated rate(s) between the plan and the provider? Will the state directed payment:

- a. ☐ Replace the negotiated rate(s) between the plan(s) and provider(s).
b. ☐ Limit but not replace the negotiated rate(s) between the plans(s) and provider(s).
c. ☒ Require a payment be made in addition to the negotiated rate(s) between the plan(s) and provider(s).

23. For payment arrangements that are intended to require plans to make a payment in addition to the negotiated rates (as noted in option c in Question 22), please provide an analysis in Table 2 showing the impact of the state directed payment on payment levels for each provider class. This provider payment analysis should be completed distinctly for each service type (e.g., inpatient hospital services, outpatient hospital services, etc.).

This should include an estimate of the base reimbursement rate the managed care plans pay to these providers as a percent of Medicare, or some other standardized measure, and the effect the increase from the state directed payment will have on total payment. *Ex: The average base payment level from plans to providers is 80% of Medicare and this SDP is expected to increase the total payment level from 80% to 100% of Medicare.*

If the state needs more space, please use Addendum 2.A and check this box: ☐

TABLE 2: Provider Payment Analysis

Provider Class(es)	Average Base Payment Level from Plans to Providers (absent the SDP)	Effect on Total Payment Level of State Directed Payment (SDP)	Effect on Total Payment Level of Other SDPs	Effect on Total Payment Level of Pass-Through Payments (PTPs)	Total Payment Level (after accounting for all SDPs and PTPs)
<i>Ex: Rural Inpatient Hospital Services</i>	80%	20%	N/A	N/A	100%
a. UVA/VCU	14.0%	31.0%			45.0%
b. EVMS	25.8%	25.0%			50.8%
c.					
d.					
e.					
f.					
g.					

24. Please indicate if the data provided in Table 2 above is in terms of a percentage of:

- a. ☐ Medicare payment/cost
- b. ☐ State-plan approved rates as defined in 42 C.F.R. § 438.6(a) (*Please note, this rate cannot include supplemental payments.*)
- c. ☒ Other; Please define: **Average Commercial Rate**

25. Does the State also require plans to pay any other state directed payments for providers eligible for the provider class described in Question 20b? ☐ Yes ☒ No

If yes, please provide information requested under the column "Other State Directed Payments" in Table 2.

- 26.** Does the State also require plans to pay pass-through payments as defined in 42 C.F.R. § 438.6(a) to any of the providers eligible for any of the provider class(es) described in Question 20b? ☐ Yes ☒ No

If yes, please provide information requested under the column “Pass-Through Payments” in Table 2.

- 27.** Please describe the data sources and methodology used for the analysis provided in response to Question 23.

The percentages of ACR in Table 2.A were developed based on Commercial data sourced from the MarketScan data set. MarketScan is a comprehensive healthcare claims database that integrates data across a variety of services and is used broadly in the healthcare industry. The State summarized Virginia statewide Commercial physician services allowed amounts and claims to compute a statewide physician services ACR.

Calendar year 2024 data was the most recent complete data available in the MarketScan data set for Virginia at the time the ACR demos were computed and is within the 3-year time period required by CMS. Allowed amounts for the Commonwealth of Virginia representing physician services were used to compute the respective ACR demonstration. The physician services ACR is \$188.62 per claim visit.

MCO paid claims amounts were then compared to the ACR amounts to develop the ratios described in the table.

- 28.** Please describe the State's process for determining how the proposed state directed payment was appropriate and reasonable.

DMAS confirms that the base rates and the total reimbursement with directed payments are below the statewide physician services ACR and will be compliant with total payment rate limitations under H.R.1.

SECTION IV: INCORPORATION INTO MANAGED CARE CONTRACTS

- 29.** States must adequately describe the contractual obligation for the state directed payment in the state's contract with the managed care plan(s) in accordance with 42 C.F.R. § 438.6(c). Has the state already submitted all contract action(s) to implement this state directed payment? ☐ Yes ☒ No

a. If yes:

i. What is/are the state-assigned identifier(s) of the contract actions provided to CMS?

ii. Please indicate where (page or section) the state directed payment is captured in the contract action(s).

b. If no, please estimate when the state will be submitting the contract actions for review.

June 2026

SECTION V: INCORPORATION INTO THE ACTUARIAL RATE CERTIFICATION

Note: Provide responses to the questions below for the first rating period if seeking approval for multi-year approval.

- 30.** Has/Have the actuarial rate certification(s) for the rating period for which this state directed payment applies been submitted to CMS? ☐ Yes ☒ No
- a.** If no, please estimate when the state will be submitting the actuarial rate certification(s) for review.
06/26/2026
- b.** If yes, provide the following information in the table below for each of the actuarial rate certification review(s) that will include this state directed payment.

Table 3: Actuarial Rate Certification(s)

Control Name Provided by CMS (List each actuarial rate certification separately)	Date Submitted to CMS	Does the certification incorporate the SDP?	If so, indicate where the state directed payment is captured in the certification (page or section)
i.			
ii.			
iii.			
iv.			
v.			

Please note, states and actuaries should consult the most recent [Medicaid Managed Care Rate Development Guide](#) for how to document state directed payments in actuarial rate certification(s). The actuary's certification must contain all of the information outlined; if all required documentation is not included, review of the certification will likely be delayed.)

- c.** If not currently captured in the State's actuarial certification submitted to CMS, note that the regulations at 42 C.F.R. § 438.7(b)(6) requires that all state directed payments are documented in the State's actuarial rate certification(s). CMS will not be able to approve the related contract action(s) until the rate certification(s) has/have been amended to account for all state directed payments. Please provide an estimate of when the State plans to submit an amendment to capture this information.

31. Describe how the State will/has incorporated this state directed payment arrangement in the applicable actuarial rate certification(s) (please select one of the options below):

- a. ☐ An adjustment applied in the development of the monthly base capitation rates paid to plans.
- b. ☒ Separate payment term(s) which are captured in the applicable rate certification(s) but paid separately to the plans from the monthly base capitation rates paid to plans.
- c. ☐ Other, please describe:

32. States should incorporate state directed payment arrangements into actuarial rate certification(s) as an adjustment applied in the development of the monthly base capitation rates paid to plans as this approach is consistent with the rate development requirements described in 42 C.F.R. § 438.5 and consistent with the nature of risk-based managed care. For state directed payments that are incorporated in another manner, particularly through separate payment terms, provide additional justification as to why this is necessary and what precludes the state from incorporating as an adjustment applied in the development of the monthly base capitation rates paid to managed care plans.

The reimbursement levels for physician services rendered by the provider class reflects the importance of these providers to Virginia's Medicaid program and such reimbursement levels may exceed negotiated rates between the health plans and other physicians. Maintaining the separate payment term approach mitigates concerns that health plans will divert utilization to other physician practices and supports network participation of these critical physician practices. If the value of the directed payment was incorporated in base capitation rates, there is the concern that utilization patterns for physician services will be negatively impacted and jeopardize the network status of the provider class.

33. ☒ In accordance with 42 C.F.R. § 438.6(c)(2)(i), the State assures that all expenditures for this payment arrangement under this section are developed in accordance with 42 C.F.R. § 438.4, the standards specified in 42 C.F.R. § 438.5, and generally accepted actuarial principles and practices.

SECTION VI: FUNDING FOR THE NON-FEDERAL SHARE

34. Describe the source of the non-federal share of the payment arrangement. Check all that apply:

- a. ☒ State general revenue
- b. ☒ Intergovernmental transfers (IGTs) from a State or local government entity
- c. ☐ Health Care-Related Provider tax(es) / assessment(s)
- d. ☐ Provider donation(s)
- e. ☐ Other, specify:

35. For any payment funded by **IGTs (option b in Question 34)**,

- a. Provide the following (respond to each column for all entities transferring funds). If the state needs more space, please use Addendum Table 4.A and check this box: ☐

Table 4: IGT Transferring Entities

Name of Entities transferring funds (enter each on a separate line)	Operational nature of the Transferring Entity (State, County, City, Other)	Total Amounts Transferred by This Entity	Does the Transferring Entity have General Taxing Authority? (Yes or No)	Did the Transferring Entity receive appropriations? If not, put N/A. If yes, identify the level of appropriations	Is the Transferring Entity eligible for payment under this state directed payment? (Yes or No)
i. Eastern Virginia Medical School	Political subdivision of Virginia	\$ 3,803,394.00	No	\$65,835,159	Yes
ii.					
iii.					
iv.					
v.					
vi.					
vii.					
viii.					
ix.					
x.					

- b.** ☒ Use the checkbox to provide an assurance that no state directed payments made under this payment arrangement funded by IGTs are dependent on any agreement or arrangement for providers or related entities to donate money or services to a governmental entity.
- c.** Provide information or documentation regarding any written agreements that exist between the State and healthcare providers or amongst healthcare providers and/or related entities relating to the non-federal share of the payment arrangement. This should include any written agreements that may exist with healthcare providers to support and finance the non-federal share of the payment arrangement. Submit a copy of any written agreements described above.

EVMS has an interagency agreement (IAG433) with DMAS for the payment of the non-federal share of supplemental payments. No changes to the IAG from previously submitted versions. DMAS is not aware of any other written agreements.

36. For any state directed payments funded by provider taxes/assessments (option c in Question 34),

- a.** Provide the following (respond to each column for all entries). If there are more entries than space in the table, please provide an attachment with the information requested in the table.

Table 5: Health Care-Related Provider Tax/Assessment(s)

Name of the Health Care-Related Provider Tax / Assessment (enter each on a separate line)	Identify the permissible class for this tax / assessment	Is the tax / assessment broad-based?	Is the tax / assessment uniform?	Is the tax / assessment under the 6% indirect hold harmless limit?	If not under the 6% indirect hold harmless limit, does it pass the “75/75” test?	Does it contain a hold harmless arrangement that guarantees to return all or any portion of the tax payment to the tax payer?
i.						
ii.						
iii.						
iv.						
v.						

- b.** If the state has any waiver(s) of the broad-based and/or uniform requirements for any of the health care-related provider taxes/assessments, list the waiver(s) and its current status:

Table 6: Health Care-Related Provider Tax/Assessment Waivers

Name of the Health Care-Related Provider Tax/Assessment Waiver (enter each on a separate line)	Submission Date	Current Status (Under Review, Approved)	Approval Date
i.			
ii.			
iii.			
iv.			
v.			

37. For any state directed payments funded by **provider donations (option d in Question 34)**, please answer the following questions:

- a.** Is the donation bona-fide? ☐ Yes ☐ No
- b.** Does it contain a hold harmless arrangement to return all or any part of the donation to the donating entity, a related entity, or other provider furnishing the same health care items or services as the donating entity within the class?
☐ Yes ☐ No

38. ☒ **For all state directed payment arrangements**, use the checkbox to provide an assurance that in accordance with 42 C.F.R. § 438.6(c)(2)(ii)(E), the payment arrangement does not condition network provider participation on the network provider entering into or adhering to intergovernmental transfer agreements.

SECTION VII: QUALITY CRITERIA AND FRAMEWORK FOR ALL PAYMENT ARRANGEMENTS

39. ☒ Use the checkbox below to make the following assurance, “In accordance with 42 C.F.R. § 438.6(c)(2)(ii)(C), the State expects this payment arrangement to advance at least one of the goals and objectives in the quality strategy required per 42 C.F.R. § 438.340.”
40. Consistent with 42 C.F.R. § 438.340(d), States must post the final quality strategy online beginning July 1, 2018. Please provide:
- a. A hyperlink to State’s most recent quality strategy: <https://www.dmas.virginia.gov/media/njopayhu/2026-2028-quality-strategy.pdf>
 - b. The effective date of quality strategy. April 21, 2026
41. If the State is currently updating the quality strategy, please submit a draft version, and provide:
- a. A target date for submission of the revised quality strategy (month and year):
 - b. Note any potential changes that might be made to the goals and objectives.

Note: The State should submit the final version to CMS as soon as it is finalized. To be in compliance with 42 C.F.R. § 438.340(c)(2) the quality strategy must be updated no less than once every 3-years.

- 42.** To obtain written approval of this payment arrangement, a State must demonstrate that each state directed payment arrangement expects to advance at least one of the goals and objectives in the quality strategy. In the Table 7 below, identify the goal(s) and objective(s), as they appear in the Quality Strategy (include page numbers), this payment arrangement is expected to advance. If additional rows are required, please attach.

Table 7: Payment Arrangement Quality Strategy Goals and Objectives

Goal(s)	Objective(s)	Quality strategy page
<i>Example: Improve care coordination for enrollees with behavioral health conditions</i>	<i>Example: Increase the number of managed care patients receiving follow-up behavior health counseling by 15%</i>	5
a. See Addendum for Table 7	See Addendum for Table 7	See Addendum for Table 7
b.		
c.		
d.		

- 43.** Describe how this payment arrangement is expected to advance the goal(s) and objective(s) identified in Table 7. If this is part of a multi-year effort, describe this both in terms of this year's payment arrangement and in terms of that of the multi-year payment arrangement.

The medical schools noted each serve a unique region of the State – eastern, central and western Virginia. In addition to training and employing primary care physicians, they are also the largest providers of specialty physician services to their respective regions, including each region's largest tertiary care hospital and Virginia's only children's hospitals. This payment arrangement is to encourage continued participation of these physicians in serving the healthcare needs of Medicaid recipients and to ensure that adequate resources are available to support the provision of quality care, including the effective management of those with chronic conditions. Moreover, the state will utilize the network analysis that Virginia requires from each plan and DMAS' network adequacy results for the managed care program to ensure that sufficient networks are maintained. DMAS will evaluate the effectiveness of this plan at least annually to determine if any corrective action needs to be taken by the MCOs.

As of October 2023, the managed care programs merged under the Cardinal Care Managed Care name. Quarterly provider network files had previously been submitted with requirements outlined in the CCC Plus Network Requirements Submission Manual utilizing a methodology developed to determine adequacy in specific FIPS codes and aligning with contractual standards for time and distance. Quarterly provider network files were previously submitted for Medallion 4.0 with similar requirements. Network scorecards are then developed by county/city, which are reviewed internally, documenting strengths and weaknesses of each MCO's individual networks, and the summarized findings are provided back to the MCOs. Separate scorecards are created for CCC Plus and Medallion 4.0 networks specific to provider types that are key for each program's populations. Network files are now combined under the Cardinal Care name.

44. Please complete the following questions regarding having an evaluation plan to measure the degree to which the payment arrangement advances at least one of the goals and objectives of the State's quality strategy. To the extent practicable, CMS encourages States to utilize existing, validated, and outcomes-based performance measures to evaluate the payment arrangement, and recommends States use the [CMS Adult and Child Core Set Measures](#), when applicable.

- a.** ☒ In accordance with 42 C.F.R. § 438.6(c)(2)(ii)(D), use the checkbox to assure the State has an evaluation plan which measures the degree to which the payment arrangement advances at least one of the goals and objectives in the quality strategy required per 42 C.F.R. § 438.340, and that the evaluation conducted will be *specific* to this payment arrangement. *Note:* States have flexibility in how the evaluation is conducted and may leverage existing resources, such as their 1115 demonstration evaluation if this payment arrangement is tied to an 1115 demonstration or their External Quality Review validation activities, as long as those evaluation or validation activities are *specific* to this payment arrangement and its impacts on health care quality and outcomes.

- b.** Describe how and when the State will review progress on the advancement of the State's goal(s) and objective(s) in the quality strategy identified in Question 42. For each measure the State intends to use in the evaluation of this payment arrangement, provide in Table 8 below: 1) the baseline year, 2) the baseline statistics, and 3) the performance targets the State will use to track the impact of this payment arrangement on the State's goals and objectives. Please attach the State's evaluation plan for this payment arrangement.

TABLE 8: Evaluation Measures, Baseline and Performance Targets

Measure Name and NQF # (if applicable)	Baseline Year	Baseline Statistic	Performance Target	Notes ¹
<i>Example: Flu Vaccinations for Adults Ages 19 to 64 (FVA-AD); NQF # 0039</i>	<i>CY 2019</i>	<i>34%</i>	<i>Increase the percentage of adults 18–64 years of age who report receiving an influenza vaccination by 1 percentage point per year</i>	<i>Example notes</i>
i. See Addendum for Table 8	See Addendum for Table 8	See Addendum for Table 8	See Addendum for Table 8	See Addendum for Table 8
ii.				
iii.				
iv.				

1. If the State will deviate from the measure specification, please describe here. If a State-specific measure will be used, please define the numerator and denominator here. Additionally, describe any planned data or measure stratifications (for example, age, race, or ethnicity) that will be used to evaluate the payment arrangement.

- c. If this is any year other than year 1 of a multi-year effort, describe (or attach) prior year(s) evaluation findings and the payment arrangement's impact on the goal(s) and objective(s) in the State's quality strategy. Evaluation findings must include 1) historical data; 2) prior year(s) results data; 3) a description of the evaluation methodology; and 4) baseline and performance target information from the prior year(s) preprint(s) where applicable. If full evaluation findings from prior year(s) are not available, provide partial year(s) findings and an anticipated date for when CMS may expect to receive the full evaluation findings.

DMAS assesses the degree to which the arrangement advances the goals and objectives described in above by measuring the annual utilization of the providers in these physician groups, including the reimbursement received (as measured by DMAS encounter data) compared to historical utilization of these groups. DMAS believes this strategy will encourage participation among the physicians named in our response to question eight above, and that the strategy will help the MCOs maintain a network of providers that is sufficient in number, specialty mix, and geographic distribution to provide high-quality care to all managed care members in a cost-effective manner.

DMAS has included data, findings, limitations, and evaluation details in the evaluation template submitted with this proposal. Briefly, the findings show that was progress towards performance goals for measures with one measure showing neither benchmark nor trending performance improvements. Limitations to the review of the evaluation metrics include the significant impact of the COVID-19 public health emergency and trending from previous years is suggested with caution. DMAS will continue to evaluate the performance of the selected measures for evaluating this payment arrangement to review for trends that would further impact quality of care for Virginia Medicaid members, while adjusting to the impacts of the ongoing COVID-19 pandemic. Additionally, some trending will be impacted under CCMC reporting for the evaluation of performance, and those measures will be noted in the preprint and/or supplemental documentation.

Relative to the establishment of measurements and performance targets for the current quality goals, DMAS worked with Health Services Advisory Group (HSAG) to revise the three year DMAS agency wide quality strategy for Cardinal Care Managed Care (CCMC) for the 2026-2028 period. While still awaiting final approval, DMAS is including the draft version of the 2026-2028 Quality Strategy for reference for this preprint. Benchmarks have been set to be consistent with current contract standards for the MCOs within the Quality Strategy and this application. DMAS continues to work with internal stakeholders to develop processes to continuously evaluate the effectiveness of the quality strategy through the creation of short- and long-term goals and regular progress review. The Virginia MCOs successfully completed the federally required three-year compliance review during CY2024 to review, at a minimum, all applicable federal and state regulatory requirements including network adequacy standards and will undergo the next compliance review in CY2027. In addition, all Virginia MCOs, completed readiness reviews as part of preparations for the implementation of a newly procured contract in CY2025.

For the managed care program, DMAS worked with its actuary to conduct an analysis of its rate-setting data to identify potentially preventable, avoidable, and/or medically unnecessary ER visits, hospital admissions, and hospital readmissions (i.e. Clinical Efficiency [CE]) analysis). DMAS distributed performance reports that allow for assessment of individual MCO performance in the areas of preventable and/or medically unnecessary ER visits, hospitalizations, and readmissions. This process also included the development of technical specifications for these metrics. The MCO withhold methodology was also implemented starting in SFY 2021, where MCOs can earn back a portion of withheld funds based on performance against metrics in each CE area. This significantly improves incentives to alter behavior and improve performance because the MCOs must avoid preventable and medically unnecessary utilization in targeted areas to earn back the withheld funds. DMAS continues work to develop comparable measures to track performance at the hospital level.

Section 438.6(c) Preprint Addendum Tables

Overview

This addendum to the Section 438.6(c) preprint file allows States to add rows to the eight tables in the preprint: Please use this workbook if States need additional rows than what is provided in the preprint. States may also use the Workbook Tables 1.A. - 8.A. in lieu of completing Tables 1 - 8 in the preprint.

Directions

States should only submit the tables they populate to CMS; please do not submit the entire workbook unless the State inputs data into all addendum Tables 1.A - 8.A. For example, if the State only needs extra rows to complete Table 1.A, please delete Tabs 2.A - 8.A

CMS requests States submit the addendum tables with the preprint in this Excel format; please do not merge and re-PDF the preprint.

Addendum Table Organization

The addendum tables are organized by tab. Within the tables, States will find data elements with specific drop-downs that CMS has pre-selected to standardize data provided by States in the preprint.

Table 1.A	Payment Arrangement Provider Performance Measures
Table 2.A	Provider Payment Analyses
Table 3.A	Actuarial Rate Certification(s)
Table 4.A	IGT Transferring Entities
Table 5.A	Health Care-Related Provider Tax/Assessment(s)
Table 6.A	Health Care-Related Provider Tax/Assessment Waivers
Table 7.A	Payment Arrangement Quality Strategy Goals and Objectives
Table 8.A	Evaluation Measures, Baseline and Performance Targets

Identifying Information

Column1

State/Territory (Select from dropdown menu):	Virginia
--	----------

PREPRINT SECTION VII: QUALITY CRITERIA AND FRAMEWORK FOR ALL PAYMENT ARRANGEMENTS
ADDENDUM TABLE 7.A. PAYMENT ARRANGEMENT QUALITY STRATEGY GOALS AND OBJECTIVES

Directions

7. Use Table 7.A below to add any goal(s) and objective(s) this payment arrangement is expected to advance as they appear in the state Quality Strategy (include page numbers). States may also use Table 7.A in lieu of completing Table 7 in the preprint. Input data only in beige cells in the three columns.

States should only submit the tables they populate to CMS; please do not submit the entire workbook unless the State inputs data into Tables 1.A - 8.A. For example, if the state only needs extra rows to complete Table 7 in the preprint, please delete Tabs 1.A - 8.A and 8.A. CMS requests States submit the addendum tables with the preprint in this Excel format; please do not merge and re-PDF the preprint.

TABLE 7.A: Payment Arrangement Quality Strategy Goals and Objectives

Column1	Goal(s) Free text	Objective(s) Free text	Quality strategy page # Free text
Data Format			
Example	Improve care coordination for enrollees with behavioral health conditions	Increase the number of managed care patients receiving follow-up behavior health counseling by 15%	pp. 20-22
a.	Goal 3: Support Efficient and Value-Driven Care	3.1 Focus on Paying for Value 3.1.4 HEDIS: Ambulatory Care- Emergency Department visits/1000 Member Months	Page 147
b.	Goal 5: Providing Whole Person Care for Vulnerable Populations	5.3 Improve Behavioral Health and Developmental Services for Members 5.3.2 HEDIS: Follow-up After Emergency Department Visit for Mental Illness	Page 148
c.	Goal 5: Providing Whole Person Care for Vulnerable Populations	5.2 Improve Outcomes for Members with Substance Use Disorders 5.2.3 HEDIS/CMS Adult Core Set: Initiation and Engagement of Substance Use Disorder Treatment 5.2.2 HEDIS: Follow-Up After Emergency Department Visit for Substance Use	Page 148
d.	Goal 4: Strengthen the Health of Families and Communities. Goal 4.1: Improve the Utilization of Wellness, Immunization, and Prevention Services for Members	4.1 Improve the Utilization of Wellness, Immunization, and Prevention Services for Members 4.1.1 HEDIS: Adults' Access to Preventative/Ambulatory Health Services	Page 147
e.	Goal 5: Providing Whole Person Care for Vulnerable Populations	5.1 Improve Outcomes for Members with Chronic Conditions 5.1.4 HEDIS: Comprehensive Diabetes Care 5.1.5 HEDIS: Controlling High Blood Pressure 5.1.1 PQI OR: Heart Failure Admissions Rate 5.1.3 PQI OR: COPD and Asthma in Older Adults Admissions Rate	Page 148
f.	Aspirational Goal 2: Promote Access to Safe, Gold-Standard Patient Care	2.1 Ensure Access to Care 2.1.4 Monitor Network Adequacy by Region and Provider Types	Page 149
g.			
h.			
i.			
j.			
k.			
l.			
m.			
n.			
o.			
p.			
q.			
r.			
s.			
t.			
u.			
v.			
w.			
x.			
y.			
z.			
aa.			
ab.			
ac.			
ad.			
ae.			
af.			
ag.			
ah.			
ai.			
aj.			
ak.			
al.			
am.			
an.			
ao.			
ap.			
aq.			
ar.			
as.			
at.			
au.			
av.			
aw.			
ax.			
ay.			
az.			
ba.			
bb.			
bc.			
bd.			
be.			
bf.			
bg.			
bh.			
bi.			
bj.			
bk.			
bl.			
bm.			
bn.			
bo.			
bp.			
bq.			
br.			
bs.			
bt.			
bu.			
bv.			
bw.			
bx.			
by.			
bz.			
ca.			
cb.			
cc.			
cd.			
ce.			
cf.			
cg.			
ch.			
ci.			
cj.			
ck.			
cl.			
cm.			
cn.			
co.			
cp.			
cq.			
cr.			
cs.			
ct.			
cu.			
cv.			
cw.			
cx.			
cy.			
cz.			
da.			
db.			
dc.			
dd.			
de.			
df.			
dg.			
dh.			
di.			
dj.			
dk.			
dl.			
dm.			
dn.			
do.			
dp.			
dq.			
dr.			
ds.			
dt.			
du.			
dv.			
dw.			
dx.			
dy.			
dz.			
ea.			
eb.			
ec.			
ed.			
ee.			
ef.			
eg.			
eh.			
ei.			
ej.			
ek.			
el.			
em.			
en.			
eo.			
ep.			
eq.			
er.			
es.			
et.			
eu.			
ev.			
ew.			
ex.			
ey.			
ez.			

