

Nirav R. Shah, M.D., M.P.H. Commissioner

Sue Kelly Executive Deputy Commissioner

February 28, 2014

Jessica Woodard
Project Officer
Division of State Demonstrations and Waivers
Centers for Medicaid, CHIP and Survey & Certification, CMS
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Baltimore, Maryland 21244-1850

Dear Ms. Woodard:

Enclosed is the New York State Department of Health's 2014 first quarter Quarterly Report for the Section 1115 Federal-State Health Reform Partnership, covering the period October 1, 2013 through December 31, 2013.

Sincerely,

Gregory S. Allen, Director

Division of Program Development & Management Office of Health Insurance Programs

### Enclosure

cc: Eliot Fishman, CMS

Mike Melendez, CMS John Guhl, CMS Ricardo Holligan, CMS Kalin Scott, NYS DOH

### Federal-State Health Reform Partnership Section 1115 Quarterly Report

Demonstration Year: 8 (10/1/2013 – 9/30/2014) Federal Fiscal Quarter: 1 (10/01/2013 – 12/31/2013)

### I. Introduction

On September 29, 2006, New York State received approval from the Centers for Medicaid and Medicare Services (CMS) to join in a partnership to reform and restructure the state's health care delivery system. To accomplish the reform and restructuring, CMS approved a five-year 1115 demonstration entitled, Federal-State Health Reform Partnership (F-SHRP). The waiver was effective October 1, 2006 through September 30, 2011. On March 31, 2011, CMS approved a three year extension of the F-SHRP Demonstration for the period April 1, 2011 through March 31, 2014. An amendment to the F-SHRP waiver, approved on July 29, 2011 included authority to mandatorily enroll participants in the Recipient Restriction Program, one of the recommendations of the Governor's Medicaid Redesign Team (MRT). CMS approved subsequent waiver amendments on September 30, 2011, March 30, 2012, August 31, 2012 and November 19, 2012 incorporating additional changes resulting from recommendations of the MRT.

Under F-SHRP, the federal government will invest up to \$1.5 billion over the life of the Demonstration in agreed upon reform initiatives. The primary focus of these initiatives is to promote the efficient operation of the state's health care system; consolidate and right-size the state's health care system by reducing excess capacity in the acute care system; shift emphasis in long-term care from institutional-based to community-based settings; expand the use of e-prescribing; foster the implementation of electronic medical records and regional health information organizations; and expand ambulatory and primary care services.

F-SHRP is due to expire March 31, 2014. The current populations, which consist of Mainstream Medicaid Managed Care (MMMC) and Managed Long Term Care (MLTC), will be transitioned into the Partnership Plan Medicaid Section 1115 Demonstration. The current Designated State Health Programs (DSHPs) under the F-SHRP Demonstration are under discussion with CMS. If extended, they will be modified to reflect agreements between CMS and the State, and incorporated into the Partnership Plan.

Currently, a Phase Out Plan proposing the transition of the above mentioned populations to the Partnership Plan and addressing the continuation or expiration of the other F-SHRP components was submitted to CMS on November 27, 2013. Implementation of this Phase Out Plan is pending CMS' approval.

In accordance with Section VII, paragraph 49 and Attachment B of the Special Terms and Conditions (STCs), this annual/quarterly report outlines Demonstration activity for the first quarter (10/1/13 – 12/31/13) and Demonstration year eight (10/1/2013 – 9/30/2014).

### II. Enrollment: First Quarter

Population Groups	Current Enrollees	# Voluntary Disenrollments	# Involuntary Disenrollments
Population 1 – TANF Child under 1 through 20 ("new" MC enrollment)	89,978	1,508	3,941
Population 2 – TANF Adults aged 21 through 64 ("new" MC enrollment)	31,969	668	1,841
Population 3 – Disabled Adults and Children (SSI 0 through 64 Current MC)	59,172	1,717	312
Population 4 – Disabled Adults and Children (SSI 0 through 64 New MC)	245,118	9,744	2,098
Population 5 – Aged or Disabled Elderly (SSI 65+ Current MC)	3,645	308	46
Population 6 – Aged or Disabled Elderly (SSI 65+ New MC)	46,665	2,537	527

### F-SHRP Waiver - Voluntary and Involuntary Disenrollment

Voluntary Disenrollments	
Total # Voluntary Disenrollments in current Demonstration Year	13,413

Reasons for voluntary disenrollments include: enrollment in another plan, approved enrollee request to qualify as either exempt or excluded, relocation to residence outside county of enrollment and Local Departments of Social Services (LDSS) approval to disenroll based upon good cause.

Note that the state of the stat	Involuntary Disenrollments	Straigh of Fillings A
Total # Involuntary Disenrol	ments in current Demonstration Year	9,585

Reasons for involuntary disenrollments include: loss of Medicaid eligibility, eligibility transfers between Family Health Plus (FHPlus) and Medicaid, inappropriate enrollment or death.

### III. Outreach/Innovative Activities

New York State Department of Health (the Department), Maximus and the local departments of social services (LDSS) continue to provide education and outreach in the areas of enrollment and health plan selection to Medicaid eligible individuals who are not enrolled in managed care.

### A. Progress of Mandatory Managed Care Expansion

As of November 2012, the expansion of mandatory Medicaid managed care is complete, with programs operating in all counties of the state, including New York City. During this quarter, staff continued to provide technical support to both county staff and providers in all counties. The counties opting to utilize the assistance of the enrollment broker also received support from Maximus staff.

### B. New York City (NYC) Outreach Activities

The total Medicaid eligible population in NYC is approximately 3.1 million. Currently, 2.2 million are enrolled in a managed care plan, including eligible SSI recipients.

The MRT changes implemented during the reporting period had a significant impact on the work of New York Medicaid Choice (NYMC).

NYMC Field Customer Services Representatives (FCSRs) were assigned to cover 6 HIV/AIDS Services Administration (HASA) sites, 13 Medicaid offices and 17 Job Centers.

The Education and Enrollment Driven Referral (EED) process was responsible for 84% of the total consumers engaged by NYMC in the last quarter.

The overall activities at Medicaid offices remained constant averaging 14 consumers per work session. A work session covers a half day of work activities.

A total of 2,649 presentations were scheduled by NYMC. Of these, 584 or 22% of the total scheduled presentations were observed by the Contract Monitoring Unit (CMU).

There were no additional changes this past quarter.

### C. New York State (outside of NYC) Outreach Activities

The Department hosted three Medicaid Managed Care Coalition meetings to provide information on MRT #1458, Care Management Population and Benefit Expansion, Access to Services, and Consumer Rights, including expansion of the Medicaid managed care benefit package to include: Adult Day Health Care, AIDS Adult Day Health Care, and Directly Observed Therapy for Tuberculosis.

There were no additional changes this past quarter.

### IV. F-SHRP Waiver

### A. F-SHRP Waiver Amendments

The Department finalized and received CMS approval of the Special Terms and Conditions (STCs) for enrollment of individuals in the Long Term Home Health Care Program (LTHHCP), 1915(c) waiver program offering home based care to individuals who would otherwise be admitted to a nursing home. Dually eligible LTHHCP participants over age 21 are required to enroll in a MLTC plan based on a phase-in schedule approved by CMS. Dually eligible LTHHCP participants aged 18 through 20 may choose to enroll in a MLTC plan approved to enroll individuals aged 18 and older, and dually eligible individuals aged 21 and under and non-duals of any age may voluntarily enroll in a MMMC plan.

CMS granted the Department authorization for MMMC enrollment of individuals in foster care who are placed in the community directly by LDSS. This does not extend to individuals in foster care in a waiver program, those placed through a contracted agency, or those housed in an institution. In addition, the Department received CMS authorization for managed care enrollment of individuals eligible through the Medicaid Buy-In for Working

People with Disabilities (MBI-WPD) program. There were no additional changes this past quarter.

### B. Benefit Changes/Other Program Changes

Hospice: Effective October 1, 2013, the provision of Hospice services to enrollees in Medicaid managed care organizations was added to the benefit package. Individuals in receipt of Hospice services prior to October 1, 2013, regardless of enrollment status, will continue to be covered under the fee for service Medicaid program for the duration of their approved Hospice services. Managed care plans are responsible for Hospice services for enrollees new to Hospice care on and after October 1, 2013.

### C. Twelve Month Continuous Coverage

In 2007, revisions were made to Chapter 58 of the New York State Social Services Law to provide continuous coverage for certain Medicaid beneficiaries and FHPlus enrollees for a period of twelve months from the date of initial eligibility and subsequent redetermination of eligibility. This proposal will provide stability and continuity of coverage and care to certain adults in the same way that it has for children on Medicaid. The adults covered under this proposal are those that are categorized under the Modified Adjusted Gross Income (MAGI) category, to potentially include pregnant women, parents/caretaker relatives, and other adults under age 65. Twelve months continuous coverage will be effective January 1, 2014 with the implementation of the New York Health Insurance Marketplace.

### D. Managed Long Term Care Program

CMS provided approval for the mandatory enrollment of dual eligible recipients, 21 years of age or older receiving more than 120 days of community based long term care services, into a Managed Long Term Care Plan (MLTCP) on August 31, 2012. The initiative offers three (3) models of MLTCPs: partially capitated; the Program of All-Inclusive Care for the Elderly (PACE); and, Medicaid Advantage Plus (MAP). Both PACE and MAP include Medicare and Medicaid covered services in the benefit package and require the participant to be nursing home eligible; partially capitated plans include only Medicaid covered benefits. Recipients must choose a plan to receive services. If no choice is made, the recipient is enrolled into a partially capitated plan.

The mandatory enrollment process began in New York County in June 2012 with announcement letters notifying recipients of fee for service personal care services (of at least 120 days and 120 days of Medicaid eligibility) that the Medicaid program was changing, the recipients then received a mandatory notice and materials to start the choice period. Recipients eligible were given sixty (60) days to choose a plan. The enrollment process has followed the enrollment plan submitted with the Partnership Plan amendment, by New York City borough (Bronx, Brooklyn, Queens and Staten Island) through December 2012. The population seeking services is now directed by Health Resources Administration (HRA) case workers to New York Medicaid Choice (NYMC), the New York State enrollment broker, which provides information and counseling to consumers, facilitates enrollment, educates plans and supports the state with data gathering.

All MLTCP models provide a person-centered plan of care, integration of health care, environmental and social services and a supportive transition from the previous, fragmented, FFS process to coordinated managed care.

### 1. Accomplishments

- Mandatory enrollment process initiated and continuing in all five boroughs. Due to the length of the prior authorization and Medicaid eligibility periods, additional cohorts from all NYC counties will continue to be identified for the enrollment process; the anticipated time frame to transition all personal care cases in the five boroughs is June 2013. The mandatory transition process for Personal Care Services in NYC counties was essentially completed as of September 2013.
- Expanded the scope of the mandatory enrollment initiative by incorporating additional benefits into the MLTC benefit package. Recipients receiving services through the Consumer Directed Personal Care Program can now receive that benefit through a MLTCP and are included in the mandatory enrollment population. This was made effective in November of 2012. (See separate section below).
- Completed systemic process to identify recipients receiving Private Duty Nursing (PDN) and/or Adult Day Health Care services and include these consumers in the mandatory enrollment cohort. A systemic process to identify recipients receiving Certified Home Health Agency (CHHA) services is in development. The LTHHCP population can be identified and will be transitioned when CMS approval is received.
- Expanded MLTCP availability by approving 13 service area expansions, 2 new lines of business for operational MLTCPs, and 12 new certificates of authority since September 2012. During the period October 2013 through December 2013, MLTCP availability was expanded by approving 2 service area expansions.
- Developed, in consultation with local officials and NYMC, processes for Nassau, Suffolk and Westchester local social services districts to commence notification to participants in January 2013.
- Established a standardized process for MLTCPs to enter into agreements with entities for the provision of Care Management Services. The three documents developed and issued to plans, Care Management Administrative Services Contract Statement and Certification, Standard Clauses for Care Management Administrative Services Contract, and Care Management Administrative Services Contract Guidelines for MLTC Plans, allow MLTCPs to establish this relationship in an expedited manner. Care management is the foundation of the managed long term care process.
- New York's Enrollment Broker, NYMC, conducted the MLTC Post Enrollment Outreach Survey which contains specific questions specifically designed to measure the rate at which consumers are able to maintain their relationship with their personal care aide or home attendant. For the period ending December 2012, 957 surveys were completed and found that 86% of the respondents are receiving services from the same home attendant (personal care) agency. For the period from July 2013 to September 2013 post enrollment surveys were

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completed for 1,604 enrollees and 86% of the respondents are receiving services from the same home attendant. For the period from October 2013 to December 2013 post enrollment surveys were completed for 193 enrollees and 88% of the respondents are receiving services from the same home attendant.

- Expanded the scope of the transition of community based services to include Certified Home Health Agency care, Private Duty Nursing and Adult Day Health Care services in mandatory counties beginning in February 2013.
- Expanded the geographic transition region to include Nassau, Suffolk and Westchester counties in February 2013 with CMS approval. The transition expanded to Rockland and Orange counties as of September 2013.
- Continued to develop reporting mechanisms with Enrollment Broker and Computer Sciences Corporation to assure information is gathered as required as transition moves forward.
- Expanded Department's complaint hotline staffing and developed and implemented a new standardized database for tracking complaints and resolution.
- Additional education was developed and shared with MLTC Plans addressing Consumer Directed Personal Assistance Services and its use.
- Entered into discussion to initiate a Member Services survey of all MLTC Plans on a semi-annual basis by the State's contractor to assure information shared with potential enrollees is accurate and helpful.
- Developed, with the Enrollment Broker, training for local social services in the transition process, identifying the districts ongoing role during the transition, establish clear communication mechanisms with MLTC plans, SDOH and stakeholders to ease transitions, addressing potential systemic issues and ensure informed choice by stakeholders and enrollees.
- Initiated activities for expansion of transition to Albany, Erie, Onondaga and Monroe counties in December 2013.

### 2. Significant Program Developments

- Initial mandatory enrollment process completed in NYC.
- Mandatory initiative moving into Nassau, Suffolk and Westchester counties.
- Continued incorporation of community based LTSS into the MLTC benefit package – CDPAP, PDN, Adult Day Health Care (ADHC), and CHHA.
- Expanded MLTCP capacity in all mandatory counties and building capacity for future counties.
- Continuity of care assured through transition period.
- Monitoring of network capacity, delivery systems and coordination of care.

- Development of data gathering systems to meet terms and conditions reporting requirements.
- Development and submission of waiver amendments for the 1915 c LTHHCP.
- Created study protocol with External Quality Review Organization (EQRO) to review auto-assigned cases to meet reporting requirement related to transition of care.
- Developed and expanded information available to participants selecting plans to include a Consumer Guide for Plans in NYC based on assessment data submitted. This Consumer Guide is also being developed for other regions of the state.
- Established mechanism for ongoing policy directives to MLTCs for clarification and consistency in MLTC transitions and ongoing implementation and expansion.
- Improvement to network reporting guidelines for all MLTCs.
- Initiated training for use of the mandatory Uniform Assessment System for New York State which will replace the Semi Annual Assessment of Members tool previously utilized by MLTC assessors.
- Developed Guidelines for MLTC plans and the State's Enrollment Broker on Involuntary Disenrollment to assure appropriate notice and ongoing care as needed to support health and safety of enrollees in the community.
- Further clarified the definition of community based long term care services to address Medicaid recipients in need of housekeeping services.
- Enhanced monitoring of MLTC Provider Networks where deficiencies are identified and action taken.
- Enhanced oversight of Social Day Care utilization and plan contract monitoring continues.
- Developed preliminary 2014 MLTC transition plan to expand mandatory to remainder of the State.
- Submitted preliminary proposal to develop independent clinical assessment process for MLTC enrollment.

### 3. Issues and Problems

Hurricane Sandy had a devastating impact on New York State's health resources and the aftermath of the storm continues to affect health care needs and outcomes.

It was necessary to pause the implementation and processing of autoassignments in New York City during November due to disruptions caused by Hurricane Sandy. This resulted in delays in issuing announcement and mandatory enrollment notices to targeted consumers during November; however schedules were back on track by December of 2013.

- NYMC, the Department enrollment broker, had to redeploy systems and resources due to storm damage at their main facility.
- The Department's ability to systemically identify certain transition populations was delayed.
- In response to various allegations of improprieties relating to utilization of Social Day Care in MLTC, SDOH, the Attorney General's Office and the Office of the Medicaid Inspector General are cooperating in ongoing audits and investigations. Focused activities are being expanded on an ongoing basis as issues are identified.

### 4. Summary of Self Directed Options

To minimize disruption and promote continuity for members receiving Consumer Directed Personal Assistance Service (CDPAS) a policy for the transition of CDPAS into MLTC and the MCO benefit package was created. Self-direction gives individuals and families greater control over the services they receive, how they receive them and who provides them and a clear direction to both the MLTC plans and MCOs supports its success.

This policy document was created in conjunction with a CDPAS Workgroup reflective of numerous stakeholders that met a number of times to discuss issues and develop policies for this new benefit:

- Contracting During the Transition Period: For the period October 1 2012-September 30, 2013 (Transition Period), Health Plans are required to contract with FIs that currently have a contract or MOU with a LDSS and currently provide fiscal intermediary services to the health plan's member(s). The rate of payment must be at least the FFS rate of payment provided for in the contract or MOU between the FI and the LDSS. The MLTC/MCO is not required to contract with FIs unwilling to accept the applicable Medicaid FFS rate as long as the MLTC/MCO maintains two (2) FIs for each county. To adequately meet the needs of members who are newly assessed and considered eligible to receive CDPAS, the MLTC/MCO may also include in the MLTC/MCO's network FIs that do not have a contract or MOU with the LDSS.
- Consumer Continuity of Care and Choice During the Transition Period: The Department provided a list of FIs currently providing FI services to FFS and MCO's enrolled members. To promote and maintain consumer choice, members may, during the Transition Period, change to any FI in the county that has a contract with the MCO.

If, at the time of transition, a FI serves less than five (5) members in a county, MLTC/MCOs may encourage the members to use an alternative FI to minimize the number of FIs an MLTC/ MCO must have under contract. However, during the transition period, the expectation is that a member is not required to transition to a different consumer directed personal assistant due to the lack of an MLTC/MCO/FI contract. MLTC/ MCOs are prohibited from coercing or threatening the member or the worker to change Fls.

- Network Adequacy During the Transition Period: A MLTC/ MCO that does
  not have members participating in CDPAS in a particular LDSS must have at
  least two (2) FI contracts. This will ensure that members will have the option to
  participate in CDPAS.
- FI Contracting and Network Adequacy After the Transition Period:
   Beginning October 1, 2013, MLTC/MCOs may contract with two (2) FIs to cover members in multiple counties.
- Model FI Contract and Department of Health Review: The Department supports the use of the MLTC/MCO/FI model contract developed by the parties. However, each MLTC/MCO/FI may negotiate the terms of the model contract, except that no agreement may contain provisions that would be considered management functions under 10 NYCRR 98-1.11 or a provider agreement per 10 NYCRR 98-1 and the Provider Contract Guidelines without the express written approval of the Department. The MCO were required to submit to the Department the name(s) of the contracted FIs for each county prior to October 1, 2012 and the fourth quarter of each year thereafter, or upon request of the Department.
- Acknowledgement of the Roles and Responsibilities of the
   Consumer/Designated Representative: Each member prior to receiving
   CDPAS must sign a consumer acknowledgement of the roles and responsibilities
   of the MLTC/MCO and the member. The Department has provided a sample
   acknowledgment form with the minimum requirements for its use by the
   MLTC/MCO.
- Transition of Consumer Direct Services continues throughout the mandatory counties.
- Department is preparing guidelines to share with all MLTCs regarding Consumer Direct Services to supplement existing educational materials shared previously.
- Posting of Consumer Direct Services guidelines to the Department of Health website for clarification

### 5. Required Quarterly Reporting

1. Critical incidents: The most significant critical incident for the reporting period was Hurricane Sandy. In order to assure ongoing connection to members the Department required Plans: to provide working phone numbers available 24/7 and alternate working email addresses; to make member service representatives available beyond office hours; to perform outreach to members to assess their safety and location; and to authorize out of network coverage for services to assure that members could continue services in alternative locations due to evacuations. In addition NYMC had to make adjustments due to being evacuated from their workplace such as shifting consumer representative phone lines, delaying mandatory mailings, and creating alternate access to systems. During recovery, Plans, the Department, the HRA and NYMC have continued to identify issues (i.e. mailing addresses; out of service area members) to assure ongoing continuity. Also during this time the Department, in partnership with

NYMC is developing the critical incident reporting structure. Due to Hurricane Sandy, additional time is needed to complete the system.

The system continues to be refined at this time, with an anticipated completion in the fall of 2013.

The electronic reporting system has been implemented and will continue to be refined as needed. There were 85 critical incidents reported to the Department for the fourth quarter utilizing the enhanced system.

2. **Grievance and appeals:** The number and types of grievance and appeals for this population filed and/or resolved within the reporting quarter:

Period: 10/01/13 - 12/31/1	3		
Grievances			
Total for this period:		Resolved	Resolved %
# Same Day	3027	3027	100%
# Standard/Expedited	715	746	104%
Total for this period:	3742	3773	101%

Period: 10/01/13 - 12/31/13	
Appeals	
Total appeals filed for this period:	DESCRIPTION OF THE PARTY
Total for this period:	287

Period: 10/01/13 – 12/31/13	
Grievances	
Reason for Grievances	Total
Dissatisfaction with quality of home care (other than lateness or absences)	740
# Same Day	563
# Standard	175
# Expedited	2
Home care aides late/absent on scheduled day of service	794
# Same Day	730
# Standard	64
# Expedited	0
Dissatisfaction with quality of day care	72
# Same Day	39
# Standard	33
# Expedited	0

Dissatisfaction with quality of other covered services	369
# Same Day	282
# Standard	86
# Expedited	1
Dissatisfaction with transportation	1191
# Same Day	1011
# Standard	179
# Expedited	1
Travel time to services too long	52
# Same Day	45
# Standard	7
# Expedited	0
Wait too long to get appointment or service	24
# Same Day	19
# Standard	5
# Expedited	0
Waiting time too long in provider's office	35
# Same Day	21
# Standard	14
# Expedited	0
Dissatisfaction with care management	91
# Same Day	60
# Standard	31
# Expedited	0
Dissatisfaction with member services and plan operations	10
# Same Day	<b>42</b> 25
# Standard	17
# Expedited	0
Dissatisfied with choice of providers in network	18
# Same Day	11
# Standard	7
# Expedited	0
Misinformed about plan benefits or rules by marketing or other plan staff	3
# Same Day	1
# Standard	2
# Expedited	0
Language translation services not available	1
# Same Day	1
# Standard	0
# Expedited	0
Hearing/vision needs not accommodated	2
# Same Day	1
# Standard	1
# Expedited	0

Disenrollment issues	8
# Same Day	2
# Standard	6
# Expedited	0
Enrollment issues	12
# Same Day	6
# Standard	6
# Expedited	0
Plan staff rude or abusive	24
# Same Day	11
# Standard	13
# Expedited	0
Provider staff rude or abusive	37
# Same Day	29
# Standard	8
# Expedited	0
Violation of other enrollee rights	0
# Same Day	0
# Standard	0
# Expedited	0
Denial of expedited appeal	0
# Same Day	0
# Standard	0
# Expedited	0
Other:	250
# Same Day	189
# Standard	58
# Expedited	3
Total for this period:	3742
	0007
# Same Day	3027
	706

Period: 10/01/13 – 12/31/	
Reason for Appeal	Total
Denial or limited authorization of service including amount, type or level of service	183
# of Standard Filed	183
# of Expedited Filed	0
Reduction, suspension or termination of previously authorized service	85
# of Standard Filed	72
# of Expedited Filed	13
Denial in whole or part of payment for service	1
# of Standard Filed	1
# of Expedited Filed	0
Failure to provide services in a timely manner	0

# of Standard Filed	0
# of Expedited Filed	0
Failure of plan to act upon grievance or appeal of grievance in a timely manner	1
# of Standard Filed	1
# of Expedited Filed	0
Failure of plan to act upon appeal of plan action in a timely manner	1
# of Standard Filed	0
# of Expedited Filed	1
Other	2
# of Standard Filed	1
# of Expedited Filed	1
Total appeals filed for this period:	273
# of Standard Filed	258
# of Expedited Filed	15

<b>Period:</b> 10/01/13 – 12/31/13	
Fraud and Abuse Complaints Reported during Quarter	21

Period: 10/01/13 – 12/31/13	
Reason for Complaints	Total
Home Health Care- unspecified	34
Billing- provider questions on coverage/payer	26
Transportation- dissatisfaction services non-ER	12
Dental Care	7

- 3. Assessments for enrollment: The total number of assessments for enrollment performed by the plans is 15,382, with 721 individuals who did not qualify to enroll in an MLTC plan. For the fourth quarter of 2013, the total number of assessments for the enrollment performed by the plans is 15,966, with 1,791 individuals who did not qualify to enroll in an MLTC plan.
- 4. Referrals and 30 days assessment: This was the first quarter for Plans to report to the enrollment broker (New York Medicaid Choice) the number of individuals they received referral on from outside NYMC and the time frame in which assessments were completed. The establishment of the reporting system and training of Plans to assure data completeness and quality is an ongoing effort. This quarter there were 1,604 reported referrals with 1,362 dates of assessment within the 30 day time frame. This represents an 85% rate of assessment completion based on data elements submitted. The remaining 242 reported referrals had errors in the data that resulted in an inability to calculate a date for assessment. NYMC is reaching out to plans to improve the data reporting. The State will review the finalized data to determine if actions need to

be taken. For the quarter from July to September, the Department continues to track the data provided by NYMC and will continue to identify areas that need improvement. For the fourth quarter of 2013, total assessments conducted by MLTC plans during the period are 2579. 50% were conducted within the 30 day time frame. Noncompliance is specific to 5 plans. Quality of data will be verified then remedial action pursued.

- 5. Consistency of reporting has improved over the last quarter of 2012, but data discrepancies indicate that continued education and refining instructions is necessary. Raw data shows total assessments conducted by MLTC plans during the period is 3,491. Of those, only 1,598 were conducted within the 30 day time frame, 1,899 were not. This represents less than 50% compliance with the base timeframes; however noncompliance appears to be isolated to certain plans. The State's enrollment broker NYMC has provided additional education regarding reporting and a steady improvement in quality and timelines is apparent. The Department had issued notification that effective as of July, plan specific remedial actions will be taken as indicated.
- Referrals outside enrollment broker: 6,580 people were not referred by the
  enrollment broker and contacted the plan directly and were provided MLTC
  materials. During the fourth quarter of 2013, 7,763 people were not referred by
  the enrollment broker and contacted the plan directly and were provided MLTC
  materials.
- 7. Referrals outside enrollment broker (consumers who were referred but did not qualify for the 30 day age calculation because of bad dates in date field): 158 people were not referred by the enrollment broker and contacted the plan directly and were provided MLTC materials.
- Rebalancing efforts: Due to delay in reporting of the current assessment data from SAAM (Semi-Annual Assessment of Members), the following data reflects activities prior to implementation of mandatory enrollment. This is statewide data for managed long term care plans, therefore a subset of individuals enrolled during that period (1,108 out of 58,846).

For the January – June 2012 reporting period, the MLTC population had 1,108 people admitted to a nursing home during the same time period. Percent admitted by reason:

Therapy/Rehab	59
Respite	4
Permanent Placement	34
Unsafe home	5.7
Other	2.9

For July - December 2012 reporting period, there were 1,227 nursing home admissions (out of 78,269). Percent admitted by reason:

62
3.7

Permanent	30
Placement	
Unsafe home	6.4
Other	3

For the January - June 2013 reporting period, the MLTC population had 1,422 people admitted to a nursing home during the same time period. Percent admitted by reason:

Therapy/Rehab	64
Respite	3
Permanent	27
Placement	
Unsafe home	5.6
Other/Unknown	6

Quarterly reporting of Rebalancing Efforts has been implemented, effective with fourth quarter 2013 data submission. Previous data reported was based on a semi-annual data collection cycle.

Period: 10/1/13-12/31/2	013
Rebalancing Efforts	
Number of Individuals enrolled in the plan from a nursing home	234
Number of Enrollees admitted to a nursing home but returned to the community	618
Number of Enrollees permanently admitted to a nursing home	349

### V. Operational/Policy Developments/Issues

### A. Mandatory Enrollment of the SSI Population

The state expanded mandatory managed care enrollment under the F-SHRP demonstration to 14 counties with managed care capacity and to SSI and SSI-related Medicaid beneficiaries statewide. As of November 2012, mandatory Medicaid managed care programs are operating in every county of the state, including New York City. Lewis, Jefferson, Warren and St. Lawrence counties implemented mandatory programs on October 1, 2012 and the last voluntary county (Chemung) began its mandatory program on November 1.

### B. Health Plans

- 1. Changes to Certificates of Authority:
  - SCHC Total Care COA updated 10/18/2013 Acquired by Today's Options of New York, Inc.
  - Name change for Total Care. The COA was updated 12/02/2013
     The new name is Syracuse Community Health Center Managed Care Holding Company, Inc. added a limitation to the COA -precluded from marketing and enrollment. Run out activities only.
  - Today's Options of New York, Inc. DBA Total Care was issued a COA on10/18/2013.
     Acquired SCHC Total Care, Inc.
     Approved for Medicaid, FHP and CHP in Cortland, Onondaga and Tompkins Counties.
     Approved for CHP in Oswego County.
  - UnitedHealthcare of New York, Inc had COA amended on December 1, 2013 to reflect its service area expansion for the Medicaid, Family Health Plus programs to the following Counties:
     Lewis, Ontario, Seneca, and Wayne.
     Also as of December 1,2013they added a MLTC Partially Capitated line of Business for Albany, Broome, Erie, Monroe, Oneida, Onondaga, Orange and Rockland Counties.
  - MVP had its COA updated on December 17, 2013 to reflect the service area expansion to Genesee, Livingston, Monroe and Ontario Counties for Child Health Plus.
  - 2. Routine surveillance activity for the quarter included operational surveys for the following plans:
    - VNSNY Choice SNP: the survey was conducted December 4-5, 2013 and the plan was found to be in substantial compliance.
    - Independent Health Inc.: The survey was conducted November 18-22, 2013.
       Correspondence issuing the results in pending.

No problems were found with access to health plan telephone lines during the Member Services phone survey conducted during the Period of October 1, 2013 to December 31, 2013.

3. Routine provider directory surveys were conducted for health plans in the first half of 2013 with the following results. Where deficiencies were found, plans were required to provide plans of corrections:  The following plans received a Statement of Deficiency as a result of the Provider Directory Survey:

Amerigroup New York, LLC.

Amida Care, Inc.

HealthFirst PHSP, Inc.

Health Insurance Plan of Greater New York.

Hudson Health Plan, Inc.

Independent Health Association, Inc.

Metro Plus Health Plan, Inc.

Metro Plus Health Plan SNP, Inc.

MVP Health Plan, Inc.

Neighborhood Health Providers, Inc.

New York State Catholic Health Plan, Inc.

UnitedHealthcare of New York, Inc.

**VNS Choice** 

Wellcare of New York, Inc.

Beginning in the second quarter of 2011, the Department has delegated the member services survey to its agent, IPRO. None have been identified with access to health plan telephone lines.

### C. Health Participation

During FFY 2012/2013 there were several expansions, one health plan name change, one Certificate of Authority updated to reflect an address change, one correction to a Certificate of Authority and two Certificates of Authority were updated to reflect a line of business being taken off plans' Certificates of Authority.

- The New York Presbyterian Community Health Plan, which has no members and exists for claims run out only, changed its name to New York Presbyterian Plan Management LLC., effective June 1, 2012.\*
- Amerigroup New York, LLC. had an address change on February 19, 2013.
- Amida Care, Inc. was approved for a HIV Special Needs Plan in Queens County, effective February 19, 2013.
- Amerigroup New York, LLC. was approved for expansion for the Medicaid Advantage program in Suffolk, and Westchester counties, effective February 19, 2013.
- Amerigroup New York, Inc. Medicaid managed care was removed from Orange county effective July 1, 2013.
- HealthNow New York, Inc. Medicaid managed care and Family Health Plus was removed from Genesee and Niagara counties effective July 1, 2013.
- UnitedHealthcare of New York, Inc. was approved for expansion into Albany, Chautauqua, Chemung, Columbia, Essex, Genesee, Niagara, and St. Lawrence counties for Medicaid managed care and Family Health Plus effective September 1, 2013.
- Wellcare of New York, Inc. was previously approved for Medicaid Advantage
   Plus in Bronx, Kings, Queens and New York counties. However, this designation

was omitted from the COA in a previous edit. The Medicaid Advantage Plus designation was put back on the COA effective May 1, 2013.

\* Represents retroactive changes that were not reported on the fiscal year 2011/2012 annual report.

### VI. Consumer Issues

### A. Medicaid Managed Care Advisory Review Panel (MMCARP) Meetings

The Medicaid Managed Care Advisory Review Panel (MMCARP) met on December 19, 2013. The meeting included presentations on: Statutory Language; Managed Long Term Care Update; Auto-Assignment Rates; Explanation of Spenddown Process and Technical Problems with Spenddown; and Mail Order Pharmacy Issues.

### B. Managed Care Policy and Planning Meetings

The Managed Care Policy and Planning meetings were held on July 18, August 15 and September 19, 2013. The July meeting included presentations on: Finance and Rate Development, Average Acquisition Cost (AAC)/Cost of Dispensing (COD), OPWDD DISCO/FIDA Update, Discussion of Exchange/Medicaid Update, Behavioral Health Update, and Early Intervention/Fiscal Agent.

The August meeting agenda included: Finance and Rate Development, FIDA Update, Behavioral Health/HARP Update, OMIG Managed Care Review Activities, and Encounter Data Monitoring.

Presentations at the September meeting included: Emergency Preparedness, Finance and Rate Development, FIDA Update, New York City Flu Immunization Program, Behavioral Health/HARP, Discussion of Basic Benefit Information, Encounter Data Monitoring, and an Update on New York State of Health Exchange for the Medicaid/Child Health Plus Programs.

### C. Complaints

As SSI enrollees typically access long term services and supports, the Department monitors complaints and action appeals filed by this population with managed care plans. Of the 4,468 total reported complaints/action appeals, mainstream Medicaid managed care plans reported 520 complaints and action appeals from their SSI enrollees. This compares to 618 SSI complaints/action appeals from last quarter. The top 5 categories of SSI complaints/action appeals reported were:

Category	Percent of Total Complaints/Appeals Reported for SSI Enrollees
Balance Billing	21%
Quality of Care	15%

Reimbursement/Billing Issues	12%	
Provider or MCO Services (Non-medical)	8%	
Emergency Services	5%	

The total number of complaints/action appeals reported for SSI enrollees by category were:

Category	Number of Complaints/Action
Adult Day Care	Appeals Reported For SSI Enrollees
	1
Advertising/Education/Outreach/Enrollment	12
AIDS Adult Day Health Care	0
Appointment Availability - PCP	6
Appointment Availability - Specialist	1
Balance Billing	109
Communications/Physical Barrier	0
Consumer Directed Personal Assistant	0
Denial of Clinical Treatment	16
Dental or Orthodontia	25
Emergency Services	28
Eye Care	0
Family Planning	0
Home Health Care	1
Mental Health or Substance Abuse Services/	
Treatment	1
Non-covered Services	18
Non-Permanent Residential Health Care	
Facility	0
Personal Care Services	12
Personal Emergency Response System	0
Pharmacy	22
Private Duty Nursing	0
Provider or MCO Services (Non-Medical)	41
Quality of Care	80
Recipient Restriction Program/Plan Initiated	
Disenrollment	0
Reimbursement/Billing Issues	63
Specialist or Hospital Services	12
Transportation	16
Waiting Time Too Long at Office	6
All Other Complaints	50
Total	520

Medicaid Advantage plans reported 20 complaints and action appeals.

### VII. Successful Achievement of Milestones

A. Employer Sponsored Health Insurance (ESHI) Initiative

### **FHPlus Premium Assistance Program**

The FHPlus Premium Assistance Program (PAP), for individuals who are eligible for FHPlus and have access to cost effective health insurance went into effect on January 1, 2008. Total enrollment as of June 30, 2013 is 3077 individuals.

Enrollment in ESHI Through FHPlus PAP	New Enrollment 4/01/13-6/30/13	Total Enrollment 4/01/13-6/30/13
FHPlus Adults with children	64	750
FHPlus Adults without children	281	2327
Total	345	3077

Age group for reporting Quarter 4/01/13 – 6/30/13	Number of Enrollees
19-44	2590
45-64	487

For the period of October 1, 2013 to December 31, 2013 data is not available at this time.

### B. Family Health Plus Buy-in Program

### **Development Activities**

The United Federation of Teachers (UFT) contracted with New York State and the NYS Office of Children and Family Services to provide all 25,000 of their child care providers with access to health insurance through the FHPlus Employer Buy-In. UFT has partnered with the Health Insurance Plan of New York (Emblem Health) to provide a network of services to their members. The child care workers are licensed and registered home child care providers in New York City and provide services to low-income families. During this quarter, a total of 1,239 unsubsidized UFT members were enrolled in the FHPlus Buy-In Program. For child care workers who are eligible for Medicaid or FHPlus, the premium will be paid through the state.

Due to recent legislation, the FHPlus Buy-In Program ends as of December 31, 2013. UFT consumers who are enrolled in Emblem Health have been notified and will be assisted by the New York State of Health in selecting a new health insurance plan.

### VIII. Health Care Efficiency and Affordability Law for New Yorkers (HEAL NY)

During the quarter, the following events and activities occurred within the Health Care Efficiency and Affordability Law for New Yorkers (HEAL NY) grant program.

### A. Phase 1: Health Information Technology (\$52.9 million)

In May 2006, 26 awards were announced. All awardees have fully-executed contracts (one MOU) in place with the Department. Twenty-four projects have been completed,

With 18 fully spent. Two contracts were left incomplete.

### B. Phase 2: Capital Restructuring Initiatives (\$267.7 million)

In November 2006, 53 awards were announced. Contracts were executed for 47 capital restructuring projects. Forty-one contract projects were completed. Twelve projects were not completed (awards were either withdrawn or rescinded).

### C. Phase 3: Health Information Technology (\$52.8 million)

The Department rebid the \$53 million in Phase 3 HEAL NY funds for health information technology projects as part of Phase 5.

### D. Phase 4: Berger Implementation (\$550 million)

Between September 2007 and September 2008, 49 awards were announced in four rounds. Forty-six projects have been completed. One more project expect to fully spend. Two projects never went forward and the funds were repurposed.

# E. <u>Phase 5: Health Information Technology: Advancing Interoperability and Community Wide Electronic Health Record Adoption (\$105 million)</u>

In April 2008, 19 awards were announced. All contracts are fully spent and are being managed by the Office of Health Information Technology.

### F. Phase 6: Primary Care Infrastructure (\$100 million)

In September 2008, 79 awards were announced. Seventy five contracts were fully executed. Seventy-two projects have been completed. Three projects are still active. Four projects never went forward (awards were either withdrawn or rescinded).

### G. Phase 7: Capital Restructuring Initiatives #2 (\$150 million)

In September 2008, 26 awards were announced. Twenty-three contracts were fully executed. Twenty-two projects have been completed. One award was declined, another contract was rescinded due to significant changes to the scope of the contract and a third was never executed. One project is still active.

## H. Phase 8: Residential Health Care Facility (RHCF) Rightsizing Demonstration Program (\$30 million).

In September 2008, ten awards were announced. Contracts were developed in the HEAL NY unit in conjunction with the Office of Long Term Care. All contracts were fully executed, but one was rescinded for lack of progress. Six projects have completed, one was not completed and two are still active.

### I. Phase 9: Local Health Planning Initiatives (\$7 million)

In February 2009, a total of 18 awards were announced. Contracts were developed in the Workforce Development Unit and the Office of Rural Health. All projects have been

completed, with 12 fully spent.

J. <u>Phase 10: Health Information Technology - Improving Care Coordination and Management through a Patient Centered Medical Home Model Supported by an Interoperable Health Information Infrastructure (\$60 million)</u>

In September 2009, nine awards were announced. All of the contracts are fully executed and are being managed by the Office of Health Information Technology.

### K. Phase 11: Capital Restructuring Initiatives #3 (\$175 million)

In September 2009, 25 awards were announced. Three awards are inactive: Saint Vincent's Catholic Medical Center has closed and will never go to contract, Kingsbrook Healthcare System requested termination of their contract, and St. John's Episcopal Hospital was unable to spend within contract time period. Twenty projects have been completed. Two projects are still active.

### L. Phase 12: Alternative Long Term Care Initiatives (\$175 million)

In September 2009, 19 awards were announced. Sixteen projects have been completed. Three projects are still active.

### M. Phase 13: Primary Care Initiatives

This pool of grant money was initially intended for primary care, but subsequently a decision was made not to issue a Request for Grant Application (RGA) for that purpose. No grants were ever made under Phase 13.

### N. Phase 14: Discretionary Awards

<u>Finger Lakes Health System</u>: On June 3, 2008, \$1,000,000 was awarded to the Department to support local health planning activities. This project has been completed.

Queens Expanding Access Grants: On February 17, 2009, a \$15,950,000 grant was awarded to nine facilities in the New York City borough of Queens. The purpose of this grant is to address the public health need associated with the closures of St. John's Queens and Mary Immaculate Hospitals and St. Dominic's Health Center. Funding will be used to restore adequate access to primary care, inpatient care and emergency services. All projects are completed.

Oswego Health: On May 19, 2009, \$17.8 million was awarded to support the operation of a diagnosis and treatment urgent care center at the site of the former A. L. Lee Hospital in Fulton, New York. This contract has been developed but is not fully executed. An additional \$8.34 million was awarded to Oswego Hospital on September 4, 2009. This award is for primary care in Oswego County, particularly Central Square. This contract is completed.

<u>Health Care Services In Queens</u>: A request for grant applications (RGA) was issued on August 21, 2009 announcing the availability of \$30 million for the support of health care services in Queens. Hospitals, diagnostic and treatment centers are eligible to apply, as are organizations eligible to apply for establishment as diagnostic and treatment centers. As of September 14, 2009, 25 applications had been received. Twelve awards totaling

\$30,052,135 were announced September 25, 2009. All contracts are fully executed. Ten projects have been completed, and two are still active.

<u>P14 Discretionary</u>: Thirteen awards were made on September 30, 2009; eight to hospitals and clinics totaling \$57,340,000 and five to long term care facilities totaling \$29,343,798. An additional award of \$500,000 was made to Finger Lakes Health System

to support research and analysis of local health care services. Three projects are inactive. Nine projects have been completed and one project is still active.

### O. Phase 15: Medicaid Transition Funding – (\$50 million)

Seventy-three applications were received by the May 24, 2010 deadline for submission. The selection of 17 award recipients was announced on September 2, 2010. Award letters to the awardees were mailed September 3, 2010. Funds will support capital projects which do the following: 1) help the financial viability of hospitals adversely affected by changes in Medicaid reimbursement enacted in the 2009-10 State Budget; and, 2) serve a large proportion of Medicaid beneficiaries and other underserved populations. One award will not go to contract and the funds will be repurposed. Eleven projects have completed, and five projects are still active.

### P. Phase 16: Urgent Care in Greenwich Village- (\$14 million)

Grants to support an urgent care facility and other health care services in Greenwich Village for patients displaced by the closure of St. Vincent's Catholic Medical Center were made to five facilities. Projects will include an urgent care center providing around-the-clock care, seven days a week, to the Greenwich Village community and expansion of services at four well-established clinics in the St. Vincent's service area. All projects have been completed.

### Q. Phase 17: Health IT - Medical Home (\$140 million)

New York State grants will provide fourteen awards to health care organizations within the state to improve the coordination of health care through the use of health information technology were announced September 10, 2010. The grants will support projects that continue to build health information technology infrastructure in New York State and include statewide collaborative and program evaluation components. Contracts are being managed by the Office of Health Information Technology.

### R. Phase 18: Mental Health - (\$30 million)

In September 2010, grants were awarded to 19 hospitals and clinics across New York State totaling \$38.5 million to improve the coordination and delivery of inpatient and outpatient mental health services. One award will not go to contract and the funds will be repurposed. Thirteen projects have been completed, and five projects are still active.

### S. Phase 19: Facility Specific Discretionary Awards- (\$200 million)

In September 2010, grants were awarded to 32 health care facilities and agencies. One facility, Ira Davenport Memorial Hospital, declined their award. Twenty-six projects have been completed, and five projects are still active.

### T. Phase 20: Long Term Care Initiatives #2 – (\$150 million)

In September 2010, grants were awarded to nine health care facilities and agencies in New York State to improve long-term care services and develop community-based alternatives to traditional nursing home care for older New Yorkers. Five projects are completed and four projects are still active.

### U. Phase 21: Restructuring initiatives in Medicaid Redesign - (\$450 million)

In November of 2011, the grant opportunity for \$450 million under HEAL NY was announced. These funds represent the final major HEAL NY grants under New York State's existing Medicaid 1115 Waiver, which expires March 31, 2014.

In June 2012, grants totaling \$301,280,229 were awarded to 40 hospitals and nursing homes. The Department of Health received a diverse group of applications from 99 facilities throughout the state. The awards were distributed equitably among the state's various health planning regions. The balance of the \$450 million has been reserved to support additional, actionable projects, including, when developed, efforts to help develop a high-quality, financially secure and sustainable health system in Brooklyn.

One award was declined. Thirty-nine contracts have been executed. Twenty-three projects have completed and 16 projects are still active.

### V. New Award

On March 12, 2013 a \$2 million award was made to Kingsbrook Jewish Medical Center to fund a strategic organizational review to develop options to reconfigure operations and services.

On August 9, 2013 a \$9.3 M award was made to Edward John Noble Hospital to work with Canton Potsdam Hospital t create a financially viable healthcare facility in Gouverneur, NY.

On August 29, 2013 a \$9 M award was made to Brookhaven Memorial Hospital for expansion of cardiac catheterization services.

On September 17, 2013 Lake Erie Regional Health Systems was awarded an additional \$1 M to their phase 21 project.

On November 6, 2013Valley Health Services was awarded an additional \$1,000,000 to their Phase 12 project, and HealthAlliance Inc., was awarded \$6.5M for clinical integration and restructuring.

On December 3, 2013, The University Hospital of Brooklyn/ SUNY Downstate was awarded \$89 M for implementation of their sustainability plan.

On December 17, 2013, South Nassau Communities Hospital was awarded \$21.9 to preserve services in the Long Beach region.

W. The Department is in the process of repurposing any unclaimed funds from completed contracts.

### IX. Financial, Budget Neutrality Development Issues

Budget Neutrality (BN) is a requirement of Section 1115 waivers which limits federal funding to the amount that would have occurred absent of the waiver. The analysis compares without waiver expenditure limits to with waiver expenditures.

The without waiver amount is an estimated amount for persons eligible for the waiver using the initial per member per months (PMPMs) trended forward by trends included in the terms and conditions times the eligibles. The with waiver amount is equal to the actual expenditures for eligibles. The cost before the waiver (without waiver) must also be greater than the with waiver to have budget neutrality.

There is no allowance for Safety Net or Family Health Plus (members without children) expenditures; these must be funded with the savings.

All persons eligible for the waiver are included in the BN formula whether or not they are enrolled in managed care.

BN is calculated over the entire demonstration, not for each year of the demonstration. BN is a fluid calculation; many changes impact BN. Recipients transitioned from Fee for Service (FFS) to the Managed Care (MC) demographic mix of waiver eligibles changes over time, service utilization trends change, health plan capitation payments change, Medicaid fee schedules change, additional populations are made eligible through waiver amendments.

The current savings for the 1115 waiver is \$51B (estimated through the proposed extension 12/31/13). However, this amount is overstated since CMS requires the amounts to match the CMS64, which has some time frames with little or no lag, therefore, understating the *with waiver* amounts. The actual savings amount is closer to \$35B.

- A. Quarterly Expenditure Report Using CMS-64 and Savings Estimate, Budget Neutrality and Savings Analysis (See Attachment 1)
- B. Designated State Health Programs

The FSHRP information is not available at this time. It will be updated when available in March 2014. (No Attachment 2 at this time)

- C. Reform Initiatives (See Attachment 3)
- D. Hospital and Nursing Home Data (See Attachment 4)

### X. Other

A. FY2013 State Budget Changes to Medicaid:

Under the FY2013 New York state budget, all previously existing exclusions or, exemptions from mandatory enrollment into Medicaid managed care were eliminated. The commissioner of Health was given the discretion to mandate enrollment of new populations into managed care once rates and benefits are in place. Two additional capitated programs were created within the Medicaid program: Fully Integrated Duals Coordination Organizations and DISCOs. The budget also provides the Commissioner of

Health with the authority to include additional services in the Medicaid managed care plan benefit package.

### B. Medicaid Managed Care/Family Health Plus/HIV SNP Model Contract

On June 21, 2013, the Department received CMS approval of the October 1, 2012 amendment to the Medicaid Managed Care/Family Health Plus/HIV SNP Model Contract. This amendment modifies the previously approved August 1, 2011 version of the model contract and includes contract language changes related to implementation of various Medicaid Redesign Team initiatives, other programmatic changes and a one-year extension of the contract through February 28, 2014. The contract amendment was sent to MCOs for signature on June 27, 2013.

### XI. Transition Plan Updates

Attachment 5 contains the Department's updated Transition Plan indicating how New York State will transition enrollees to a coverage option under the Affordable Care Act, as required by the Section 1115 Federal-State Health Reform Partnership demonstration.

### **Attachments**

### **State Contact:**

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### Date Submitted to CMS:

February 28, 2014

# Actual Costs Through March 31, 2011 FFY 10 Updated to 21 month lag 1st 2 quarters only Federal - State Health Reform Partnership

Extension through 2014 DY 3

DY 4

DY 5

DY 6

Groups to be included in the Demonstration

DY 1 (10/01/06 -09/30/07) Actual

(10/01/07 -09/30/08) Actual DY 2

(10/01/08 -09/30/09 Actual

(10/1/09 -9/30/10) Actual

(10/1/10 -3/31/11) Actual

(4/1/11 -3/31/12) Projected

(4/1/12 - 3/31/13)

(4/1/13 - 3/31/14)

Projected

Demonstration Period

Full

DY 7

Projected

The second secon									
Without Waiver			55						
Demonstration Group 1 – TANF Child under 1 through 20 required to enroll in managed care in the 14 counties	\$74,205,296	\$253,872,674	\$334,430,349	\$415,222,698	\$239,802,796	\$544,361,378	\$594,330,588	\$651,790,556	\$3 108 016 335
Demonstration Group 2 - TANF Adults under 21 through 64 required to enroll in managed care in the 14 counties	\$35,180,438	\$111,195,397	\$160,979,221	\$214,777.275	\$126,787,422	\$260,885,727	\$305,826,321	\$334,767,657	\$1.550.399.457
Demonstration Group 3 – Disabled Adults and Children 0-64 voluntarily enrolled in managed care in those counties participating in the Partnership Plan as of October 1, 2006.	\$6,813,524,052	\$5,923,775,716	\$5,605,439,540	\$5,284,075,804	\$2,841,157,566	\$4,843,425,289	\$5,040,917,954	\$8,926,172,481	\$45,278,488,402
Demonstration Group 4 – Disabled Adults and Children 0-64 required to enroll in managed care in those counties participating in the Partnership Plan as of October 1, 2006.	\$830,759,022	\$2,270,724,236	\$3,398,057,992	\$4,278,085,616	\$2,585,985,210	\$6,032,136,992	\$6,908,041,018	\$3,889,940,199	\$30,193,730,285
Demonstration Group 5 – Disabled Adults and Children 65+ voluntarily enrolled in managed care in those counties participating in the Partnership Plan as of October 1, 2006.	\$222,205,966	\$163,717,812	\$160,076,250	\$158,361.654	\$91,494,819	\$149,090,947	\$142,357,617	\$392,116,627	\$1,479,421,692
Demonstration Group 6 – Disabled Adults and Children 65+ required to enroll in managed care in those counties participating in the Partnership Plan as of October 1, 2006.	\$60,600,194	\$173,756,116	\$236,925,000	\$298,047,248	\$177,917,010	\$412,271,069	\$468,565,821	\$261,975,123	\$2,090,057,581
Demonstration Group 7 – Non Duals 18-64  Demonstration Group 8 – Non Duals 65+						So	\$233,691,291	\$85,737,316	\$319,428,606
W/O Waiver Total	\$8,036,474,967	\$8,897,041,951	\$9,895,908,352	\$10,648,570,294	\$6,063,144,823	\$12,242,171,402	\$13,755,889,995	\$14,564,810,265	\$84,104,012,050

# With Waiver

\$72,434,174,227	\$11,924,695,636	\$11,760,713,411	\$9,904,578,001	\$3,782,158,717	\$8,892,898,312	\$9,516,190,798	\$8,914,458,642	\$7,738,480,708	WILL MAINEL LOTAL
\$2,999,999,889	\$459,247,000	\$918,494,000	\$76,880,897	\$430,069,725	\$361,369,720	\$361,117,274	\$317,971,598	\$74,849,675	With Waiver Total
\$72,137,610	\$19,509,306	\$52,628,303							Designated State Health Programs
\$270,073,390	\$73,039,262	\$197,034,128							Demonstration Group 8 - Non Duals 18-64
\$1,423,684,986	\$165,515,330	\$311,973,545	\$289,116,793	\$101,563,996	\$202,370,014	\$176,503,700	\$133,556,332	\$43,085,276	Demonstration Group 6 – Disabled Adults and Children 65+ required to enroll in managed care in those counties participating in the Partnership Plan as of October 1, 2006.
\$1,747,353,824	\$437,889.104	\$237,153,242	\$222,038,396	\$52,558,028	\$175,077.072	\$196,434,562	\$194,954,514	\$231,248,905	Demonstration Group 5 – Disabled Adults and Children 65+ voluntarily enrolled in managed care in those counties participating in the Partnership Plan as of October 1, 2006.
\$18,935,046,107	\$2,253,175,067	\$4.246,923,918	\$3,935,772,899	\$1,211,469,426	\$2,635,814,588	\$2,402,760,736	\$1,700,934,347	\$548,195,127	Demonstration Group 4 – Disabled Adults and Children 0-64 required to enroll in managed care in those counties participating in the Partnership Plan as of October 1, 2006.
\$44,574,373,850	\$8,004,190,653	\$5,326,834,797	\$4,961,633,040	\$1,844,323,814	\$5,212,986,245	\$6,101,041,487	\$6,352,131,819	\$6,771,231,995	Demonstration Group 3 – Disabled Adults and Children 0-64 voluntarily enrolled in managed care in those counties participating in the Partnership Plan as of October 1, 2006.
\$1,049,578,674	\$226,068,147	\$207,326,005	\$177,494,934	\$67,444,741	\$141,050,031	\$117,867,951	\$84,400,273	\$27,926,591	required to enroll in managed care in the 14 counties
\$1,361,925,898	\$286,061,767	\$262,345,473	\$241,641,042	\$74,728,987	\$164,230,642	\$160,465,088	\$130,509,759	\$41,943,140	Demonstration Group 2 - TANE child under 1 through 20 required to enroll in managed care in the 14 counted to enroll in managed care in the 14 counted to enroll in managed care in the 14 counted to enroll the index 24 through 64

Expenditures (Over)/Under Cap

\$297,994,259

(\$17,416,691)

\$379,717,553

\$1,755,671,982

\$2,280,986,106

\$2,337,593,401

\$1,995,176,583

\$2,640,114,629

\$11,669,837,822

Federal-State Health Reform Partnership (F-SHRP)

Report of Reform Initiatives For the Period 10/01/13 - 12/31/13

Awarda Undar EEV 2007	Awards Made	Awards This	Total Awards to		5 M 7029 O 20 1	
Awards Under FFY 2007	Prior Periods	Period	Date	Prior Periods	Period	Date
HEAL NY Phase 2 Restructuring	\$230,831,661	(1)	\$230,831,661	\$188,409,521	\$484,717	\$188,894,238
Community Health Center Capital Program	\$10,000,000		\$10,000,000	\$9,032,024		\$9,032,024
Displaced Worker Program	\$12,614,885		\$12,614,885	\$11,618,214		\$11,618,214
HEAL NY Phase 4: Implementation of Commission Mandates	\$362,299,349		\$362,299,349	\$332,539,606	\$684,166	\$333,223,772
	\$615,745,895	\$0	\$615,745,895	\$541,599,365	\$1,168,883	\$542,768,248
Awards Under FFY 2008	Awards Made Prior Periods	Awards This Period	Total Awards to Date	Expenditures Prior Periods	Expenditures this Period	Expenditures to Date
HEAL NY Phase 4: Implementation of	6407 700 054		6407 700 654	6470 442 007		6170 443 007
Commission Mandates	\$187,700,651		\$187,700,651	\$179,443,997		\$179,443,997 \$103,278,557
HEAL NY Phase 5: Health IT	\$104,944,003		\$104,944,003	\$103,278,557		\$103,278,557
HEAL NY Phase 6: Primary Care Services	\$99,885,522		\$99,885,522	\$87,964,196	\$2,837,539	\$90,801,736
HEAL NY Phase 7: Berger Lookalikes and coverage partners	\$149,951,753		\$149,951,753	\$138,065,495	\$2,168,983	\$140,234,478
HEAL NY Phase 8: Nursing Home Rightsizing	\$30,000,000		\$30,000,000	\$21,176,293	\$3,715,344	\$24,891,637
	\$572.481.929	\$0	\$572,481,929	\$529.928.538	\$8.721.866	\$538.650.404
Awards Under FFY 2009	Awards Made Prior Periods	Awards This Period	Total Awards to Date	Expenditures Prior Periods	Expenditures this Period	Expenditures to Date
HEAL NY Phase 10: Health IT	\$99,914,713		\$99,914,713	\$79,063,544	\$8,255,907	\$87,319,451
HEAL NY Phase 11: Restructuring*	\$174,343,776		\$174,343,776	\$112,653,508	\$9,144,108	\$121,797,616
HEAL NY Phase 12: Long Term Care*	\$172,363,541		\$172,363,541	\$139,989,240	\$9,796,849	\$149,786,090
HEAL NY Phase 14(Q) - Targeted Hospitals, Queens	\$15,950,000		\$15,950,000	\$15,011,782		\$15,011,782
HEAL NY Phase 14(Q2) - Targeted Hospitals, Queens	\$30,052,135		\$30,052,135	\$21,702,723	\$7,046,811	\$28,749,534
HEAL NY Phase 14(Os) - Targeted Hospitals, Oswego	\$17,800,000		\$17,800,000	\$17,800,000		\$17,800,000
HEAL NY Phase 14(D) - Targeted Hospitals, Discretionary	\$87,183,798		\$87,183,798	\$57,923,393	\$2,114,495	\$60,037,888
	\$597,607,963	\$0	\$597,607,963	\$444,144,189	\$36,358,171	\$480,502,360
Awards Under FFY 2010	Awards Made Prior Periods	Awards This Period	Total Awards to Date	Expenditures Prior Periods	Expenditures this Period	Expenditures to Date
HEAL NY Phase 15 - Medicaid Transition Funding	\$49,927,203		\$49,927,203	\$29,408,992	\$6,368,326	\$35,777,318
HEAL NY Phase 16 - Ambulatory Care Lower Manhattan	\$14,000,000		\$14,000,000	\$6,925,667	\$6,374,201	\$13,299,868
HEAL NY Phase 17-Health IT in Expanded Care Coordination	\$138,575,701		\$138,575,701	\$76,336,293	\$17,609,230	\$93,945,522
HEAL NY Phase 18- Mental Health Services	\$38,501,949		\$38,501,949	\$22,395,249	\$4,977,562	\$27,372,81
HEAL NY Phase 19- Facility Specific Reconfiguration	\$200,181,491		\$200,181,491	\$163,429,695	\$6,479,547	\$169,909,24
HEAL NY Phase 20 - Long Term Care Initiatives #2	\$150,794,505		\$150,794,505	\$135,621,642	\$6,754,215	\$142,375,85
	\$591,980,849	\$0	\$591,980,849	\$434,117,538	\$48,563,082	\$482,680,61
Awards After FFY 2010	Awards Made Prior Periods	Awards This Period	Total Awards to Date	Expenditures Prior Periods	Expenditures this Period	Expenditures t Date
HEAL NY Phase CD - Commissioner's Discretion (PHL Section 2818(6))	\$59,456,878	\$16,404,837	\$75,861,715	\$12,668,307	\$41,484,409	\$54,152,71
HEAL NY Phase 21 - Restructuring Initiatives in Medicaid Redesign	\$295,683,549		\$295,683,549	\$167,651,759	\$58,685,716	\$226,337,47
	\$355,140,427	\$16,404,837	\$371,545,264	\$180,320,066	\$100,170,126	\$280,490,19
	Awards Made Prior Periods	Awards This Period	Total Awards to Date	Expenditures Prior Periods	Expenditures this Period	Expenditures t Date
Total All Health Reform Programs	\$2,732,957,063	\$16,404,837	\$2,749,361,900	\$2,130,109,695	\$194,982,127	

Signed: Name: Marybeth Hefner

Title: Deputy Director, Fiscal Management Group

Date:

Attachment 4

New York State Medicaid

Inpatient and Nursing Home Information

FFS Expenditures, Eligible Months, Days and Discharges

October 1, 2013 through December 31, 2013

Q1: October 1, 2013 - Dec 31, 2013

				Mec	<b>Tedicaid</b>	Medicaid	
		Medicaid	Medicaid	Ö	Cost Per	Member	Discharge
Inpatient Hospital		Expenditures	Discharges	Disc	ischarge	months	PMPY
Medicaid FFS	8	1,697,469,494	139,638	\$ 12	2,156	8,476,672	0.20
Managed Care**	8	3,297,246,980	388,291	\$	8,492	31,829,149	0.15
Total Medicaid	S	4,994,716,474	527,929	S	,461	40,305,821	0.16

				Med	<b>Tedicaid</b>	Medicaid	
Nursing		Medicaid		Cos	ost Per	Member	
Home		Expenditures	Medicaid Days		Day	months Days PMPY	vs PMPY
Medicaid FFS	€>	4,654,835,367	21,257,010	8	219	8.476.672	30.09
Managed Care**	8	156,822,203	637,854	8	246	32,455,286	0.24
Total Medicaid	89	4,811,657,570	21,894,864	S	220	40,931,958	6.42

\*\*Managed care data includes an estimate for under-reporting of hospital encounter data

Managed care cost is a blended rate of plan paid claims and encounter proxy costs during the time period.

Managed care member months used for nursing home calculation include managed long-term care member months as the nursing home utilization for those members is in the managed care utilization.

### Attachment 5

### **New York State**

### Federal-State Health Reform Partnership

### Medicaid Section 1115 Demonstration

### **Transition Report**

### I. Introduction

On September 29, 2006, New York State received CMS approval to join in a partnership to reform and restructure the State's health care delivery system. To accomplish the reform and restructuring, CMS approved an 1115 demonstration entitled, Federal-State Health Reform Partnership (F-SHRP). The waiver was effective October 1, 2006 through September 30, 2011. On March 31, 2011, CMS approved a three year extension of the F-SHRP Demonstration for the period April 1, 2011 through March 31, 2014.

On January 1, 2014, New York will have made considerable progress in implementing the ACA. Specifically, New York will have expanded coverage, established an Alternative Benefit Plan, modified its eligibility system, and made changes to access to care and reforms to the payment and delivery system. The ACA expands Medicaid eligibility for individuals under the age of 65, with income at or below 133 percent of the Federal Poverty Level (FPL). In NYS, some of these individuals are currently eligible under New York's Partnership Plan 1115 Waiver.

### II. Transition Plan

### A. Seamless Transitions

 Determine eligibility under all January 1, 2014, eligibility groups for which the State is required or has opted to provide medical assistance, including the group described in §1902(a)(10)(A)(i)(VIII) for individuals under age 65 regardless of disability status with income at or below 133 percent of the FPL;

The populations transitioning to coverage under the ACA are currently covered under New York's Partnership Plan 1115 waiver. Although New York will transition individuals from the waiver to coverage under the ACA, the State intends to maintain the authority included in this waiver to mandatorily enroll individuals into managed care in the following counties: Allegany, Cortland, Dutchess, Fulton, Montgomery, Putnam, Orange, Otsego, Schenectady, Seneca, Sullivan, Ulster, Washington and Yates.

those whose coverage will be transferred under the ACA, New York intends to maintain the authority included in this waiver to mandatorily enroll individuals into managed care. For individuals determined eligible in the Marketplace using MAGI rules, New York will provide 12 months of continuous coverage. In 2007, revisions were made to Chapter 58 of the New York State Social Services Law to provide a 12-month continuous eligibility period to the groups of individuals specified in Table 2, regardless of the delivery system through which they receive Medicaid benefits. Once the State begins exercising this authority, each newly eligible individual's 12-month period shall begin at the initial determination of eligibility; for those individuals who are redetermined eligible consistent with ACA rules, the 12-month period begins at that point. At each annual eligibility redetermination thereafter, if an individual is redetermined eligible under MAGI rules, the individual is guaranteed a subsequent 12-month continuous eligibility period.

This proposal will provide stability and continuity of coverage and care to adults in the same way that it has for children on Medicaid. Authority for this population's eligibility during the 12 month continuous eligibility period is only in the 1115 waiver and therefore, individuals during this period would be eligible for expanded Medicaid levels and benchmark under the ACA, and are also subject to continuous coverage. The counties for which F-SHRP authorizes mandatory managed care are the same counties F-SHRP authorizes continuous coverage.

The Department is making the necessary system and program changes and expects implementation by January 1, 2014.

Table 2: Groups Eligible for a 12-Month Continuous Eligibility Period

Social Security Act/Code of Federal Regulations Reference
1902(a)(10)(A)(i)(III) or (IV) and 1902(a)(10)(A)(ii)(I) and (II)
1902(a)(10)(A)(ii)(I) and (II)
1902(a)(10)(A)(ii)(I) and (II)
1931 and 1925

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