

Florida Medicaid Family Planning Waiver

Section 1115

**1st Quarter Report
July 1, 2015 – September 30, 2015
Demonstration Year 18**



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I. Introduction

The Agency for Health Care Administration (Agency), administers Florida’s 1115 Family Planning Waiver, Project Number 11-W-00135/4. The Family Planning Waiver (FPW) has been in existence since 1998. In years prior to 2006, the FPW was limited to women who lost Florida Medicaid eligibility after 60 days post-partum. Due to the limited number of women who could access family planning services, this eligibility criterion was changed during the 2006 renewal. Since 2006, the waiver has been available to all women of child-bearing ages (14–55 years) losing Florida Medicaid coverage, who have a family income at or below 185 percent of the federal poverty level (FPL), and who are not otherwise eligible for Florida Medicaid, Children’s Health Insurance Program, or other health insurance coverage providing family planning services.

The overall objectives of the FPW are to:

- Increase the access to family planning services.
- Increase child spacing intervals through effective contraceptive use.
- Reduce Florida’s Medicaid costs by reducing the number of unintended pregnancies by women who otherwise would be eligible for Florida Medicaid pregnancy-related services.

The FPW provides availability of family planning and family planning-related services to eligible women based upon an annual redetermination of income and other criteria specific to the demonstration.

Table 1 shows the timeline dates of demonstration year 18 (DY18) for the FPW.

TABLE 1 FPW Timeline Dates for DY18 July 1, 2015 – June 30, 2016			
Quarter	Begin Date	End Date	Quarterly Report Due*
1	July 1, 2015	September 30, 2015	November 29, 2015
2	October 1, 2015	December 31, 2015	March 1, 2016
3	January 1, 2016	March 31, 2016	May 30, 2016
4	April 1, 2016	June 30, 2016	August 29, 2016

*60 days following the end of quarter.

II. Significant Program Changes

On June 27, 2013, prior to submitting the two-year extension request for the period January 1, 2014 – December 31, 2016, the Centers for Medicare and Medicaid Services (CMS) issued an automatic one-year temporary extension for all FPWs.

The FPW continues to provide the same services as the previous demonstration period, 2006 - 2009, with the addition of one new contraceptive service. The change in services will be detailed in the discussion relating to services and providers.

The Agency submitted an extension request to CMS on June 27, 2014, for the period January 1, 2015 – December 31, 2017. The Agency received approval from CMS on December 29, 2014, for the FPW period January 1, 2015 – December 31, 2017.

III. Enrollment and Renewal

Enrollment in the FPW is offered to women losing Florida Medicaid pregnancy coverage at the conclusion of 60 days postpartum or beneficiaries of the Sixth Omnibus Budget Reconciliation Act (SOBRA) (Population 1), as well as women of child-bearing age losing Florida Medicaid coverage who have an income at or below 185 percent of the FPL or non-SOBRA (Population 2) beneficiaries.

To clarify the enrollment figures provided, please review the definitions below:

- 1) Enrollees - described as all individuals enrolled in the Demonstration;
- 2) Participants - defined as all individuals who accessed one or more FPW service through the Demonstration; and,
- 3) Member months - summarized as the number of months of service available to enrollees in the Demonstration; for example, if a person is eligible for 5 months of service, that person contributes 5 member months to the total.

Table 2 identifies the FPW population for the first quarter of DY18. The quarterly enrollees for the FPW are comprised of approximately 89% SOBRA (Population 1) with the remaining 11% in the non-SOBRA (Population 2). Regarding the level of actual enrollee participation, the table below identifies a 9% participation in the quarter; this low participation level results from incomplete paid claims data for the quarter. Data for these figures were limited to claims paid through October 2015, for dates of service July 2015 – September 2015.

TABLE 2						
FPW Population for DY18						
July 1, 2015 – June 30, 2016						
	Quarter 1			Quarter 2		
	July 1, 2015 – September 30, 2015			October 1, 2015 – December 31, 2015		
	Population 1	Population 2	Total Population	Population 1	Population 2	Total Population
# of Total Enrollees	65,060	8,839	73,899			
# of Participants	4,716	1,871	6,587			
# of Member Months	162,347	21,071	183,418			
	Quarter 3			Quarter 4		
	January 1, 2016 – March 31, 2016			April 1, 2016 – June 30, 2016		
	Population 1	Population 2	Total Population	Population 1	Population 2	Total Population
# of Total Enrollees						
# of Participants						
# of Member Months						

IV. Service and Providers

- **Service Utilization:** FPW services added the Liletta levonorgestrel-releasing intrauterine contraceptive system on March 30, 2015.
- **Provider Participation:** County health departments (CHDs) within Florida, under the direction of the Florida Department of Health (DOH), are responsible for making eligibility determinations for all women applying to the FPW and for annual redeterminations.

V. Program Outreach Awareness and Notification

The following Florida Medicaid FPW outreach activities were provided during this quarter of DY18 by DOH:

a) General Outreach and Awareness

- Staff of local CHD's and the DOH Central Office's School, Adolescent and Reproductive Health Section (SARHS) provided FPW advocacy for individual clients. Staff members helped to resolve Florida Medicaid eligibility and access issues related to women who lost full Florida Medicaid coverage for pregnancy. Additionally, staff members helped to resolve Florida Medicaid eligibility and access issues related to women who lost FPW services, due to technical issues with the Florida Medicaid Management Information System, as well as HP Enterprise (data entry), early in the fiscal year.
- The Florida Family Health Line, a toll-free hotline, assisted callers in accessing FPW applications and provider information.
- Trainings and presentations on the FPW were available to all DOH staff including the CHD's staff. The FPW training for local all DOH staff including the CHD's staff was updated and uploaded on the DOH SARHS's Family Planning Program internal Web page for year-round access for new staff members and as a refresher for existing staff members.
- The DOH Central Office staff provided technical assistance and training to new local CHD's staff as needed. Further, the DOH Central Office staff provided guidance, policy clarifications and updates on scheduled monthly conference calls with CHDs.
- Policy clarifications and updates were provided on scheduled statewide Family Planning Program monthly conference calls with all DOH staff including the CHD's staff.

b) Quality Assurance and Monitoring Activities

For quality assurance purposes, the DOH SARHS Central Office staff provided technical assistance for FPW issues on a continual basis, and reviewed FPW files during performance improvement monitoring on all local CHD's regarding the FPW eligibility process. The DOH SARHS's systematic quality assurance/quality improvement process currently follows a four-year cycle: onsite monitoring visit the first year; a follow-up call the second year; a desk review the third year; and a technical assistance call the fourth year. The four-year cycle then begins again for each local CHD. For the first quarter of DY18, July 1, 2015 – September 30, 2015, two local CHDs received an onsite visit; five local CHDs

received a follow-up call; five local CHDs received a desk review; and four local CHDs received a technical assistance call. During an onsite review, the administrative files for women who applied for the Florida Medicaid FPW during the previous quarter of the fiscal year are reviewed. The review includes determination of compliance with FPW requirements, mandatory staff FPW training, and local outreach activities. The results of the administrative file review are provided to the local CHD's leadership. If the reviewer identifies eligibility determination errors, the local CHD's staff submits corrections to the Agency, DOH SARHS Central Office, and HP Enterprise for transmission to the Florida Medicaid fiscal agent. The recipient is notified in writing of any change in their FPW eligibility.

VI. Interim Evaluation of Goals and Progress

The Agency has contracted with the University of Florida's Family Data Center to complete an independent evaluation of the FPW program authorized as a Research and Demonstration Waiver under Section 1115(a) of the Social Security Act. The evaluation design includes a mixed methods approach, combining quantitative and qualitative analytical techniques to assess changes in access and quality of care over time. Study populations include:

1. Enrollees, who are women who have a Family Planning (FP) Aid Category Code in the Florida Medicaid Eligibility file and whose eligibility period falls within the study period by any given day or span of days, regardless of the Aid Category Effective Date.
2. Enrollee Participants, who are women who have an FP Aid Category Code in the Florida Medicaid Eligibility file and whose eligibility period falls within the study period by any given day or span of days, regardless of the Aid Category Effective Date, and who have received at least one paid service with a Waiver Family Planning (WFP) benefit plan code during the FP eligibility period.
3. Enrollee Non-Participants, who are women who have an FP Aid Category Code in the Florida Medicaid Eligibility file and whose eligibility period falls within the study period by any given day or span of days, regardless of the Aid Category Effective Date, and who have not received any paid service with a WFP benefit plan code during the FP eligibility period.
4. New Enrollees, who are women who have an FP Aid Category Code in the Florida Medicaid Eligibility file and the Aid Category Effective Date falls within the study period.
5. New Enrollee Participants, who are women who have an FP Aid Category Code in the Florida Medicaid Eligibility file and the Aid Category Effective Date falls within the study period and who have received at least one paid service with a WFP benefit plan code during the FP eligibility period.
6. New Enrollee Non-Participants, who are women who have an FP Aid Category Code in the Florida Medicaid Eligibility file and the Aid Category Effective Date falls within the study period and who have not received any paid service with a WFP benefit plan code during the FP eligibility period.

The goals of the FPW are:

Goal 1: Increase the access to family planning services.

Goal 2: Increase child spacing intervals through effective contraceptive use.

Goal 3: Reduce the number of unintended pregnancies.

Goal 4: Reduce Florida's Medicaid costs by reducing the number of unintended pregnancies by women who otherwise would be eligible for Florida Medicaid pregnancy-related services.

During this quarter, the research team developed and submitted a final interim report that included preliminary results in the reduction of unintended pregnancies for FPW Participants and Non-Participants in DYs 14-16 and preliminary results of the cost-savings analysis for DYs 14-16.

During the next quarter (October 1, 2015 – December 31, 2015), the research team will submit a draft DY16 Final Report that will include descriptive and comparative analyses of the DY16 (July 1, 2013 through June 30, 2014) FPW population and final results of the cost savings analysis for DY14–DY16.

VII. Quarterly Expenditures

Table 3 shows the quarterly expenditures for the first quarter of DY18.

TABLE 3				
FPW Quarterly Expenditures for DY18				
July 1, 2015 – June 30, 2016				
Quarter	Service Expenditures as Reported on the CMS-64	Administrative Expenditures as Reported on the CMS-64	Total Expenditures as Reported on the CMS-64	Expenditures as requested on the CMS-37*
1	\$1,049,897		\$1,049,897	
2				
3				
4				
Annual Total	\$1,049,897		\$1,049,897	

*The Agency is unable to report expenditures as requested on the CMS-37 report as the estimated expenditures are not reported separately for the FPW. The Agency will be unable to report this data over the lifetime of the demonstration extension.

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Mission Statement
Better Healthcare for All Floridians.