

Flint Michigan Section 1115 Demonstration
Quarterly Report

Demonstration Year: 3 (03/01/2018 – 02/28/2019)
Calendar Year Quarter: 2 (04/01/2018 – 06/30/2018)

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Introduction

On March 3, 2016 the Centers for Medicare and Medicaid Services (CMS) approved Michigan Department of Health and Human Services' (MDHHS) application to expand Medicaid coverage for individuals impacted by lead exposure in the Flint water system through February 28, 2021. Through the demonstration, entitled "Flint Michigan Section 1115 Demonstration" and the associated state plan amendments, State Medicaid eligibility expanded to low-income children and pregnant women who were served by the Flint water system during a specified period of time and who would not otherwise be eligible for Medicaid. This population consists of children in households with incomes from 212 percent of the federal poverty level (FPL) up to and including 400 percent of the FPL and pregnant women in households with incomes from 195 percent up to and including 400 percent of the FPL.

The demonstration population receives care primarily through Medicaid managed care plans and receives all state plan benefits including, for children, Early and Periodic Screening, Diagnostic and Treatment (EPSDT). Individuals receiving benefits under the demonstration are exempt from cost sharing and premiums. Targeted Case Management and home lead investigation services are available to children and pregnant women served by the Flint water system during the defined period who have been determined eligible for Medicaid. The provision of specialized services are limited to certain providers as allowable under the approved demonstration.

Enrollment and Benefits Information

Enrollment into the Flint Medicaid waiver program began May 9, 2016. Beneficiaries already eligible for Medicaid were contacted by mail with information on expanded services provided by the waiver. Potential enrollees can apply for the program via the MDHHS website, by calling a toll-free number or by visiting any MDHHS County office or an area navigator site. Healthcare coverage and application information for people impacted by the Flint water system can be found on the MDHHS website.¹

Demonstration enrollment activity is detailed in this section of the report. For reporting purposes, the Children enrollment group is defined as demonstration enrollees under the age of 21. Pregnant women are identified using pregnancy indicators in the MDHHS data warehouse. To avoid duplication, pregnant women are excluded from the Children enrollment group. The following table shows enrollment in the demonstration by month.

Enrollment Group	April 2018	May 2018	June 2018
Pregnant Women	431	441	455
Children	27,071	26,911	26,813
Total	27,502	27,352	27,268

¹ <http://www.michigan.gov/mdhhs/0,5885,7-339-71547-384168--,00.html>

Table 2 displays Flint demonstration new enrollment by month. This includes individuals who may have previously been enrolled in other Medicaid programs but are new to the Flint demonstration.

Table 2: Flint Demonstration New Enrollment by Month				
Enrollment Group	April 2018	May 2018	June 2018	Total
Pregnant Women	56	56	62	174
Children	170	168	151	489
Total	226	224	213	663

Table 3 shows Flint demonstration re-enrollments by month. Re-enrollments include individuals who have disenrolled and re-enrolled in the Flint demonstration. Individuals under the re-enrollment category also include individuals that may have previously been enrolled in other Medicaid programs.

Table 3: Flint Demonstration Re-Enrollment by Month				
Enrollment Group	April 2018	May 2018	June 2018	Total
Pregnant Women	18	26	29	73
Children	400	402	408	1,210
Total	418	428	437	1,283

Table 4 contains Flint demonstration disenrollment by month. Disenrollment for a reporting month contains individuals with program enrollment in the prior reporting month that do not have program enrollment for the current reporting month. For example, individuals defined as disenrolled in May 2018 were enrolled in the demonstration in April 2018 but were not enrolled in May 2018. Demonstration disenrollment is often the result of failure to timely return redetermination paperwork and transferring to another Medicaid program.

Table 4: Flint Demonstration Disenrollment by Month				
Enrollment Group	April 2018	May 2018	June 2018	Total
Pregnant Women	74	72	77	223
Children	721	730	657	2,108
Total	795	802	734	2,331

Additional demonstration disenrollment reports by month have been included as attachments. Enrollment maps depicting the geographic distribution of demonstration enrollees for the quarter have also been included as attachments to this report. The attached reports will not necessarily align numerically with the figures reported in the quarterly report tables due to differences in the timing of data retrieval and specifications.

MDHHS monitors the Flint demonstration population's usage of Medicaid benefits to assure access to care. The following access to care metrics utilize the same enrollment group definitions for children and pregnant women as described for tables 1 – 3. It should be noted that the Children Under 6 category below is a subgroup of the Children category.

The following table lists the cumulative, unduplicated count of Flint demonstration enrollees since the waiver begin date of May 9, 2016 through the end of the reporting quarter, June 30, 2018. The table displays the total number of those enrolled with a visit to a provider with a primary care associated specialty. This includes practitioners with a specialty of family medicine, general medicine, internal medicine or pediatrics. This metric includes any procedure rendered by a primary care provider (PCP).

Table 5: Cumulative Flint Demonstration PCP Utilization			
May 2016 – June 2018			
Enrollment Group	Cumulative Enrollment	Cumulative Count of Enrollees with PCP Visit(s)	Cumulative Percentage of Enrollees with PCP Visit(s)
Children	35,973	31,091	86%
Children Under 6	13,920	13,104	94%
Pregnant Women	3,015	2,786	92%
Total	38,988	33,877	87%

Table 6 indicates the monthly count of PCP visits for the reporting quarter's Flint demonstration population.

Table 6: Monthly Flint Demonstration PCP Visits				
Enrollment Group	April 2018	May 2018	June 2018	Total
Children	8,387	7,668	5,420	21,475
Pregnant Women	192	173	134	499
Total	8,579	7,841	5,554	21,974

Targeted Case Management services are provided by Genesee Health System and include the following assistance:

- Comprehensive assessment and periodic reassessment of individual needs;
- Development of a specific care plan;
- Referrals and related activities to help obtain needed services;
- Monitoring and follow-up activities.

The following table includes Targeted Case Management service activity as provided by Genesee Health System. Individuals counted as those with ongoing services are defined as individuals receiving a Targeted Case Management-related service other than assessment during the month, including unbilled face-to-face and phone contacts.

Table 7: Genesee Health System Targeted Case Management Activity		
Month	Count of Assessments	Count of Enrollees with Ongoing Targeted Case Management
April 2018	5	48
May 2018	3	27
June 2018	2	29
Cumulative Total	240	571

Outreach/Innovation Activities to Assure Access

MDHHS and community partners work together to coordinate and implement outreach for those affected by the Flint water system. Activities have included press conferences, public service announcements, community events, advertisements on radio and television, social media posts, and letters to providers and potential enrollees. The public can access waiver specific information, including weekly enrollment reports, on the department's website.² A variety of resources for Flint families are available on the State's Flint water website.³ MDHHS has prominently displayed links to both Flint websites on the MDHHS homepage.⁴

Operational and Policy Development

This and future quarterly reports will address policy, administrative or budget issues identified during the demonstration. The MDHHS budget approved this quarter provides \$4.6 million in funding to assist Flint residents with water-related issues for programs including children's health services, lead abatement activities, lead poisoning prevention and nutritional food assistance. MDHHS did not issue any policy bulletins or provider letters specific to the Flint demonstration during the reporting period.

Budget Neutrality Monitoring

According to the demonstration special terms and conditions, MDHHS is required to report demonstration expenditures subject to budget neutrality. In this demonstration, this is limited to all demonstration medical assistance expenditures for lead investigation with dates of services within the demonstration's approval period. The following budget neutrality table includes expenditures for March 2016 – December 2016.

	DY 1 - PMPM	DY 2 - PMPM	DY 3 - PMPM	DY 4 - PMPM	DY 5 - PMPM
Approved Flint Lead Diagnostics PMPM	\$ 10.49	\$ 10.49	\$ 10.49	\$ 10.49	\$ 10.49
Actual Flint Lead Diagnostics PMPM (YTD)	\$ 0.18	-	-	-	-
Total Flint Lead Diagnostics Expenditures (YTD)	\$ 29,940.00	-	-	-	-
Total Flint Demonstration Member Months (YTD)	168,304	-	-	-	-

As of January 1, 2017, Michigan's approved Children's Health Insurance Program (CHIP) Health Services Initiative (HSI) provides funding for lead abatement in the impacted areas of Flint, Michigan. As a result, expenditures subject to budget neutrality in the Flint Demonstration are limited to calendar year 2016. Lead abatement expenditures after 2016, including those

² <http://www.michigan.gov/mdhhs/0,5885,7-339-71547-376862--,00.html>

³ <http://www.michigan.gov/flintwater>

⁴ <http://www.michigan.gov/mdhhs/>

associated with environmental diagnostic testing, are reported per CHIP HSI regulatory requirements.

Consumer Issues

MDHHS utilizes the Beneficiary Helpline as a central point of contact for members to ask questions, report complaints and resolve issues. Information on beneficiary complaints and health plan grievances and appeals are currently collected for other Medicaid programs. In the following table, MDHHS has refined existing reporting mechanisms to measure Flint demonstration member telephone contacts with the department.

Table 9: Flint Demonstration Customer Service Requests	
April 2018 – June 2018	
Category	Number of Contacts
1095-B Form	12
Obtaining Prescriptions	9
Enrollment	7
Covered Services	7
Dental	7
Enrollment/Eligibility Not Recognized	5
Flint Attested	2
Open Enrollment	2
Duplicate ID	2
Other	2
Total	55

Demonstration Evaluation

MDHHS has commissioned the Michigan State University Institute for Health Policy (MSU-IHP) to serve as the Flint demonstration independent evaluator. MSU-IHP will conduct demonstration evaluation activities in four domains over a four year evaluation period. The four domains are as follows:

- I. Access to Services
- II. Access to Targeted Case Management
- III. Improved Health Outcomes
- IV. Lead Hazard Investigation

This quarter's administrative activities included the recruitment of project staff and the creation of topic focused workgroups. The workgroups include the full evaluation team, Data Workgroup, Survey Workgroup, and Community Inventory Workgroup.

Domain I: Access to Services

Domain I will examine the hypothesis that demonstration enrollees will access services to identify and address physical or behavioral health issues associated with lead exposure at a

rate higher than others with similar levels of lead exposure. This quarter, MSU-IHP continued to engage in ongoing data management team discussions. Additionally, MSU-IHP obtained Medicaid enrollment data from the MDHHS Data Warehouse for the April 2013 – March 2018 period. Medicaid claims and encounters information for individuals with Flint Medicaid waiver coverage was also obtained from the MDHHS Data Warehouse for the same period. MSU-IHP worked on technical specifications programming for selected measures into SAS/STATA software.

Domain II: Access to Targeted Case Management

Domain II will assess if demonstration enrollees who access Targeted Case Management services will access needed medical, social, educational, and other services at a rate higher than others with similar levels of lead exposure. This quarter, MSU-IHP continued to work to establish a business associate agreement with Genesee Health System. Technical specifications for this domain's measures are in process of being programmed into analytic and statistical software.

Domain III: Improved Health Outcomes

Domain III will evaluate the hypothesis that demonstration enrollees will have improved health outcomes compared to others with similar levels of lead exposure. This quarter, MSU-IHP performed an environment scan regarding existing Flint focused surveys and expansion waiver information dissemination.

Domain IV: Lead Hazard Investigation

Domain IV will examine if the lead hazard investigation program reduces estimated expected ongoing or re-exposure to lead hazards in the absence of this program. There were no targeted evaluation activities during this reporting quarter.

Enclosures/Attachments

1. April 2018 Flint Demonstration Disenrollment Report (CM-100)
2. May 2018 Flint Demonstration Disenrollment Report (CM-100)
3. June 2018 Flint Demonstration Disenrollment Report (CM-100)
4. Quarterly Geographic Distribution Enrollment Map: Pregnant Women
5. Quarterly Geographic Distribution Enrollment Map: Children
6. Quarterly Geographic Distribution Enrollment Map: Children Under 6

State Contacts

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