Wisconsin BadgerCare Reform 1115 Waiver Demonstration Section 1115 Quarterly Report

Section 1115 Quarterly Report Summary

Demonstration Year:
3 (1/1/2016 – 12/31/2016)
Federal Fiscal Quarter:
4 (10/1/2016 – 12/31/2016)

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Introduction

The Wisconsin BadgerCare Reform demonstration provides state plan benefits to childless adults who have family incomes up to 95 percent of the Federal Poverty Level (FPL) (effectively 100 percent of the FPL considering a disregard of 5 percent of income), and permits the state to charge premiums to adults who are only eligible for Medicaid through the Transitional Medical Assistance eligibility group (hereinafter referred to as "TMA Adults") with incomes above 133 percent of the FPL starting from the first day of enrollment and to TMA Adults from 100-133 percent of the FPL after the first 6 calendar months of TMA coverage.

The demonstration will allow the state to provide health care coverage for the childless adult population at or below an effective income of 100 percent of the FPL with a focus on improving health outcomes, reducing unnecessary services, and improving the cost-effectiveness of Medicaid services. Additionally, the demonstration will enable the state to test the impact of providing TMA to individuals who are paying a premium that aligns with the insurance affordability program in the Marketplace based upon their household income when compared to the FPL.

The state's goals for the program are to demonstrate whether the program will:

- Ensure every Wisconsin resident has access to affordable health insurance and reduce the state's uninsured rate.
- Provide a standard set of comprehensive benefits for low income individuals that will lead to improved healthcare outcomes.
- Create a program that is sustainable so Wisconsin's healthcare safety net is available to those who
 need it most.

The DHS has contracted, through an interagency agreement, with the UW Population Health Institute (including the Scope of Work, Workplan, and Budget) for conducting the BadgerCare Reform Demonstration Evaluation. The DHS and UW began work starting on September 1, 2015. A copy of the demonstration evaluation scope of work and workplan are included as Attachment E.

Enrollment and Benefits Information

Childless Adults (Population Group 2) - In the fourth quarter of demonstration year 3 the number of unique program participants increased along with the total number of childless adults enrolled in the program for the quarter. From the prior quarter the total number of unique program participants increased from 164,761 to 166,740. The year to date total of unique program participants enrolled increased to 232,172. Total monthly enrollment increased from the prior quarter with 147,281 childless adults in September 2016 and 148,334 childless adults in December 2016.

Transitional Medical Assistance (TMA) Adults - In the fourth quarter of demonstration year 3 the number of unique program participants increased as did the total number of TMA adults enrolled in the program. From the prior quarter the total number of unique program participants increased from 30,002 to 30,801,

with a year to date total of 66,964. Total monthly enrollment also increased from the prior quarter with 20,510 TMA adults in September 2016 and 21,223TMA adults in December 2016.

The rate of disenrollment for non-payment of premiums for the TMA Adult population 100% to 133% FPL was 5%, compared to 20% for the TMA Adult population over 133% FPL, a slight decrease for the TMA Adult population 100% to 133% and a slight decrease for the TMA Adult population over 133%. We will attempt to learn more about the reasons behind the variances between the two populations through the formal evaluation that will be conducted during demonstration year 3.

The DHS has not identified any issues related to access to care or delivery of benefits given the current enrollment trends and will continue to monitor.

Demonstration Populations	Total Number of Demonstration Participants Quarter Ending – 12/31/2016*	Current Enrollees (year to date)**	Disenrolled in Current Quarter	TMA Adults Disenrolled Due to Non-Payment of Premiums (current quarter)***
BC Reform Adults	166,740	232,172	21,166	N/A
TMA Adults – 100% to 133% FPL	20,164	41,427	3,195	1,094
TMA Adults – Over 133% FPL	10,637	25,537	3,597	2,101
*Reflects total unduplicated c	ount of members enrolled during	the demonstration quarter		
** Reflects total unduplicated	count of members enrolled during			
***Disenrollment does not re	flect those who maintained eligibi	lity after the closure month fo	r any benefit plan	

Eligibility Group	Month 1 (July 2016)	Month 2 (June 2016)	Month 3 (September 2016)	Total for Quarter Ending 09/2016
BC Reform Adults	148,128	148,116	147,281	443,525
TMA Adults – 100% to 133% FPL	13,829	13,740	13,820	41,389
TMA Adults – Over 133% FPL	8,585	6,625	6,690	21,900

Childless Adult and TMA Re-Enrollment Statistics

In September 2015 CMS requested that Wisconsin analyze the demonstration groups to identify how many members had been disenrolled and subsequently regained program eligibility.

In providing these statistics we included those members that regained full-benefit eligibility within 12 months of the current reporting quarter. The statistics provided below include those childless adult and TMA members who were disenrolled since April 2014 (the start of the demonstration) and were enrolled in the fourth quarter of demonstration year 3.

While program enrollment has stabilized within both demonstration population groups, the childless adult population (group 2) experienced a decrease and the TMA adult population (group 1) experienced an increase in re-enrollments from the prior quarter.

	•		Numb	er re-e	nrolled	withir	one ye	ar by be	nefit pla	n		
										All		
Quarter of	Waiver									Benefit	Total	% Re-enrolled
Disenrollment	Group	BCSP	FSTMA	MAP	MAPW	MCD	MCDW	SSIMA	WWMA	Plans	Disenrolled	within one year
04/14 - 06/14	CLA	4,962	1	260	16	399	97	155	8	5,898	16,291	36.20%
04/14 - 06/14	TMA	6,289	0	7	1	25	4	15	2	6,343	10,551	60.12%
07/14 - 09/14	CLA	5,686	1	229	14	386	95	142	3	6,556	14,478	45.28%
07/14 - 09/14	TMA	5,691	0	6	0	15	4	13	3	5,732	9,531	60.14%
10/14 - 12/14	CLA	6,890	1	277	13	412	101	121	2	7,817	17,310	45.16%
10/14 - 12/14	TMA	5,733	0	3	0	14	3	9	1	5,763	9,334	61.74%
01/15 - 03/15	CLA	8,346	0	261	10	470	94	146	5	9,332	20,828	44.81%
01/15 - 03/15	TMA	5,237	0	5	0	10	3	6	0	5,261	7,719	68.16%
04/15 - 06/15	CLA	13,240	2	323	16	478	108	185	1	14,353	37,233	38.55%
04/15 - 06/15	TMA	6,136	1	3	0	4	4	9	2	6,159	9,314	66.13%
07/15 - 09/15	CLA	10,843	0	270	16	425	113	149	5	11,821	27,122	43.58%
07/15 - 09/15	TMA	6,778	0	3	0	13	3	9	1	6,807	10,482	64.94%
10/15 - 12/15	CLA	11118	1	312	16	463	120	177	6	12213	28270	43.20%
10/15 - 12/15	TMA	7622	0	3		7	1	5	2	7640	11583	65.96%
CLA = Childless A	CLA = Childless Adults											
TMA = Transition	al Medica	al Assist	ance									

Outreach/Innovative Activities to Assure Access

All HMOs serving BadgerCare Plus members, which includes members of this demonstration waiver population, but are not limited to the demonstration population, are required to submit their member communication and outreach plans to the DHS for review. All materials are reviewed and approved by the DHS prior to distribution to members. Such materials include HMO-developed member handbooks, HMO-developed new member enrollment materials, and HMO-developed brochures.

The DHS also contracts with the City of Milwaukee Health Department to focus on outreach to current and prospective BadgerCare Plus members in Milwaukee County. As part of this agreement, staff is available at multiple locations throughout the county, including Milwaukee Health Department sites, in order to provide assistance with ACCESS applications and renewals, as well as with other enrollment and eligibility troubleshooting.

Collection and Verification of Encounter Data and Enrollment Data

Following is a summary of the quarterly managed care enrollment. Enrollment for the quarter shows approximately 85% of all childless adults enrolled in managed care which is comparable with managed care enrollment for other BadgerCare Plus populations. Managed care enrollment for the current quarter has decreased slightly from the prior quarter.

BadgerCare Plus Childless Adult HMO Enrollment	Jan-16	Feb-16	Mar-16	Apr-16	May-16	Jun-16	Jul-16	Aug-16	Sep-16	Oct-16	Nov-16	Dec-16
Anthum Blue Cross Blue Shield	13,684	14,053	14,669	14409	14602	14415	14,414	14,481	14,590	14,541	14,533	14,486
Childrens Community Health Plan	10,537	10,740	10,997	10750	10740	10624	10,745	10,691	10,826	10,779	10,880	10,829
Compcare	3863	3932	4040	4035	4024	3996	3954	3936	3949	3853	3807	3744
Dean Health Plan	4772	4805	4879	4699	4633	4558	4559	4518	4598	4484	4537	4548
Group Health Eau Claire	6376	6500	6791	6776	6692	6665	6701	6664	6728	6658	6686	6686
Group Health South Central	2120	2138	2297	2246	2214	2149	2154	2054	2067	1998	1985	1910
Gundersen	2419	2528	2546	2524	2528	2623	2570	2551	2562	2546	2549	2473
Health Tradition	1199	1220	1281	1249	1247	1236	1253	1226	1248	1190	1183	1162
iCare	6670	6752	6854	6611	6493	6387	6359	6298	6360	6348	6267	6235
Managed Health Services	8628	8637	8753	8578	8406	8242	8263	8058	8142	7992	8023	7937
Mercy	2268	2316	2449	2423	2398	2400	2388	2318	2396	2360	2367	2324
Molina	9320	9499	9779	9511	9363	9256	9244	9196	9190	9073	9032	8860
Network	8564	8548	8551	8564	8343	8204	8166	8088	8145	7763	8084	7910
Physicians Plus	2796	2817	3003	2995	2928	2959	2939	2882	2855	2796	2769	2748
Security	8578	8838	9119	9129	9031	8859	8948	8934	9006	8870	8800	8762
Trilogy	3497	3604	3669	3630	3611	3567	3542	3508	3607	3545	3576	3551
UnitedHealthcare	28,237	28,906	29,884	29726	29631	29701	29,699	29,628	29,990	29,792	29,705	29,644
Unity	1321	1351	1347	1288	1258	1280	1270	1287	1296	1307	1307	1313
Total	124,849	127,184	130,908	129,143	128,142	127,121	127,168	126,318	127,555	125,895	126,090	125,122

Operational/Policy/Systems/Fiscal Developments/Issues

The state has not identified program developments/issues/problems that have occurred in the current quarter or are anticipated to occur in the near future that affect health care delivery, quality of care, approval and contracting with new plans, health plan contract compliance and financial performance relevant to the demonstration, fiscal issues, systems issues, and pertinent legislative or litigation activity.

Financial/Budget Neutrality Development/Issues

The state has not identified any significant developments/issues/problems with financial accounting, budget neutrality, and CMS 64 and budget neutrality reporting for the current quarter.

Please see Attachment A for a copy of the budget neutrality workbook.

The chart provides monthly and quarterly enrollment and expenditure data for the BadgerCare Plus Reform Adult Waiver since its inception in April 2014 through September 2016. This data is compared to the childless adult CORE baseline from April 2013 through March 2014 for budget neutrality purposes.

The data shows waiver enrollment increasing each month from April 2014 to March 2015. From January 2016 to December 2016 waiver enrollment remains relatively stable.

The monthly managed care enrollment growth rate peaked in March 2015, reflecting the systematic transition of enrollees from FFS to managed care. Managed care enrollees also declined starting in April 2015.

Since the waiver's April 2014 inception, per-member-per-month (PMPM) costs have increased, but are well below the budget neutrality limits established with the waiver and we do not have any concerns or issues to report at this time.

Consumer Issues

Consumers have not reported any significant issues related to coverage and/or access to the program and benefits in the current quarter.

Quality Assurance/Monitoring Activity

The DHS consistently monitors activities using a systematic approach that ensures services for all BadgerCare Plus populations are reviewed for quality assurance.

In this quarter, DHS conducted the following activities:

- a) Health Needs Assessment (HNA) for Childless Adults Per the 2016-2017 BC+ and SSI HMO contract, HMOs are required to conduct a Health Needs Assessment (HNA) screening of newly enrolled childless adult (CLAs) members within two months of enrollment. In the fourth quarter of 2016, DHS modified the HNA contract requirements in the 2017 contract by increasing the penalty for HMOs that do not meet their 2017 HNA targets. DHS also worked with HMOs to calculate baselines for setting their 2017 HNA targets using HNA performance data from 7/1/15 to 6/30/16.
- b) Pay-for-Performance (P4P) Since 2009, DHS has successfully implemented a pay-for-performance program in which HMOs are held accountable to key metrics. For 2016, the P4P program is funded through a withhold of 2.5% of each HMO monthly capitation payments which is earned back by HMOs that meet targets on 14 different measures. The measures include a combination of preventive screenings (e.g. HEDIS Breast Cancer Screening, Childhood Immunizations), management of certain chronic conditions(e.g. Comprehensive Diabetes Care, Controlling High Blood Pressure), as well as behavioral health (e.g. Follow-Up After Mental Health Hospitalization, Antidepressant Medication Management) and dental measures (e.g. Annual Dental Visit).

In November 2016, DHS validated the 2015 HMO P4P results with HMOs and finalized them. DHS also issued P4P baselines for 2017 HMO P4P measures which were shared with HMOs in November 2016.

Performance Improvement Projects – In early December 2016, HMOs submitted their 2017 Performance Improvement Projects (PIP) proposals to DHS using their 2015 P4P results and 2017 P4P targets. The PIP proposals were jointly reviewed by the EQRO and DHS in December 2016; the EQRO held conference calls in early January 2017 with each HMO to share the joint feedback.

External Quality Review Activities

Following are the current activities for the fourth quarter of the demonstration completed by the External Quality Review Organization (EQRO) – MetaStar for the HMOs operating the BadgerCare+ program.

- Reviewed and provided feedback for 35 PIP proposals for measurement year 2017.
- Conducted and delivered results of SSI Care Management Review for four organizations including the three HMOs placed under corrective action plans by DHS.
- Validated and reported performance measures for all HMOs to DHS.
- Confirmed dates for Comprehensive Review and Information Systems Capabilities Assessment for HMO due in this review year to be conducted 1st quarter of 2017.
- Completed OBMH record reviews for Selection 20.

Managed Care Reporting Requirements

Starting April 1, 2014 childless adults were enrolled in BadgerCare Plus fee-for-service benefits. Starting in July 2014 the state began enrolling childless adults into managed care with an average of 20,000 members in each month until all new members have been enrolled in managed care as applicable. HMOs are required to report to the DHS on the status of quality infinitives, PIPs, and other programmatic requirements.

Demonstration Evaluation

On November 12, 2014, the Centers for Medicare and Medicaid Services (CMS) approved the Department of Health Services (DHS) evaluation plan. The DHS has incorporated the approved evaluation plan as Attachment C.

The DHS has signed an interagency agreement and contracted with the UW Population Health Institute to conduct the evaluation. DHS and the UW began work on the evaluation September 1, 2015. The UW's Scope of Work and Workplan are included as Attachment E.

During the third quarter DHS and the UW Population Health Institute also discussed suggested modifications to the CMS approved evaluation design. Included in Attachment C are the following documents:

- Suggested Modifications to Approved Evaluation Design
- Evaluation Design Change Summary Crosswalk
- CMS Comments and Questions on Suggested Modifications
- Wisconsin Response to CMS Comments and Questions

DHS and the UW Population Health Institute will incorporate these modifications into the second survey and final evaluation report. DHS is currently working on submitting a formal amendment request for CMS review and approval.

During the fourth quarter the UW Population Health Institute completed the initial draft of the interim evaluation report. DHS has reviewed the draft report and provided comments to the UW. DHS is on schedule to submit the interim evaluation report to CMS by the end of April 2017.

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Attachment A - Budget Neutrality Monitoring Workbook

Childless Adults Draft Financial Statistics - Waiver Reporting for Quarter Ending Dec 2016

Childess Adult Quarterly Comparison	Claim Expenditures (\$ in AF)	Prior Year QE Expenditures (\$ in AF)	Ave Monthly Enrollment	Prior Year QE Ave Monthly Enrollment	Ave Monthly PMPM	Prior Year QE Ave Monthly PMPM
QE June 2014	101,210,605	22,157,735	111,187	18,660	302.75	395.80
QE Sept. 2014	137,243,424	21,246,908	130,036	17,487	351.42	404.97
QE Dec. 2014	167,024,246	20,296,922	143,883	16,288	386.86	415.43
QE Mar. 2015	190,022,630	18,692,247	160,613	14,762	394.29	422.27

Adult Waiver Quarterly Trends	Claim Expenditures (\$ in AF)	Quarter-over- Quarter Percent Change	Ave Monthly Enrollment	Quarter-over- Quarter Percent Change	Ave Monthly PMPM	Quarter-over- Quarter Percent Change
QE June 2015	194,501,401		155,823	-	416.22	-
QE Sept. 2015	195,525,111	0.53%	150,708	-3.28%	432.46	3.90%
QE Dec. 2015	195,787,397	0.13%	151,100	0.26%	431.92	-0.12%
QE Mar. 2016	202,532,256	3.44%	153,951	1.89%	438.53	1.53%
QE June 2016	206,944,151	2.18%	149,962	-2.59%	460.03	4.90%
QE Sept 2016	208,091,719	0.55%	148,834	-0.75%	462.60	0.56%
QE Dec 2016	209,043,684	0.46%	148,295	-0.36%	469.88	1.57%

CORE Baseline (Childless Adults)	Claim Expenditures (\$ in AF)	Fee for Service Enrollees	CAP Expenditures	CAP Members	Total Expenditures	Total Enrollees	Overall PMPM
Apr-13	2.624.273	2.383	4.956.173	16.741	7.580.446	19.124	396.38
May-13	2.582.125	2,333	4,832,357	16.330	7,414,482	18,663	397.28
Jun-13	2,409,378	2,203	4,753,430	15,989	7.162.808	18,192	393.73
Jul-13	2,553,051	1.926	4,721,124	15,922	7,102,000	17.848	407.56
Aug-13	2.395.752	1.832	4.671.819	15,674	7.067.571	17,506	403.72
Sep-13	2.359.752	1.836	4.545.410	15,272	6,905,162	17.108	403.62
Oct-13	2.568.860	1.898	4.411.923	14.809	6,980,783	16,707	417.84
Nov-13	2,222,150	1.657	4.372.572	14.633	6,594,722	16.290	404.83
Dec-13	2,444,132	1,579	4.277.285	14,288	6.721.417	15.867	423.61
Jan-14	2.372.043	1.519	4.069.353	13,844	6,441,396	15.363	419.28
Feb-14	2,153,802	1,403	3.929.873	13.330	6.083.675	14.733	412.93
Mar-14	2,373,347	1,360	3,793,829	12,830	6,167,176	14,190	434.61

BC Reform Adult Waiver (Childless Adults)	Claim Expenditures (\$ in AF)	Fee for Service Enrollees	CAP Expenditures	CAP Members	Total Expenditures	Total Enrollees	Overall PMPM
Apr-14	26,293,463	96,182	3,144,558	9,532	29,438,021	105,714	278.47
May-14	31,276,064	100,972	2,951,909	8,878	34,227,973	109,850	311.59
Jun-14	33,724,699	105,854	3,819,912	12,144	37,544,611	117,998	318.18
Jul-14	34,866,576	100,968	7,541,232	23,898	42,407,808	124,866	339.63
Aug-14	31,278,043	86,034	13,633,326	44,239	44,911,369	130,273	344.75
Sep-14	31,688,502	73,344	18,235,745	61,625	49,924,247	134,969	369.89
Oct-14	30,266,965	56,976	23,979,739	82,485	54,246,704	139,461	388.97
Nov-14	25,478,921	44,182	28,569,601	99,066	54,048,522	143,248	377.31
Dec-14	26,403,009	35,918	32,326,011	113,022	58,729,020	148,940	394.31
Jan-15	26,394,875	33,569	34,803,062	121,838	61,197,937	155,407	393.79
Feb-15	25,007,418	33,697	36,623,234	128,387	61,630,652	162,084	380.24
Mar-15	29,129,303	30,584	38,064,738	133,765	67,194,041	164,349	408.85
Apr-15	29,456,121	29,722	37,519,234	132,317	66,975,355	162,039	413.33
May-15	27,360,880	28,230	36,302,788	127,131	63,663,669	155,361	409.78
Jun-15	28,891,476	28,546	34,970,901	121,523	63,862,377	150,069	425.55
Jul-15	29,659,951	26,494	35,844,716	124,332	65,504,667	150,826	434.31
Aug-15	28,853,707	25,755	36,152,405	125,021	65,006,112	150,776	431.14
Sep-15	28,864,462	25,540	36,149,870	124,981	65,014,332	150,521	431.93
Oct-15	29,296,944	25,971	36,168,361	124,108	65,465,305	150,079	436.21
Nov-15	28,427,953	27,012	36,052,707	123,951	64,480,661	150,963	427.13
Dec-15	29,971,594	29,061	35,869,837	123,196	65,841,431	152,257	432.44
Jan-16	30,065,391	31,689	35,724,664	122,387	65,790,055	154,076	427.00
Feb-16	30,824,207	29,776	36,215,887	124,301	67,040,094	154,077	435.11
Mar-16	32,445,700	25,521	37,256,408	128,179	69,702,108	153,700	453.49
Apr-16	31,988,700	25,109	36,606,162	126,178	68,594,862	151,287	453.41
May-16	32,564,891	24,708	36,412,900	125,171	68,977,791	149,879	460.22
Jun-16	33,137,412	24,426	36,234,086	124,295	69,371,498	148,721	466.45
Jul-16	31.921.124	23,535	36,280,462	124.368	68.201.586	147.903	461.12
Aug-16	35,069,296	24,017	36,401,304	124,244	71,470,600	148,261	482.06
Sep-16	31,699,488	23,487	36,720,045	124,663	68,419,533	148,150	461.83
Oct-16	31,719,283	23,586	36,150,762	123,328	67,870,045	146,914	461.97
Nov-16	30,788,801	23,826	36,162,354	123,324	66,951,156	147,150	454.99
Dec-16	29,946,084	24,176	35,948,288	122,509	65,894,372	146,685	449.22

^{*}MC Enrollees have some of their expenditures in FFS Claims as well: Wrap around, Pharmacy, etc.

**FFS Claims are pulled on a date of service basis. PMPM comparisons may be skewed due to claims lag for months of Oct 2016 through Dec 2016

***Expenditures and enrollment may not tie to future quarterly reports as numbers will be adjusted to account for claims lag

****All data for Jul 2016 - Dec 2016 pulled on Jan 23, 2017 from DSS, not from MBES quarterly report

****Note that expenditures are not net of drug rebates. Net expenditures will be reported in MBES for the CMS 64 quarterly report.

Attachment B - Summary of Cost-Sharing for TMA Adults Only

Individuals affected by, or eligible under, the demonstration with the co-payments below

TMA Adults (Demonstration Population 1)

Monthly Premium Amount Based on FPL Percentage	Monthly Premium Amount as Percentage of Income
100.01 – 132.99%	2.0%
133 - 139.99%	3.0%
140 - 149.99%	3.5%
150 - 159.99%	4.0%
160 – 169.99%	4.5%
170 – 179.99%	4.9%
180 – 189.99%	5.4%
190 – 199.99%	5.8%
200 – 209.99%	6.3%
210 – 219.99%	6.7%
220 – 229.99%	7.0%
230 – 339.99%	7.4%
240 – 249.99%	7.7%
250 – 259.99%	8.05%
260 – 269.99%	8.3%
270 – 279.99%	8.6%
280 – 289.99%	8.9%
290 – 299.99%	9.2%
300% and above	9.5%

Attachment C – Demonstration Evaluation Plan & Approved Modifications













WI BadgerCare BadgerCare Reform Suggested Evaluation Design CMS Comments and Wisconsin Response Reform Final Approve Demonstration Evalua Modifications to Appr Change Summary CrcQuestions on Suggesto CMS Comments an

Attachment D - BadgerCare Plus Reform Waiver Project Work Plan



Attachment E – University of Wisconsin Scope of Work & Project Work Plan

